



COLORADO
School Health Services Program

SCHOOL HEALTH SERVICES PROGRAM MANUAL

Section 5

Annual Cost Report, Reconciliation and Settlement

The School Health Services Program is a joint effort between the Colorado Department of Education and Department of Health Care Policy and Financing.
www.cde.state.co.us
www.colorado.gov/hcpf
Revised June 30, 2024



Table of Contents

Section 5: Annual Cost Report, Reconciliation and Settlement.....	2
5.1 Annual Cost Report	2
5.2 IEP Student Utilization Ratio	2
5.3 MER Ratio	3
5.4 Cost Reconciliation	3
5.5 Cost Settlement	3
5.6 Desk Reviews and Comprehensive Reviews.....	3
5.7 Cost Report Adjustment	4

Section 5: Annual Cost Report, Reconciliation and Settlement

5.1 Annual Cost Report

Each participating district must complete and certify an annual cost report for staff included in the Random Moment Time Study (RMTS) that provided direct medical or health-related services (Direct Services) during the state fiscal year covering July 1 through June 30. The cost report is due 120 days after June 30th of the year following the reporting period. The primary purposes of the cost report are to:

- Document the district total Medicaid allowable staff or contractor costs for providing direct medical or health-related services and related transportation costs, including direct costs and indirect costs, based on a federally approved cost allocation methodology
- Reconcile interim payments that were made to the districts, described in Section 5.4, to the total Medicaid allowable cost
- Certify the district's public expenditures in accordance with CRS §25.5-5-318, et seq. (**Appendix A.3**)

The cost report includes the following:

- Payroll information for direct services or contractors listed on each of the quarterly RMTS staff cost pool lists
- Medicaid allowable costs associated with travel to and from direct services (mileage reimbursement), medically related supplies, and materials and specialized transportation

In addition, the following fields within the cost report are populated by HCPF or PCG:

- RMTS annual percentages for each staff cost pool
- District assigned Unrestricted Indirect Cost Rate (UICR)
- District specific specialized transportation trip count
- Total interim payments made to the district (gross Medicaid claims amount)
- Individualized Education Program (IEP) student counts for the IEP Student Utilization Ratio on 12/1
- Medicaid Enrollment Ratio (MER) student counts for the MER Ratio on 10/1

5.2 IEP Student Utilization Ratio

The Department of Health Care Policy and Financing (HCPF), Colorado Department of Education (CDE) and Public Consulting Group (PCG) have established an agreement to allow PCG to calculate the IEP Student Utilization Ratio often referred to as the December 1 count. HCPF will receive student lists directly from CDE to transmit to PCG. PCG will then compare, in a multi-level process, the student lists to HCPF's eligibility records. The district ratio will be populated by PCG in the PCG Claiming.. Districts may request back-up documentation but cannot protest the calculated ratio.

5.3 MER Ratio

The Department of Health Care Policy and Financing (HCPF), Colorado Department of Education (CDE) and Public Consulting Group (PCG) have established an agreement to allow PCG to calculate the Medicaid Enrollment Ratio (MER), often referred to as the October 1 count. HCPF will receive student lists directly from CDE to transmit to PCG. PCG will then compare, in a multi-level process, the student list to HCPF's eligibility records on October 1st. The district ratio will be populated by PCG in the PCG Claiming System. Districts may request back-up documentation but cannot protest the calculated ratio.

5.4 Cost Reconciliation

The cost report process (**Section 5.1**) is the first step in the cost reconciliation process for discreetly identifying, totaling, and discounting all Medicaid allowable costs for an entire reporting period. The total Medicaid allowable cost, as identified in the district's cost report, is then compared to the Medicaid interim payments (**Section 4.3**) paid to the district during the reporting period as documented in the Colorado interchange System (iC System). Any difference between these two totals results in a reconciliation in which the district will either receive additional funds or pay back a portion of funds already received through the interim payments. The cost reconciliation process must be completed by June 30 of the year following the reporting period.

For integrity purposes, the federally approved scope of costs, cost allocation methodology procedures and the RMTS results or processes cannot be modified by the [Department of Health Care Policy and Financing \(HCPF\)](#) or its vendor. Any modifications to these processes require approval from the [Centers for Medicare and Medicaid Services \(CMS\)](#) prior to implementation.

5.5 Cost Settlement

If a district's interim payments exceed the total certified costs, as identified in the district's cost report, the district is required to return an amount equal to the overpayment back to HCPF. HCPF will return these funds to CMS within 60 days.

If the total, certified costs, as identified in the district's cost report, exceed the interim payments, HCPF will pay the federal share of the difference to the district.

Once the reconciliation amount has been finalized by HCPF, the district will receive a cost reconciliation and settlement letter that denotes the final amount due to or from the district.

5.6 Desk Reviews and Comprehensive Reviews

Prior to the finalization of the cost reconciliation and settlement process, the annual cost report will be desk reviewed by HCPF and its vendor. Districts may be requested to answer desk review questions and/or provide copies of documentation to support the information reported on the annual cost report.

In addition to the desk review, one-third (33%) of participating districts will also be selected to undergo a comprehensive review which will include the in-depth financial review. For the in-

depth portion of the comprehensive review, districts will be asked to provide documentation to support the information they recently certified on the Annual Cost Report. This requested information includes:

- Payroll information for a sample of direct service providers
- Documentation must show that costs were reported according to an accrual accounting methodology
- Copies of licensing and credential information for all direct service providers
- Copies of contracts for contracted providers
 - Documentation to support a sampled service type (i.e., speech language and hearing services) with reported other costs such as materials and supplies or equipment depreciation
 - Documentation must be itemized to support the lump sum reported in the cost reporting system and show a direct medical purpose
 - All supporting documentation for transportation costs, including:
 - Transportation payroll information
 - Transportation other costs (i.e., lease and rental, fuel and oil, etc.)
 - Transportation equipment depreciation including back up to support the cost, federal revenue, years of useful life, month and year placed into service, and if applicable, month year removed from service
 - Bus logs to support the one-way trip ratio numerator count for trips submitted through the iC System
 - Documentation to support the calculation of the one-way trip ratio denominator
 - Documentation to support the transportation services IEP student ratio if the district reported costs under the “not only specialized transportation” category
 - Proof that the district categorized costs accordingly as “only specialized transportation” or “not only specialized transportation”

It is encouraged that districts organize the documentation to support all reported costs and statistical information at the time of completing the Annual Cost Report in anticipation of a potential comprehensive review.

5.7 Cost Report Adjustment

After the cost settlement or final reimbursement has occurred, if a district would like to request a financial adjustment to a cost report, the request must be made in writing to HCPF. In order to process an adjustment that would result in an additional payment to the district, the request must be made within 2 years of the last date of service due to timely filing limitations. The district must ensure that any request to adjust a cost report contains documentation necessary to support the request and that the request is sent to HCPF at least 90 days in advance of the expiration date.

The district’s request should:

- Specify the cost reporting period
- Where multiple cost reporting years are impacted, the district must submit a separate financial adjustment request for each
- Identify the issue or error to be addressed
- Reflect the reimbursement or cost settlement impact, if known
- Include documentation in detail to support the requested adjustment or error

School Health Services Program Manual Section 5

- Sufficient detail encompasses submission of financial documents, Medicaid match lists for eligibility ratios, transportation costs and supporting work papers or source documentation, where necessary

HCPF and its duly authorized agent shall determine the adjustment request based on the following:

- New material or evidence
- A clear and obvious error
- Inconsistent with the law, regulations, or rulings

An adjustment by HCPF is not required due to these criteria, but merely permits that action. As such, a conservative view will be approached when considering a financial adjustment and in determining what shall be reviewed. For example, items or evidence that were in, or should have been in the district's possession during the original cost report or quarterly administrative claim submission, but for whatever reason were not included, shall not be considered "new" material or evidence.

If HCPF accepts an adjustment and makes changes to a finalized document, HCPF shall re-issue the district a cost reconciliation and settlement letter that outlines the adjustment and identifies the new cost settlement amount or reimbursement. If the financial adjustment indicates an overpayment of funds, the district shall have 60 days to return the overpayment to HCPF.

This policy does not replace a determination made during a state or federal audit to adjust or correct a cost report outside of the 2-year time frame.

Participation in the School Health Services Program requires the district agree to participate in any disallowances by the United States Department of Health and Human Services of reimbursements to the district. The district will assist HCPF in documenting the correctness of the cost report, a claim or any other payment received from HCPF. If the disallowance is upheld, the district may have to return to HCPF any portion of the reimbursement based on the disallowed funds. If the district fails to participate under this provision for any reason, HCPF shall have the right to withhold future payment and/or have the right to terminate this contract due to default/cause.