

# Health Care and Medicaid in Colorado

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# Introductions



**Kim Bimestefer**  
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Policy and Financing  
Executive Director



**Adela Flores-Brennan**  
Medicaid Director  
Health Policy Office  
Director



**Bonnie Silva**  
Office of Community  
Living Director



**Rachel Reiter**  
Policy and  
Communications  
Office Director

# Colorado Department of Health Care Policy and Financing (HCPF)



Health First Colorado  
(Colorado's Medicaid Program)



Child Health Plan *Plus*



Buy-In Programs



The Colorado Indigent  
Care Program



Long-Term Services and  
Supports



Dental Program

State agency that administers Health First Colorado (Colorado's Medicaid program), Child Health Plan *Plus*, and other health care programs

- Covering **1 in 4** Coloradans
- **43%** of the state's children
- **43%** of births

**Mission:** Improving health care equity, access and outcomes for the people we serve while saving Coloradans money on health care and driving value for Colorado.



COLORADO

Department of Health Care  
Policy & Financing

# Health First Colorado Members

**1.7 Million**  
Covering 1 in 4 Coloradans

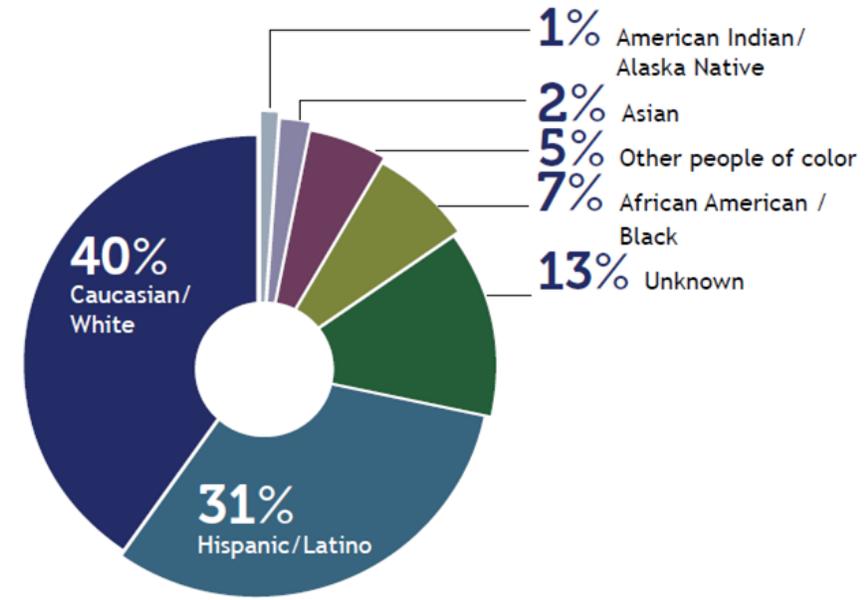
**86%**  
live in urban counties

**15%** living in urban areas are in Denver county.

**11%**  
live in rural counties

**3%**  
live in frontier counties

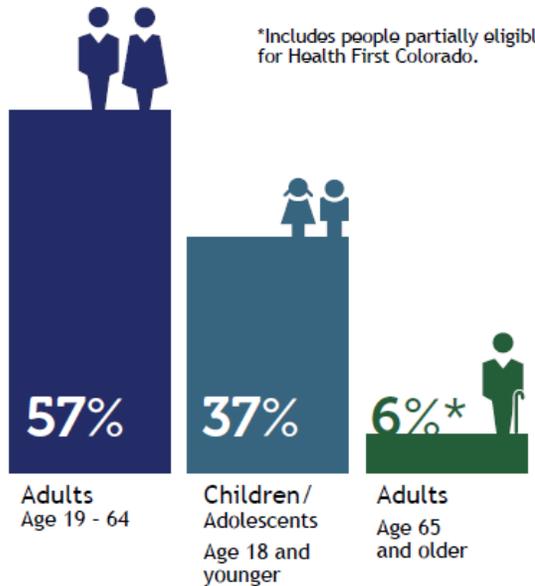
\*Includes people partially eligible for Health First Colorado.



## 2023 FEDERAL POVERTY LEVELS by Family Size\*

FAMILY OF 1	FAMILY OF 4
\$19,392	\$39,900

\*Some earning more may still qualify



**4%** use long-term services and supports programs

# Health First Colorado (Colorado's Medicaid Program)



Health care provider visits  
Prevention and wellness services



Pharmacy and Durable Medical  
Equipment



Dental services



Physical, occupational or  
speech therapy



Emergency services and  
transportation



Laboratory services



Maternity and newborn  
care, Family planning



Long-Term Services and  
Supports for people with  
disabilities and older adults



Behavioral health



# Health First Colorado Coverage

**Members can go to any provider of choice, no deductibles**

## **Low co-pays:**

**\$0** all services for pregnant women through 12 months past delivery and children under 19, including prescriptions

**\$0** behavioral health, dental, ambulance, rides to medical appointments, hospice, home health, emergency care, prevention, family planning services/supplies

**\$2** primary care, specialist, vision, urgent care

**\$3** brand name or generic prescription or refill

**\$4** outpatient hospital (not admitted)

**Budget request** to eliminate most co-pays would increase provider reimbursements by \$8.7M TF (\$1.7M GF) and reduce provider admin burden

# Child Health Plan *Plus* (CHP+)

## 2023 Federal Poverty Levels by Family Size\*

Family of 1	Family of 4
\$38,637	\$79,500

\*Upper Limits Listed

*“I work in healthcare and also have 5 kiddos on CHP+! It was a God send for us especially during COVID!”*

*“The service is extremely good. I would like for others to know about it and take advantage of it.”*  
-Members

CHP+ enrollment  
FY 2019-20



76,678

Children & Pregnant Women

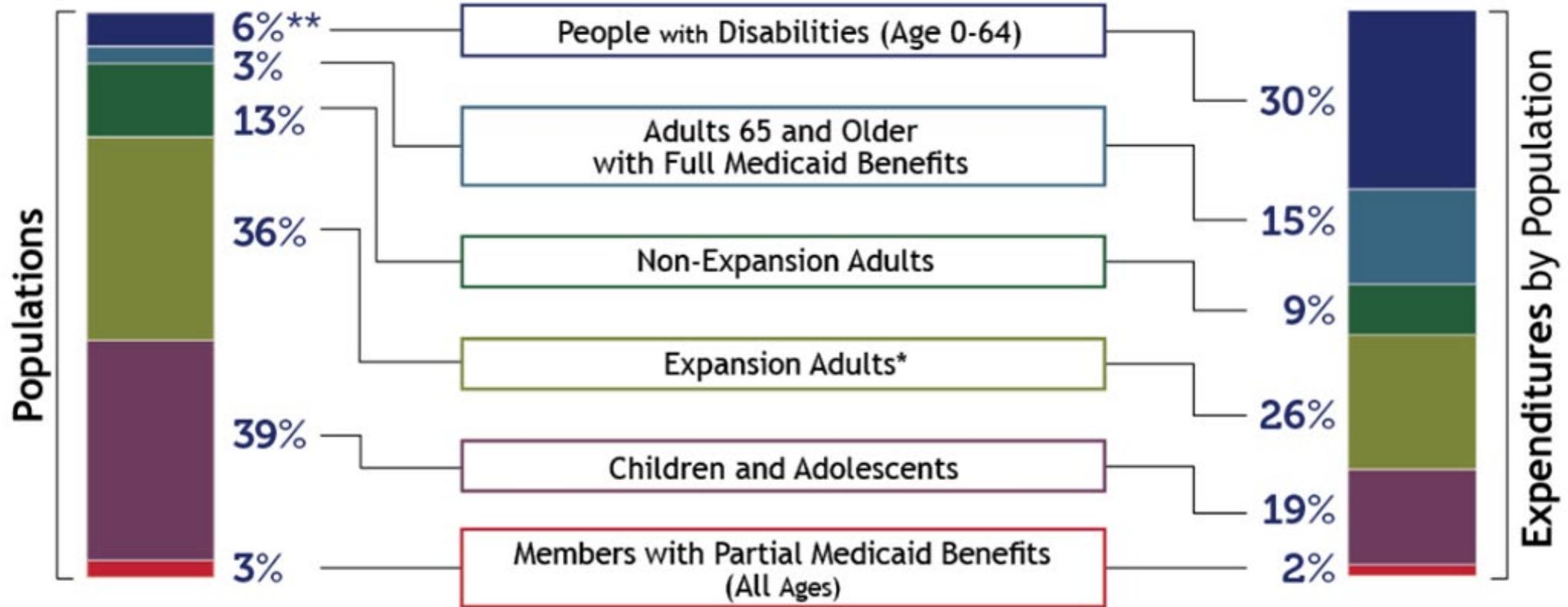
## CHP+ Managed Care Organizations (MCOs):

- Colorado Access
- Denver Health Medical Plan
- Kaiser Permanente
- Rocky Mountain HMO



# In Fiscal Year 2021-22, the Department Paid:

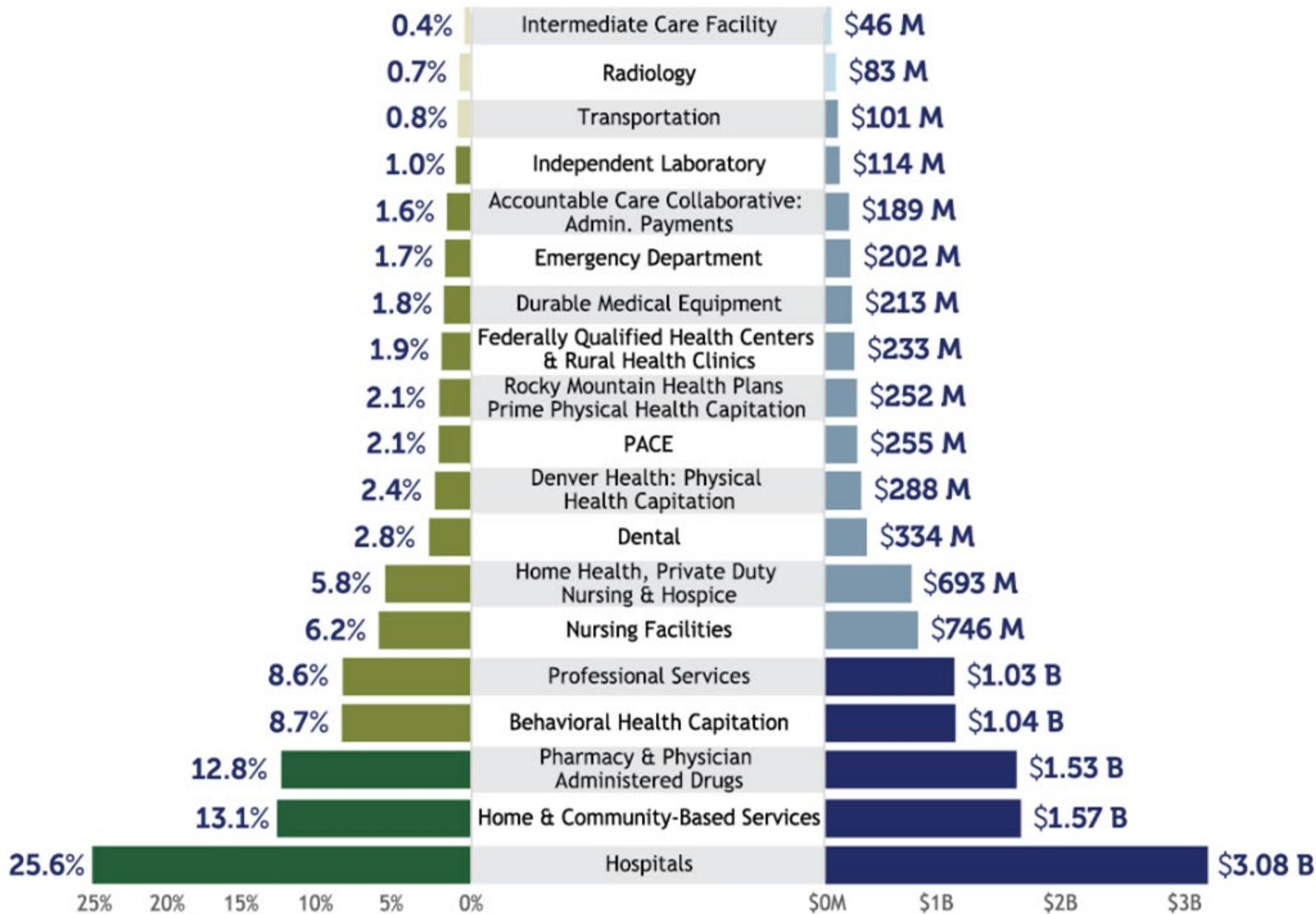
Numbers are approximate. Health First Colorado and Child Health Plan *Plus* expenditures only.



Patient Protection and Affordable Care Act (ACA) Medicaid Expansion. Due to rounding, percentages may not total 100%. \*The majority of funding for Expansion Adults is federal dollars, with the state fund source funded by the Healthcare Affordability and Sustainability Fee.

\*\*Not all members with disabilities use long-term services and supports.

# Payment Breakdown to Health First Colorado Partners



This chart refers to medical services cost only, not total Department spending. It is based on claims data by date of service and will differ from data calculated on a cash accounting basis. Due to rounding, percentages may not total 100%.

# Long-Term Services and Supports Programs

Home and Community Based Services (HCBS) Waivers

51,417

State-Funded Only Programs

7,104

Facility-based Programs

12,499

Program of All-Inclusive Care for the Elderly

5,749

Long-Term Home Health and Private Duty Nursing

5,602

Total Served in LTSS

82,371

Non-LTSS Per Member Per Month Cost:

\$361

LTSS Per Member Per Month Cost:

\$5,165



COLORADO

Department of Health Care Policy & Financing SOURCE: FY 2021-22; based on claims in MMIS.

# Who Receives Long-Term Services and Supports?

9%



**Children and Adolescents**

ages 20 and younger and qualifying former foster care youth

45%



**Adults**

ages 21-64

46%



**Older Adults**

ages 65 or older

## Cross Disability

- **Physical Disabilities** - i.e., Spinal Cord Injury, Parkinson's disease
- **Cognitive Disabilities** - I/DD, Brain Injury, Dementia
- **Mental Health**

85% have a **chronic condition** (compared to 41% of the rest of the Medicaid)

32% have 5 or more of chronic conditions



# Some Key Medicaid Partners (HCPF has 400+ contractors)

- **Regional Accountable Entities (RAEs)** - help connect members with the health care they need, administer the Medicaid behavioral health benefit, provide care coordination and population health programs, contract with Medicaid primary care and behavioral health providers, connect members to social determinant of health supports, and more.
- **Managed Care Organizations (MCOs)** - provide comprehensive physical health benefits using a full-risk payment model in Denver and in limited counties on the Western Slope. They operate in tandem with the RAE behavioral health benefit. Members in the counties are auto-enrolled into the MCOs, but can "opt-out" into the traditional RAE.
  - Denver Health
  - Rocky Mountain Prime
- **Case Management Agencies (CMAs)**-In collaboration with the county, case management agencies determine whether an individual meets eligibility requirements for Medicaid long term care, including assessing their level of care needs. From this determination, case managers then develop individualized service plans for each member outlining the benefits and supports that they are eligible for and in need of.
  - The system currently has three types of case management agencies serving different populations and waivers: Single Entry Point (SEP) Agencies, Community Center Boards (CCBs), and Private Case Management Agencies.



# American Rescue Plan Act: Home and Community Based Services



**\$262M**

Provider Rate Increases  
2 projects



**\$148M**

Grants and Pilots  
16 projects



**Over 90%**

Of funding directly benefits  
members, families, providers or  
workers



**\$94M**

System Improvements  
29 projects

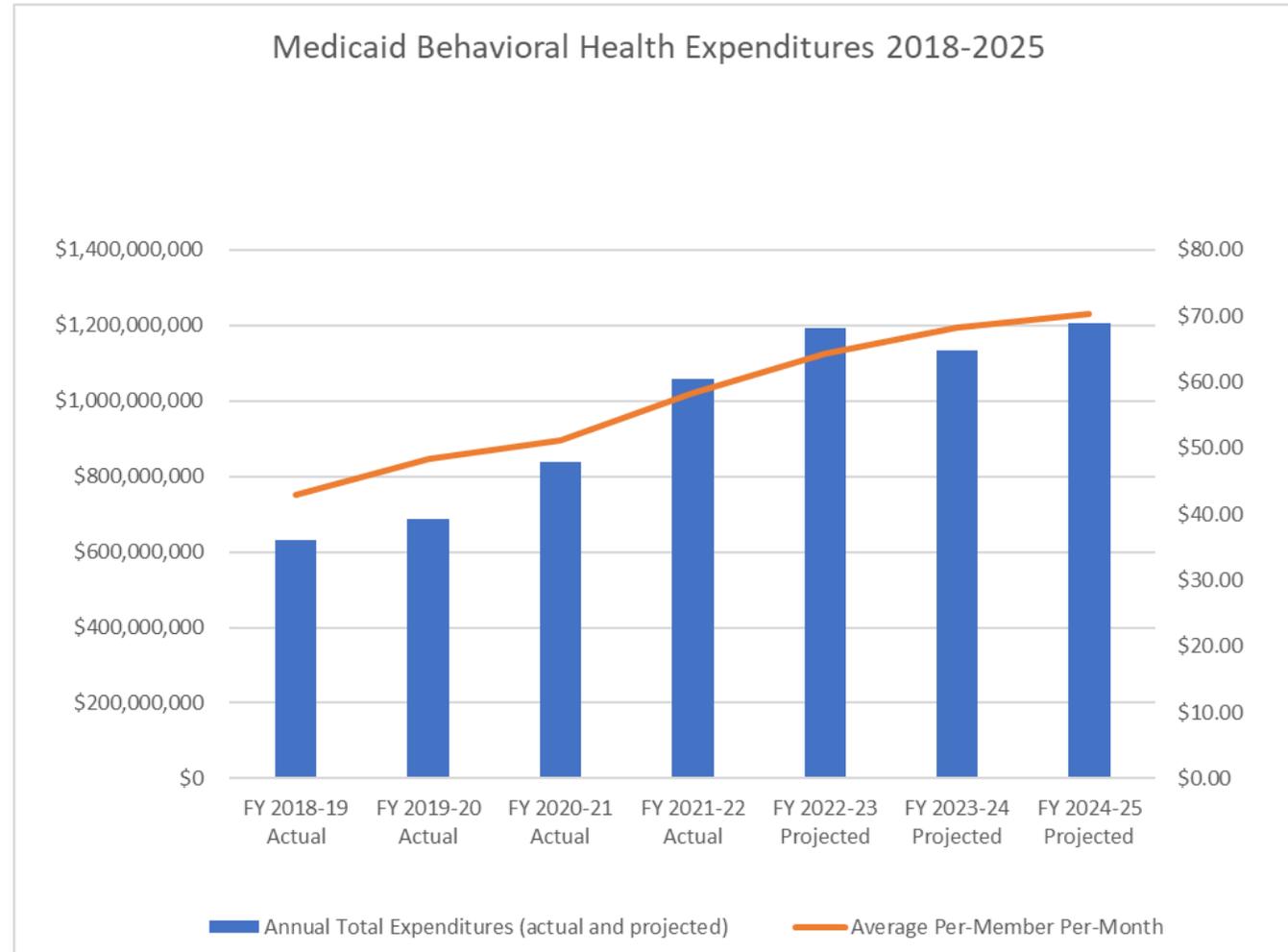
**\$11M**

Research and Analysis  
17 projects

- The vast majority of HCPF's stimulus funds are direct to agency - in particular, *ARPA Home and Community Based Services* (Section 9817) - \$530M
- The Department is executing **64 HCBS programs** focused on innovation and long-term transformative change
- **Spending has significantly ramped up** this fiscal year with 98% of all FTEs onboarded, contracts executed and grant awards being announced

# Exciting Behavioral Health Transformation and Investment

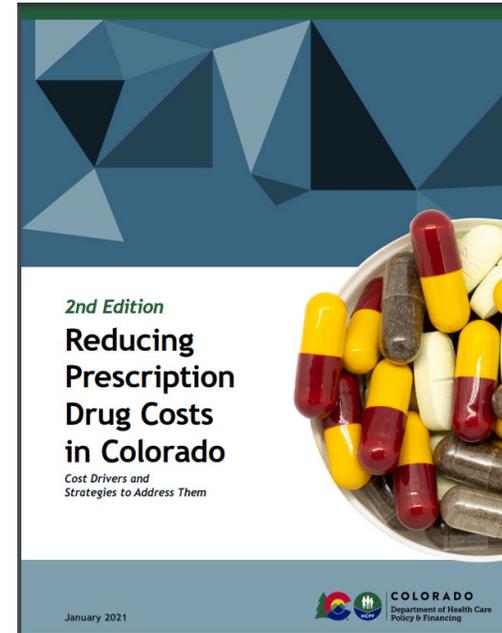
- HCPF is state's largest BH payer
- New HCPF Office: Office of Medicaid and CHP+ BH Initiatives and Coverage
- Collaboration with BHA
- \$550M+ in ARPA stimulus to transform the industry (BH and HCBS)
- 20+ transformative bills
- Adding adult beds, youth residential beds, tribal substance use disorder facility
- Redefining safety net (CMHCs)
- Increasing high-intensity outpatient services
- Funds to increase integrated care
- Community investments and much more!



# Top drivers of rising health care costs necessitate affordability leadership

## Hospital Prices

[CO.gov/HCPF/hospital-reports-hub](https://CO.gov/HCPF/hospital-reports-hub)



## Rx Costs

[CO.gov/HCPF/publications](https://CO.gov/HCPF/publications)

Nationally leading hospital reports	<a href="https://CO.gov/HCPF/hospital-reports-hub">CO.gov/HCPF/hospital-reports-hub</a>
CIVHC data	<a href="https://CIVHC.org/affordability-dashboard-2">CIVHC.org/affordability-dashboard-2</a>
Affordability toolkit	<a href="https://CO.gov/HCPF/affordability">CO.gov/HCPF/affordability</a>

# Dept strategy to advance value based payments (VBPs) - payments for quality outcomes, equity and affordability

Target: 50%+ in VBP by 2025 (currently 30%)

- **Hospital:** Quality through Hospital Quality Incentive Payment Program and Hospital Transformation Program
- **Primary Care:** moving to capitation - in this FY 2023-24 budget
- **Prescription Drugs:** with manufacturers, incent docs to be part of the solution
- **Maternity Care:** bundled payments
- **Behavioral Health:** ensure safety net accountability
- **Nursing Homes:** pay-for-performance program to increase quality
- **PACE providers:** in design via ARPA work- home and community based services
- **Providers of Distinction, eConsults:** to drive right care, right place

# Keep Coloradans Covered: 3 Key Operational Goals

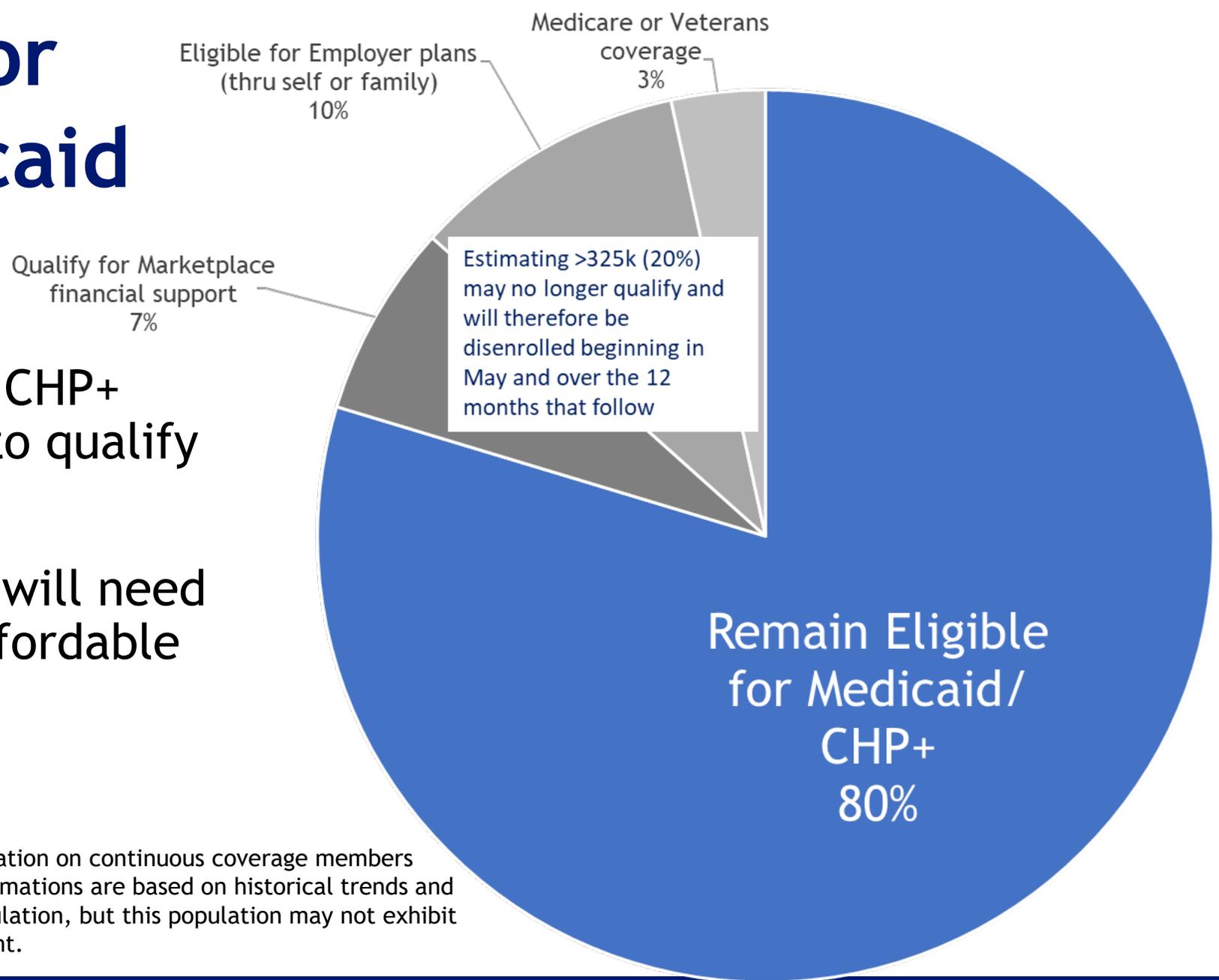
1. Member continuity of coverage
2. Member experience, smooth transitions
3. Minimize impact to eligibility workers and state staff



- Help all stakeholders understand the magnitude of this movement - **est. >325k**
- Avoid gaps in coverage and the *devastating consequences of that*
- Help counties with resources and expertise to answer calls, process changes/apps, etc.
- Recognize the affordability challenges for Coloradans moving from Medicaid to Commercial
- Understand everyone's roles and responsibilities - EXECUTE
- **Successfully navigate est. >325,000 Coloradans to other affordable coverage**

# Estimations for 1.75M on Medicaid

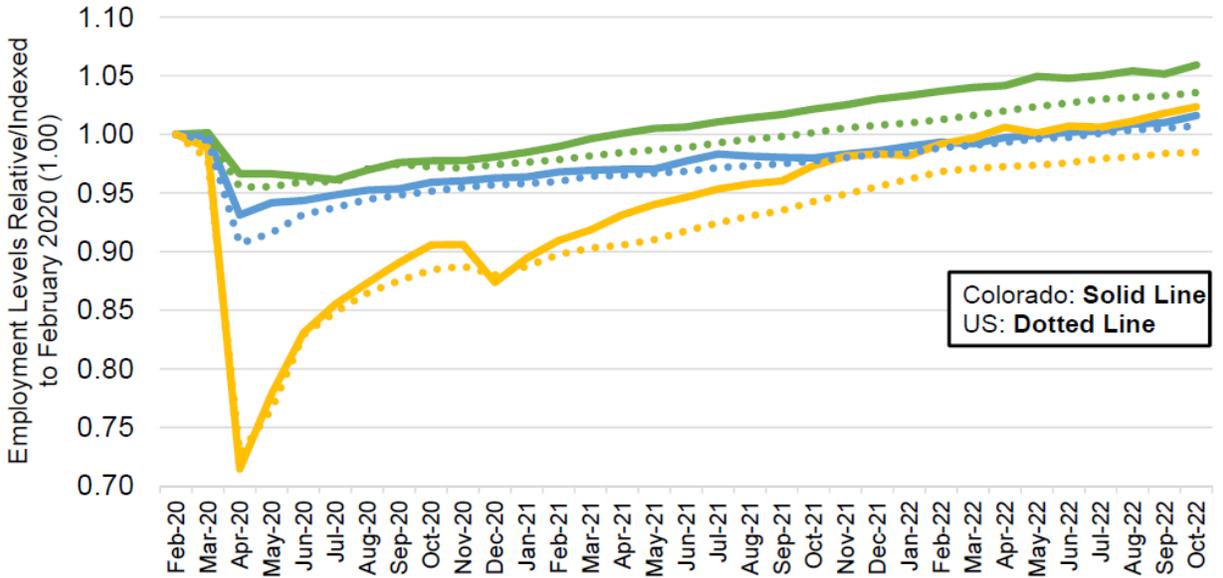
- **About 80%** of Medicaid/CHP+ members will continue to qualify
- **About 20%**, est. >325k, will need to transition to other affordable coverage



Note: The Department does not have complete information on continuous coverage members who have not completed their verifications. These estimations are based on historical trends and information available on the continuous coverage population, but this population may not exhibit the same trends as prior populations to the same extent.

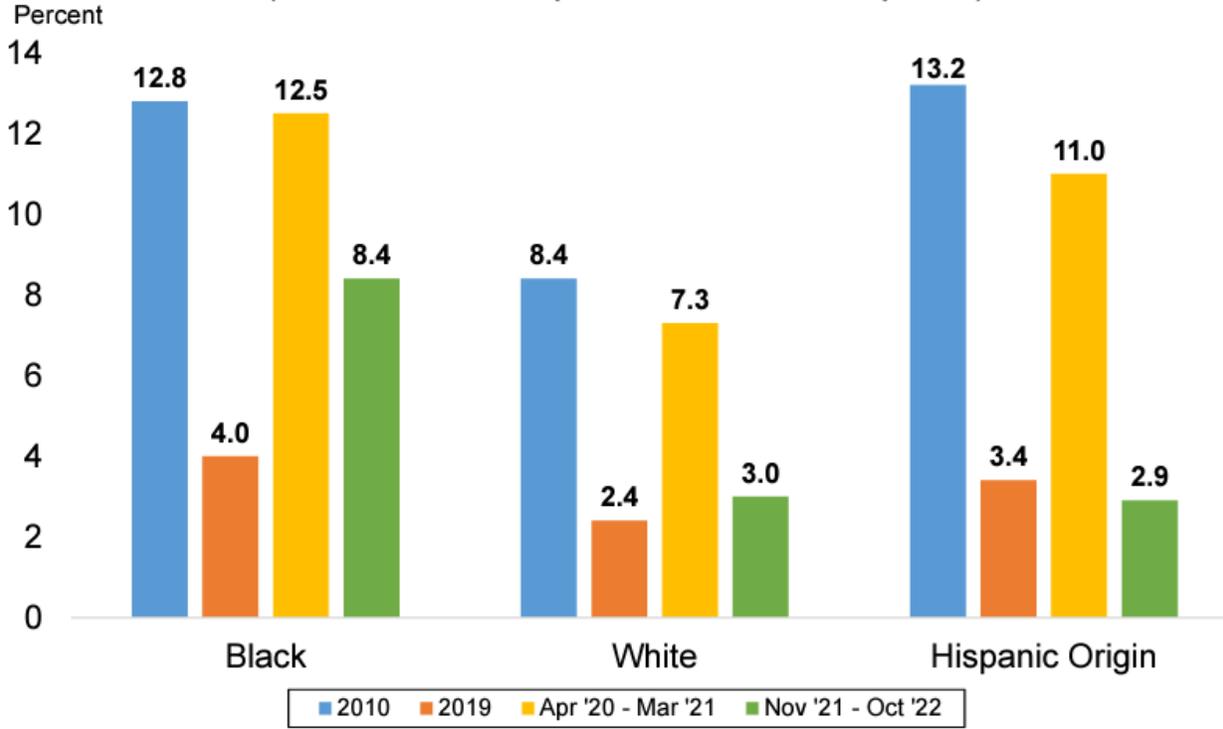
# Longer, Uneven Recovery Impacts Medicaid, CHP+

**Job Loss and Recovery by Low, Medium, and High Wage Industries (Colorado & U.S.)**



Source: Colorado Department of Labor and Employment; Bureau of Labor Statistics  
 Data seasonally adjusted. Note: low, medium, and high wage industries are determined by the 2019 state-level average weekly wage estimates from the Quarterly Census of Employment and Wages. **Low wage industries include:** retail trade; admin support/waste mgmt; private education services; arts, entertainment, and recreation; accommodation and food services; and other services. **Medium wage industries include:** construction; manufacturing; transportation, warehousing, and utilities; real estate, rental, and leasing; private health care and social assistance; state government; and local government. **High wage industries include:** mining and logging; wholesale trade; information; finance and insurance; professional and technical services; management of companies; and federal government.

**Unemployment Rates by Race & Ethnicity**  
 (Most recent 12-month period available vs. select periods)



Source: Current Population Survey  
 Data not seasonally adjusted. Other race categories excluded due to small sample size. Hispanic origin category is not mutually exclusive (i.e. hispanic and non-hispanic ethnicities are represented in both race categories).

# HCPF Emerging Legislative Agenda and Budget

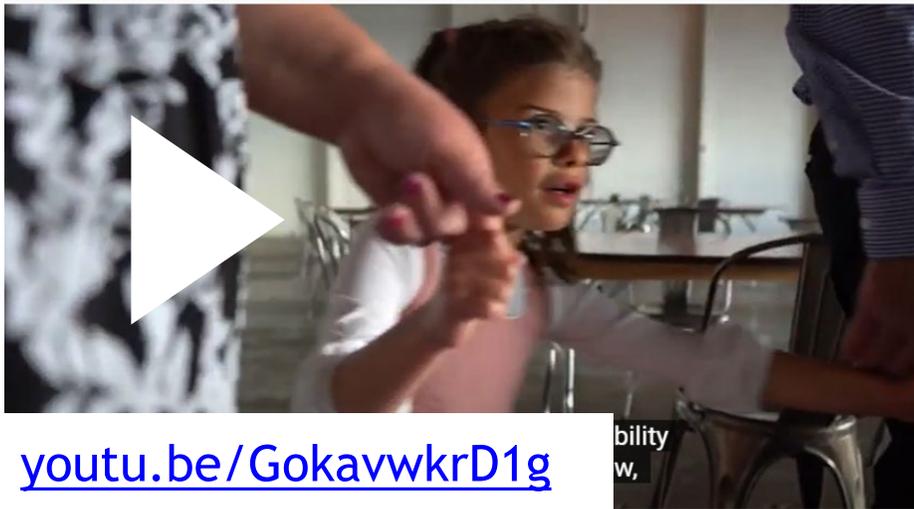


Respectfully request the General Assembly consider legislation on the following:

- **Nursing Facility Sustainability and Transformation - 2022 Nursing Facility Reimbursement Recommendations.** Ensures the nursing facility industry transforms (sustainability, meeting needs of our older adults and people with disabilities)
- **Public Health Emergency Unwind Alignment** would ensure the necessary state authority to continue to access federal funding related to COVID-19 response and recovery activities for the 14-month period after the continuous coverage requirement ends
- **Removal of Co-Payments in Medicaid** companion bill to R-7 budget request
- **HB 23-1040: Prader Willi Syndrome** Technical Changes
- **Medicaid Provider Rate Review Advisory Committee (MPRRAC)** Technical Changes
- **Other Affordability** focused initiatives in process

Budget summary: [CO.gov/HCPF/legislator-resource-center](https://CO.gov/HCPF/legislator-resource-center)

# We serve Coloradans





**REGISTER NOW**



# Health Cabinet Policy Summit

## March 15, 7:30 - 10:00 AM

### FREE virtual event

- Hospital and prescription drug affordability
- Rural hospital opportunities
- Value based payments
- Partnering to Keep Coloradans Covered after the end of the public health emergency

**Registration:**

<https://hcpf.colorado.gov/affordability>

# Thank you!

## Contacts:

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720-692-4288

## Legislator Resource Center

The Department submits multiple reports and responds to legislative requests for information. This resource center includes links to reports, fact sheets, and overviews of the budget process.

### Overviews and Fact Sheets

- [HCPF 2023 Legislative Agenda Overview](#) - December 2022
- [FY 2023-2024 Budget Agenda Summary](#) - November 2022
- [2022 Legislative Session Wrap-Up](#) - June 2022
- [Health First Colorado Budget Basics](#) - November 2020
- [Learning from COVID-19: Telemedicine Background & Policy Considerations](#) - May 2020
- [HCPF 2019-2020 Annual Report](#)
- [Accountable Care Collaborative \(ACC\) Introduction](#) - January 2020
- [Child Health Plan \*Plus\* Overview](#)
- [The Accountable Care Collaborative](#)
- [Medicaid Buy-In Program For Working Adults With Disabilities Overview](#)
- [Medicaid Buy-In Program For Children With Disabilities Overview](#)
- [Long-term Services and Supports Overview](#)
- [Medicaid Expansion under the Affordable Care Act](#)
- [Medicaid Caseload Reports](#)
- [County by County Fact Sheets](#)
- Additional Department fact sheets and reports can be accessed on the [Department Publications](#) page.

Members of the Colorado General Assembly and their aides can [sign up for our Legislative Newsletter](#).

#### Legislator Newsletters

- [June 2022](#)
- [March 2021](#)
- [February 2021](#)
- [January 2021](#)

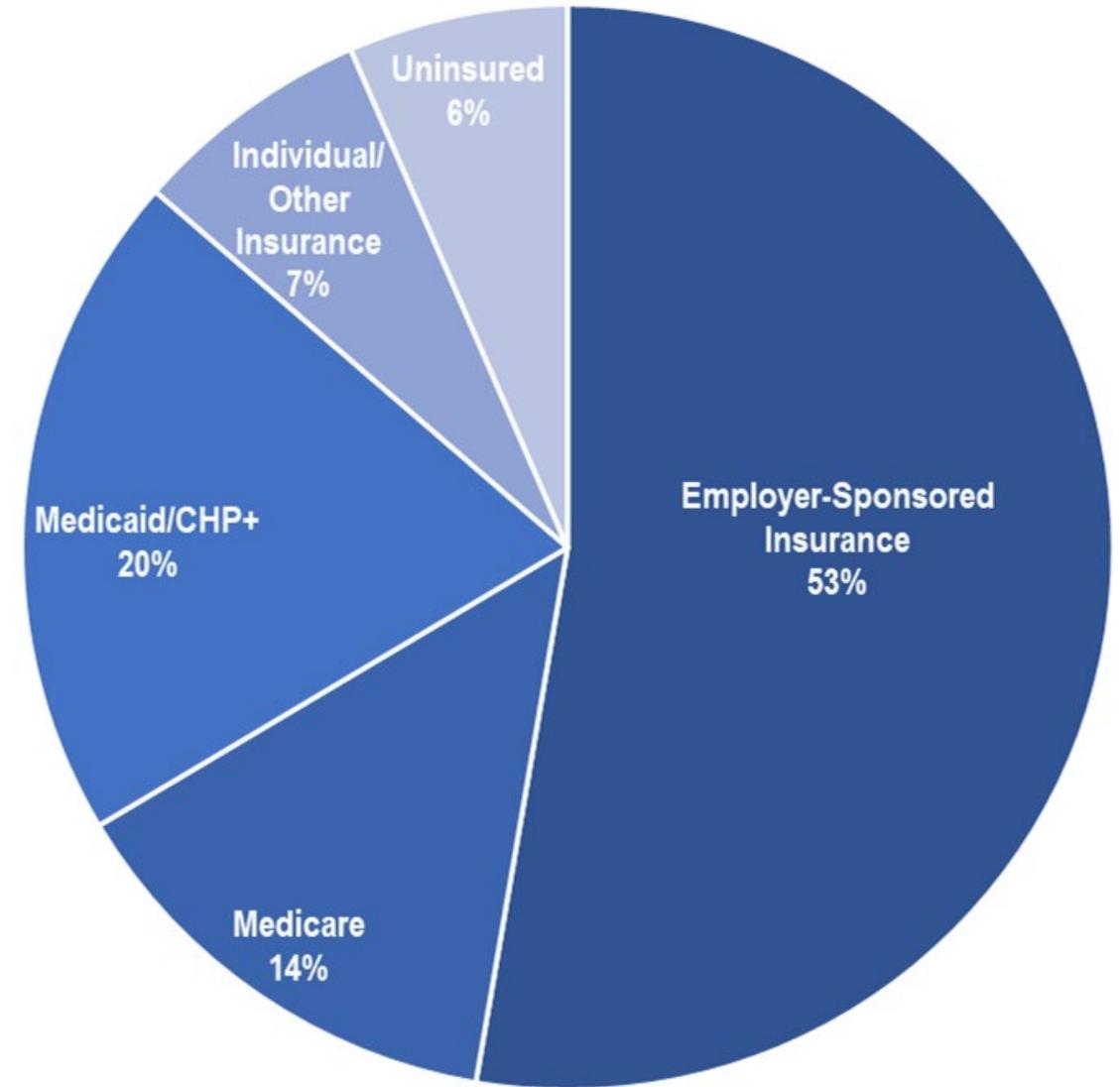
### JBC and Budget Presentations

- [2023-2024 JBC Main, Behavioral Health, and OCL/IDD Hearing Documents](#) - December 2022
- [R06 and R14 JTC Budget Request Response Documents](#) - February 2022
- [2022 JTC Hearing Presentation Slides on R06 and R14](#) - February 2022
- [2022-2023 JBC Main, Behavioral Health, and OCL/IDD Hearing Documents](#) - December 2021
- [American Rescue Plan Act Spending Plan Presented to the JBC](#) - September 2021

# Health Care Payer Shifts

- Mix of public, private, uninsured
- Private insurance, dominant form of coverage, is provided primarily by employers
- Public programs:
  - Medicare 65+ - federal program
  - **Medicaid low income and people with disabilities - state and federal program (Health First Colorado = Medicaid)**
  - **Children Health Insurance Program - state and federal program (CHP+ in CO)**
- COVID impact will be seen with current, in process survey

2019 CO Health Insurance Status



Source: Colorado Health Access Survey

# Accountable Care Collaborative

# Regional Accountable Entities (RAEs)

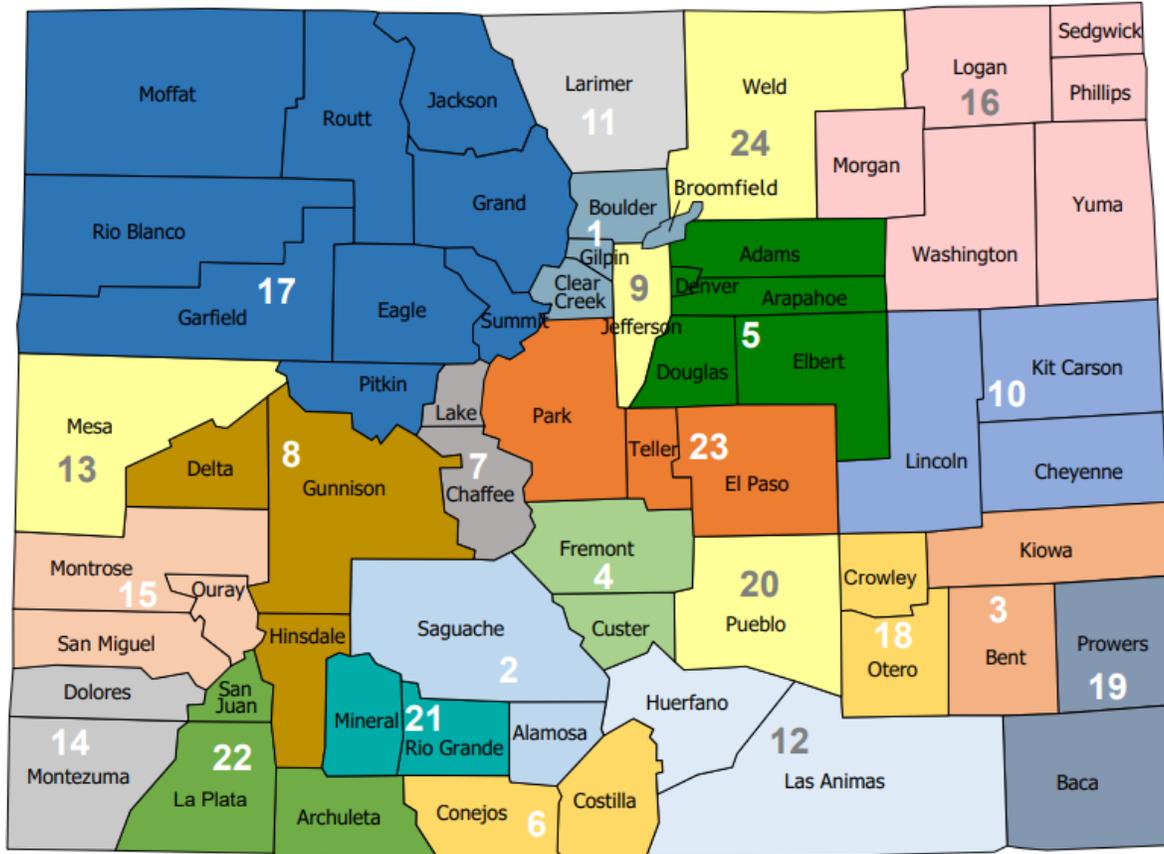
Every member of Health First Colorado has a primary care provider and belongs to a regional organization that helps connect them with the health care they need.



- Region 1 - Rocky Mountain Health Plans
- Rocky Mountain Health Prime
- Region 2 - Northeast Health Partners
- Region 3 - Colorado Access
- Region 4 - Health Colorado, Inc.
- Region 5 - Colorado Access
- Denver Health Medicaid Choice (DHMC)
- Region 6 - Colorado Community Health Alliance
- Region 7 - Colorado Community Health Alliance

# Case Management Regions - SEPs

Single Entry Point (SEP) Map by County



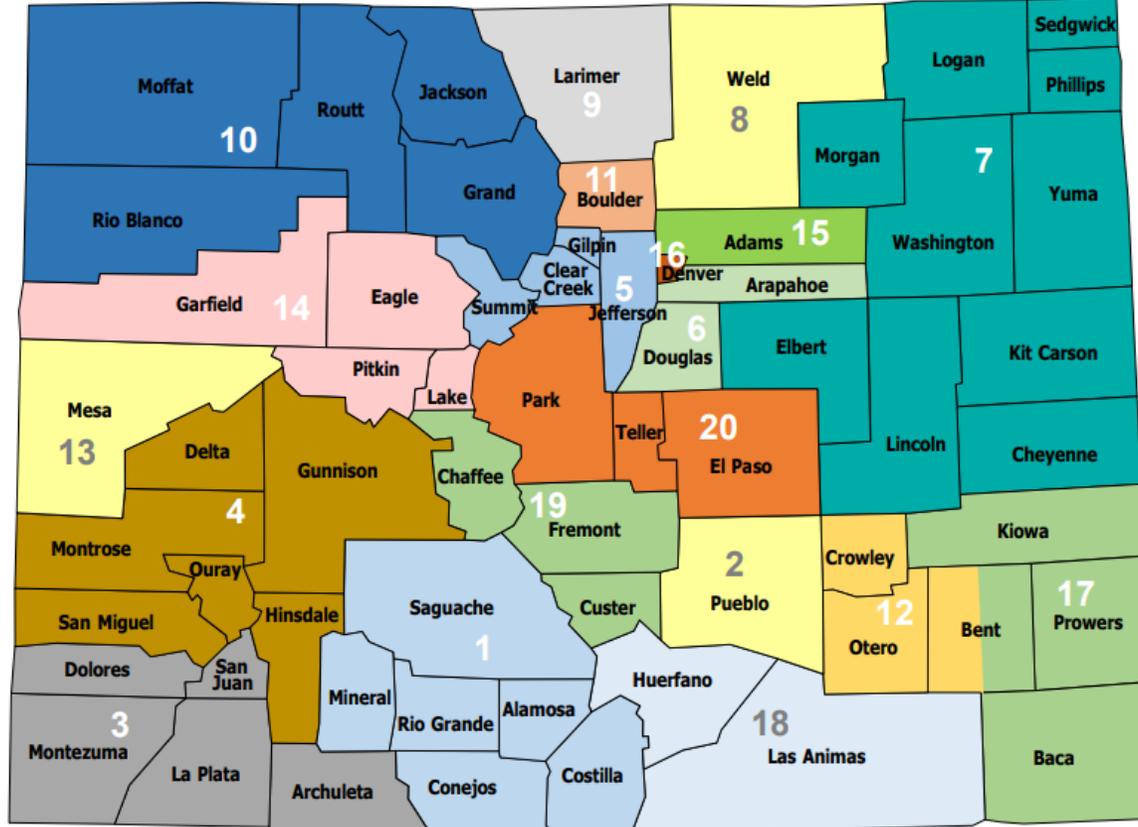
#	SEP Name	Counties Served
1	ACMI	Boulder, Broomfield, Clear Creek, Gilpin
2	Starpoint	Alamosa, Saguache
3	Bent County	Bent, Kiowa
4	Starpoint	Custer, Fremont
5	Rocky Mountain Human Services	Adams, Arapahoe, Denver, Douglas, Elbert
6	Rocky Mountain Health Plans	Conejos, Costilla
7	Chaffee County	Chaffee, Lake
8	Delta County	Delta, Gunnison, Hinsdale
9	Jefferson County	Jefferson
10	Kit Carson County	Cheyenne, Kit Carson, Lincoln
11	Larimer County	Larimer
12	Las Animas County	Huerfano, Las Animas
13	Rocky Mountain Health Plans	Mesa
14	Montezuma County	Dolores, Montezuma
15	Montrose County	Montrose, Ouray, San Miguel
16	Northeastern Colorado AAA	Eagle, Garfield, Grand, Jackson, Moffat, Pitkin, Rio Blanco, Routt, Summit, Washington, Yuma
17	Northwest OLTC (Garfield)	Eagle, Garfield, Grand, Jackson, Moffat, Pitkin, Rio Blanco, Routt, Summit
18	Otero County	Crowley, Otero
19	Prowers County	Baca, Prowers
20	Pueblo County	Pueblo
21	Rocky Mountain Health Plans Community Connections, Inc.	Mineral, Rio Grande
22	The Resource Exchange (TRE)	Archuleta, La Plata, San Juan
23	The Resource Exchange (TRE)	El Paso, Teller, Park
24	Weld County AAA	Weld



January 2022

# Case Management Regions - CCBs

Community Center Board (CCB) Map by County



#	CCB Name	Counties Served
1	Blue Peaks Developmental Services	Alamosa, Conejos, Costilla, Mineral, Rio Grande, Saguache
2	Colorado Bluesky Enterprises	Pueblo
3	Community Connections, Inc.	Archuleta, Dolores, La Plata, Montezuma, San Juan
4	Community Options, Inc.	Delta, Gunnison, Hinsdale, Montrose, Ouray, San Miguel
5	Developmental Disabilities Resource Center	Clear Creek, Gilpin, Jefferson, Summit
6	Developmental Pathways	Arapahoe, Douglas, Elbert, Kit Carson, Lincoln, Logan, Morgan, Phillips, Sedgwick, Washington, Yuma
7	Envision	Weld
8	Foothills Gateway	Larimer
9	Horizons Specialized Services	Grand, Jackson, Moffat, Rio Blanco, Routt
10	Imagine!	Boulder
11	Inspiration Field	Bent, Crowley, Otero
12	Mesa Developmental Services (Strive)	Mesa
13	Mountain Valley Developmental Services	Eagle, Garfield, Lake, Pitkin
14	North Metro Community Services, Inc.	Adams
15	Rocky Mountain Human Services	Denver
16	Southeastern Developmental Services	Baca, Bent, Kiowa, Prowers
17	Southern Colorado Developmental Disabilities Services	Huerfano, Las Animas
18	Starpoint	Chaffee, Custer, Fremont
19	The Resource Exchange (TRE)	El Paso, Teller, Park

# Long-Term Services and Supports Programs Enrollment

