

1 **8.100 MEDICAL ASSISTANCE ELIGIBILITY**

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5 **8.100.7 Long-Term Care Medical Assistance Eligibility**

6 **8.100.7.A. Persons in Long-Term Care Institutions or Other Residential Placement**

7 1. For Long-Term Care services to be covered in a Long-Term Care institution, a client must be
8 determined eligible under the 300% Institutionalized Special Income category. If the client is
9 already Medicaid eligible, a new application is not required but the client must be determined to
10 meet the eligibility criteria.

11 For a client entering a Long-Term Care Institution from the community, the Eligibility Site must
12 notify the Single Entry Point/Case Management Agency, upon receipt of the application or client
13 request, to schedule the Long-Term Services and Supports Level of Care Eligibility Determination
14 Screen. This is not applicable to a client being discharged from a hospital, nursing facility or
15 Long-Term Home Health.

16 For purposes of applying the special income standard for the aged, disabled or blind persons in
17 Long-Term Care Institutions, gross income means income before application of deductions,
18 exemptions or disregards appropriate to the SSI program.

19 Medical Assistance will be provided beginning the first day of the month following the month
20 during which a child under the age of 18 ceases to live with his or her parent(s). Once determined
21 to meet the institutional requirement, parental income and resources will cease to be deemed
22 available to the child because the child is institutionalized and not living in the parents' home.

23 2. Eligibility under the 300% Institutionalized Special Income category will be provided to applicants
24 who:

25 a. Have attained the age of 65 years or;

26 b. Have met the requirements according to the definition of disability or blindness applicable
27 to the Social Security Disability Insurance (SSDI) and Supplemental Security Income
28 (SSI)

29 c. Have been institutionalized for at least 30 consecutive full days in a Long-Term Care
30 institution. The 30 consecutive full day stay may be a combination of days in a hospital,
31 Long-Term Care institution, or receiving services from a Home and Community Based
32 Services (HCBS) program or Program of All Inclusive Care for the Elderly (PACE).

33 Supporting documentation must be provided which verifies the 30 consecutive full days.
34 This documentation shall include the Long-Term Services and Supports Level of Care
35 Eligibility Determination and/or medical records which must be verified by a physician or
36 case manager.

37 If a client dies prior to the 30th consecutive full day, the client shall be determined to have
38 met the 30 consecutive full day requirement if:

- 1 i) There is a statement from a physician, or case manager that declares if the client
2 had not died, he/she would have been institutionalized for 30 consecutive full
3 days, and;
- 4 ii) The statement is verified by supporting documentation from the beginning of the
5 institutionalized period, which is the first 15 days, or prior to the death of the
6 client, whichever is earliest.
- 7 iii) Once the 30 consecutive days of institutionalization requirement has been met,
8 Medical Assistance benefits start as of the first day when institutionalization
9 began if all other eligibility requirements were met as of that date.
- 10 d. Are in a facility eligible for Medical Assistance Program reimbursement if the individual is
11 in a hospital or Long-Term Care institution; and
- 12 e. Have gross income that does not exceed 300% of the current individual SSI benefit level
13 or;
- 14 Are in a Long-Term Care institution (excluding hospital) whose gross income exceeds the
15 300% level and who establishes an income trust in accordance with the rules on income
16 trusts in section 8.100.7 of this volume;
- 17 i) This special income standard must be applied for:
- 18 1) A person 65 years of age or older, or disabled or blind receiving care in a
19 hospital, nursing facility; or
- 20 2) A person who is not SSI eligible needing Long-Term Care from HCBS or
21 PACE; or
- 22 3) A person 65 years of age or older receiving active treatment as an
23 inpatient in a psychiatric facility eligible for Medical Assistance
24 reimbursement; and
- 25 f. Have resources that conform with the regulations regarding resource limits and
26 exemptions set forth in section 8.100.5 of this volume; and
- 27 g. If married, Income and resources conform to rules set forth at 8.100.7.C and 8.100.7.K;
28 and
- 29 h. Have not transferred assets without fair consideration on or after the look-back date
30 defined in section 8.100.7.F.2.d. which would incur a penalty period of ineligibility in
31 accordance with the regulations on transfers without fair consideration in section 8.100.7
32 of this volume; and
- 33 i. Have submitted trust documents to the Department if the individual or the individual's
34 spouse has transferred assets into a trust or is a beneficiary of trust. The Department
35 shall determine the effect of the trust on Medical Assistance Program eligibility.
- 36 j. Have submitted documents verifying that an annuity conforms to the regulations
37 regarding Annuities at 8.100.7.I.
- 38 3. An appeal process is available to children identified by C.R.S. 27-10.3-101 to 108, The Child
39 Mental Health Treatment Act, who are denied residential treatment. The appeal process is

1 outlined in the Income Maintenance Staff Manual of the Department of Human Services (9 CCR
2 2503-1). A determination made in connection with this appeal shall not be the final agency action
3 with regard to Medical Assistance eligibility

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6 **8.100.7.B. Persons Requesting Long-term Care through Home and Community Based**
7 **Services (HCBS) or the Program of All Inclusive Care for the Elderly (PACE)**

- 8 1. HCBS or PACE shall be provided to persons who have been assessed by the Single Entry
9 Point/Case Management Agency to have met the institutional level of care and will remain in the
10 community by receiving HCBS or PACE; and
- 11 a. are SSI (including 1619b) or OAP Medicaid eligible; or
- 12 b. are eligible under the Institutionalized 300% Special Income category described at
13 8.100.7.A; or
- 14 c. are eligible under the Medicaid Buy-In Program for Working Adults with Disabilities
15 described at 8.100.6.P. For this group, access to HCBS:
- 16 i) Is limited to the Elderly, Blind and Disabled (EBD), Community Mental Health
17 Supports (CMHS), Brain Injury (BI), Spinal Cord Injury (SCI), Supported Living
18 Services (SLS), and Developmental Disabilities waivers; and
- 19 ii) Is contingent on the Department receiving all necessary federal approval for the
20 waiver amendments that extend access to HCBS to the Working Adults with
21 Disabilities population described at 8.100.6.P.
- 22 2. A client who is already Medicaid eligible does not need to submit a new application. The client
23 must request the need for Long-Term Care services and the Eligibility Site must redetermine the
24 client's eligibility.
- 25 a. All individuals applying for or requesting Long-Term Care services must disclose and
26 provide documentation of:
- 27 i) any transfer of assets without fair consideration as described at 8.100.7.F; and
- 28 ii) any interest in an annuity as described at 8.100.7.I; and
- 29 iii) any interest in a trust as described at 8.100.7.E.
- 30 b. Failure to disclose and provide documentation of the assets described at 8.100.7.B.2.a
31 may result in the denial of Long-Term Care services.
- 32 c. The requirements at 8.100.7.B.2.a and 8.100.7.B.2.b do not apply to individuals who
33 have been determined eligible under the Medicaid Buy-In Program for Working Adults
34 with Disabilities described at 8.100.6.P.
- 35 3. For individuals served in Alternative Care Facilities (ACF), income in excess of the personal
36 needs allowance and room and board amount for the ACF shall be applied to the Medical

1 Assistance charges for ACF services. The total amount allowed for personal need and room and
2 board cannot exceed the State's Old Age Pension Standard.

3 **8.100.7.C. Treatment of Income and Resources for Married Couples**

4 1. The income of a community spouse is not deemed to the institutionalized spouse in determining
5 eligibility. If both spouses are institutionalized, their individual income is counted in determining
6 their own eligibility. The income of one institutionalized spouse is not deemed to the other
7 institutionalized spouse when determining eligibility.

8 2. The income and resources of both spouses are counted in determining eligibility for either or both
9 spouses with the following exceptions:

10 a. If spouses share the same room in an institution, the income of the individual spouse is
11 counted in determining his or her eligibility, and each spouse is allowed the \$2000 limit
12 for resources.

13 b. Beginning the first month following the month the couple ceases to live together, only the
14 income of the individual spouse is counted in determining his or her eligibility.

15 c. If one spouse is applying for Long-Term Care in a Long-Term Care institution or Home
16 and Community Based Services (HCBS), refer to the rules on Treatment of Income and
17 Resources for Institutionalized Spouses.

18 3. Long term care insurance benefits are not countable as income, but are payable as part of the
19 patient payment to the Long-Term Care institution.

20 4. For living expense purposes, income and resources of spouses living in the same household for a
21 full calendar month or more must be considered as available to each other, whether or not they
22 are actually contributed, and must be evaluated in accordance with rules contained in 8.100.7.Q.

23 **Long-Term Care**

24 **8.100.7.D. Other Medical Assistance Clients Requesting Long-Term Care in an Institution or** 25 **through HCBS or PACE**

26 Clients who need Long-Term Care services who are eligible for the State Only Health Care Program shall
27 submit an application because they are not already Medicaid eligible.

28 **8.100.7.E Consideration of Trusts in Determining Medical Assistance Eligibility**

29 1. Trusts established before August 11, 1993:

30 a. Medical Assistance Qualifying Trust (MQT)

31 i) In the case of a Medical Assistance qualifying trust, as defined in 42 U.S.C. Sec.
32 1396a(k), the amount of the trust property that is considered available to the
33 applicant/recipient who established the trust (or whose spouse established the
34 trust) is the maximum amount that the trustee(s) is permitted under the trust to
35 distribute to the individual assuming the full exercise of discretion by the
36 trustee(s) for the distribution of the maximum amount to the applicant/recipient.
37 This amount of property is deemed available resources to the individual, whether
38 or not is actually received.

- 1 ii) 42 U.S.C. Sec. 1396a(k) was repealed in 1993 and is reprinted here exclusively
2 for purposes of trusts established before August 11, 1993. 42 U.S.C. Sec.
3 1396a(k) defines a Medical Assistance qualifying trust as “a trust, or similar legal
4 device, established (other than by will) by an individual (or an individual's spouse)
5 under which the individual may be the beneficiary of all or part of the payments
6 from the trust and the distribution of such payments is determined by one or
7 more trustees who are permitted to exercise any discretion with respect to the
8 distribution to the individual.”
- 9 b. This provision does not apply to any trust or initial decrees established before April 7,
10 1986, solely for the benefit of a developmentally disabled individual who resides in an
11 Long Term Care Institution for the developmentally disabled.
- 12 c. This provision does not apply to individuals who are receiving SSI.
- 13 2. Trusts established on or after July 1, 1994:
- 14 Assets include all income and resources of the individual and the individual's spouse, including all
15 income and resources which the individual or the individual's spouse is entitled to but does not
16 receive because of action by any of the following:
- 17 a. The individual or the individual's spouse,
- 18 b. A person, including a court or administrative body, with legal authority to act in place of or
19 on behalf of the individual or the individual's spouse, or
- 20 c. Any person court or administrative body acting at the direction of or upon the request of
21 the individual or the individual's spouse.
- 22 3. In determining an individual's eligibility for Medical Assistance, the following regulations apply to a
23 trust established by an individual:
- 24 a. An individual shall be considered to have established a trust if assets of the individual
25 were used to form all or part of the corpus of the trust, and if any of the following
26 individuals established the trust, other than by will:
- 27 i) The individual or the individual's spouse
- 28 ii) A person, including a court or administrative body, with legal authority to act in
29 place of, or on the behalf of, the individual or the individual's spouse;
- 30 iii) A person, including a court or administrative body acting at the direction or upon
31 the request of the individual or the individual's spouse.
- 32 b. In the case of a trust, the corpus of which includes assets of an individual and the assets
33 of any other person(s), this regulation shall apply to the portion of the trust attributable to
34 the assets of the individual.
- 35 c. These regulations apply without regard to the following:
- 36 i) The purposes for which a trust is established;
- 37 ii) Whether the trustees have or exercise any discretion under the trust;

- 1 iii) Any restrictions on when or whether distributions may be made from the trust; or
2 iv) Any restrictions on the use of distributions from the trust.

3 4. Revocable Trusts are considered as follows:

- 4 a. The corpus of the trust shall be considered resources available to the individual.
5 b. Payments from the trust to or for the benefit of the individual shall be considered income
6 to the individual, and
7 c. Any other payments from the trust shall be considered assets transferred by the
8 individual for less than fair market value and are subject to a 60 month look back period
9 and a penalty period of ineligibility as set forth in the regulations on transfers without fair
10 consideration in this volume.

11 5. Irrevocable Trusts

12 If there are any circumstances under which payments from the trust could be made to or for the
13 benefit of the individual, the following shall apply:

- 14 a) The portion of the corpus of the trust, or the income on the corpus, from which payment
15 to the individual could be made, shall be considered as resources available to the
16 individual.
17 b) Payments from that portion of the corpus, or income to or for the benefit of the individual,
18 shall be considered income to the individual.
19 c) Payments from that portion of the corpus or income for any other purpose shall be
20 considered as a transfer of assets by the individual for less than fair market value and are
21 subject to a 60 month look back period and a penalty period of ineligibility as set forth in
22 the regulations on transfers without fair consideration in this volume.
23 d) Any portion of the trust from which, or any income on the corpus from which no payment
24 could be made to the individual under any circumstances, shall be considered as a
25 transfer of assets for less than fair market value and shall be subject to a 60 month look
26 back period and penalty period of ineligibility as set forth in the regulations on transfers
27 without fair consideration in this volume. The transfer will be effective as of the date of the
28 establishment of the trust, or the date on which payment to the individual from the trust
29 was foreclosed, if later. The value of the trust shall be determined by including the
30 amount of any payments made from such portion of the trust after such date.

31 6. The preceding regulations for trusts established on or after July 1, 1994, do not apply to the
32 following:

33 a. Income Trusts

- 34 i) A trust consisting only of the individual's pension income, social security income
35 and other monthly income that is established for the purpose of establishing
36 income eligibility for Long Term Care institution care or Home and Community
37 Based Services (HCBS). To be valid, the trust must meet the following criteria:

- 38 a) The individual's gross monthly income must be above the 300%-SSI limit
39 but below the average cost of private Long Term Care institution care in

1 the geographic region in which the individual resides and intends to
2 remain. The Colorado Department of Health Care Policy and Financing
3 shall calculate the average rates for such regions on an annual,
4 calendar-year basis. The geographic regions which are used for
5 calculating the average private pay rate for Long Term Care institution
6 care shall be based on the Bureau of Economic Analysis Regions and
7 consist of the following counties:

8 REGION I: (Adams, Arapahoe, Boulder, Broomfield, Denver, Jefferson)

9 REGION II: (Cheyenne, Clear Creek, Douglas, Elbert, Gilpin, Grand,
10 Jackson, Kit Carson, Larimer, Logan, Morgan, Park, Phillips,
11 Sedgwick, Summit, Washington, Weld, Yuma)

12 REGION III: (Alamosa, Baca, Bent, Chaffee, Conejos, Costilla, Crowley,
13 Custer, El Paso, Fremont, Huerfano, Kiowa, Lake, Las Animas,
14 Lincoln, Mineral, Otero, Prowers, Pueblo, Rio Grande,
15 Saguache, Teller)

16 REGION IV: (Archuleta, Delta, Dolores, Eagle, Garfield, Gunnison,
17 Hinsdale, La Plata, Mesa, Moffat, Montezuma, Montrose, Ouray,
18 Pitkin, Rio Blanco, Routt, San Juan, San Miguel)

19 b) For Long Term Care institution clients, each month the trustee shall
20 distribute the entire amount of income which is transferred into the trust.
21 An amount not to exceed \$20.00 may be retained for trust expenses
22 such as bank charges if such charges are expected to be incurred by the
23 trust.

24 c) The only deductions from the monthly trust distribution to the Long Term
25 Care institution are the allowable deductions which are permitted for
26 Medical Assistance-eligible persons who do not have income trusts.
27 Allowable deductions include only the following:

28 i) Personal need allowance

29 ii) Spousal income payments

30 iii) Approved PETI payments

31 d) Any funds remaining after the allowable deductions shall be paid solely
32 to the cost of the Long Term Care institution care in an amount not to
33 exceed the Medical Assistance reimbursement rate. Any excess income
34 which is not distributed shall accumulate in the trust.

35 e) No other deductions or expenses may be paid from the trust. Expenses
36 which cannot be paid from the trust include, but are not limited to, trustee
37 fees, attorney fees and costs (including attorney fees and costs incurred
38 in establishing the trust), accountant fees, court fees and costs, fees for
39 guardians ad litem, funeral expenses, past-due medical bills and other
40 debts. Trustee fees which were ordered prior to April 1, 1996 may
41 continue until the trust terminates.

- 1 f) For HCBS clients, the amount distributed each month shall be limited to
2 the 300% of the SSI limit. Any monthly income above that amount shall
3 remain in the trust. An amount not to exceed \$20.00 may be retained for
4 trust expenses such as bank charges if such charges are expected to be
5 incurred by the trust. No other trust expenses or deductions may be paid
6 from the trust. For the purpose of calculating Individual Cost
7 Containment or client payment (PETI), the client's monthly income will be
8 300% of the SSI limit. Upon termination, the funds which have
9 accumulated in the trust shall be paid to the Department up to the total
10 amount of Medical Assistance paid on behalf of the individual.
- 11 g) For a court-approved trust, notice of the time and place of the hearing,
12 with the petition and trust attached, shall be given to the eligibility site
13 and the Department in the manner prescribed by law.
- 14 h) The sole beneficiaries of the trust are the individual for whose benefit the
15 trust is established and the Department. The trust terminates upon the
16 death of the individual or if the trust is not required for Medical
17 Assistance eligibility in Colorado.
- 18 i) The trust must provide that upon the death of the individual or
19 termination of the trust, whichever occurs sooner, the Department shall
20 receive all amounts remaining in the trust up to the total amount of
21 Medical Assistance paid on behalf of the individual.
- 22 j) The trust must include the name and mailing address of the trustee. The
23 trustee must notify the Department of any trustee address changes or
24 change of trustee(s) within 30 calendar days.
- 25 k) The trust must provide that an annual accounting of trust income and
26 expenditures and an annual statement of trust assets shall be submitted
27 to the eligibility site or to the Department upon reasonable request or
28 upon any change of trustee.
- 29 l) The amount remaining in the trust and an accounting of the trust shall be
30 due to the Department within three months after the death of the
31 individual or termination of the trust, whichever is sooner. An extension
32 of time may be granted by the Department if a written request is
33 submitted within two months of the termination of the trust.
- 34 m) The regulations in this section for income trusts shall also apply to
35 income trusts established after January 1, 1992, under the undue
36 hardship provisions in 26-4-506.3(3), C.R.S. and 15-14-412.5, C.R.S.

37 b. Disability Trusts

- 38 i) A trust that is established solely for the benefit of a disabled individual under the
39 age of 65, which consists of the assets of the individual, and is established for
40 the purpose or with the effect of establishing or maintaining the individual's
41 resource eligibility for Medical Assistance and which meets the following criteria:
- 42 a) The individual for whom the trust is established must meet the disability
43 criteria of Social Security.

- 1 b) [Removed and Reserved]
- 2 c) The trust is established solely for the benefit of the disabled individual by
3 the individual, the individual's parent, the individual's grandparent, the
4 individual's legal guardian, or by the court.
- 5 d) The sole lifetime beneficiaries of the trust are the individual for whose
6 benefit the trust is established, the Colorado Department of Health Care
7 Policy and Financing, and any other state that provides medical
8 assistance to the individual under such state's Medicaid program.
- 9 e) The trust terminates upon the death of the individual or if the trust is no
10 longer required for Medical Assistance eligibility.
- 11 i) If the individual becomes ineligible for Medical Assistance in
12 Colorado or any other state due to a change in residency, then
13 the trust shall terminate unless the Department receives proof
14 that: (1) the individual is receiving medical assistance under
15 another state's Medicaid program; and (2) the trust is required
16 for the individual to receive those medical assistance benefits.
17 The trustee must submit the required proof no later than sixty
18 (60) calendar days from the date the trustee acquires knowledge
19 of the change in residency. An extension of time may be granted
20 upon submission of a written request to the Department by the
21 trustee.
- 22 ii) The trustee must provide the Department with notice of the
23 individual's death, loss of Medicaid eligibility, or change in
24 residency no later than sixty (60) calendar days from the date the
25 trustee acquires knowledge of such event.
- 26 f) Any statutory lien pursuant to section 25.5-4-301(5), C.R.S. must be
27 satisfied prior to funding of the trust and approval of the trust.
- 28 g) If the trust is funded with an annuity or other periodic payments, the trust
29 shall be named on the contract or settlement as the remainder
30 beneficiary or the Department and any other state that provided medical
31 assistance to the individual under such state's Medicaid program may be
32 named as remainder beneficiary up to the amount of Medical Assistance
33 paid on behalf of the individual.
- 34 h) The trust shall provide that, upon the death of the beneficiary or
35 termination of the trust, the Department and any other state that provided
36 medical assistance to the individual under such state's Medicaid program
37 shall receive all amounts remaining in the trust up to the amount of total
38 medical assistance paid on behalf of the individual. If the trust does not
39 have sufficient funds to reimburse each state in full, the amount
40 remaining in the trust shall be distributed based on each state's
41 proportionate share of the total amount of medical assistance benefits
42 paid by all of the states on the individual's behalf.
- 43 i) No expenditures may be made after the death of the beneficiary, except
44 for federal and state taxes. However, prior to the death of the individual
45 beneficiary, trust funds may be used to purchase a burial fund for the
46 beneficiary.

- 1 j) The amount remaining in the trust and an accounting of the trust shall be
2 due to the Department within three months after the death of the
3 individual or termination of the trust, whichever is sooner. An extension
4 of time may be granted by the Department if a written request is
5 submitted within two months of the termination of the trust.
- 6 k) The trust fund shall not be considered as a countable resource in
7 determining eligibility for Medical Assistance.
- 8 l) [Rule 8.110.52 B 5. b. 1) l), adopted or amended on or after November 1,
9 2000 and before November 1, 2001 was not extended by HB 02-1203,
10 and therefore expired May 15, 2002.]
- 11 m) Distributions from the trust may be made only to or for the benefit of the
12 individual beneficiary. Cash distributions from the trust shall be
13 considered income to the individual. Distributions for food or shelter are
14 considered in-kind income and are countable toward income eligibility.
- 15 n) If exempt resources are purchased with trust funds, those resources
16 continue to be exempt. If non-exempt resources are purchased, those
17 resources are countable toward eligibility.
- 18 o) The trust must include the name and mailing address of the trustee. The
19 Department must be notified of any trustee address changes or change
20 of trustee(s) within 30 calendar days.
- 21 p) The trust must provide that an accounting of trust income and
22 expenditures and statement of trust assets shall be submitted to the
23 eligibility site and to the Department on an annual basis and upon
24 reasonable request or any change of trustee. Further, the trust must
25 provide that the trustee is required to give the Department notice of any
26 distribution in excess of \$5,000 no later than thirty (30) days after such
27 distribution. The Department shall acknowledge receipt within thirty (30)
28 days of receiving the notice.
- 29 q) Prior to the establishment or funding of a disability trust, the trust shall be
30 submitted for review to the Department, along with proof that the
31 individual beneficiary is disabled according to Social Security criteria. No
32 disability trust shall be valid unless the Department has reviewed the
33 trust and determined that the trust conforms to the requirements of 15-
34 14-412.8,C.R.S., as amended, and any rules adopted by the Medical
35 Services Board..
- 36 c. Pooled Trusts
- 37 i) A trust consisting of individual accounts established for disabled individuals for
38 the purpose of establishing resource eligibility for Medical Assistance. A valid
39 pooled trust shall meet the following criteria:
- 40 a) The individual for whom the trust is established must meet the disability
41 criteria of Social Security.
- 42 b) The trust is established and managed by a non-profit association which
43 has been approved by the Internal Revenue Service.

- 1 c) A separate account is maintained for each beneficiary; however, the trust
2 pools the accounts for the purposes of investment and management of
3 the funds.
- 4 d) The sole lifetime beneficiaries of each trust account are the individual for
5 whom the trust is established and the Department.
- 6 e) If the trust is funded with an annuity or other periodic payments, the
7 Department or the pooled trust shall be named as remainder beneficiary.
- 8 f) The trust account shall be established by the disabled individual, parent,
9 grandparent, legal guardian, or the court.
- 10 g) The only assets used to fund each trust account are (1) the proceeds
11 from any personal injury case brought on behalf of the disabled
12 individual, or (2) retroactive payments of SSI benefits under Sullivan v.
13 Zeblev . (This provision is applicable to pooled trusts established from
14 July 1, 1994 to December 31, 2000.)
- 15 h) Any statutory lien pursuant to section 25.5-4-301(5), C.R.S. must be
16 satisfied prior to funding of the individual's trust account and approval of
17 the joinder agreement.
- 18 i) Following the disabled individual's death or termination of the trust
19 account, whichever occurs sooner, to the extent that the remaining funds
20 in the trust account are not retained by the pooled trust, the Department
21 shall receive any amount remaining in the individual's trust account up to
22 the total amount of Medical Assistance paid on behalf of the individual.
- 23 j) The pooled trust account shall not be considered as a countable
24 resource in determining Medical Assistance eligibility.
- 25 k) Distributions from the trust account may be made only to or for the
26 benefit of the individual. Cash distributions to the individual from the trust
27 shall be considered as income to the individual. Distributions for food or
28 shelter are considered in-kind income and are countable toward income
29 eligibility.
- 30 l) If exempt resources are purchased with trust funds, those resources
31 continue to be exempt. If non-exempt resources are purchased, those
32 resources are countable toward resource eligibility.
- 33 ii) If an institutionalized individual for whom a pooled trust is established is 65 years
34 of age or older, the transfer of assets into the pooled trust creates a rebuttable
35 presumption that the assets were transferred without fair consideration and shall
36 be analyzed in accordance with the rules on transfers without fair consideration
37 in this volume. This regulation is effective for transfers to pooled trusts after
38 January 1, 2001.
- 39 iii) When the individual beneficiary of an income, disability or pooled trust dies or the
40 trust is terminated, the trustee shall promptly notify the eligibility site and the
41 Department. To the extent required by these rules the trustee shall promptly
42 forward the remainder of the trust property to the Department, up to the amount
43 of Medical Assistance paid on behalf of the individual beneficiary.

- 1 d. Third Party Trusts
- 2 i) Third party trusts are trusts which are established with assets which are
3 contributed by individuals other than the applicant or the applicant's spouse for
4 the benefit of an applicant or client
- 5 ii) The terms of the trust will determine whether the trust fund is countable as a
6 resource or income for Medical Assistance eligibility.
- 7 iii) Trusts which limit distributions to non-support or supplemental needs will not be
8 considered as a countable resource. If distributions are made for income or
9 resources, such distributions are countable as such for eligibility.
- 10 iv) If the trust requires income distributions, the amount of the income shall be
11 countable as income in determining eligibility.
- 12 v) If the trust requires principal distributions, that amount shall be considered as a
13 countable resource.
- 14 vi) If the trustee may exercise discretion in distributing income or resources, the
15 income or resources are not countable in determining eligibility. If distributions
16 are made for income or resources, such distributions are countable as such for
17 eligibility.
- 18 e. Federally Approved Trusts
- 19 i) If an SSI recipient has a trust which has been approved by the Social Security
20 Administration, eligibility for Medical Assistance cannot be delayed or denied.
21 Individuals on SSI are automatically eligible for Medical Assistance despite the
22 existence of a federally approved trust.
- 23 ii) If the eligibility site has a copy of a federally approved trust, the eligibility site
24 must send a copy to the Department.
- 25 7. Submission of Trust Documents and Records
- 26 a. The trustee of a trust which was established by or which benefits a Medical Assistance
27 Applicant or client shall submit trust documents and records to the eligibility site and to
28 the Department.
- 29 b. This requirement includes documents and records for income trusts, disability trusts and
30 the joinder agreement for each pooled trust account.
- 31 c. The eligibility site shall submit any trust which is submitted with an application or at
32 redetermination to The Department. The eligibility site shall determine Medical
33 Assistance eligibility based on the determination of The Department as to the effect of the
34 trust on eligibility.
- 35 **8.100.7.F. Transfers of Assets Without Fair Consideration**
- 36 1. Definitions. The following definitions apply to transfers of assets without fair considerations:
- 37 a. "Assets" include all income and resources of the individual and such individual's spouse,
38 including any interest in income or a resource as well as all income or resources which

1 the individual or such individual's spouse is entitled to but does not receive because of
2 action by any of the following:

- 3 i) The individual or such individual's spouse,
 - 4 ii) A person, a court, or administrative body with legal authority to act on behalf of
5 the individual or such individual's spouse, or
 - 6 iii) Any person, court or administrative body acting at the direction of or upon the
7 request of the individual or such individual's spouse.
- 8 b. "Fair market value" is the value of the asset if sold at the prevailing price at the time it
9 was transferred.
 - 10 c. "Fair consideration" is the amount the individual receives in exchange for the asset that is
11 transferred, which is equal to or greater than the value of the transferred asset.
 - 12 d. "Look-back period" means the number of months prior to the month of application for
13 long-term care services that the Department will consider for transfer of assets.
 - 14 e. "Penalty period" means a period of time for which an applicant or client will not be eligible
15 to receive long-term care services.
 - 16 f. "Uncompensated value" shall mean the fair market value of an asset at the time of the
17 transfer minus the value of compensation the individual receives in exchange for the
18 asset.
 - 19 g. "Valuable consideration" shall mean what an individual receives in exchange for his or
20 her right or interest in an asset which has a tangible and/or intrinsic value to the individual
21 that is equivalent to or greater than the value of the transferred asset.

22 2. General Provisions

23 If an institutionalized individual or the spouse of such individual disposes of assets without fair
24 consideration on or after the look-back period, the individual shall be subject to a period of
25 ineligibility for Long-Term Care services, including Long-Term Care institution care, Home and
26 Community Based Services (HCBS), and the Program of All Inclusive Care for the Elderly
27 (PACE).

- 28 a. For transfers made before February 8, 2006, the look-back period is 36 months prior to
29 the date of application. For transfers made on or after February 8, 2006, the look-back
30 date is 60 months prior to the date of application.
- 31 b. An institutionalized individual is one who is institutionalized in a medical facility, a Long-
32 Term Care institution, or applying for or receiving Home and Community Based Services
33 (HCBS) or the Program of All Inclusive Care for the Elderly (PACE).
- 34 c. If an institutionalized individual or such individual's spouse transfers assets without fair
35 consideration on or after the look-back period, the transfer shall be evaluated as follows:
 - 36 i) The fair market value of the transferred asset, less the actual amount received, if
37 any, shall be divided by the average of the regions, defined at 8.100.7.E, monthly
38 private pay cost for Long-Term Care institution care in the state of Colorado at
39 the time of application.

- 1 ii) The resulting number is the number of months that the individual shall be
2 ineligible for Medical Assistance. For transfers made before February 8, 2006,
3 the period of ineligibility shall begin with the first day of the month following the
4 month in which the transfer occurred. For transfers made on or after February 8,
5 2006, the period of ineligibility shall begin on the later of the following dates:
- 6 a) The first day of the month following the month in which the transfer
7 occurred or is discovered. For transfers discovered after the date the
8 transfer occurred, the date of transfer shall be the discovery date.
- 9 Or;
- 10 b) The date on which the individual would initially be eligible for HCBS,
11 PACE or institutional services based on an approved application for such
12 assistance that were it not for the imposition of the penalty period, would
13 be covered by Medical Assistance;
- 14 And;
- 15 c) Which does not occur during any other period of ineligibility for services
16 by reason of a transfer of assets penalty.
- 17 d. The period of ineligibility shall also include partial months, which shall be calculated by
18 multiplying 30 days by the decimal fractional share of the partial month. The result is the
19 number of days of ineligibility. For transfers occurring on or after April 1, 2006, the result
20 shall be rounded up to the nearest whole number.
- 21 e. There is no maximum period of ineligibility.
- 22 f. For transfers prior to February 8, 2006, the total amount of all of the transfers are added
23 together and the period of ineligibility begins the first day of the month following the
24 month in which the resources are transferred.
- 25 i) If the previous penalty period has completely expired, the transfers are not added
26 together.
- 27 ii) If the previous penalty period has not completely expired and the first day of the
28 month following the month in which the resources are transferred is part of a prior
29 penalty period, the new penalty period begins the first day after the prior penalty
30 period expires.
- 31 g. For transfers on or after February 8, 2006, the total amounts of all of the transfers are
32 added together and the penalty period is assessed as outlined in section 8.100.7.F.2.c-
33 dabove.
- 34 i) If the previous penalty period has completely expired, the transfers are not added
35 together.
- 36 ii) If the previous penalty period has not completely expired and the first day of the
37 month following the month in which the resources are transferred is part of a prior
38 penalty period, the new penalty period begins the first day after the prior penalty
39 period expires.

- 1 h. The institutionalized individual may continue to be eligible for Supplemental Security
2 Income (SSI) and basic Medical Assistance services, but shall not be eligible for Medical
3 Assistance for Long-Term Care institution services, Home and Community Based
4 Services or the Program of All Inclusive Care for the Elderly due to the transfer without
5 fair consideration.
- 6 i. If a transfer without fair consideration is made during a period of eligibility, a period of
7 ineligibility shall be assessed in the same manner as stated above.
- 8 j. Actions that prevent income or resources from being received, or reduce an individual's
9 ownership, right or interest in an asset such that the individual does not receive valuable
10 consideration as set forth on the following list, which is not exclusive, shall create a
11 rebuttable presumption that the transfer was without fair consideration:
- 12 i) Waiving pension income.
- 13 ii) Waiving a right to receive an inheritance.
- 14 iii) Preventing access to assets to which an individual is entitled by diverting them to
15 a trust or similar device. This is not applicable to valid income trusts, disability
16 trusts and pooled trusts for individuals under the age of 65 years.
- 17 iv) Failure of a surviving spouse to elect a share of a spouse's estate or failure to
18 open an estate within 6 months after a spouse's death.
- 19 v) Failure to obtain a family allowance or exempt property allowance from an estate
20 of a deceased spouse or parent. Such allowances are presumed to be available
21 3 months after death.
- 22 vi) Not accepting or accessing a personal injury settlement.
- 23 vii) Transferring assets into an irrevocable private annuity which was not purchased
24 from a commercial company.
- 25 viii) Transferring assets into an irrevocable entity such as a Family Limited
26 Partnership which eliminates or restricts the individual's access to the assets.
- 27 ix) Refusal to take legal action to obtain a court ordered payment that is not being
28 paid, such as child support or alimony, if the benefit outweighs the cost.
- 29 x) Failure to exercise rights in a Dissolution of Marriage case, which insure an
30 equitable distribution of marital property and income.
- 31 xi) Purchasing a single-premium life insurance policy, endowment policy or similar
32 instrument within the look-back period, which has no cash value, and for which
33 the individual receives no valuable consideration shall be considered an
34 uncompensated transfer. The total amount of the purchase price shall be
35 considered a transfer without fair consideration.

36 **8.100.7.G. Treatment of Certain Assets as Transfers Without Fair Consideration**

- 37 1. Promissory notes established before April 1, 2006:

- 1 a. The fair market value of promissory notes is a countable resource and must be evaluated
2 in accordance with the regulations on consideration of resources in this volume.
- 3 b. Promissory notes with one or more of the following provisions, indicating they have little
4 or no market value, shall create a rebuttable presumption of a transfer without fair
5 consideration:
- 6 i) An interest rate lower than the prevailing market rate.
- 7 ii) A term for repayment longer than the life expectancy of the holder of the note, as
8 determined by the tables at 8.100.7.J.for annuities purchased on or after
9 February 8, 2006.
- 10 iii) Low payments.
- 11 iv) Cancellation at the death of the note holder.
- 12 c. Promissory notes which have been appraised by a note broker as having little or no value
13 shall create a rebuttable presumption of a transfer without fair consideration.
- 14 2. Promissory notes established on or after April 1, 2006 but before March 1, 2007
- 15 a. Subject to the look-back date described in section 8.100.7.F.2.b for the purpose of
16 calculating the penalty period of ineligibility for a transfer without fair consideration, the
17 value of a promissory note, loan or mortgage which does not meet the criteria in section
18 8.100.5.M.3.n. is the outstanding balance due as of the date of the individual's application
19 for Medical Assistance for services, described in section 8.100.7.F.2.c.
- 20 3. Promissory notes established on or after March 1, 2007
- 21 a. Subject to the look-back date described in section 8.100.7.F.2.b, for the purpose of
22 calculating the penalty period of ineligibility for a transfer without fair consideration, the
23 value of a promissory note, loan or mortgage which does not meet the criteria in section
24 8.100.5.M.3.o. is the outstanding balance due as of the date of the individual's application
25 for Medical Assistance for services, described in section 8.100.7.F.2.c..
- 26 4. Personal care services
- 27 a. Effective for agreements that were signed and notarized prior to March 1, 2007, family
28 members who provide assistance or services are presumed to do so for love and
29 affection, and compensation for past assistance or services shall create a rebuttable
30 presumption of a transfer without fair consideration unless the compensation is in
31 accordance with the following:
- 32 i) A written agreement must be executed prior to the delivery of services.
- 33 ii) The agreement must be signed by the applicant, or a legally authorized
34 representative, such as agent under a power of attorney, guardian, or
35 conservator. If the agreement is signed by a representative, that representative
36 may not be a beneficiary of the agreement.
- 37 iii) The agreement must be dated and the signature must be notarized; and

- 1 iv) Compensation for services rendered must be comparable to what is received in
2 the open market.
- 3 b. Effective for agreements that are signed and notarized on or after March 1, 2007,
4 compensation under personal service agreements will be deemed to be a transfer without
5 fair consideration unless the following requirements are met:
- 6 i) A written agreement was executed prior to the delivery of services; and
- 7 a) The agreement must be signed by the applicant, or a legally authorized
8 representative, such as agent under a power of attorney, guardian, or
9 conservator. If the agreement is signed by a representative, that
10 representative may not be a beneficiary of the agreement; and
- 11 b) The legally authorized representative, agent, guardian, conservator, or
12 other representative of the applicant's estate may not be a beneficiary of
13 a care agreement; and
- 14 c) The agreement specifies the type, frequency and time to be spent
15 providing the services agreed to in exchange for the payment or
16 transferred item; and
- 17 d) The agreement provides for payment of services on a regular basis, no
18 less frequently than monthly, while the services are being provided; and
- 19 ii) Compensation for services rendered must be comparable to what is received in
20 the open market. The burden is on the applicant to prove that the compensation
21 is reasonable and comparable; and
- 22 iii) A record or log is provided which details the actual services rendered. The
23 services cannot be services that duplicate services that another party is being
24 paid to provide or which another party is responsible to provide.
- 25 c. Payment for services, which were rendered previously and for which no compensation
26 was made, shall be considered as a transfer without fair consideration.
- 27 d. Assets transferred in exchange for a contract for personal services for future assistance
28 after the date of application are considered available resources.
- 29 e. A care agreement must be entered into, signed, and notarized prior to providing any
30 services for which a beneficiary will be compensated.
- 31 5. Transfers of real property into joint tenancy without fair consideration
- 32 a. If real property is transferred into joint tenancy with right of survivorship with one or more
33 joint tenants, the amount transferred depends on the number of joint tenants to whom the
34 property is transferred. The following are examples:
- 35 i) If the transfer is to one joint tenant, the amount transferred is equal to one-half of
36 the value of the property at the time of the transfer.
- 37 ii) If the transfer is to two joint tenants, the amount transferred is equal to two-thirds
38 of the value.

- 1 iii) If the transfer is to three joint tenants, the amount transferred is equal to three-
2 fourths of the value of the property at the time of the transfer.
- 3 b. If the transfer is completed with two deeds or transactions, the first of which transfers a
4 fractional share of the property into tenancy in common, and the second into joint
5 tenancy, the amount transferred shall be determined in the same manner as set forth
6 above.
- 7 6. No period of ineligibility will be imposed if the individual transferred the assets under any of
8 following circumstances:
- 9 a. The asset transferred was a home and title to the home was transferred to:
- 10 i) The spouse of such individual;
- 11 ii) A child of such individual who is either
- 12 1) Under the age of 21 years, or
- 13 2) Is blind or totally and permanently disabled as determined by the Social
14 Security Administration.
- 15 iii) A brother or sister
- 16 1) Who has an equity interest in the home and
- 17 2) Who was residing in such individual's home for at least one year
18 immediately before the date that the individual becomes institutionalized.
- 19 iv) A son or a daughter of such individual
- 20 1) Who was residing in the home for a period of at least two years
21 immediately before the date the individual becomes institutionalized and
- 22 2) Who provided care to such individual by objective evidence, that
23 permitted such individual to reside at home rather than in an institution.
- 24 3) Documentation shall be submitted proving that the son or daughter's sole
25 residence was the home of the parent. The parent's attending
26 physician(s) or professional health provider(s) during the past two years
27 must substantiate in writing that the care was provided, and that the care
28 prevented the parent from requiring placement in a Long-Term Care
29 institution.
- 30 b. The assets were transferred:
- 31 i) To the individual's spouse or to another for the sole benefit of the individual's
32 spouse.
- 33 ii) From the individual's spouse to another for the sole benefit of the individual's
34 spouse.

- 1 did not include Medical Assistance eligibility or avoidance of medical assistance estate
2 recovery..
- 3 b. A subjective statement of intent or ignorance of the transfer penalty or verbal assurances
4 that the individual was not considering Medical Assistance eligibility when the transfer
5 was made are not sufficient.
- 6 c. There is a rebuttable presumption that transfers without fair consideration were made for
7 the purpose of Medical Assistance eligibility in the following cases:
- 8 i) In any case in which the individual's assets and the assets of the individual's
9 spouse remaining after the transfer total an amount insufficient to meet all living
10 expenses and medical expenses reasonably expected to be incurred by the
11 individual or the individual's spouse in the sixty (60) months following the
12 transfer. Medical expenses include the cost of Long-Term Care unless the future
13 necessity of such care could have been absolutely precluded because of the
14 particular circumstances.
- 15 ii) In any case where:
- 16 1) the transfer was made on behalf of the individual or the individual's
17 spouse;
- 18 2) the transfer was made by:
- 19 a) the individual or individual's spouse
20 b) a guardian,
21 c) a conservator, or
22 d) agent under a power of attorney; and
- 23 3) the transfer was made to:
- 24 a) anyone related to the individual or individual's spouse by birth,
25 adoption or marriage, other than between the individual and the
26 individual's spouse; or to
27 b) anyone related to the guardian, conservator, or agent under a
28 power of attorney by birth, adoption or marriage.
- 29 d. Convincing evidence may include, but is not limited to, verification which establishes:
- 30 i) That at the time of the transfer the individual could not have anticipated needing
31 long term Medical Assistance due to the existence of other circumstances which
32 would have precluded the need.
- 33 ii) Other assets were available at the time of the transfer to meet current and future
34 needs of the individual, including the cost of Long-Term Care institution or other
35 institutionalized care for a period of sixty (60) months.

- 1 iii) The specific purpose for which the assets were transferred and the reason the
2 transfer was necessary and the reason there was no alternative but to transfer
3 the assets without fair consideration.
- 4 8. Apportionment of penalty period between spouses
- 5 a. If a transfer results in a period of ineligibility for an individual, and the individual's spouse
6 becomes institutionalized and is otherwise eligible for Medical Assistance, the period of
7 ineligibility shall be apportioned equally between the spouses.
- 8 b. If one spouse dies or is no longer institutionalized, any months remaining in the period of
9 ineligibility shall be assigned to the spouse who remains institutionalized.
- 10 9. If the individual or the individual's spouse has transferred assets into a trust or is a beneficiary of
11 a trust, the trust document shall be submitted to the Colorado Department of Health Care Policy
12 and Financing to determine the effect of the trust on Medical Assistance eligibility.
- 13 10. Notice
- 14 a. The Colorado Department of Health Care Policy and Financing is an interested person
15 according to 15-14-406, C.R.S. or a successor statute.
- 16 b. As an interested party, the department shall be given notice of a hearing in cases in
17 which Medical Assistance planning or Medical Assistance eligibility is set forth in the
18 petition as a factor for requesting court authority to transfer property.
- 19
- 20 11. Undue Hardship
- 21 a. The period of ineligibility resulting from the imposition of the transfer or the trust
22 provisions may be waived if denial of eligibility would create an undue hardship for an
23 individual who is otherwise eligible. Undue hardship can be established if application of
24 the transfer penalty would:
- 25 i) deprive the individual of medical care such that the individual's health or life
26 would be endangered; or
- 27 ii) deprive the individual of food, clothing, shelter or other necessities of life.
- 28 b. Undue hardship shall not exist when the application of the trust or transfer rules merely
29 causes the individual inconvenience or when such application might restrict his or her
30 lifestyle but would not put him or her at risk of serious deprivation.
- 31 c. Notice of an undue hardship exception shall be given to the applicant or client. The
32 Eligibility Site shall make a determination on the request within 15 working days from
33 when the request is received. The Eligibility Site shall issue a notice of action on the
34 determination of hardship. An adverse determination may be appealed in accordance
35 with the appeal process as described at Section 8.057 of this volume.
- 36 d. The facility in which an institutionalized individual is residing may file an undue hardship
37 waiver application on behalf of the individual with the individual's or his or her personal
38 representative's consent. Where the individual is unable to give consent and where the
39 personal representative of the individual has a conflict of interest concerning the

1 particular circumstance giving rise to the period of ineligibility, the facility may request an
2 undue hardship on behalf of the individual. An example of such a conflict of interest
3 would be a situation where the personal representative who is also an agent under a
4 power of attorney transfers property to himself or herself. The facility shall submit the
5 undue hardship request to the Eligibility Site and give sufficient detail of the circumstance
6 surrounding the conflict of interest and the information required below to the Eligibility
7 Site. These provisions are not intended to change the Department's requirements under
8 Section 8.057 of the Department's regulations as to who has standing to file an appeal.

- 9 e. An individual or representative may request that the Eligibility Site waive a transfer
10 penalty on the basis of undue hardship. The request shall be made in writing to the
11 applicant's or client's Eligibility Site case worker. The individual making the request has
12 the burden of proof and must provide clear and convincing evidence to substantiate the
13 circumstances surrounding the transfer, attempts to recover the assets, and the impact of
14 the denial of Medicaid payments for Long-Term Care services. The request and
15 documentation shall include all of the following:
- 16 i) the reason(s) for the transfer including the individual's participation in the transfer
17 or grant of legal authority to another that gave rise to the transfer, and the
18 relationship between the transferor and transferee;
- 19 ii) evidence to prove that the assets have been irretrievably lost and that all
20 reasonable attempts made to recover the asset(s), including any legal actions
21 and the results of the attempts, including but not limited to a request for an adult
22 protection investigation (such as in a case of financial exploitation), filing a police
23 report, or filing a civil action have been exhausted or have been or are being
24 pursued; and,
- 25 iii) documentation such as a notice of discharge or pending discharge from the
26 facility and a physician's statement detailing how the inability to receive nursing
27 facility or community based services would result in the individual's inability to
28 obtain life-sustaining medical care or that the individual would not be able to
29 obtain food, clothing or shelter.
- 30 f. To the extent that the transferred assets are recovered pursuant to the attempts in (e)(ii)
31 above, the individual shall reimburse Medicaid for the funds expended as a result of an
32 approved undue hardship request.
- 33 g. If the transferee and the transferor of the assets for which the transfer penalty is being
34 imposed are related parties there shall be a rebuttable presumption that the transferred
35 assets are not irretrievably lost as required under (e)(ii) above. Related parties are
36 described in Section 8.100.7.G.7.c.ii of these regulations.

37 12. No period of ineligibility shall be assessed in any of the following circumstances:

- 38 a. Convincing and objective evidence is provided that the individual intended to dispose of
39 the resources either at fair market value or for other fair consideration.
- 40 b. Convincing and objective evidence is presented proving that the resources were
41 transferred exclusively for a purpose other than to qualify or remain eligible for Medical
42 Assistance.
- 43 c. All of the resources transferred without fair consideration have been returned to the
44 individual.

- 1 d. For assets transferred before February 8, 2006, the assets were transferred more than
2 36 months prior to the date of application.
- 3 e. For assets transferred before February 8, 2006, the penalty period has expired based on
4 the following formula: The fair market value of the transferred asset is divided by the
5 average cost of Long Term Care institution care in the state at the time of application and
6 the resulting number of months of ineligibility has ended prior to the date of application.

7 **8.100.7.H. Life Estates**

8 1. Definitions

- 9 a. "Fair Market Value" means the amount for which a property or interest in a property could
10 reasonably be expected to sell on the open market.
- 11 b. "Life Estate." A life estate conveys upon a grantee certain rights in property measured by
12 the life of the life estate holder or of some other person. The owner of a life estate has the
13 right to possess the property, the right to use the property, the right to obtain profits from
14 the property, and the right to sell the life estate interest in the property. The establishment
15 of a life estate on a property results in the creation of two interests: a life estate interest
16 and a remainder interest.
- 17 c. "Remainder Interest" means an interest in property created at the time a life estate is
18 established which gives the holder of the interest the right to ownership of the property
19 upon the death of the life estate holder. An individual holding a remainder interest is free
20 to sell his or her interest in the property unless the sale is restricted by the terms of the
21 instrument which established the remainder interest.

22 2. General Provisions

- 23 a. Life Estates Established before July 1, 1995
- 24 i) Transfer without fair consideration Treatment
- 25 1) The establishment of a life estate before July 1, 1995 by an individual or
26 individual's spouse shall not be considered a transfer without fair
27 consideration.
- 28 ii) Resource Treatment
- 29 1) A life estate owned by an individual or individual's spouse that was
30 established on exempt property shall be considered to be an exempt
31 resource.
- 32 2) A life estate owned by an individual or individual's spouse that was
33 established on countable property shall be considered a countable
34 resource.
- 35 i) The value of the life estate shall be determined by using the
36 methodology described at 8.100.7.H.3.
- 37 3) A remainder interest held by an individual or individual's spouse on
38 exempt property shall be considered an exempt resource.

1 a) The value of the remainder interest shall be determined by using
2 the methodology described at 8.100.7.H.4.

3 3. Determining the Value of a Life Estate

4 a. The value of a life estate interest is calculated using the following method:

5 i) Determine the fair market value of the property on which the life estate was
6 established. The fair market value shall be obtained by using the most recent
7 actual value reported by the county assessor or from the most recent property
8 assessment notice. If the actual value is not shown on the property assessment
9 notice, the assessed value shall be divided by the appropriate property
10 assessment rate to obtain the market value.

11 ii) Multiply the fair market value of the property by the "Life Estate" factor in Column
12 1 from the Life Estate Table at 8.100.7.H.5, in this section, that corresponds to
13 the life estate holder's age as of his or her last birthday. The result is the value of
14 the life estate interest.

15 b. If a life estate was established on property held by spouses in joint tenancy, then the age
16 of the youngest individual shall be used to calculate the value of the life estate.

17 4. Determining the Value of a Remainder Interest

18 a. The value of a remainder interest is calculated using the following method:

19 i) Determine the fair market value of the property on which the remainder interest
20 was established. The fair market value shall be obtained by using the most
21 recent actual value reported by the county assessor or from the most recent
22 property assessment notice. If the market value is not shown on the property
23 assessment notice, the assessed value shall be divided by the appropriate
24 property assessment rate to obtain the market value.

25 ii) Multiply the fair market value of the property by the "Remainder" factor in Column
26 2 from the Life Estate Table at 8.100.7.H.5, in this section, that corresponds to
27 the life estate holder's age as of his or her last birthday. The result is the value of
28 the remainder interest.

29 b. If a life estate was established on property held by spouses in joint tenancy, then the age
30 of the youngest individual shall be used to calculate the value of the remainder interest.

31 5. Life Estate Table

32 This rule incorporates by reference the Social Security life estate and remainder interest table
33 effective April 1999 to the present. The incorporation of the table excludes later amendments, or
34 editions of, the referenced material.

35 The Social Security life estate and remainder interest tables are available at
36 <http://policy.ssa.gov/poms.nsf/lnx/0501140120>

37 Pursuant to § 24-4-103 (12.5), C.R.S., the Department maintains copies of the incorporated text
38 in its entirety, available for public inspection during regular business hours at: Colorado
39 Department of Health Care Policy and Financing, 1570 Grant Street, Denver, CO 80203. Certified
40 copies of incorporated materials are provided at cost upon request.

1 **8.100.7.I. Annuities**

2 1. DEFINITIONS

- 3 a. "Annuity" means a contract between an individual and a commercial company in which
4 the individual invests funds and in return receives installments for life or for a specified
5 number of years.
- 6 b. "Annuitant" means an individual who is entitled to receive payments from an annuity.
- 7 c. "Annuitization Period" means the period of time during which an annuity makes payments
8 to an annuitant.
- 9 d. "Annuitized" means an annuity that has become irrevocable and is making payments to
10 an annuitant.
- 11 e. "Assignable" means an annuity that can have its owner and/or annuitant changed.
- 12 f. "Balloon Payment" means a lump sum equal to the initial annuity premium less any
13 distributions paid out before the end of an annuitization period.
- 14 g. "Beneficiary" means an individual or individuals entitled to receive any remaining
15 payments from an annuity upon the death of the annuitant.
- 16 h. "Department" means the Department of Health Care Policy and Financing, its
17 successor(s), or its designee(s).
- 18 i. "Irrevocable" means an annuity that cannot be canceled, revoked, terminated, or
19 surrendered under any circumstances.
- 20 j. "Non-assignable" means an annuity that cannot have its owner and/or annuitant changed
21 under any circumstances.
- 22 k. "Owner" means the person who may exercise the rights provided in an annuity contract
23 during the life of the annuitant. An owner can generally name himself or herself or
24 another person as the annuitant.
- 25 l. "Revocable" means an annuity that can be canceled, revoked, terminated, or
26 surrendered.
- 27 m. "Transaction" means:
- 28 i) The purchase of an annuity;
- 29 ii) The addition of principal to an annuity;
- 30 iii) Elective withdrawals from an annuity;
- 31 iv) Requests to change the distributions from an annuity;
- 32 v) Elections to annuitize an annuity contract; or
- 33 vi) Any other action taken by an individual that changes the course of payments
34 made by an annuity or the treatment of income or principal of an annuity.

- 1 2. Annuities purchased on or before June 30, 1995
- 2 a. A revocable or irrevocable annuity established on or before June 30, 1995 is not a
3 countable resource if it is annuitized and regular returns are being received by the
4 annuitant.
- 5 i) Payments from the annuity to the individual or individual's spouse are income in
6 the month received.
- 7 b. A revocable or irrevocable annuity established on or before June 30, 1995 is a countable
8 resource if it has not been annuitized.
- 9 3. Annuities Established on or after July 1, 1995 but before February 8, 2006
- 10 a. The purchase of an annuity shall be considered to be a transfer without fair consideration
11 unless the following criteria are met:
- 12 i) The annuity is purchased from a life insurance company or other commercial
13 company that sells annuities as part of its normal course of business;
- 14 ii) The annuity is annuitized for the individual or individual's spouse;
- 15 iii) The annuity is purchased on the life of the individual or individual's spouse; and
- 16 iv) The annuity provides payments for a period not exceeding the annuitant's
17 projected life expectancy based on life expectancy tables described at 8.100.7.J.
- 18 b. To determine if a transfer without fair consideration has occurred in the purchase of an
19 annuity, the Eligibility Site shall:
- 20 i) Determine the date on which the annuity was purchased;
- 21 ii) Determine the amount of money used to purchase the annuity and the length of
22 the annuitization period;
- 23 iii) Determine the age of the annuitant at the time the annuity was purchased; and
- 24 iv) Determine the life expectancy of the annuitant at the time the annuity was
25 purchased using the appropriate life expectancy table described at 8.100.7.J.
- 26 1) If the length of the annuitization period exceeds the annuitant's life
27 expectancy, then a transfer without fair consideration exists for the
28 portion of the annuitization period that exceeds the annuitant's life
29 expectancy.
- 30 2) If the total value of the annuity's payments during the annuitization period
31 is less than the original purchase price of the annuity, then the difference
32 shall be considered to be a transfer without fair consideration.
- 33 3) If the total value of the annuity's payments during the annuitization period
34 is equal to or greater than the original purchase price of the annuity, then
35 the purchase of the annuity shall not be considered to be a transfer
36 without fair consideration. However, any payments made by the annuity
37 shall be considered to be countable income in the month received.

- 1 c. The Eligibility Site shall notify the issuer of the annuity that the Department is a preferred
2 remainder beneficiary in the annuity for medical assistance provided to the
3 institutionalized individual. This notice shall include a statement requiring the issuer to
4 notify the Eligibility Site of any changes in the amount of income or principal that is being
5 withdrawn from the annuity or any other transactions, as defined at 8.100.7.1.1.,
6 regardless of when the annuity was purchased.
- 7 d. If the Department is not named on the annuity as a remainder beneficiary, then the value
8 of funds used to purchase the annuity shall be deemed a transfer without fair
9 consideration and shall be subject to the penalty period provisions described at
10 8.100.7.F.
- 11 i) This provision shall not apply to annuities that are revocable and/or assignable.
- 12 e. Revocable Annuities
- 13 i) A revocable annuity is a countable resource. The value of the annuity is the total
14 value of the annuity principal plus any accumulated interest.
- 15 a) If the annuity includes a surrender charge or other financial penalty
16 (other than tax withholding or a tax penalty) for withdrawing funds from
17 the annuity, then the value of the annuity is the net amount the individual
18 would receive upon full surrender of the annuity.
- 19 ii) Payments from a revocable annuity are not countable as income.
- 20 f. Irrevocable Assignable Annuities
- 21 i) An irrevocable assignable annuity is a countable resource. The value of the
22 annuity is presumed to be the total value of the annuity principal plus any
23 accumulated interest.
- 24 a) An individual or individual's spouse can rebut the presumption by
25 providing documented offers from at least three companies who are
26 active in the market for buying and selling annuities an annuity income
27 streams. The value of the annuity shall then be the highest of the offers.
- 28 b) Any payments from an irrevocable assignable annuity that is considered
29 to be a countable resource are not considered to be countable income.
- 30 ii) An individual or individual's spouse can rebut the presumption that an irrevocable
31 assignable annuity is not a countable resource by providing documented offers
32 from at least three companies who are active in the market for buying and selling
33 annuities and annuity income streams stating their unwillingness or inability to
34 purchase the annuity or annuity income stream.
- 35 a) Any payments from an irrevocable assignable annuity that is not
36 considered to be a countable resource are considered to be countable
37 income in the month received.
- 38 g. Irrevocable Non-Assignable Annuities
- 39 i) An irrevocable non-assignable annuity is not considered to be a countable
40 resource.

- 1 ii) Payments from an irrevocable non-assignable annuity are considered countable
2 income in the month received.
- 3 iii) An irrevocable non-assignable annuity purchased by or for the benefit of a
4 community spouse shall not be considered to be a transfer without fair
5 consideration if:
- 6 1) The Department is named as the remainder beneficiary in the first
7 position for the total amount of medical assistance paid on behalf of the
8 institutionalized individual; or
- 9 2) The Department is named as the remainder beneficiary in the second
10 position after the community spouse or minor or disabled child and is
11 named in the first position if such spouse or a representative of such
12 child disposes of any such remainder without fair consideration.
- 13 iv) An irrevocable non-assignable annuity purchased by or for the benefit of an
14 institutionalized individual shall not be considered to be a transfer without fair
15 consideration if:
- 16 1) The Department is named as the remainder beneficiary in the first
17 position for the total amount of medical assistance paid on behalf of the
18 institutionalized individual; or
- 19 2) The Department is named as the remainder beneficiary in the second
20 position after the community spouse or minor or disabled child and is
21 named in the first position if such spouse or a representative of such
22 child disposes of any such remainder without fair consideration.
- 23 v) In addition to the requirements listed at 8.100.7.1.5.g.iv) for naming the
24 Department as remainder beneficiary, an irrevocable non-assignable annuity
25 purchased by or for the benefit of an institutionalized individual shall not be
26 considered to be a transfer without fair consideration if the annuity meets any
27 one of the following conditions:
- 28 1) The annuity is considered either:
- 29 a) An Individual Retirement Annuity as described in Section 408(b)
30 of the Internal Revenue Code of 1986; or
- 31 b) A deemed Individual Retirement Account under a qualified
32 employer plan described in Section 408(q) of the Internal
33 Revenue Code of 1986; or
- 34 2) The annuity is purchased with proceeds from one of the following:
- 35 a) An Individual Retirement Account as described in Section 408(a)
36 of the Internal Revenue Code of 1986; or
- 37 b) An account established by an employer or association of
38 employers as described in Section 408(c) of the Internal
39 Revenue Code of 1986; or

- 1 c) A simple retirement account as described in Section 408(p) of
2 the Internal Revenue Code of 1986; or
- 3 d) A simplified employee pension plan as described in Section
4 408(k) of the Internal Revenue Code of 1986; or
- 5 e) A Roth IRA as described in Section 408A of the Internal
6 Revenue Code of 1986; or
- 7 3) The annuity meets all of the following requirements:
- 8 a) The annuity is irrevocable and non-assignable; and
- 9 b) The annuity is actuarially sound based on the life expectancy
10 tables described at 8.100.7.J.; and
- 11 c) The annuity provides for payments in equal amounts during the
12 term of the annuity with no deferral and no balloon payments
13 made.
- 14 vi) If an irrevocable non-assignable annuity is considered to be a transfer without fair
15 consideration, then, for the purpose of calculating the transfer without fair
16 consideration penalty period, the value that was transferred shall be the amount
17 of funds used to purchase the annuity.

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21 h. Annuity Transactions

- 22 i) If an Individual or individual's spouse undertakes any transaction, as defined at
23 8.100.7.I.1. which has the effect of changing the course of payments to be made
24 by an annuity or the treatment of income or principal of the annuity, such a
25 transaction shall be deemed to be a transfer without fair consideration,
26 regardless of when the annuity was originally purchased. For the purpose of
27 calculating the transfer without fair consideration penalty period, the value that
28 was transferred shall be the amount used to purchase the annuity.
- 29 a) Routine changes such as a notification of an address change or death or
30 divorce of a remainder beneficiary are excluded from treatment as a
31 transfer without fair consideration.
- 32 b) Changes which occur based on the terms of the annuity which existed
33 before February 8, 2006 and which do not require a decision, election, or
34 action to take effect are excluded from treatment as a transfer without
35 fair consideration.
- 36 c) Changes which are beyond the control of the individual, such as a
37 change in law, a change in the policies of the annuity issuer, or a change
38 in terms based on other factors, such as the annuity issuer's financial

1 condition, are excluded from treatment as a transfer without fair
2 consideration.

3 **8.100.7.J. Life Expectancy Tables**

4 This rule incorporates by reference the Social Security Office of the Chief Actuary Period Life
5 Table 2011 for both males and females. The incorporation of the table excludes later
6 amendments, or editions of, the referenced material.

7 The Social Security Office of the Chief Actuary Period Life Table 2011 is available at
8 www.ssa.gov/oact/STATS/table4c6.html.

9 Pursuant to § 24-4-103 (12.5), C.R.S., the Department maintains copies of the incorporated text
10 in its entirety, available for public inspection during regular business hours at: Colorado
11 Department of Health Care Policy and Financing, 1570 Grant Street, Denver, CO 80203. Certified
12 copies of incorporated materials are provided at cost upon request.

13 **8.100.7.K. Spousal Protection - Treatment of Income and Resources for Institutionalized** 14 **Spouses**

15 1. The spousal protection regulations apply to married couples where one spouse is institutionalized
16 or likely to be institutionalized for at least 30 consecutive days and the other spouse remains in
17 the community. Being a community spouse does not prohibit Medicaid eligibility if all criteria are
18 met. The community spouse resource allowance does not supersede the Medicaid eligibility
19 criteria.

20 2. For purposes of spousal protection, an institutionalized spouse is an individual who:

21 a. Begins a stay in a medical institution or nursing facility on or after September 30, 1989, or

22 b. Is first enrolled as a Medical Assistance client in the Program of All Inclusive Care for the
23 Elderly (PACE) on or after October 10, 1997, or

24 c. Receives Home and Community Based Services on or after July 1, 1999; and

25 d. Is married to a spouse who is not in a medical institution or nursing facility; but does not
26 include any such individual who is not likely to meet the requirements of subparagraphs
27 8.100.7.K.2.a thru c for at least 30 consecutive days.

28 3. A community spouse is defined as the spouse of an institutionalized spouse.

29 **8.100.7.L. Assessment and Documentation of The Couple's Resources**

30 An assessment of the total value of the couple's resources shall be completed at the time of initial
31 Medical Assistance application or when requested by either spouse of a married couple. All non-
32 exempt resources owned by a married couple are counted, whether owned jointly or individually.
33 There are no exceptions for legal separation, pre-nuptial, or post-nuptial agreements. Once the
34 applicant is approved, the Community Spouses' resources are not reviewed again unless the
35 Community Spouse applies for Medical Assistance.

36 **8.100.7.M. Calculation of the Community Spouse Resource Allowance**

37 1. A Community Spouse Resource Allowance (CSRA) shall be allocated based on the total
38 resources owned by the couple as of the time of Medical Assistance application. The CSRA is

1 established at intake only, and; once approved the community spouse's resources are not
 2 considered again until the community spouse applies for Medical Assistance. This is true even if
 3 the community spouse becomes institutionalized but does not apply for Medical Assistance. In
 4 calculating the amount of the CSRA, resources shall not be attributed to the community spouse
 5 based upon state laws relating to community property or the division of marital property.

6 For persons whose Medical Assistance application is for an individual who meets the definition of
 7 an institutionalized spouse, the CSRA is the largest of the following amounts:

8 a. The total resources of the couple but no more than the current maximum allowance
 9 which, changes each year beginning January 1st.; or

10 b. The increased CSRA calculated pursuant to section 8.100.7.S; or

11 c. The amount a court has ordered the institutionalized spouse to transfer to the community
 12 spouse for monthly support of the community spouse or a dependent family member.

13 2. The resources allotted to the community spouse as the CSRA shall be transferred into the name
 14 of the community spouse and shall not be considered available to the institutionalized spouse.
 15 After the transfer of the CSRA to the community spouse, the income from these resources shall
 16 be attributed to the community spouse.

17 3. The transfer of the CSRA shall be completed as soon as possible, but no later than the next
 18 redetermination when the community spouse becomes institutionalizes; whichever is earlier. If the
 19 transfer is not completed within this time period, the resources shall be attributed to the
 20 institutionalized spouse and shall affect his/her Medical Assistance eligibility. Verification of the
 21 transfer of assets to the community spouse shall be provided to the eligibility site.

22 The institutionalized spouse may transfer the resources allotted to the community spouse as the
 23 CSRA to another person for the sole benefit of the community spouse.

24 4. If the community spouse is in control of resources attributed to the institutionalized spouse, but
 25 fails to make such resources available for his/her cost of care, this fact shall not make the
 26 institutionalized spouse ineligible for Medical Assistance, where:

27 a. The institutionalized spouse has assigned The Department any rights to support from the
 28 community spouse; or

29 b. The institutionalized spouse lacks the ability to execute an assignment due to physical or
 30 mental impairment but The Department has the right to bring a support proceeding
 31 against the community spouse without such assignment; or

32 c. The eligibility site determines that the denial of eligibility would work an undue hardship
 33 upon the institutionalized spouse. For the purposes of this subparagraph, undue hardship
 34 means that an institutionalized spouse, who meets all the Medical Assistance eligibility
 35 criteria except for resource eligibility, has no alternative living arrangement other than the
 36 medical institution or Long Term Care institution.

37 **8.100.7.N. Treatment of the Home and Other Exempt Resources**

38 The CSRA shall not include the value of exempt resources including the home. It is not necessary for the
 39 home to be transferred to the community spouse. The rules regarding countable and exempt resources
 40 can be found in the section 8.100.5. However, for Spousal Protection there is no limit to the value of
 41 household goods and personal effects and one automobile.

1 **8.100.7.O. Determination of the Institutionalized Spouse's Income and Resource Eligibility**

- 2 1. The institutionalized spouse is resource eligible for Medical Assistance when the total resources
3 owned by the couple are at or below the amount of the Community Spouse Resource Allowance
4 plus the Medical Assistance resource allowance for an individual of \$2,000.
- 5 2. The eligibility site shall determine whether the institutionalized spouse is income eligible for
6 Medical Assistance. The institutionalized spouse shall be income eligible if his/her gross income
7 is at or below the Medical Assistance income limit for recipients of long-term care. If an income
8 trust is used the trust must be established before the MIA is calculated.

9 **8.100.7.P. Attribution of Income**

10 During any month in which a spouse is institutionalized, the income of the community spouse shall not be
11 deemed available to the institutionalized spouse except as follows:

- 12 1. If payment of income from resources is made solely in the name of either the institutionalized
13 spouse or the community spouse, the income shall be considered available only to the named
14 spouse.
- 15 2. If payment of income from resources is made in the names of both the institutionalized spouse
16 and the community spouse, one-half of the income shall be considered available to each spouse.
- 17 3. If payment of income is made in the names of the institutionalized spouse or the community
18 spouse, or both, and to another person or persons, the income shall be considered available to
19 each spouse in proportion to the spouse's interest.
- 20 4. The above regulations of attribution of income are superseded if the institutionalized spouse can
21 establish by a preponderance of the evidence that the ownership interests in the income are other
22 than that provided in the regulations.

23 **8.100.7.Q. Calculating the Community Spouse's Monthly Income Needs**

- 24 1. The community spouse's total minimum monthly needs shall be determined as follows:
- 25 a. The current minimum monthly maintenance needs allowance (MMMNA), which is equal
26 to 150% of the federal poverty level for a family of two and is adjusted in July of each
27 year;
- 28 b. An excess shelter allowance, in cases where the community spouse's expenses for
29 shelter exceed 30% of the MMMNA. The excess shelter allowance is computed by
30 adding (a) and (b) together:
- 31 i) The community spouse's expenses for rent or mortgage payment including
32 principal and interest, taxes and insurance, and, in the case of a condominium or
33 cooperative, any required maintenance fee, for the community spouse's principal
34 residence; and
- 35 ii) The larger of the following amounts: the standard utility allowance used by
36 Colorado under U.S.C. 2014(e) of Title 7; or the community spouse's actual,
37 verified, utility expenses. A utility allowance shall not be allowed if the utility
38 expenses are included in the rent or maintenance charge, which is paid by the
39 community spouse.

- 1 iii) The excess shelter allowance is the amount, if any, that exceeds 30% of the
2 MMMNA.
- 3 2. An additional amount may be approved for the following expenses:
- 4 a. Medical expenses of the community spouse or dependent family member for necessary
5 medical or remedial care. Each medical or remedial care expense claimed for deduction
6 must be documented in a manner that describes the service, the date of the service, the
7 amount of the cost incurred, and the name of the service provider. An expense may be
8 deducted only if it is:
- 9 i) Provided by a medical practitioner licensed to furnish the care;
- 10 ii) Not subject to payment by any third party, including Medical Assistance and
11 Medicare;
- 12 b. The cost of Medicare, Long Term Care insurance, and health insurance premiums. A
13 health insurance premium may be allowed in the month the premium is paid or may be
14 prorated and allowed for the months the premium covers. This allowance does not
15 include payments made for coverage which is:
- 16 i) Limited to disability or income protection coverage;
- 17 ii) Automobile medical payment coverage;
- 18 iii) Supplemental to liability insurance;
- 19 iv) Designed solely to provide payments on a per diem basis, daily indemnity or non-
20 expense-incurred basis; or
- 21 v) Credit life and/or accident and health insurance.
- 22
- 23
- 24 3. If either spouse establishes that the community spouse needs income above the level provided
25 by the minimum monthly maintenance needs allowance due to exceptional circumstances, which
26 result in significant financial duress, such as loss of home and possessions due to fire, flood, or
27 tornado, an additional amount may be substituted for the MMMNA if established through a fair
28 hearing.
- 29 4. The total that results from adding the current MMMNA and the excess shelter allowance shall not
30 exceed the current maximum MMMNA which is \$2,175.00 for the year 2001 and is adjusted by
31 the Health Care Financing Administration in January of each year.

32 **8.100.7.R. Calculating the Amount of Income to be Contributed by the Institutionalized**
33 **Spouse for the Community Spouse's Monthly Needs**

- 34 1. The Monthly Income Allowance (MIA) is the amount of money necessary to raise the community
35 spouse's income to the level of his/her monthly needs, and shall be obtained from the monthly
36 income of the institutionalized spouse. For individuals who become institutionalized on or after
37 February 8, 2006, all income of the institutionalized spouse that could be made available to the

- 1 community spouse must be considered to have been made available to the community spouse
2 before an MIA is allocated to the community spouse.
- 3 2. The MIA shall be the amount by which the community spouse's minimum monthly needs, which is
4 the MMMNA, exceed his/her income from sources other than the institutionalized spouse. The
5 community spouse's income shall be calculated by using the gross income less mandatory
6 deductions for FICA and Medicare tax.
- 7 3. If a court has entered an order against the institutionalized spouse for monthly support of the
8 community spouse, the MIA shall not be less than the monthly amount ordered by the court.
- 9 4. The eligibility site shall make adjustments to the MMMNA and/or the MIA on a monthly basis for
10 any continuing change in circumstances that exceeds \$50 a month. Continuing changes of less
11 than \$50 in a month, and any infrequent or irregular changes, shall be considered at
12 redetermination.

13 **8.100.7.S. Increasing the Community Spouse Resource Allowance**

- 14 1. The CSRA shall be increased above the maximum amount if additional resources are needed to
15 raise the community spouse's monthly income to the level of the Minimum Monthly Maintenance
16 Needs Allowance (MMMNA). In making this determination the items listed below are calculated in
17 the following order:
- 18 a. The community spouse's MMMNA;
- 19 b. The community spouse's own income; and
- 20 c. The Monthly Income Allowance (MIA) contribution that the community spouse is eligible
21 to receive from the institutionalized spouse.
- 22 d. If the community spouse's own income, and the Monthly Income Allowance contribution
23 from the institutionalized spouse's income is less than the Minimum Monthly Maintenance
24 Needs Allowance, additional available resources shall be shifted to the community
25 spouse to bring his/her income up to the level of the MMMNA. The additional resources
26 necessary to raise the community spouse's monthly income to the level of the MMMNA
27 shall be based upon the cost of a single-premium lifetime annuity with monthly payments
28 equal to the difference between the MMMNA and the community spouse's income. The
29 following steps shall be followed to determine the amount of resources to be shifted:
- 30 i) The applicant shall obtain three estimates of the cost of an annuity that would
31 generate enough income to make up the difference between the MMMNA and
32 the combined community spouse's income as described above.
- 33 ii) The amount of the lowest estimate shall be used as the amount of resources to
34 increase the CSRA.
- 35 iii) The applicant shall not be required to purchase the annuity in order to have the
36 CSRA increased.
- 37 e. The CSRA shall not be increased if the institutionalized spouse refuses to make the
38 monthly income allowance (MIA) available to the community spouse.

39 **8.100.7.T. Deductions from Monthly Income of the Institutionalized Spouse**

- 1 1. During each month after the institutionalized spouse becomes Medical Assistance eligible,
 2 deductions shall be made from the institutionalized spouse's monthly income in the following
 3 order.
- 4 a. A personal needs allowance or the client maintenance allowance as allowed by program
 5 eligibility.
- 6 b. A Monthly Income Allowance (MIA) for the community spouse, but only to the extent that
 7 income of the institutionalized spouse is actually made available to, or for the benefit of,
 8 the community spouse;
- 9 c. A family allowance for each dependent family member who lives with the community
 10 spouse.
- 11 i) The allowance for each dependent family member shall be equal to one third of
 12 the amount of the MMMNA and shall be reduced by the monthly income of that
 13 family member.
- 14 ii) Family member means dependent children (minor or adult), dependent parents
 15 or dependent siblings of either spouse that are residing with the community
 16 spouse and can be claimed by either the institutionalized or community spouse
 17 as a dependent for federal income tax purposes.
- 18 d. Allowable deductions identified in section 8.100.7.V.
- 19 e. If the institutionalized spouse fails to make his/her income available to the community
 20 spouse or eligible dependent family members in accordance with these regulations, that
 21 income shall be applied to the cost of care for the institutionalized spouse.
- 22 f. No other deductions shall be allowed.

23 **8.100.7.U. Right to Appeal**

- 24 1. Both spouses shall be informed of the following:
- 25 a. The amount and method by which the eligibility site calculated the community spouse
 26 resource allowance (CSRA), community spouse monthly income allowance (MIA), and
 27 any family allowance;
- 28 b. The spouses' right to a fair hearing concerning these calculations;
- 29 c. The eligibility site conclusions with respect to the spouses' ownership and availability of
 30 income and resources, and the spouses' right to a fair hearing concerning these
 31 conclusions.
- 32 2. If either spouse establishes that the community spouse needs income above the level provided
 33 by the minimum monthly maintenance needs allowance due to exceptional circumstances, which
 34 result in significant financial duress, such as loss of home and possessions due to fire, flood, or
 35 tornado, an additional amount may be substituted for the MMMNA if established through a fair
 36 hearing.
- 37 3. Appeals from decisions made by the eligibility site shall be governed by the provisions under
 38 Recipient Appeals Protocols/Process at 8.058.

1 **8.100.7.V. Long-Term Care Institution Recipient Income**

2 1. Determination of Income and Communication between the Long-Term Care institution and the
3 Eligibility Site Using the AP-5615 Form for Patient Payment

4 a. Sections I, II and IV of the AP-5615 form are to be completed by the Long-Term Care
5 institution for all admissions, readmissions, transfers to and from another payer source,
6 including private pay and Medicare, discharges, deaths, changes in income and/or
7 patient payment, medical leaves of absence and non-medical/programmatic leave in
8 excess of 42 days combined per calendar year.

9 b. The initial determination of resident income for patient payment shall be made by the
10 Eligibility Site. The Eligibility Site shall notify the Long-Term Care institution of current
11 resident income.

12 c. On receipt of AP-5615 form, the Eligibility Site will, within five working days:

13 i) For an admission, a readmission or a transfer from/to private pay, Medicare, or
14 another payer source:

15 1) Verify and correct, if necessary, data entered by the Long-Term Care
16 institution.

17 2) List and/or verify the resident's monthly income adjustments and/or
18 Long-Term Care Insurance benefit payments; and compute patient
19 payment. Provide the completed AP-5615 to the Long-Term Care
20 institution.

21 3) Correct the automated system to indicate the Long-Term Care institution
22 name and provider number and to reflect the current distribution of
23 income. Submit the AP-5615 form to the Department.

24 d. For change in patient payment with respect to changes in resident income:

25 i) Verify changes in resident income, and correct if necessary. All such corrections
26 must be initialed,

27 ii) Compute patient payment and provide the completed AP-5615 to the Long-Term
28 Care institution.

29 e. For change in patient payment with respect to the post-eligibility treatment of income, the
30 Eligibility Site shall:

31 i) Review the AP-5615 form for Medicare part B premium deduction allowances for
32 the first two months of admission.

33 ii) If client is already on the Medicare Buy-In program for Medicare part B, do not
34 adjust patient payment on AP-5615 form for the Medicare premium deduction. If
35 client is not on the Buy-In program, adjust AP-5615 form for the Medicare
36 premium deduction for the first two months of Long-Term Care institution
37 eligibility.

- 1 iii) If the client has a Medicare D premium, the Eligibility Site shall use the amount
2 as an income adjustment/deduction in the patient payment calculation and
3 complete the AP-5615 form.
- 4 f. For resident leave of absence:
- 5 i) Non-Medical/Programmatic Leave. When combined non-medical/programmatic
6 days in excess of 42 days are reported, verify adherence to the restrictions and
7 conditions of section 8.482.44.
- 8 ii) Medical Leave/Hospitalization. Verify that the patient payment is apportioned
9 correctly between the nursing facility and the hospital so that no Medicaid
10 payment is requested for the period. See also section 8.482.43.
- 11 iii) The nursing facility may wait until the end of the month to complete the AP-5615
12 form for an ongoing hospitalization.
- 13 g. For change in payer status:
- 14 i) If Medicare or insurance is a primary payer during the month, verify the nursing
15 facility's calculation of the patient payment.
- 16 ii) Complete and provide the AP-5615 to the nursing facility.
- 17 h. For discharge or death of resident:
- 18 i) Verify the date of death or discharge, and verify the correct patient payment
19 including the resident's monthly income for the discharged month, and the
20 amount calculated by per diem. All corrections must be initialed.
- 21 ii) Note if the resident entered another Long-Term Care institution and, if so, enter
22 the name of the new Long-Term Care institution in the system.
- 23 iii) In the event the resident may return to the same facility, the AP-5615 form may
24 be completed at the end of the month for discharges due to hospitalization.
- 25 i. For discontinuation of Long-Term Care eligibility:
- 26 i) Initiate and send an AP-5615 form to the Long-Term Care institution within 5
27 working days of the date of determination that the client's eligibility will be
28 discontinued. Indicate the date the discontinuation will be effective.
- 29 j. Failure to provide a correct and timely AP-5615 to the Long-Term Care institution may
30 result in the refusal of the Department to reimburse such Long-Term Care institution care.
31 The AP-5615 form is required in order for a Prior Authorization Request (PAR) to be
32 issued for Long-Term Care institution claim reimbursement.
- 33 k. General Instructions:
- 34 i) The AP-5615 form must be verified and a signed AP-5615 form returned to the
35 Long-Term Care institution.
- 36 ii) The AP-5615 form must be signed and dated by the director of the Eligibility Site
37 or by his/her designee.

- 1 ii) Deducting all applicable allowable monthly income adjustments, which include:
- 2 1) Personal Needs Allowance
- 3 2) If applicable, Monthly Income Allowance for the community spouse.
- 4 3) If applicable, Family Dependent Allowance
- 5 4) If applicable, Home Maintenance Allowance
- 6 5) If applicable, Trustee/Maintenance Fees: actual fees, with a maximum of
- 7 \$20 per month
- 8 6) If applicable, Mandatory Income Tax Withheld
- 9 7) Mandatory garnishments repaying Federal assistance overpayment
- 10 8) Medical or remedial care expenses that are not subject to payment by a
- 11 third party:
- 12 a) Medicare Part B Premium expenses, if applicable, are deductible
- 13 only for the first and second month in the Nursing Facility.
- 14 b) Medicare Part D Premium expenses, if applicable, are ongoing
- 15 deductions.
- 16 c) Other medical and remedial expenses covered under the
- 17 Nursing Facility PETI (NF PETI) program are not deductible. NF
- 18 PETI-approved expenses are allowed only for residents with a
- 19 patient payment, but do not change the patient payment amount.
- 20 For NF PETI, see the Section 8.482.33 in this volume "Post
- 21 Eligibility Treatment of Income".
- 22 c. Long-Term Care Insurance
- 23 Long-Term Care insurance payments are not counted as income for eligibility purposes.
- 24 However, they are income available for a patient payment. The patient payment shall
- 25 include the client's income after the allowable deductions and any Long-Term Care
- 26 insurance payments for the month. In the event that the patient payment is greater than
- 27 the cost of care, the Long-Term Care insurance payment shall be applied before the
- 28 client's income.
- 29 i) If Long-Term Care insurance is received for the month, and:
- 30 1) If, after all deductions, the client has income available for a patient
- 31 payment, add this to the amount of the Long-Term Care insurance to
- 32 determine the total patient payment.
- 33 a) If the total amount is greater than the allowable cost of care, the
- 34 Long-Term Care insurance is applied before the client's income,
- 35 or;

1 additional amount included as a deduction from the patient payment. The patient
2 payment deduction must be for a specific accounting period when the taxes are
3 owed and expected to be withheld from income or paid by the individual in the
4 accounting period. The Eligibility Site must verify that the taxes were withheld. If
5 the taxes are not paid, the Eligibility Site must establish a recovery. The
6 deduction is also applicable for any Federal pensions with mandated tax
7 withholdings from unearned income despite the individual earner being
8 institutionalized. All other pensions will discontinue the tax withholding once
9 notified that the recipient is receiving institutionalized care through Medicaid, thus
10 signifying that the withholding was not mandatory. This deduction does not apply
11 to individuals who have elected to have taxes withheld from their earnings as a
12 means to receiving a greater tax refund.

13 e. The reserve specified in section 8.100.7.V.3.d.iii. of this volume shall apply to Long-Term
14 Care institution residents who are engaged in income-producing activities on a regular
15 basis. Types of income-producing activities include:

- 16 i) work in a sheltered workshop or work activity center;
- 17 ii) "protected employment" which means the employer gives special privileges to
18 the individual;
- 19 iii) an activity that produced income in connection with a course of vocational
20 rehabilitation;
- 21 iv) employment training sessions;
- 22 v) activities within the facility such as crafts products and facility employment.

23 f. In determining the personal needs reserve amount for Long-Term Care institution
24 residents engaged in income-producing activities:

- 25 i) The personal needs allowance is reserved from earned income only when the
26 person has insufficient unearned income to meet this need;
- 27 ii) In determining countable earned income of a Long-Term Care institution
28 resident, the following rules shall apply:
- 29 1) \$65 shall be subtracted from the gross earned income.
- 30 2) The result shall be divided in half.
- 31 3) The remaining income is the countable earned income and shall be
32 considered in determining the patient payment.
- 33 iii) When the personal needs allowance is reserved from unearned income, the
34 additional reserve is computed based on the total gross earned income.

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37 g. Other Deductions Reserved from Recipient's Income:

1 i) In the case of a married, long-term care recipient who is institutionalized in a
2 Long-Term Care institution and who has a spouse (and, in some cases, other
3 dependent family members) living in the community, there are “spousal
4 protection” rules which permit the contribution of the institutionalized spouse's
5 income toward their living expenses. See section 8.100.7.K.

6 ii) For a Long-Term Care institution recipient with no family at home, an amount in
7 addition to the personal needs allowance may be reserved for maintenance of
8 the recipient's home for a temporary period, not to exceed 6 months, if a
9 physician has certified that the person is likely to return to his/her home within
10 that period.

11 This additional reserve from recipient income is referred to as Home
12 Maintenance Allowance and the amount of the deduction must be based on
13 actual and verified shelter expenses such as mortgage payments, taxes, utilities
14 to prevent freeze, etc.

15 The Home Maintenance Allowance:

16 1) Prior to July 1, 2018 shall not exceed the total of the current shelter and
17 utilities components of the applicable standard of assistance (OAP for
18 aged recipients; AND/SSI-CS or AB/SSI-CS for disabled or blind
19 recipients).

20 2) Beginning July 1, 2018

21 a) The Home Maintenance Allowance shall not exceed the Home
22 Maintenance Allowance Maximum described in this section.

23 Claimable utility costs will be limited to the lesser of the following
24 amounts:

25 The standard utility allowance used by Colorado under 7 U.S.C.
26 2014(e) (2018), which is hereby incorporated by reference.

27 The incorporation of 7 U.S.C. 2014(e) (2018) excludes later
28 amendments to, or editions of, the referenced material. Pursuant
29 to § 24-4-103(12.5), C.R.S., the Department maintains copies of
30 this incorporated text in its entirety, available for public inspection
31 during regular business hours at: Colorado Department of Health
32 Care Policy and Financing, 1570 Grant Street, Denver CO
33 80203. Certified copies of incorporated materials are provided at
34 cost upon request.

35 Or;

36 The individual's actual, verified, utility expenses.

37 b) The Maximum Home Maintenance Allowance is The Individual
38 Needs Standard minus 105% Federal Poverty Limit (FPL) for a
39 household of 1, rounded to the nearest whole dollar, and is
40 determined as follows:

- 1 (1) The Department will calculate the Individual Needs
 2 Standard by dividing the Federal Minimum Monthly
 3 Maintenance Needs Allowance maximum by the Federal
 4 Minimum Monthly Maintenance Needs Allowance
 5 (MMMNA), described at 8.100.7.Q, which is in place on
 6 January 1st of each calendar year. The result of this
 7 division will be multiplied by 150% of FPL for a
 8 household of 1.
- 9 (2) The Home Maintenance Maximum is determined by
 10 subtracting 150% FPL for a household of 1 from the
 11 Individual Needs Standard and adding 30% of 150%
 12 FPL for a household of 1. The result will be rounded to
 13 the nearest whole dollar.
- 14 h. The necessity for the deduction from a recipient's income specified in section 8.100.7.V.3
 15 shall be fully explained in the case record. Such additional reserve amount must be
 16 entered on the eligibility reporting form.
- 17 i. As of July 1, 1988, an SSI cash recipient may continue to receive SSI benefits when
 18 he/she is expected to be institutionalized for three months or less. This provision is
 19 intended to allow temporarily institutionalized recipients to pay the necessary expenses to
 20 maintain the principal place of residence.
- 21 i) Payments made under this continued benefit provision are not considered over-
 22 payments of SSI benefits if the recipient's stay is more than 90 days.
- 23 ii) The amount of Supplemental Security Income (SSI) benefit paid to an
 24 institutionalized individual is deducted from gross income when computing the
 25 patient payment.
- 26 j. When a nursing facility resident's SSI is reduced due to institutionalization, the difference
 27 between the reduced SSI payment and the personal needs allowance amount shall be
 28 provided through the Adult Financial program so that the resident receives the full
 29 personal needs allowance.
- 30 4. Reduction of the Patient Payment
- 31 a. Patient payment may be reduced only under the following conditions:
- 32 i) A resident's income is equal to or less than the personal needs allowance and
 33 there is no long term care insurance payment, in which case the patient payment
 34 is zero; or
- 35 ii) A resident's income is equal to or less than the sum of all allowable and
 36 appropriate deductions, and there is no long term care insurance payment; or
- 37 iii) A resident is admitted to the Long Term Care institution from his/her home and
 38 the resident's funds are committed elsewhere for that month; or
- 39 iv) The resident is admitted from his/her home, where his/her funds were previously
 40 committed, to the hospital, and subsequently to the Long Term Care institution, in
 41 the same calendar month; or

- 1 v) The resident is discharged to his/her home, and the Eligibility Site determines
2 that the income is necessary for living expenses; or
- 3 vi) The resident is admitted from another Long Term Care institution or from private
4 pay within the facility and has committed the entire patient payment for the month
5 for payment of care already provided in the month of admission.
- 6 vii) Medicare assesses a co-insurance payment for a QMB recipient; the recipient's
7 patient payment cannot be used for payment of Medicare co-insurance.
- 8 b. Patient payment may not be waived in the following instances:
- 9 i) Transfers between nursing facilities, except that the patient payment for the
10 receiving facility may be waived if the patient payment has already been
11 committed to the former nursing facility; or
- 12 ii) Discharges from nursing facility to a hospital or other medical institution when
13 Medicaid is paying for services in the medical institution; or
- 14 iii) Changes from private pay within the facility and the patient payment is not
15 already committed for care provided under private pay status; or
- 16 iv) The death of the resident.
- 17 c. The Eligibility Site shall verify and approve partial month patient payments due to
18 transfers, discharges or death when calculated by the nursing facility based upon the
19 nursing facility's per diem rate.
- 20 d. The amount of SSI benefits received by a person who is institutionalized is not
21 considered when calculating patient payment.
- 22 5. Responsibilities of the Eligibility Site Regarding the Personal Needs Fund
- 23 a. It shall be the responsibility of the Eligibility Site to explain to the resident the various
24 options for handling the personal needs monies, as well as the resident's rights to such
25 funds. The resident has the option to allow the Long Term Care institution to hold such
26 funds in trust.
- 27 b. It shall be the responsibility of the Eligibility Site to assure that the Long Term Care
28 institution properly transfers or disposes of the resident's personal needs funds within 30
29 days of discharge from the Long Term Care institution, or transfer to another Long Term
30 Care institution.
- 31 c. The Eligibility Site shall notify the State Department if they become aware that a Long
32 Term Care institution has retained personal needs funds more than 30 days after the
33 death of a resident.
- 34 6. For rules regarding post eligibility treatment of income, see the section in this volume titled "Post
35 Eligibility Treatment of Income"was

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3 1. An applicant aged 18 or older may apply for presumptive eligibility for Long Term
4 Care Services and Supports. A Long-Term Care presumptive eligibility enrollment
5 coordinator who is assigned by the state will make eligibility determinations for
6 presumptive eligibility for Long Term Care.
7
- 8 2. To be eligible, an applicant must:
 - 9 a. Be determined by the Case Management Agency to meet crisis criteria as
10 defined in 8.556;
 - 11
 - 12 b. Attest to having gross income that does not exceed 300% of the current
13 individual SSI grant standard;
 - 14
 - 15 c. Attest to having resources at or below \$2,000 for singles, \$3,000 for couples who
16 are both applying for Long Term Care, or at or below the current CSRA limit +
17 \$2,000 for married couples where only one person is applying for Long Term
18 Care;
 - 19
 - 20 d. Attest to meeting disability criteria as defined by the SSA or the state disability
21 determination vendor or over the age of 65;
 - 22
 - 23 e. Attest to meeting citizenship and residency as outlined in 8.100.3.G and
24 8.100.3.G.1.g.viii);
 - 25
 - 26 f. Attest to meeting the institutional level of care as assessed by a Case
27 Management Agency and will remain in the community by receiving HCBS.
28
- 29 3. The following will make applicants ineligible:
 - 30 a. Income above 300% of the current individual SSI grant standard and/or have
31 determined an income trust is needed.
32
 - 33 b. Currently serving a period of ineligibility.
34
 - 35 c. If the applicant or spouse declares a transfer of an asset of any value within the
36 past 60 months.
37
 - 38 d. Declared to be over the resource limit.
39
 - 40 e. Already receiving medical assistance.
41
- 42 4. The presumptive eligibility period begins on the date the applicant is determined eligible
43 and ends on the 90th day or when a determination is made on the Medical Assistance
44 application, whichever occurs first. If a Medical Assistance application has not been
45 received by the County Department of Human Services within the 90 days, presumptive
46 eligibility for Long Term Care will end on the 90th day.
 - 47 a. The applicant will not be approved, even if all eligibility criteria for presumptive
48 eligibility for Long Term Care has been met, if the maximum allotted number of
49 members have been enrolled for the fiscal year. From an eligibility perspective and how
50 we are implementing in CBMS, w

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5. An applicant may only receive presumptive eligibility once every 12 months.
 - a. If presumptive eligibility was previously provided for a pregnant woman, that period will be exempted.
6. Presumptive eligibility determinations may not be appealed by the applicant or member.
7. Retroactive coverage is not allowable for presumptive eligibility.

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