MPRRAC Meeting

Facilitator: Eloiss Hulsbrink

Presenters: Jeremy Tipton
Julie Tang (Optumas)
Susanna Snyder
Elizabeth Freudenthal

March 29, 2019 9:00 a.m. - 1:00 p.m.

Subject Matter Experts: Matt Colussi Alex Weichselbaum Chris Lane January Montaño

Our Mission

Improving health care access and outcomes for the people we serve while demonstrating sound stewardship of financial resources

Agenda

| • | Introductions | 9:00 a.m. |
|---|---------------|-----------|
|---|---------------|-----------|

- Review January & February Meeting Minutes
 9:05 a.m.
- Year Four Preliminary Analysis & Access to Care Preliminary Results/MPRRAC Discussion/Stakeholder Comment

| Special Connections 9:1 | 0 8 | a. | n | 1 | • |
|-------------------------|-----|----|---|---|---|
|-------------------------|-----|----|---|---|---|

- > Dialysis & ESRD 9:45 a.m.
- Break 10:15 a.m.
 - > FFS Behavioral Health 10:25 a.m.
 - > Residential Child Care Facilities 10:55 a.m.
 - Psychiatric Residential Treatment Facilities
 11:20 a.m.
- Lunch Break 11:50 a.m.
 - > ASCs 12:05 p.m.
- DME Access to Care Analysis
 12:35 p.m.
- Next Steps 12:50 p.m.
- Adjourn 1:00 p.m.

Meeting Minutes Review

January 25, 2019 & February 15, 2019

Year Four Preliminary Rate Comparison Analysis & Access to Care Preliminary Results

Special Connections

Presented By: Susanna Snyder

Special Connections

Benefit Overview

- Outpatient and residential substance use disorder (SUD) treatment for pregnant and parenting women
- > Up to one year postpartum when enrolled prenatally

History

- Legislation for pregnant women -> 60 days postpartum (1991)
 - Prior to statewide substance use disorder benefit
 - Clinic option (16 bed max) and only paid Office of Behavioral Health
- Legislation to extend to one year postpartum
- > Targeted rate increase in (2016)
- Rule change to pay providers directly (2017)
- Exploring how program articulates to statewide residential benefit (2020)

Regulatory Authorities, e.g. Special Connections

Federal Regulations

Code of Federal Regulations (CFR)
Title XIX of Social Security Act

42 CFR 440.250 (HCPF); 45 CFR 96.131 (OBH)

Broad

Other: e.g. OBH's SAPT Federal Block Grant

Federal Government <-> State of Colorado

State Plan Waiver prenatal -> 60 days postpartum: TN 09-033; 11-014 60 days postpartum-1 year postpartum: 1915b



Colorado Code of Regulations (CCR) [aka "Rule"]
Colorado Revised Statutes (CRS)

8.745 + OBH Rule
OBH Statute: 27-80-112, 13, 14, 15
Interagency Agreement with CDHS: 5.1.2

HCPF <-> Providers

Billing guidance (billing manuals, provider bulletins, etc)

Internal policy, leadership, stakeholder engagement



Program Administration

| HEALTH FIRST COLORADO | OBH |
|---|------------------------------------|
| Provider Payment - Treatment | Provider Payment: Room and Board + |
| Federal Authority (1915 and State Plan) | Provider Licensing |
| Claims resolution | Technical Assistance |
| Articulation to Accountable Care Organization (ACO) Delivery System | New Site Recruitment |
| | Contracting |
| | Quarterly Meeting |
| | Site Audits |

Utilization History

| | Women Served | Cost per Client Overall | Cost per Client Residential | Average Cost/Client Outpatient Services | % of that to residential |
|---------|-----------------|-------------------------------|-----------------------------------|--|--------------------------|
| FY14-15 | 212 | \$4,507.15 | \$8,745.77 | \$185.56 | 94.28% |
| FY15-16 | 159 | \$4,798.83 | \$8,097.26 | \$160.33 | 96.57% |

- Admissions between January 2017 and November 2018:
 - ➤ OBH: 277 women enrolled in the Special Connections Program

Special Connections Providers: 56 Beds

| | Program | Address |
|---|---|---|
| | Region 1 | |
| | Centennial Mental Health Center | 211 W. Main Street, Sterling, CO 80751 |
| * | North Range Behavioral Health: Wings Program | 2350 3 rd Street Road, Greeley, CO 80631 |
| | Region 2 | |
| | ARTS: Women's Outpatient Treatment Services | 1648 Gaylord Street, Denver, CO 80218 |
| | ARTS: The Haven | 3630 W. Princeton Circle, Denver, CO 80236 |
| | Mile High Behavioral Health: The Aspen Center | Private Address |
| | Mile High Behavioral Health: Miracles Program | Private Address |
| * | Valley Hope: New Directions for Families | Private Address |
| | Region 3 | |
| | Crossroads' Turning Points | 411 S. Cascade Ave., Colorado Springs, CO 80903 |
| | Region 4 | |
| | Crossroads' Turning Points | 509 E. 13 th Street, Pueblo, CO 81001 |
| | Crossroads' Turning Points | 2265 Lava Lane, Alamosa, CO 81101 |
| | Region 5/6 - No providers at this time | |
| | Region 7 - No providers at this time | |

★Indicates New Provider in FY2017-18 - Anticipate increase in women served

Special Connections Treatment Rates

| Primary Substance Addiction | Percent of Members |
|--------------------------------|-----------------------|
| Cocaine | 3.6% |
| Opiates | 6.4% |
| Marijuana | 11.8% |
| Alcohol | 10.9% |
| Heroin | 24.5% |
| Methamphetamine | 35.5% |
| Barbiturate | 7.3% |
| Clonazepam | 0 |
| Nicotine | 0 |
| None | 0 |

| Average Length of Treatment | | | | | |
|--------------------------------|----------|--|--|--|--|
| Intensive Residential (IRT) | 248 Days | | | | |
| Traditional Outpatient (OP) | 146 Days | | | | |

Special Connections Codes & Service Breakdown

| Code | Mod 1 | Mod 2 | Description | Colorado Rate |
|-------|-------|-------|---|------------------|
| | | | | |
| H0004 | HD | | Behavioral health counseling/therapy 15 min | \$14.04 |
| | | | Behavioral health counseling/therapy 15 min | |
| H0004 | HD | HQ | (Group) | \$7.50 |
| H1000 | HD | | Prenatal care at-risk assessment | \$105.39 |
| H1002 | HD | | Care coordination, prenatal | \$8.79 |
| H1003 | HD | | Prenatal care, enhanced education | \$3.62 |
| H2036 | HD | | Alcohol and Drug Treatment, Per diem | \$192.10 |
| H0018 | | | Short-Term Residential Alcohol and/or Drug Services | N/A |
| H0019 | | | Long-Term Residential Alcohol and/or Drug Services | N/A |

Special Connections Rate Comparison

| Code | Mod 1 | Mod 2 | Health First Colorado Rate | Number of Comparison Rates Identified | Lowest Other State Rate | Highest Other State Rate | Other State Average | Colorado as a Percent of Other States Average |
|-------|----------|----------|----------------------------------|--|-------------------------------|--------------------------------|---------------------------|---|
| | | | | | | | | |
| H0004 | HD | | \$14.04 | 30 | \$3.19 | \$128.96 | \$28.31 | 49.59% |
| | | | | | | | | |
| H0004 | HD | HQ | \$7.50 | 30 | \$3.19 | \$128.96 | \$28.31 | 26.51% |
| H1000 | HD | | \$105.39 | 5 | \$8.41 | \$40.00 | \$16.71 | 630.72% |
| H1002 | HD | | \$8.79 | 1 | \$48.79 | \$48.79 | \$48.79 | 18.01% |
| H1003 | HD | | \$3.62 | 2 | \$35.00 | \$38.92 | \$36.96 | 9.78% |
| H2036 | HD | | \$192.10 | 6 | \$117.11 | \$224.87 | \$167.72 | 114.54% |
| H0018 | | | N/A | 15 | \$120.00 | \$425.00 | \$195.51 | N/A |
| H0019 | | | N/A | 20 | \$83.50 | \$372.49 | \$225.57 | N/A |

Stakeholder Feedback

- Difficulties providing residential services for pregnant women with *dependent children*
- Restrictions on program eligibility: Must enter prenatally
- Outpatient rates for Special Connections less than Outpatient SUD rates negotiated through the RAEs (the capitated behavioral health program)
- Retain Special Connections providers
- 16 bed limit because of federal regulations around Institutes of Mental Disease
- Rates too low for sustainability

Legislative Impact

- HB18-1136: Must have federal authority to implement statewide residential benefit by July 2020
- HB19-1193: High Risk Families
 - Allows Department authority to allow women to enroll postpartum
 - > Creates cash fund with unspent budget line from HCPF to OBH
 - Child care pilots
- Department received technical assistance grant from National Academy for State Health Policy
- Opioid Prevention Bill Pilots
- Applying for Center for Medicare and Medicaid Services grant for Maternal Opioid Misuse

Qualitative Data Collected from Other States

- Women's Services Coordinators Request for Information: Residential Pregnant and Parenting Women's Programs (November 2018)
 - 29 States Surveyed
- Most fund their services through
 - ➤ Block grant funds (27)
 - > Medicaid funds (18)
 - > State funds (17)
- Other examples of how states finance these services include, but are not limited to, contracting with a state's child welfare system (GA), tobacco settlement funds (KY), and TANF (LA).

Questions - Special Connections



Committee Discussion - Special Connections



Stakeholder Comments - Special Connections







Health First Colorado Rate Review and Access to Care

MARCH 29, 2019

Agenda



- Base Data
- Results
 - Rate Comparison and Access to Care
 - Behavioral Health (BH)
 - Residential Child Care Facility (RCCF)
 - Dialysis
 - Ambulatory Surgical Center (ASC)
 - Access to Care
 - Durable Medical Equipment (DME)
- NOTE: ALL FIGURES SHOWN ARE <u>DRAFT</u>







Base Data

- VALIDATION
- EXCLUSIONS

Base Data - Validation



- Over 3 years of Fee-For-Service (FFS) data
 - DME, ASC, BH, RCCF, Dialysis
 - Only July 1, 2017 through June 30, 2018 (FY2017-18) was used in the rate review analysis to reflect most recent experience
- For ASC and RCCF, data prior to March 2017 was not available at the time of the analysis
- Validation steps:
 - Paid Dollar and Unit analyzed across time
- Incurred but not Reported (IBNR) Analysis



Base Data - Exclusions



- Data Reliability
 - Excluded ineligible claims, duals, Child Health Plan Plus
 - Excluded procedure code/modifier combination without a Jan 2019 Health First Colorado fee schedule rate from rate comparison
- Repriced using latest 2019 Health First Colorado rates, and a comparable benchmark
- Evaluated Colorado vs. Benchmark
 - Checked for rate on Medicare or other states' Medicaid fee schedules
 - Exception: RCCF



Year Four Access to Care Analyses

- Modifications to how analyses have been performed in previous years
- Align analyses and metrics with other access to care requirements:
 - Centers for Medicare and Medicaid Services (CMS) managed care contract requirements
 - CMS State Plan fee-for-service (FFS) submission requirements for certain rate changes or restructurings, including the Department's "Access Monitoring Review Plan" (AMRP)
 - Leveraging metrics commonly used in network adequacy standards development, which typically include drive times, travel distances, and member to provider ratios for certain services
 - Removal of Access to Care Index (ACI)

Year Four Access to Care Analyses

Examples of time and distance standards:

| County Type | County Type Urban | | Rural | | Frontier | |
|---|-------------------|-----------------|-------------------|-----------------|-------------------|-----------------|
| Method of Measurement (from member residence) | Max Dist. (Miles) | Max Time (Min.) | Max Dist. (Miles) | Max Time (Min.) | Max Dist. (Miles) | Max Time (Min.) |
| Primary Care | 30 | 30 | 45 | 45 | 60 | 60 |
| Gynecology, OB/GYN | 30 | 30 | 45 | 45 | 60 | 60 |

• Examples of Medicare Advantage minimum member to provider ratios (providers per 1,000 beneficiaries) using CMS county classifications:

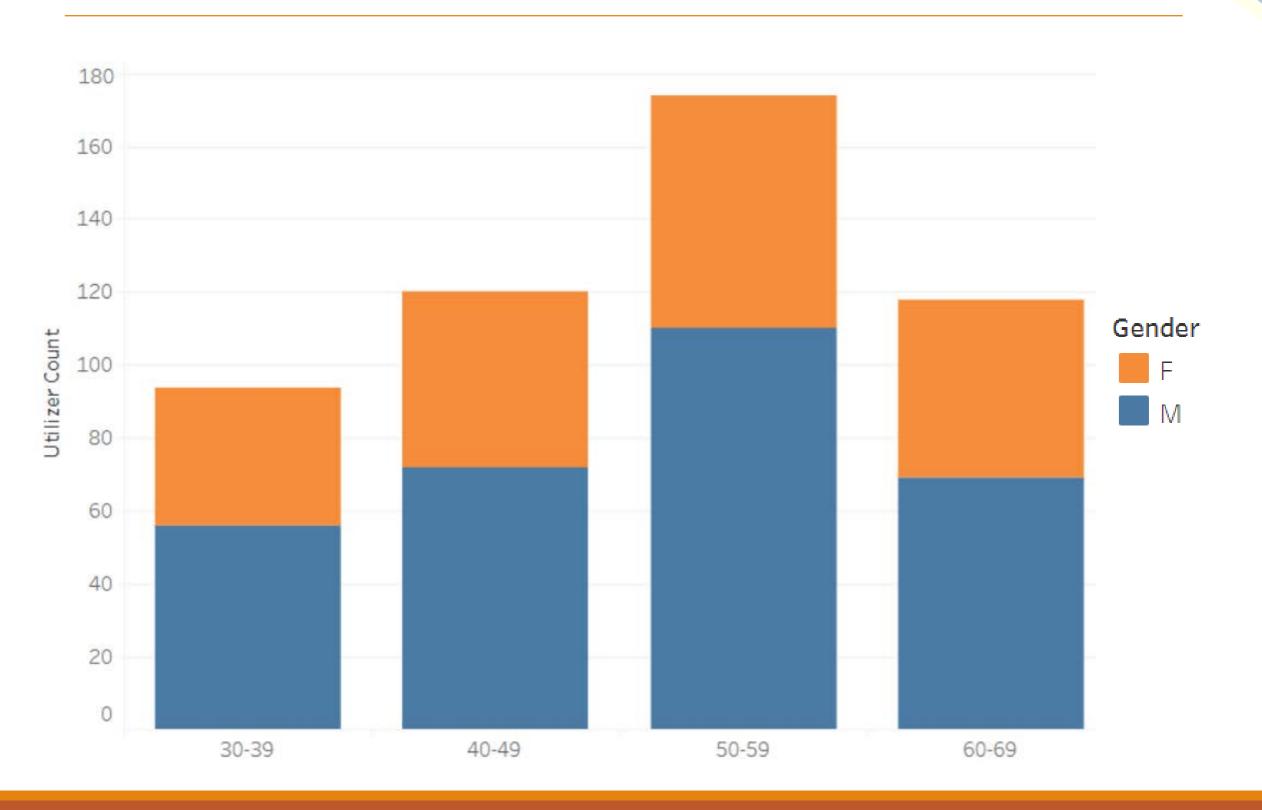
| | CMS Geographic Type | | | | | | |
|--------------------|---------------------|-------|-------|-------|--|--|--|
| Specialty | Large Metro | Metro | Micro | Rural | Counties with Extreme Access Considerations (CEAC) | | |
| Primary Care | 1.67 | 1.67 | 1.42 | 1.42 | 1.42 | | |
| Gynecology, OB/GYN | 0.04 | 0.04 | 0.03 | 0.03 | 0.03 | | |
| Nephrology | 0.09 | 0.09 | 0.08 | 0.08 | 0.08 | | |
| General Surgery | 0.28 | 0.28 | 0.24 | 0.24 | 0.24 | | |

Dialysis & End-Stage Renal Disease (ESRD)

| Total Client Count | Total Provider Count | Total Paid Dollars |
|--------------------|----------------------|--------------------|
| 588 | 59 | \$8,863,394 |

- Facility Payment to Dialysis Centers
 - Dialysis treatment performed at Dialysis Centers is "bundled" into a single per diem facility payment, which differs based on the county where the dialysis center is located.
- Professional procedure codes related to patient training and home dialysis (90937, 90989, 90993, 90963, 90966).
- Members become eligible for Medicare starting the fourth month of facility-based treatment, or the first month of homebased treatment.

Dialysis – FY2017-18 Utilizers by Gender and Age Band







| Rank | Diagnosis Code | Description | Count of Utilizers |
|------|-------------------|-----------------------------------|--------------------|
| 1 | N186 | END STAGE RENAL DISEASE | 526 |
| 2 | N179 | ACUTE KIDNEY FAILURE, UNSPECIFIED | 68 |

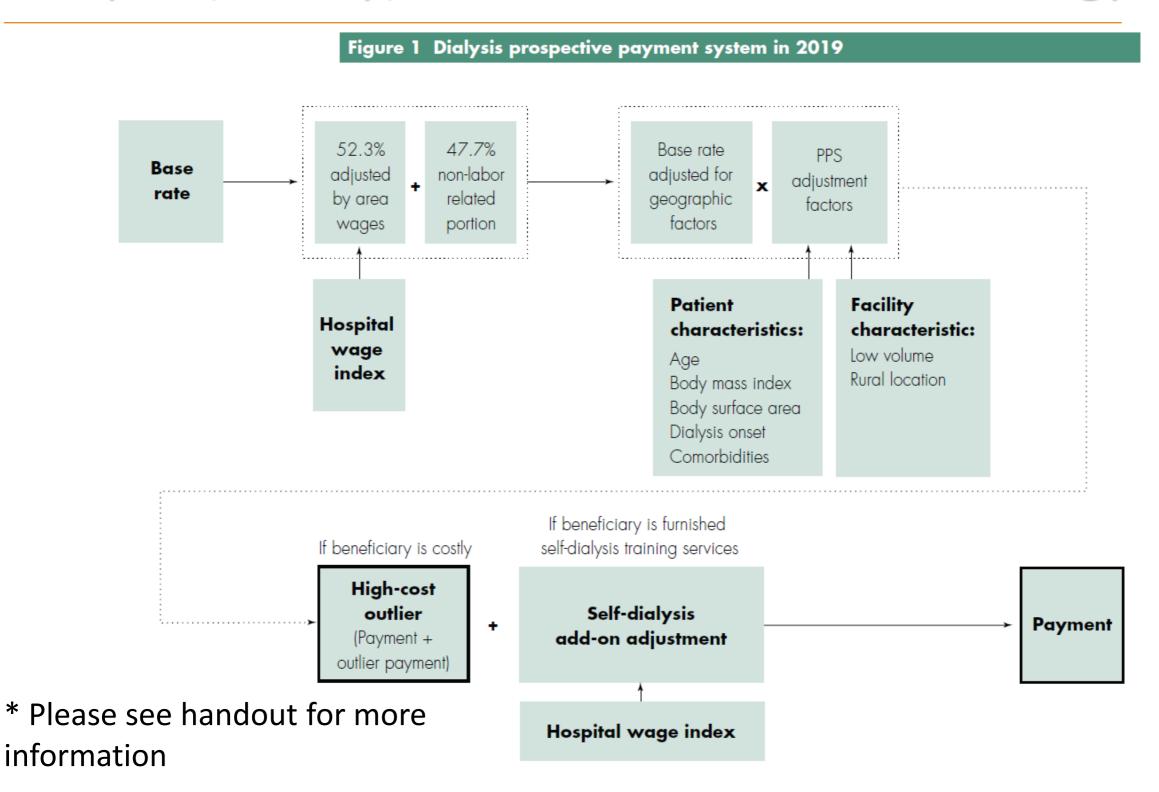


Dialysis (Facility) – Comparison Methodology

- Medicare Payment Methodology
 - Dialysis centers reimbursed using Prospective Payment System (PPS)
- National Base Rate: \$235.27
- Three types of payment adjustments
 - Provider Adjustments
 - Claim Adjustments
 - Patient Adjustments



Dialysis (Facility) - Medicare PPS Methodology



Dialysis (Facility Cont.) - Comparison Methodology

| Medicare PPS Adjustments Applied | | | | |
|----------------------------------|--|--|--|--|
| Provider | Wage Index Adjustment, Rural Adjustment | | | |
| Claire | Training Add-On, Home Dialysis, Acute Kidney Failure | | | |
| Claim | Adjustment, Modality Adjustment | | | |
| Patient | Age, Comorbidity | | | |

| Medicare PPS Adjustments Not Incorporated | | | | |
|---|---|--|--|--|
| | Low Volume Adjustment, Blended Payment Adjustment, QIP | | | |
| Provider | Reduction | | | |
| | Dialysis Onset, High-Cost Outlier Payments, Transitional Drug | | | |
| Claim | Add-On Payment Adjustment | | | |
| Patient | Body Mass Index (BMI), Body Surface Area (BSA) | | | |







Data Exclusions

| Base Dollars | Post-Exclusion Dollars | Dollars Included |
|--------------|-------------------------------|------------------|
| \$8,804,195 | \$8,610,258 | 97.80% |

IBNR Adjustment

| Post-Exclusion Dollars | IBNR-Adjusted Dollars | Completion Factor |
|-------------------------------|-----------------------|-------------------|
| \$8,610,258 | \$8,688,691 | 99.10% |



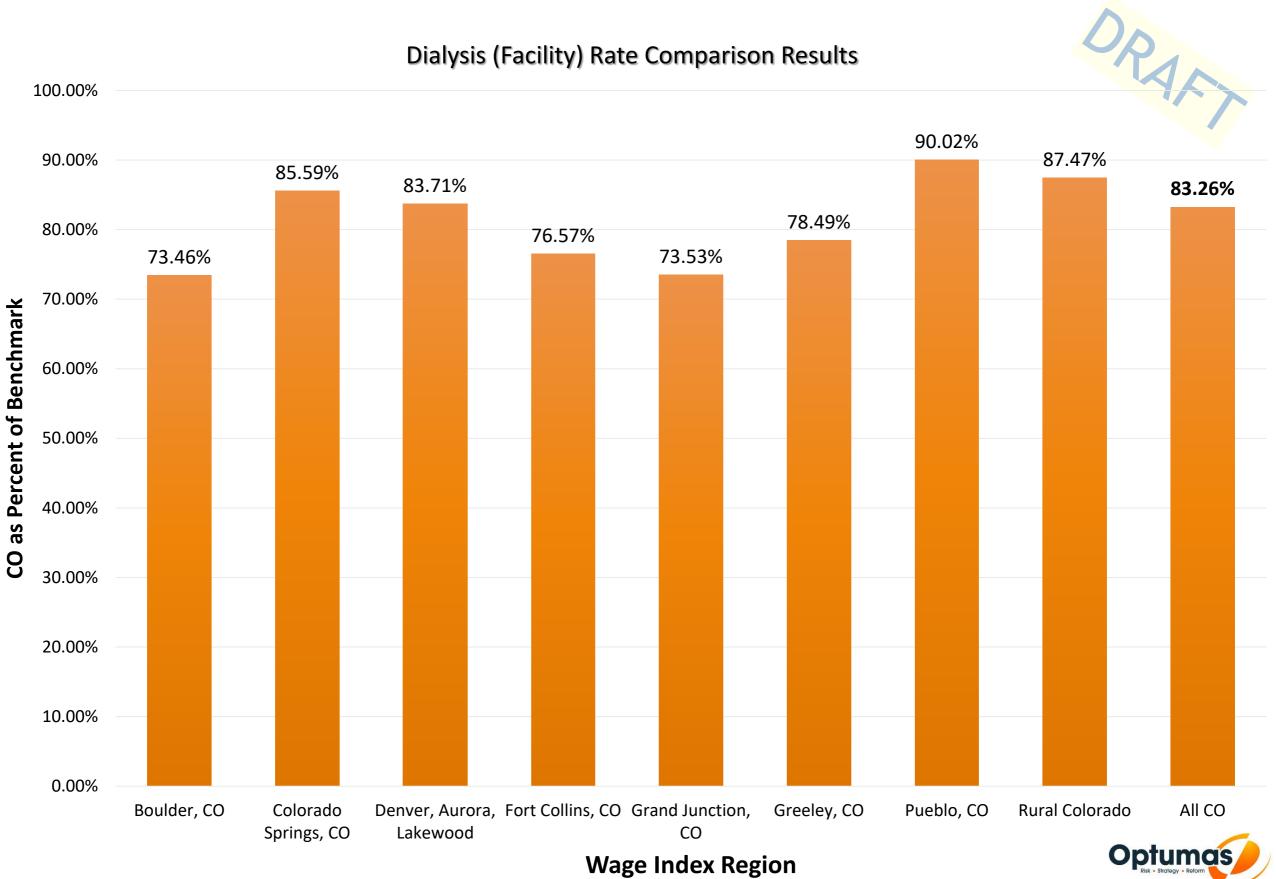


Dialysis (Facility) – Results Summary

| Wage Index Region | FY19 Colorado Repriced | Medicare Repriced - Provider, Claim, & Patient Adjustments | Percent of Benchmark |
|--------------------------|---------------------------|--|-------------------------|
| Boulder, CO | \$397,734 | \$541,423 | 73.46% |
| Colorado Springs, CO | \$733,096 | \$856,550 | 85.59% |
| Denver, Aurora, Lakewood | \$5,919,790 | \$7,071,629 | 83.71% |
| Fort Collins, CO | \$225,671 | \$294,733 | 76.57% |
| Grand Junction, CO | \$68,938 | \$93,750 | 73.53% |
| Greeley, CO | \$443,701 | \$565,291 | 78.49% |
| Pueblo, CO | \$374,839 | \$416,414 | 90.02% |
| Rural Colorado | \$609,871 | \$697,243 | 87.47% |
| All Colorado | \$8,773,641 | \$10,537,036 | 83.26% |



Dialysis (Facility) Rate Comparison Results



Dialysis (Facility) - Estimated Total Fund Impact

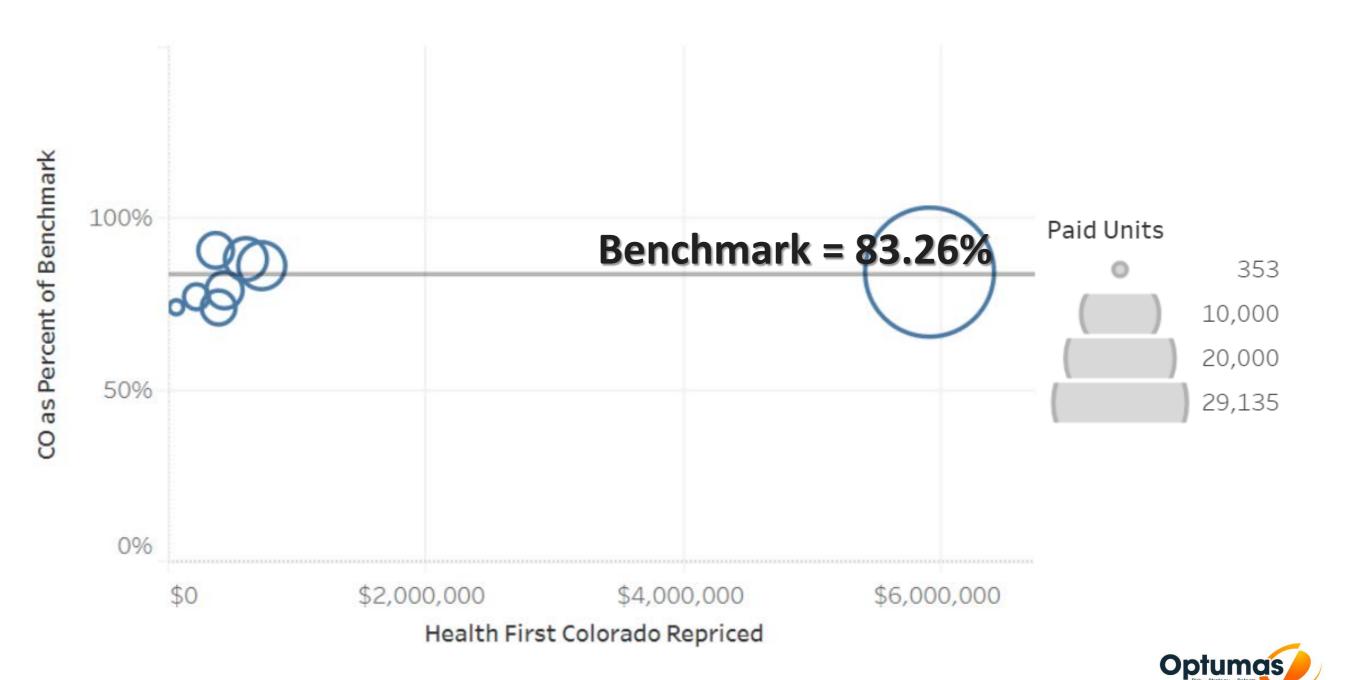
 Had Health First Colorado reimbursed at 100% of the benchmark in FY2017-18 it would have had an estimated total fund fiscal impact of \$1,763,395.

| Dialysis (Facility) Comparison Results | | |
|--|--------------|--|
| Colorado as a Percentage of | | |
| Benchmark | 83.26% | |
| Colorado Repriced Amount | \$8,773,641 | |
| Benchmark Repriced Amount | \$10,537,036 | |
| Est. FY2017-18 Total Fund Impact | \$1,763,395 | |









Dialysis (Professional) – Comparison Methodology

Medicare

Physician Fee Schedule (PFS) Non-Facility rates

Other states' fee schedules

- Previously compared: AZ, NE, OK, OR, & WY
- Supplemented for credibility: CA & ID
- All services matched on a procedure code-modifier basis to the fee schedules' respective levels of detail

| Procedure Code | Procedure Description | FY2017-18 Units | FY2017-18 Dollars |
|-----------------------|------------------------------|-----------------|-------------------|
| 90937 | HEMODIALYSIS REPEATED EVAL | 77 | \$7,767 |
| 90963 | ESRD HOME PT SERV P MO <2YRS | PHI | PHI |
| 90966 | ESRD HOME PT SERV P MO 20+ | 228 | \$37,659 |
| 90989 | DIALYSIS TRAINING COMPLETE | PHI | PHI |
| 90993 | DIALYSIS TRAINING INCOMPL | N/A | N/A |



Dialysis (Professional) – Base Data Adjustments

Data Exclusions

| Base Dollars | Post-Exclusion Dollars | Dollars Included |
|--------------|-------------------------------|------------------|
| \$59,198 | \$58,399 | 98.65% |

IBNR Adjustment

| Post-Exclusion Dollars | IBNR-Adjusted Dollars | Completion Factor |
|-------------------------------|-----------------------|-------------------|
| \$58,399 | \$58,931 | 99.10% |





Dialysis (Professional) – Results Summary

| Procedure Code | Benchmark Rate | FY19 Colorado Repriced | Benchmark Repriced | Percent of Benchmark |
|----------------|-------------------|---------------------------|-----------------------|----------------------|
| 90937 | Medicare PFS | \$7,843 | \$8,201 | 95.63% |
| 90963 | Medicare PFS | PHI | PHI | 71.99% |
| 90966 | Medicare PFS | \$38,027 | \$55,632 | 68.36% |
| 90989 | Other States | PHI | PHI | 109.35% |
| Total | | \$59,507 | \$77,268 | 77.01% |





Dialysis (Professional) – Results Summary

| Benchmark | FY19 Colorado Repriced | Benchmark Repriced | Percent of Benchmark |
|-----------------|---------------------------|-----------------------|-------------------------|
| Other States | \$11,603 | \$10,611 | 109.35% |
| Medicare | \$47,904 | \$66,657 | 71.87% |
| Benchmark Total | \$59,507 | \$77,269 | 77.01% |



Dialysis (Professional) - Estimated Total Fund Impact

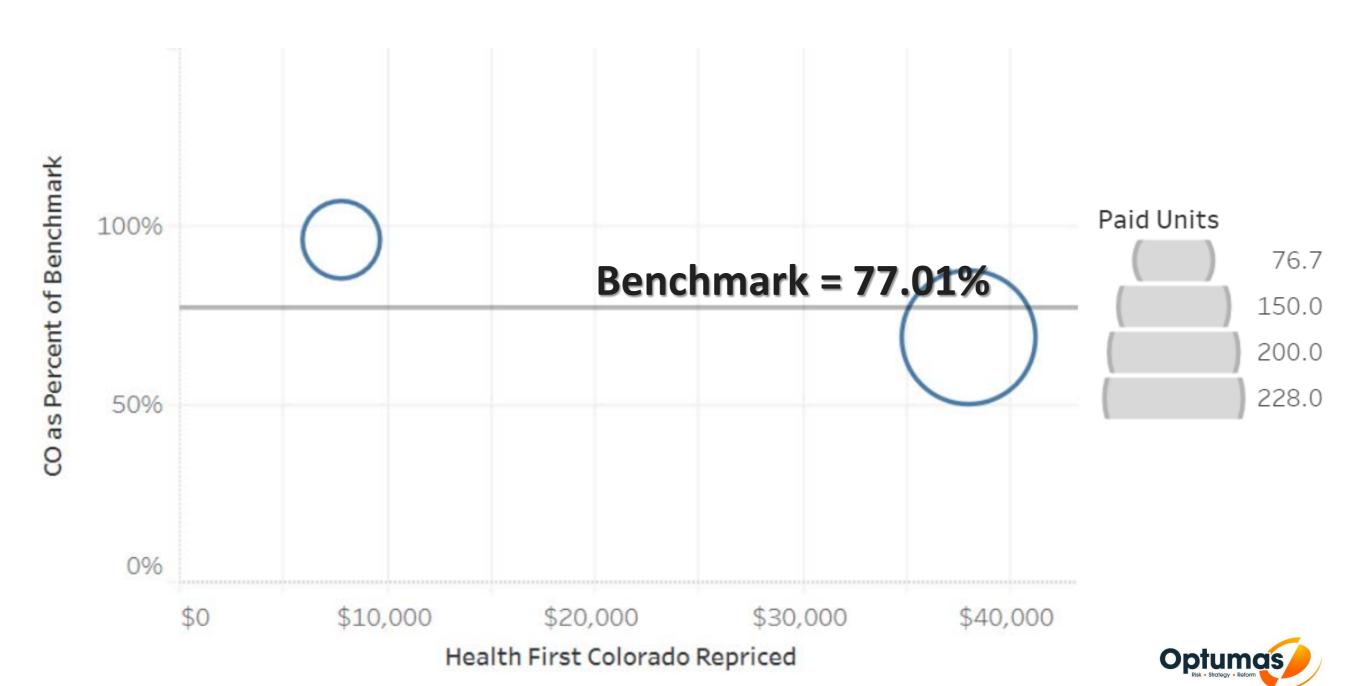
 Had Health First Colorado reimbursed at 100% of the benchmark in FY2017-18 it would have had an estimated total fund fiscal impact of \$17,762.

| Dialysis (Professional) Comparison Results | | |
|---|--------|--|
| Colorado as a Percentage of Benchmark | 77.01% | |
| Colorado Repriced Amount \$59,507 | | |
| Benchmark Repriced Amount \$77,269 | | |
| Est. FY2017-18 Total Fund Impact \$17,762 | | |









Dialysis – Access Metrics



Over Time

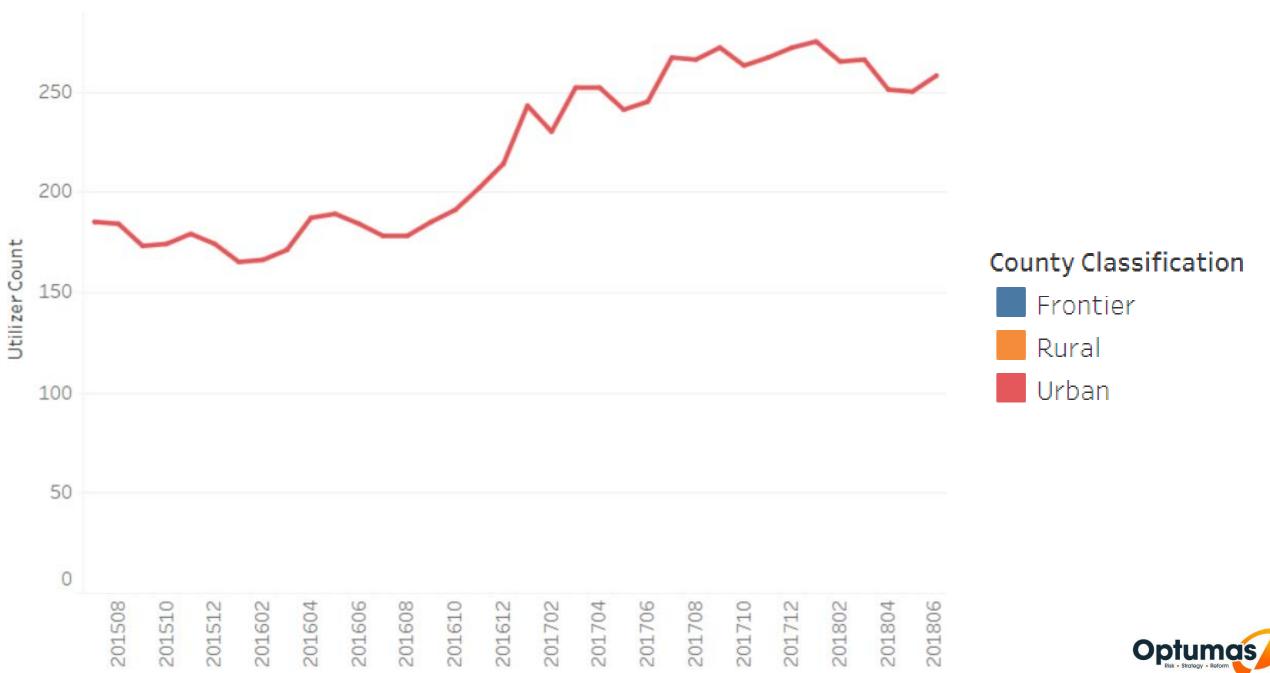
- Utilizers
- Providers
- Utilizers per Provider (Panel Size)

FY2017-18

- Member to Provider Ratios
- Utilizer Density
- Penetration Rate
- Drive Time Estimates



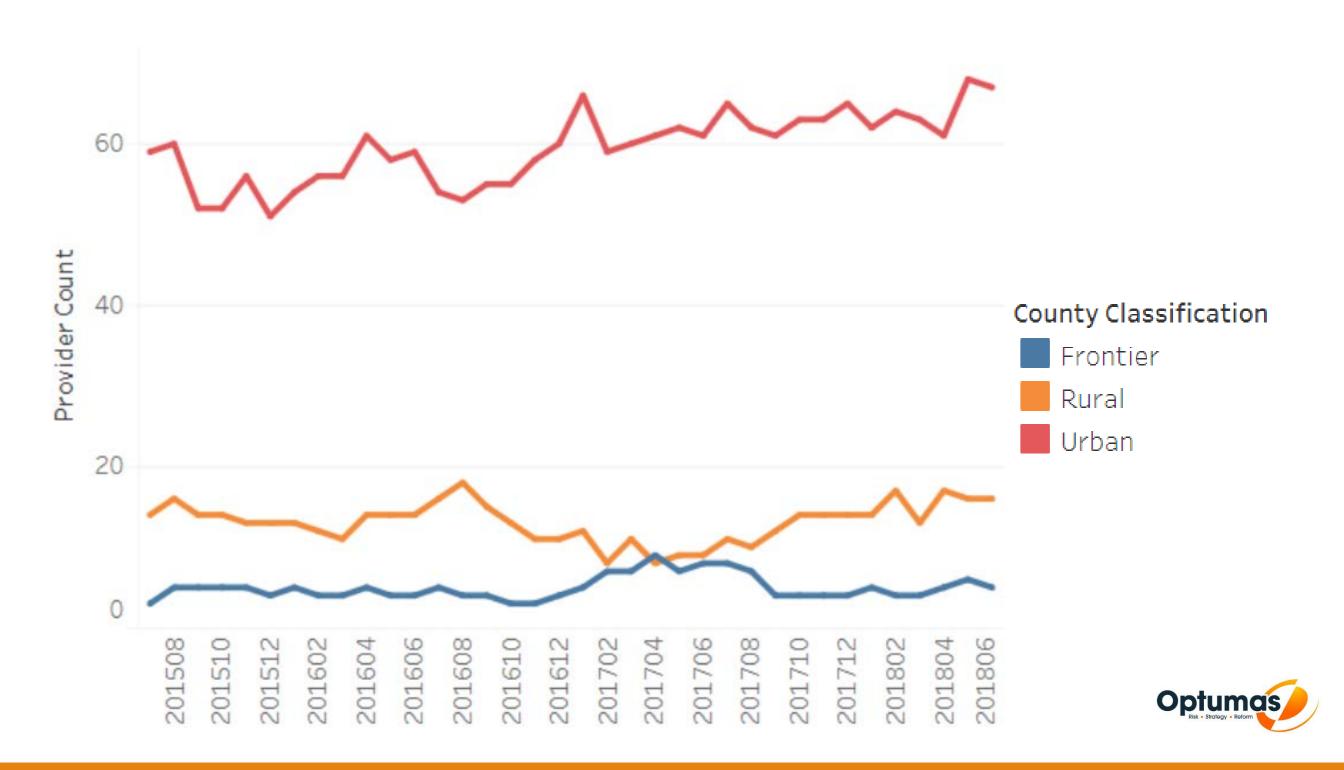
Dialysis – Distinct Utilizers Over Time





DRAFY

Dialysis – Active Providers Over Time





Dialysis – Utilizers Per Provider (Panel Size)

 Panel Size estimates average Medicaid members seen per provider, by geographic area







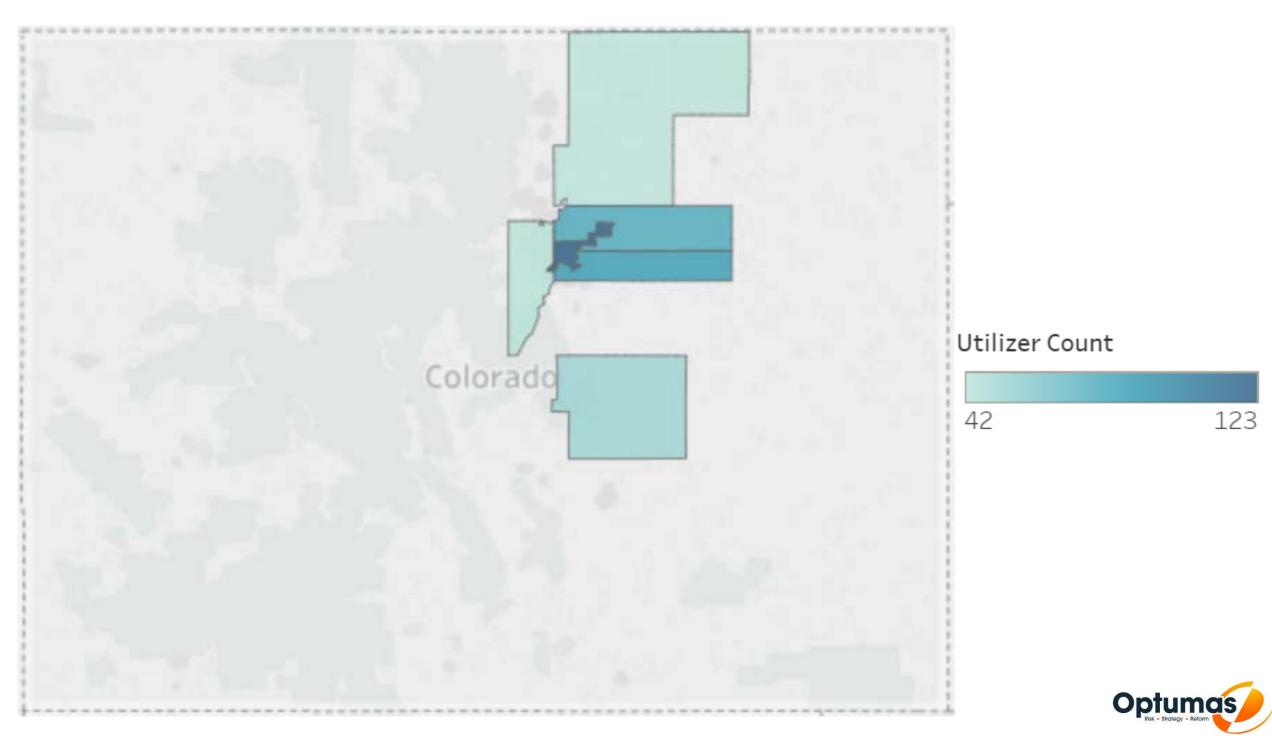
- Expressed as Providers per 1,000 Members
- Normalizing, or standardizing, per 1,000
 members allows for comparisons across areas
 with large differences in population size

| Region | FY2017-18 Providers | FY2017-18 Members | Providers per 1,000 Members |
|-----------|------------------------|----------------------|--------------------------------|
| Frontier | 10 | 41,742 | 0.24 |
| Rural | 23 | 162,003 | 0.14 |
| Urban | 80 | 1,217,439 | 0.07 |
| Statewide | 88 | 1,408,747 | 0.06 |



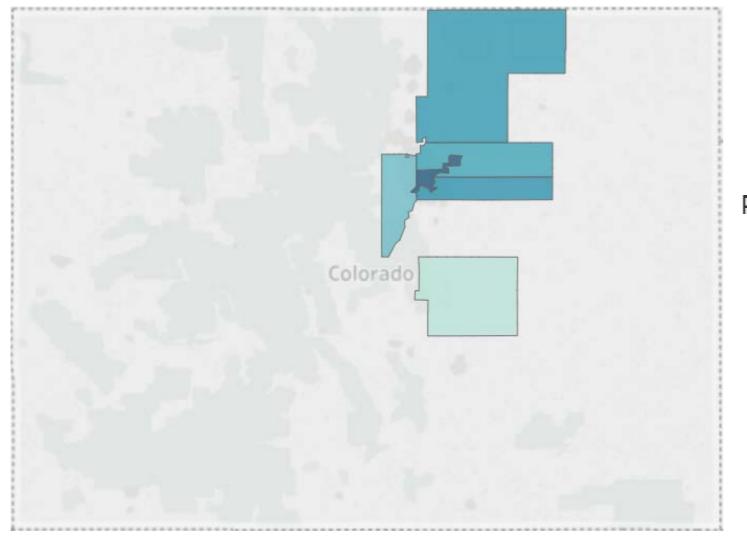


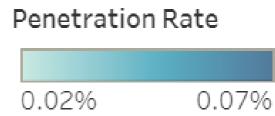




Dialysis – Penetration Rate By Member County

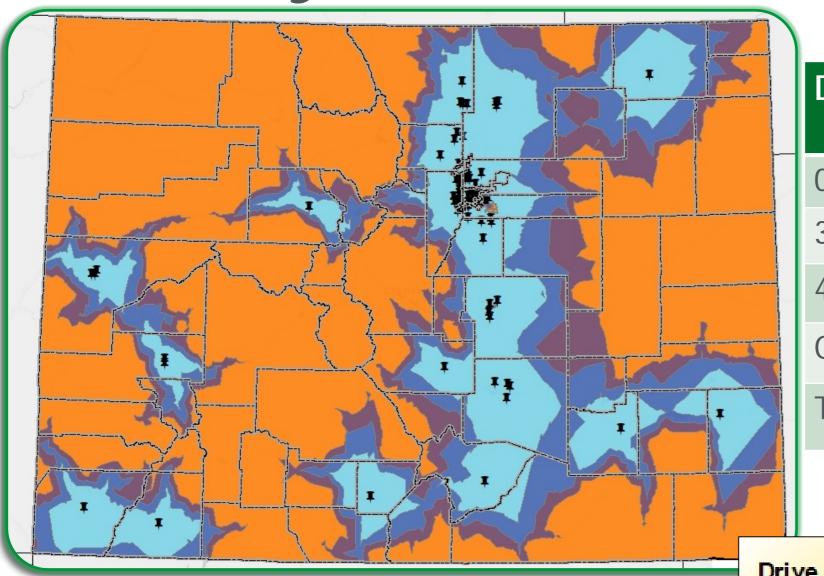
 Penetration Rates estimate the share of total Medicaid members that received this service in FY2017-18







Dialysis & ESRD - ArcGIS Map



| Drive Time | Percent of Utilizers by Drive Time |
|---------------|------------------------------------|
| 0-30 Minutes | 89% |
| 30-45 Minutes | 4% |
| 45-60 Minutes | 4% |
| Over an Hour | 3% |
| Total | 100% |



Questions - Dialysis & ESRD



Committee Discussion - Dialysis & ESRD



Stakeholder Comments - Dialysis & ESRD



Break

10 minutes

Meeting Minutes Review

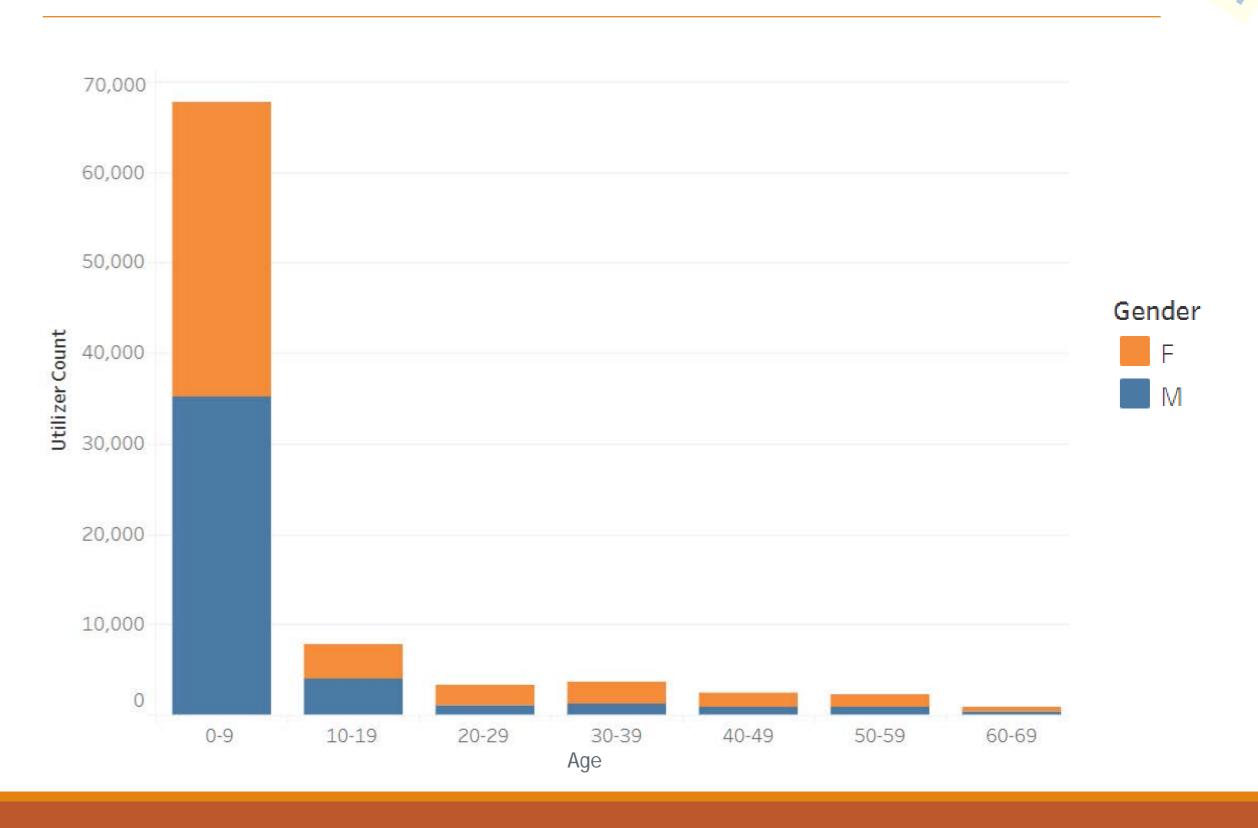
January 25, 2019 & February 15, 2019

Fee-For-Service (FFS) Behavioral Health

| Total Client Count | Total Provider Count | Total Paid Dollars |
|--------------------|----------------------|--------------------|
| 87,667 | 2,246 | \$7,960,851 |

- Behavioral health assessment, psychiatric treatment, and other services for diagnoses not otherwise covered by the Regional Accountable Entity, such as Autism and Gender Identity Disorder
 - A majority of behavioral health services are <u>not</u> reimbursed fee-for-service; they are reimbursed through the capitated behavioral health program.

BH – FY2017-18 Utilizers by Gender and Age Band





BH – FY2017-18 Top Diagnosis Codes

| Rank | Diagnosis Code | Description | Count of Utilizers |
|------|-------------------|---|--------------------|
| | | ENCNTR FOR ROUTINE CHILD HEALTH EXAM W/O | |
| 1 | Z00129 | ABNORMAL FINDINGS | 53,411 |
| | | ENCOUNTER FOR SCREENING FOR OTHER | |
| 2 | Z1389 | DISORDER | 11,276 |
| | | ENCOUNTER FOR ROUTINE CHILD HEALTH EXAM W | |
| 3 | Z00121 | ABNORMAL FINDINGS | 11,142 |
| | | ENCNTR SCREEN FOR CERTAIN DEVELOPMENTAL | |
| 4 | Z134 | DISORDERS IN CHLDHD | 5,247 |
| 5 | F840 | AUTISTIC DISORDER | 1,356 |



DRAFY





- Medicare Comparison
 - Physician Fee Schedule
- Other states' fee schedules
 - Previously compared: AZ, NE, OK, OR, WY
 - Large variation in covered benefits across states
 - Supplemental for validity: CA, IA, ID, LA, NC, WA
 - All services matched on a procedure code-modifier basis to the fee schedules' respective levels of detail







Data Exclusions

| Base Dollars | Post-Exclusion Dollars | Dollars Included |
|--------------|-------------------------------|------------------|
| \$7,960,851 | \$7,934,539 | 99.67% |

IBNR Adjustment

| Post-Exclusion Dollars | IBNR-Adjusted Dollars | Completion Factor |
|-------------------------------|-----------------------|--------------------------|
| \$7,934,539 | \$7,973,185 | 99.52% |







| Benchmark | FY19 Colorado Repriced | Benchmark Repriced | Percent of Benchmark |
|-----------------|---------------------------|-----------------------|-------------------------|
| Other States | \$3,475,411 | \$3,193,796 | 108.82% |
| Medicare | \$5,349,061 | \$6,127,967 | 87.29% |
| Benchmark Total | \$8,824,473 | \$9,321,763 | 94.67% |







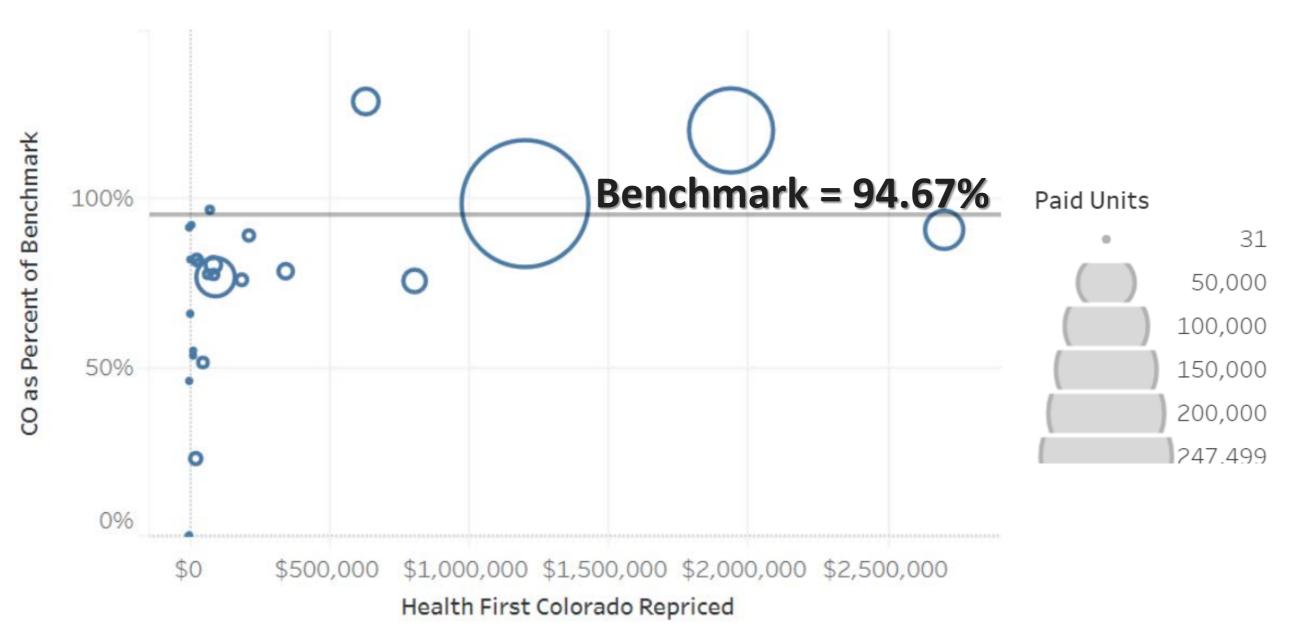
 Had Health First Colorado reimbursed at 100% of the benchmark in FY2017-18 it would have had an estimated total fund fiscal impact of \$497,290.

| BH Comparison Results | | | | |
|---------------------------------------|-------------|--|--|--|
| Colorado as a Percentage of Benchmark | 94.67% | | | |
| Colorado Repriced Amount | \$8,824,473 | | | |
| Benchmark Repriced Amount | \$9,321,763 | | | |
| Est. FY2017-18 Total Fund Impact | \$497,290 | | | |









BH – Access Metrics



Over Time

- Utilizers
- Providers
- Utilizers per Provider (Panel Size)

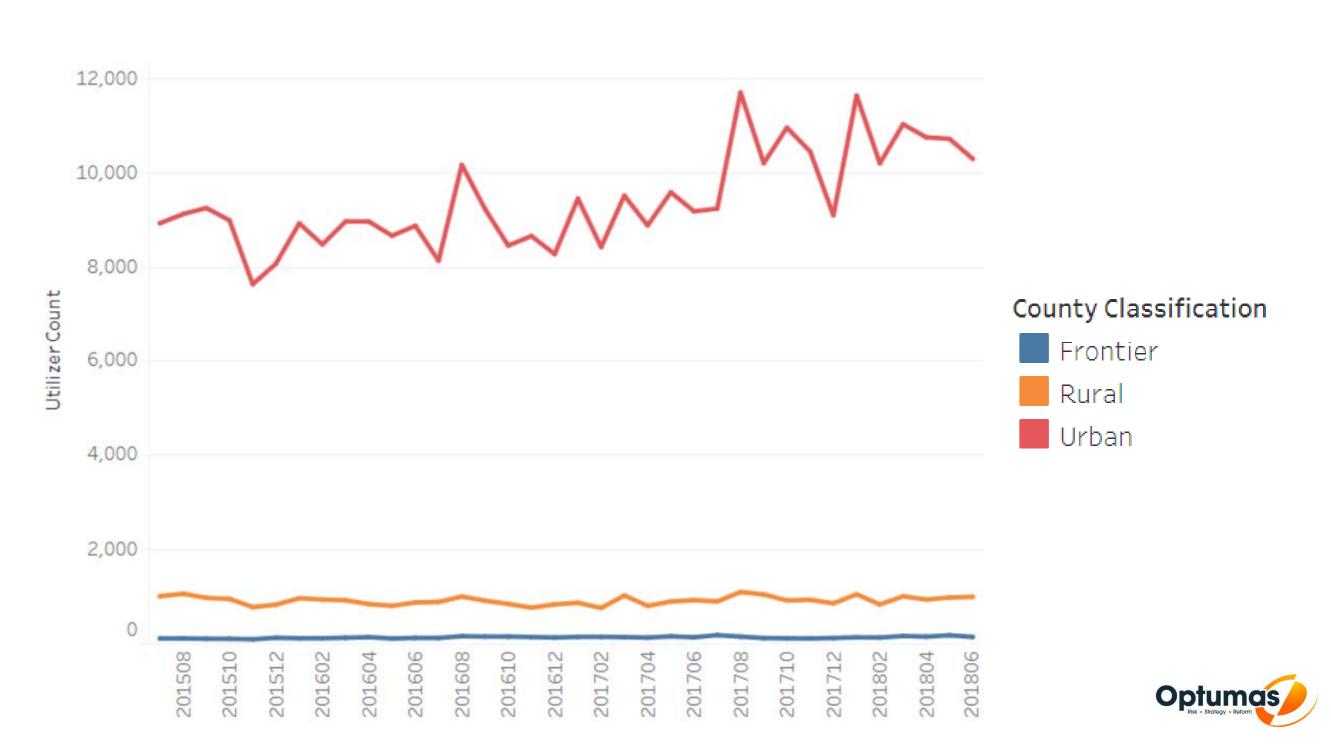
• FY2017-18

- Member to Provider Ratios
- Utilizer Density
- Penetration Rate
- Drive Time Estimates



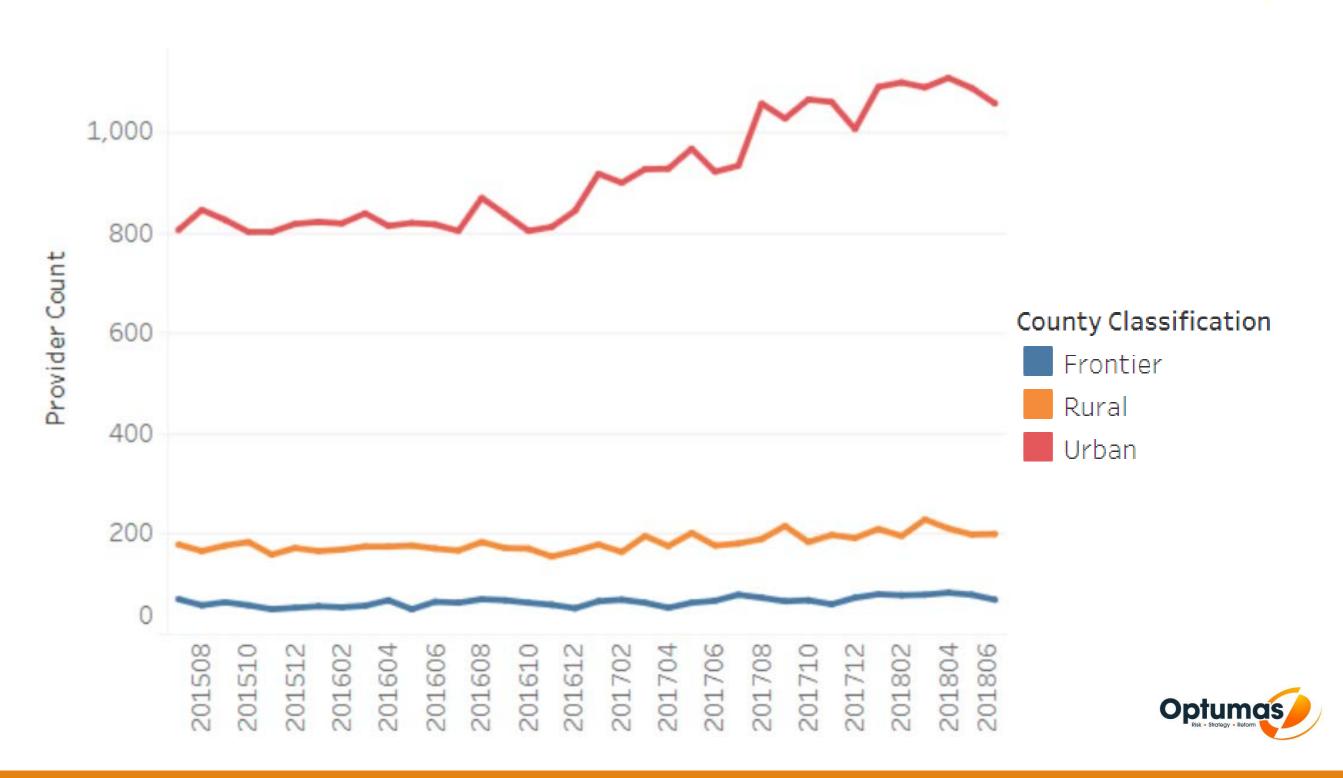






DRAFY

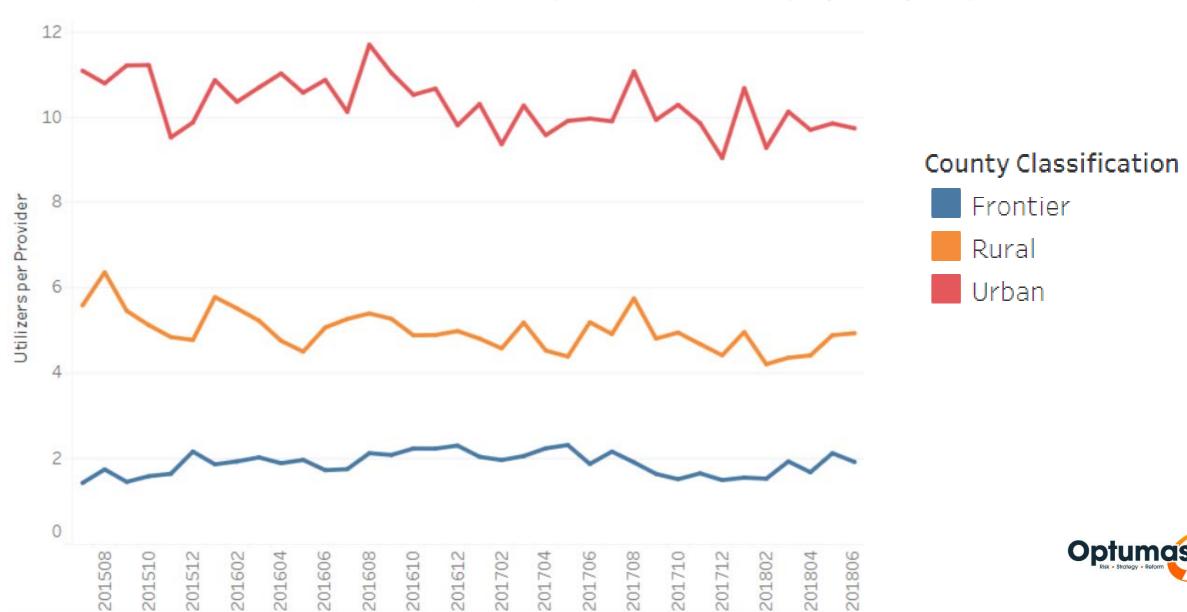
BH – Active Providers Over Time



DRAFY

BH – Utilizers Per Provider (Panel Size)

 Panel Size estimates average Medicaid members seen per provider, by geographic area







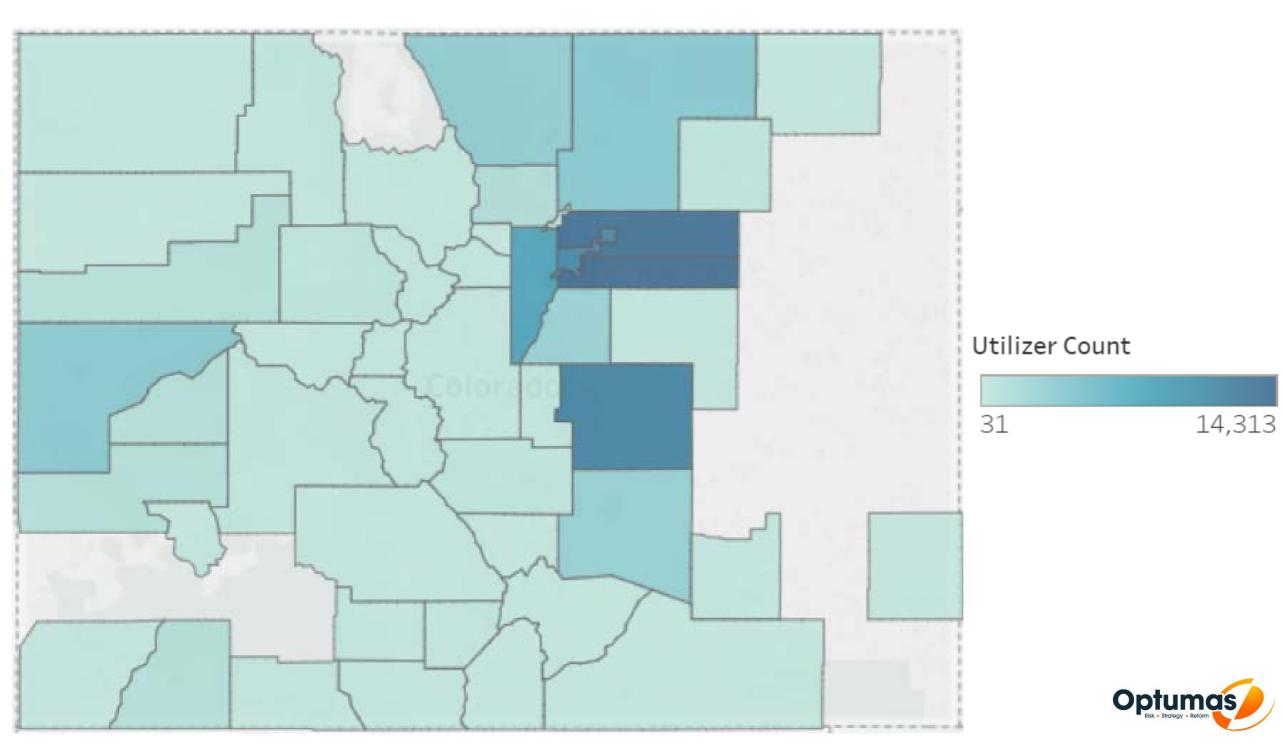
- Expressed as providers per 1,000 members
- Normalizing, or standardizing, per 1,000
 members allows for comparisons across areas
 with large differences in population size

| Region | FY2017-18 Providers | FY2017-18 Members | Providers per 1,000 Members |
|-----------|------------------------|----------------------|--------------------------------|
| Frontier | 307 | 41,742 | 7.35 |
| Rural | 599 | 162,003 | 3.70 |
| Urban | 2,097 | 1,217,439 | 1.72 |
| Statewide | 2,245 | 1,408,747 | 1.59 |



BH – Utilizer Density FY2017-18 Map

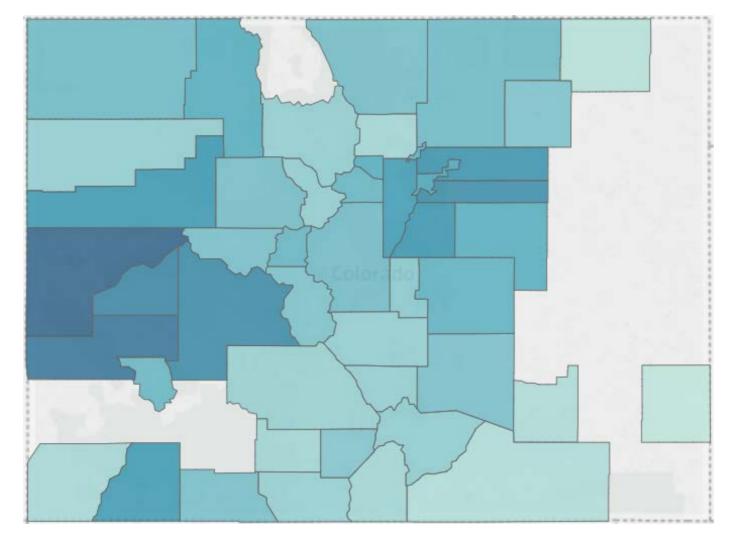




BH – Penetration Rate By Member County



 Penetration Rates estimate the share of total Medicaid enrollees that received this service in FY2017-18

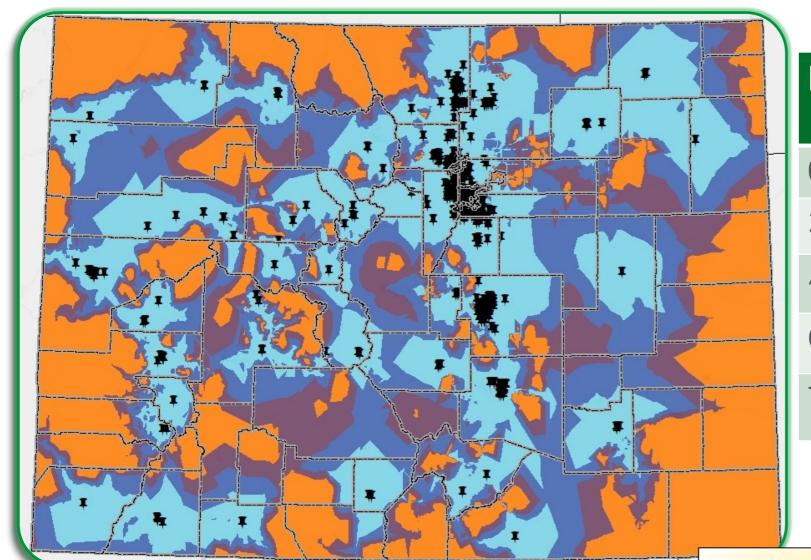


Penetration Rate





BH - ArcGIS Map



| Drive Time | Percent of Utilizers by Drive Time |
|---------------|------------------------------------|
| 0-30 Minutes | 96% |
| 30-45 Minutes | 3% |
| 45-60 Minutes | <1% |
| Over an Hour | <1% |
| Total | 100% |



Questions - FFS Behavioral Health



Committee Discussion - FFS Behavioral Health



Stakeholder Comments - FFS Behavioral Health



Residential Child Care Facilities (RCCF)

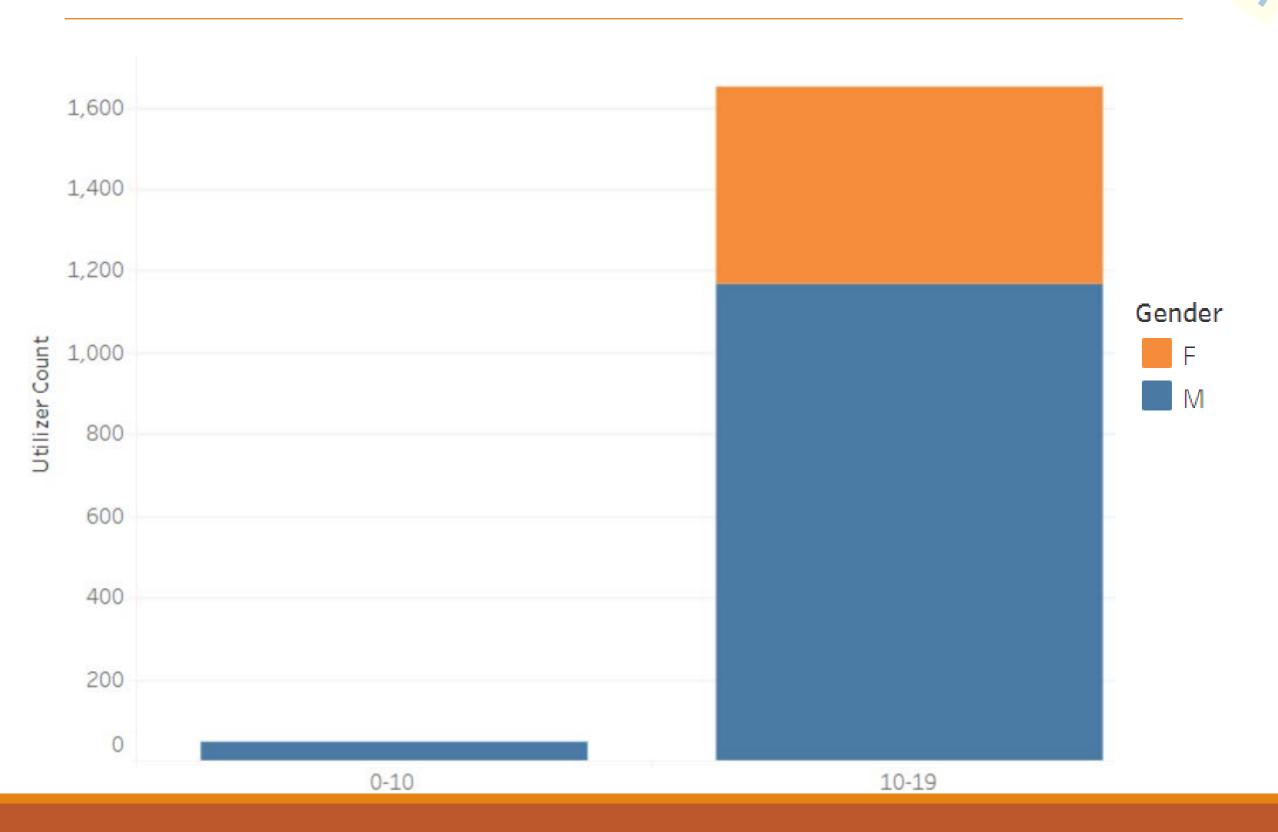
| Total Client Count | Total Provider Count | Total Paid Dollars |
|--------------------|----------------------|--------------------|
| 1,736 | 144 | \$6,645,090 |

- Residential treatment services primarily for child welfare-involved youth, carved out of the capitated behavioral health program because of high needs.
- Utilizers are small in number, under age 21, and typically have high acuity, trauma-related diagnoses.

Residential Child Care Facilities

- Medicaid pays fee-for-service on defined therapy, medication management, and assessment codes.
- Room and board is not reimbursed by Health First Colorado.
 - > It is covered by a daily facility rate paid by both county and state Child Welfare.
- Providers may enroll as an additional provider type in order to provide medically necessary services not included in the RCCF code set.
- RCCF code set is also used for RAE services, under the capitated behavioral health program.

RCCF – FY2017-18 Utilizers by Gender and Age Band







| Rank | Diagnosis Code | Description | Count of Utilizers |
|------|-------------------|---|-----------------------|
| 1 | F4310 | POST-TRAUMATIC STRESS DISORDER, UNSPECIFIED | 481 |
| 2 | F919 | CONDUCT DISORDER, UNSPECIFIED | 246 |
| 3 | F3489 | OTHER SPECIFIED PERSISTENT MOOD DISORDERS | 198 |
| 4 | F912 | CONDUCT DISORDER, ADOLESCENT-ONSET TYPE | 196 |
| 5 | F913 | OPPOSITIONAL DEFIANT DISORDER | 168 |







Did not compare to Medicare rates

 Although some services are covered by Medicare, the Department decided that other states' rates may reflect a more similar population than Medicare rates

Other states' fee schedules

- Previously compared: AZ, OK, OR, WY
- Supplemented for validity: IA, ID, NC
- CA, LA, WA, & WY fee schedules were selected to reflect youthspecific rates
- All services matched on a procedure code-modifier basis to the fee schedules' respective levels of detail







Data Exclusions

| Base Dollars | Post-Exclusion Dollars | Dollars Included |
|--------------|-------------------------------|------------------|
| \$6,645,090 | \$6,598,312 | 99.30% |

IBNR Adjustment

| Post-Exclusion Dollars | IBNR-Adjusted Dollars | Completion Factor |
|-------------------------------|-----------------------|--------------------------|
| \$6,598,312 | \$6,868,228 | 96.07% |





RCCF – Results Summary

| Benchmark | FY19 Colorado Repriced | Benchmark Repriced | Percent of Benchmark |
|-----------------|---------------------------|-----------------------|-------------------------|
| Other States | \$8,200,219 | \$11,960,022 | 68.56% |
| Benchmark Total | \$8,200,219 | \$11,960,022 | 68.56% |





RCCF – Estimated Total Fund Impact

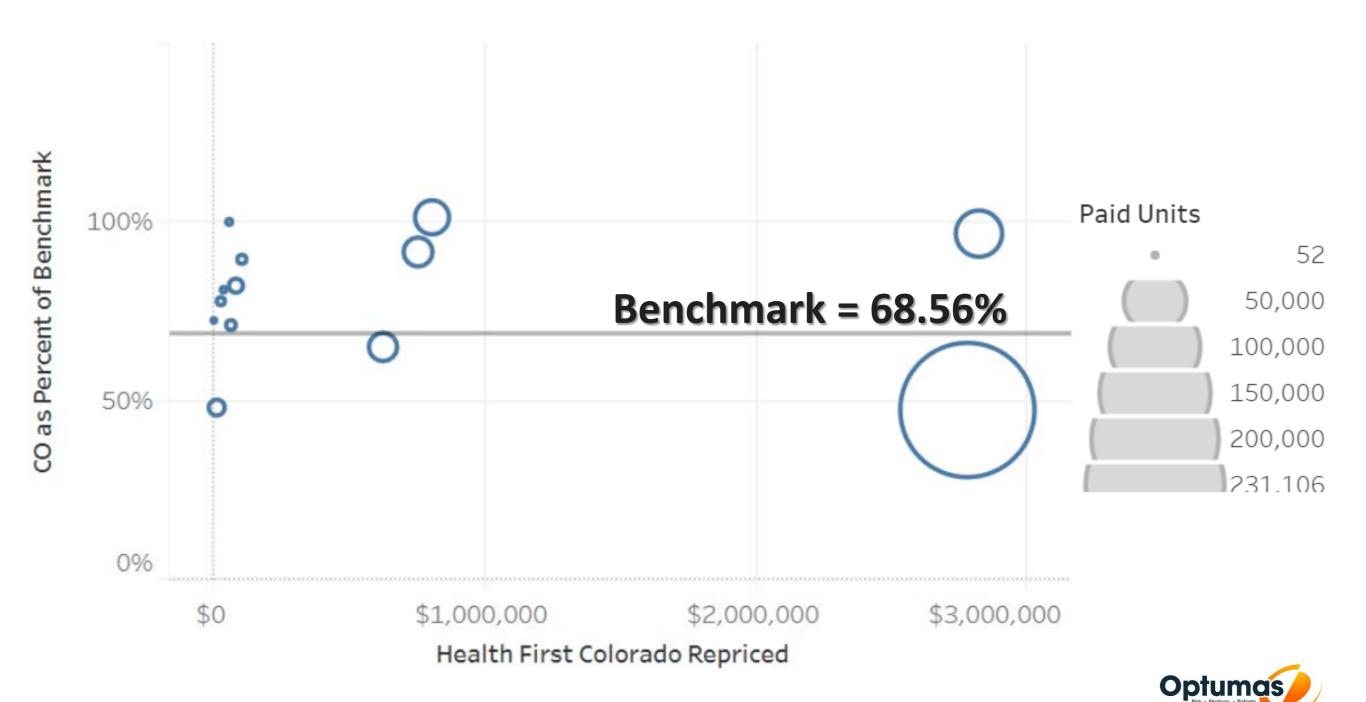
 Had Health First Colorado reimbursed at 100% of the benchmark in FY2017-18 it would have had an estimated total fund fiscal impact of \$3,759,803.

| RCCF Comparison Results | |
|---------------------------------------|--------------|
| Colorado as a Percentage of Benchmark | 68.56% |
| Colorado Repriced Amount | \$8,200,219 |
| Benchmark Repriced Amount | \$11,960,022 |
| Est. FY2017-18 Total Fund Impact | \$3,759,803 |









RCCF – Access Metrics



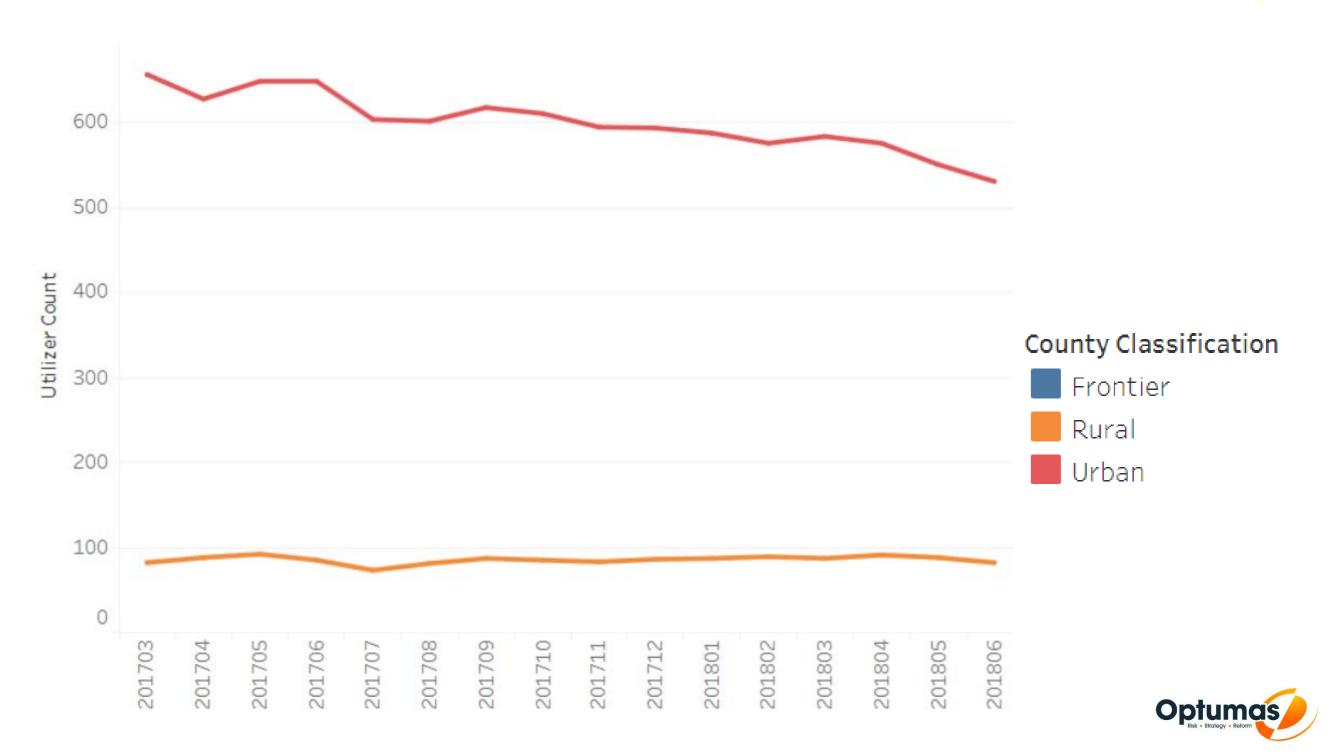
Over Time

- Utilizers
- Providers
- Utilizers per Provider (Panel Size)
- FY2017-18
 - Member to Provider Ratios
 - Utilizer Density
 - Penetration Rate



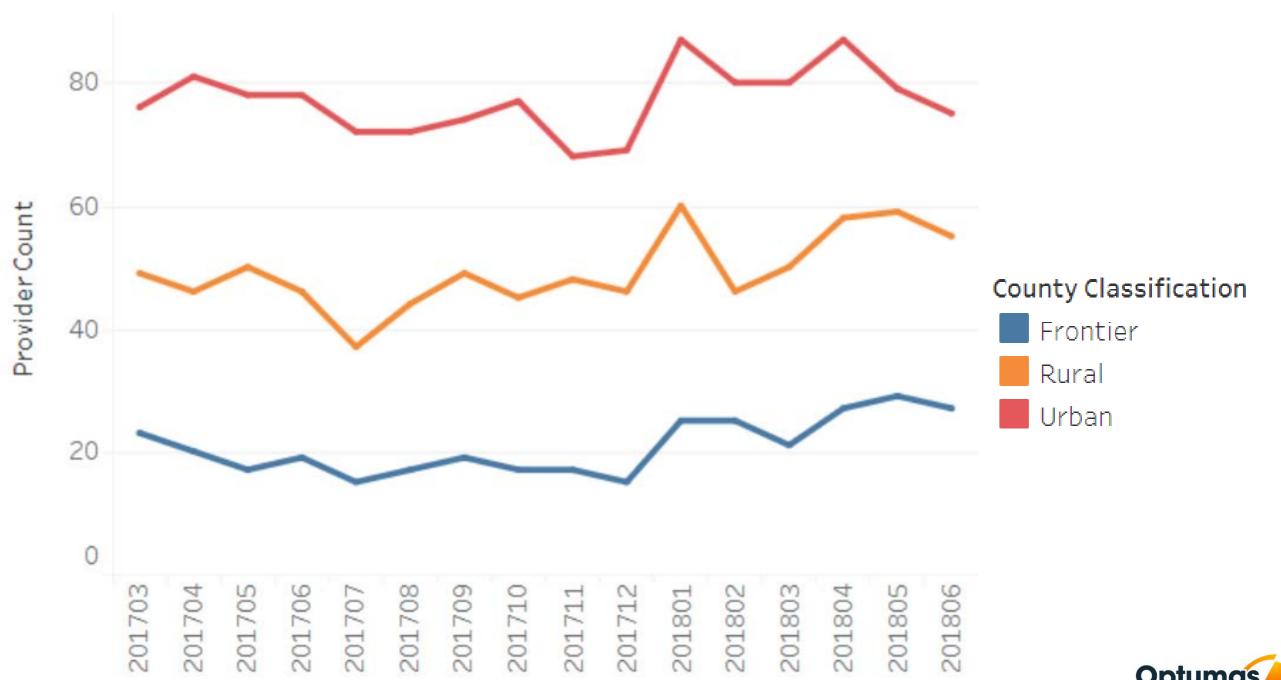
DRAFY

RCCF – Distinct Utilizers Over Time



DRAFY

RCCF – Active Providers Over Time

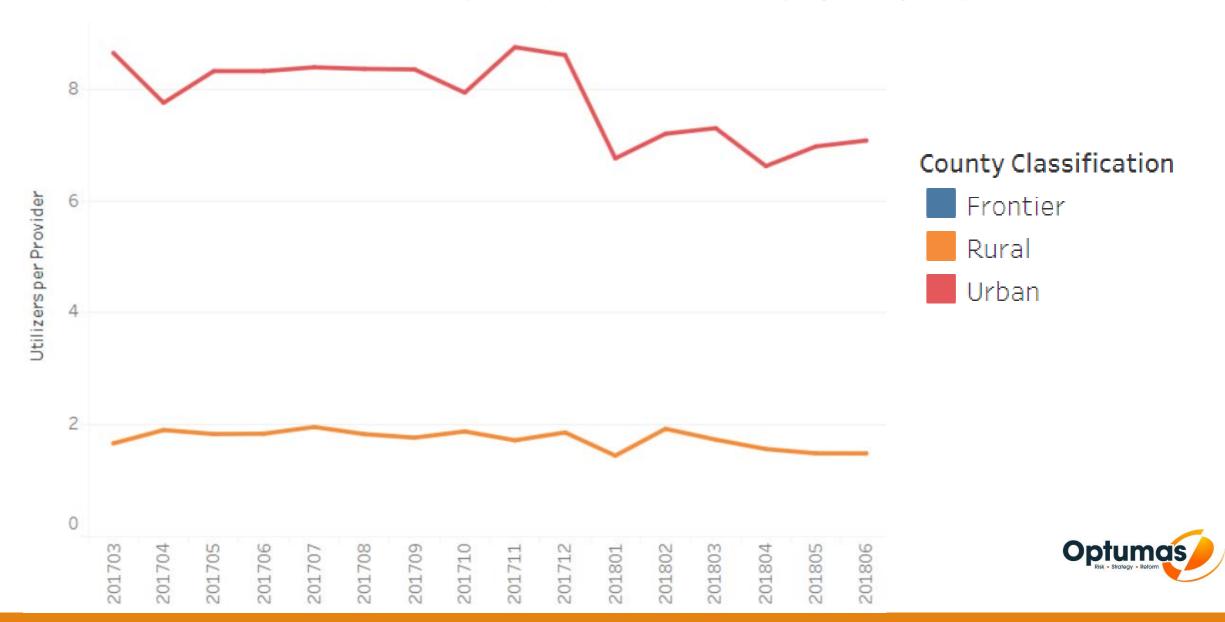






RCCF – Utilizers Per Provider (Panel Size)

 Panel Size estimates average Medicaid members seen per provider, by geographic area







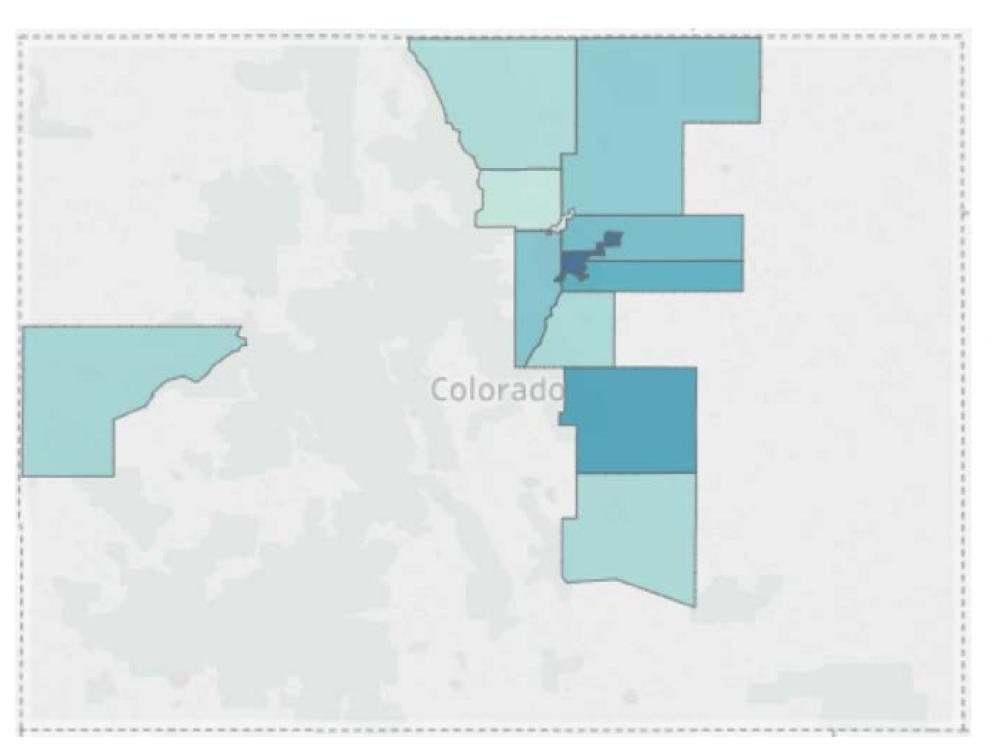
- Expressed as providers per 1,000 members
- Normalizing, or standardizing, per 1,000
 members allows for comparisons across areas
 with large differences in population size

| Region | FY2017-18 Providers | FY2017-18 Members | Providers per 1,000 Members |
|-----------|------------------------|----------------------|--------------------------------|
| Frontier | 67 | 41,742 | 1.61 |
| Rural | 102 | 162,003 | 0.63 |
| Urban | 144 | 1,217,439 | 0.12 |
| Statewide | 144 | 1,408,747 | 0.10 |



RCCF – FY2017-18 Utilizer Density Map





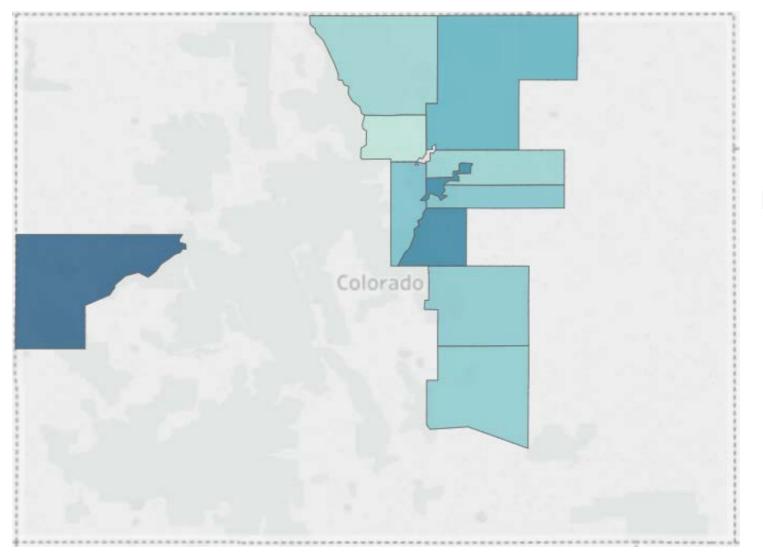
Utilizer Count





RCCF – Penetration Rate By Member County

 Penetration Rates estimate the share of total Medicaid enrollees that received this service in FY2017-18



Penetration Rate





Questions - RCCF



Committee Discussion - RCCF



Stakeholder Comments - RCCF



- Residential treatment service for youth who require 24-hour medical care, carved out of the capitated behavioral health program because of high needs.
- Utilizers are small in number, under age 21, and typically have complex needs, including developmental challenges (higher acuity than RCCF).
- Could not show or complete rate comparison analysis due to sensitive PHI data.

- The PRTF rate is a single, per diem facility payment. It includes all placement-related services provided to the child in the facility by facility staff. Services provided outside the facility, or by non-facility staff, are billed separately as feefor-service.
 - ➤ Examples of fee-for-service claims that may be billed separately may include Dental or Vision services.
- Counties pay HCPF 20% of anticipated PRTF costs at the beginning of the year. HCPF reconciles with state Child Welfare at the end of the year.
- There is currently only one PRTF provider is enrolled with Health First Colorado. There are a few others in the state that accept commercial insurance.

• Colorado's PRTF per diem rate is 114.36% of the benchmark (the other states' average rate).

| State | Rate | Revenue Code | Proc Code | Unit Value | Service |
|-------|----------|-----------------|--------------|------------|--|
| СО | \$402.21 | 911 | | Per Diem | Psychiatric/Psychological Rehabilitation |
| MT | \$327.48 | 124 | | Per Diem | In-State PRTF |
| NE | \$337.20 | | T2033 | Per Diem | Psychiatric Residential Treatment Facility (PRTF) -Specialty (per diem) |
| NE | \$316.93 | | T2048 | Per Diem | Psychiatric Residential Treatment Facility (PRTF) -Community Based -Non-Specialty (per diem) |
| MS* | \$425.26 | | | Per Diem | PRTF Treatment Facility Rates |

^{*}This is the average statewide Mississippi facility rate.

• Summary:

- ➤ Lower Total Paid Dollars for FY2017-18 compared to other services reviewed by committee.
- Rate changes could potentially have impact operationally and clinically, but would not be expected to lead to a large fiscal impact for the Department.

- Factors contributing to low utilization could include
 - Licensing rules that require RCCF facilities to be on a different site
 - Prospective payment model can be a hardship on counties
 - RCCFs have evolved to meet the need for higher levels of care
 - Rate has received only across the board (ATB) increases since it was set actuarially

Questions - PRTF



Committee Discussion - PRTF



Stakeholder Comments - PRTF



Lunch Break

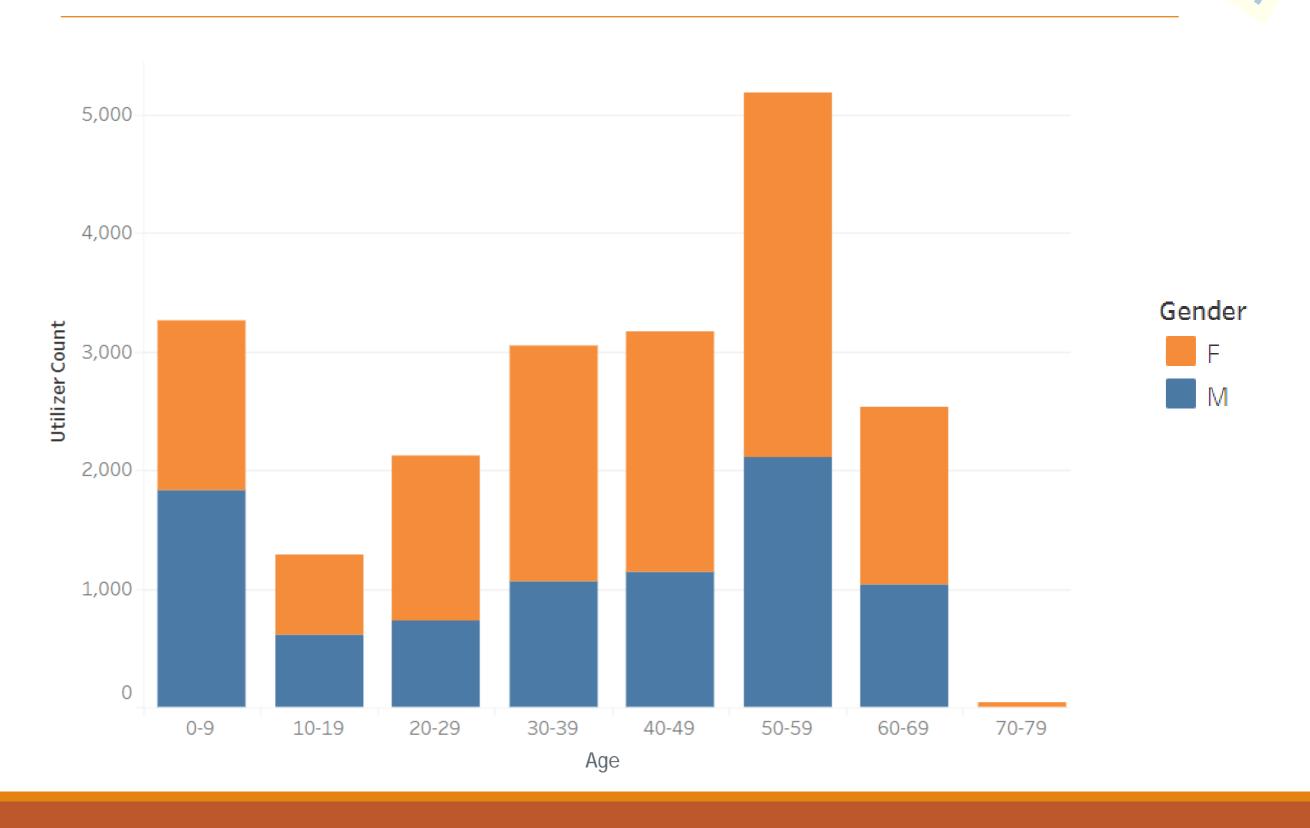
15 minutes

Ambulatory Surgical Centers (ASCs)

| Total Client Count | Total Provider Count | Total Paid Dollars |
|--------------------|----------------------|--------------------|
| 20,631 | 235 | \$13,350,822 |

 ASCs are distinct entities that provide a surgical setting for members who do not require hospitalization.

ASC – FY2017-18 Utilizers by Gender and Age Band







| Rank | Diagnosis Code | Description | Count of Utilizers |
|------|-------------------|---------------------------------------|--------------------|
| | | ENCOUNTER FOR SCREENING FOR MALIGNANT | |
| 1 | Z1211 | NEOPLASM OF COLON | 2,270 |
| 2 | K029 | DENTAL CARIES, UNSPECIFIED | 1,422 |
| 3 | R1013 | EPIGASTRIC PAIN | 721 |
| 4 | Z86010 | PERSONAL HISTORY OF COLONIC POLYPS | 574 |
| 5 | M5416 | RADICULOPATHY, LUMBAR REGION | 534 |







Data Exclusions

| Base Dollars | Post-Exclusion Dollars | Dollars Included |
|--------------|-------------------------------|------------------|
| \$13,350,822 | \$13,312,020 | 99.71% |

IBNR Adjustment

| Post-Exclusion Dollars | IBNR-Adjusted Dollars | Completion Factor |
|-------------------------------|-----------------------|-------------------|
| \$13,312,020 | \$13,415,406 | 99.23% |







- Health First Colorado pays ASC claims using a grouper
 - Grouper assigns claims to one of ten groups
 - One rate per group
 - Highest severity procedure on claim determines payment
 - Only one prospective payment is made per claim
- Health First Colorado FC FY2017-18 rates shown on next slide





ASC – Health First Colorado Grouper Rates

| Grouper | Rate Effective July 1, 2018- June 30, 2019 |
|---------|---|
| A01 | \$267.86 |
| A02 | \$358.73 |
| A03 | \$410.26 |
| A04 | \$506.77 |
| A05 | \$576.77 |
| A06 | \$664.45 |
| A07 | \$800.39 |
| A08 | \$782.70 |
| A09 | \$1,077.13 |
| A10 | \$1,786.57 |







- Medicare ASC fee schedules
 - Wage Index (WI) Adjustment (50%)
- 2 Medicare repricing scenarios
 - 1. Header (HDR) level What Medicare would pay for that single procedure
 - 2. Multiple Procedure Discounting (MPD) Additional payments for additional procedures on the claim
 - Methodology shown on later slide
- Other states' ASC fee schedules
 - All services matched on a procedure code level to ASC-specific fee schedules
 - Previously compared: AZ, NE, WY
 - Supplemented for validity: AK, AL, CT, ID, IN, MT, NM, NV, SD, TX





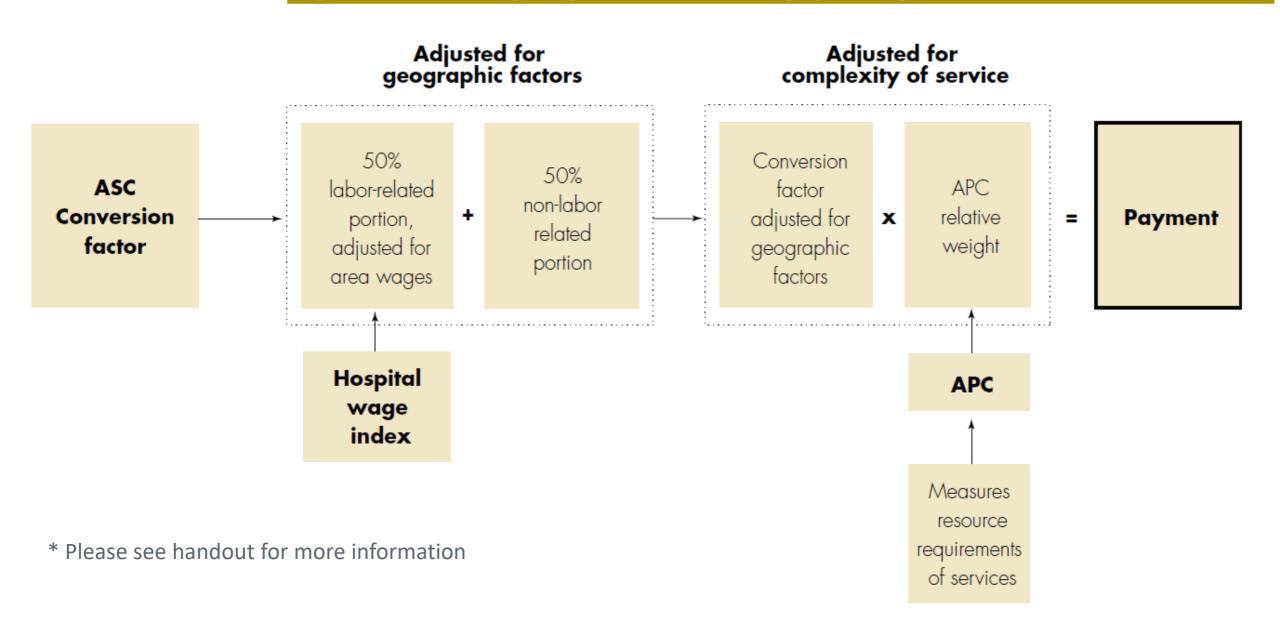


| Procedure Code | Description | Colorado Repriced | | Colorado | Other States Average Rate | Colorado as Percent of Benchmark |
|-------------------|-----------------------|----------------------|--------|------------|---------------------------------|--|
| | Dental Surgery | | | | | |
| 41899 | Procedure | \$2,085,320 | 16.90% | \$1,077.13 | \$650.61 | 165.95% |
| | Inject Sacroiliac | | | | | |
| 27096 | Joint | \$102,232 | 0.83% | \$410.26 | \$194.29 | 211.54% |



ASC – Medicare MPD Payment Methodology

Figure 1 Ambulatory surgical center services payment system







| Claim Line | Grouper | Procedure Code | Colorado Repriced | 1. Medicare HDR Repriced | 2. Medicare MPD Repriced |
|---------------|---------|-------------------|----------------------|-----------------------------|-----------------------------|
| 1 | A05 | 31255 | \$576.77 | \$1,813.44 | \$1,813.44 |
| 2 | A05 | 31255 | \$0.00 | \$0.00 | \$906.72 |
| 3 | A03 | 31267 | \$0.00 | \$0.00 | \$906.72 |
| 4 | A03 | 31288 | \$0.00 | \$0.00 | \$906.72 |
| | Total | | \$576.77 | \$1,813.44 | \$4,533.60 |

Medicare rates in this example reflect geographic adjustments







| Benchmark - HDR | FY19 Colorado Repriced | Benchmark Repriced | Percent of Benchmark |
|-----------------|---------------------------|-----------------------|-------------------------|
| Other States | \$2,229,202 | \$1,358,568 | 164.08% |
| Medicare - HDR | \$10,110,132 | \$16,729,617 | 60.43% |
| Benchmark Total | \$12,339,335 | \$18,088,185 | 68.22% |

| | FY19 Colorado | Benchmark | Percent of |
|-----------------|---------------|--------------|------------|
| Benchmark - MPD | Repriced | Repriced | Benchmark |
| Other States | \$2,229,202 | \$1,358,568 | 164.08% |
| Medicare - MPD | \$10,110,132 | \$17,935,358 | 56.37% |
| Benchmark Total | \$12,339,335 | \$19,293,926 | 63.95% |



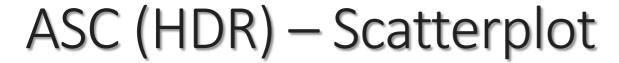




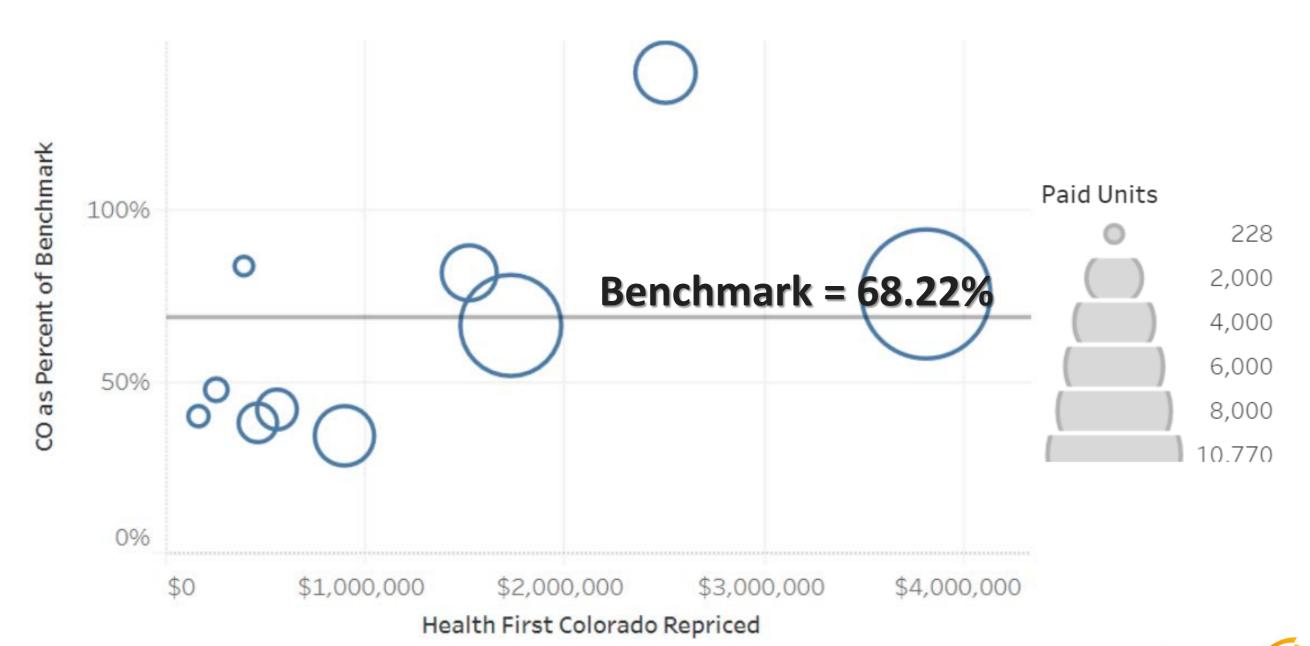
 Had Health First Colorado reimbursed at 100% of the benchmark in FY2017-18 it would have had an estimated total fund fiscal impact of \$6,954,591.

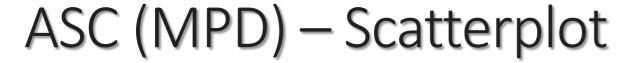
| ASC Comparison Results | |
|---------------------------------------|--------------|
| Colorado as a Percentage of Benchmark | 63.95% |
| Colorado Repriced Amount | \$12,339,335 |
| Benchmark Repriced Amount | \$19,293,926 |
| Est. FY2017-18 Total Fund Impact | \$6,954,591 |



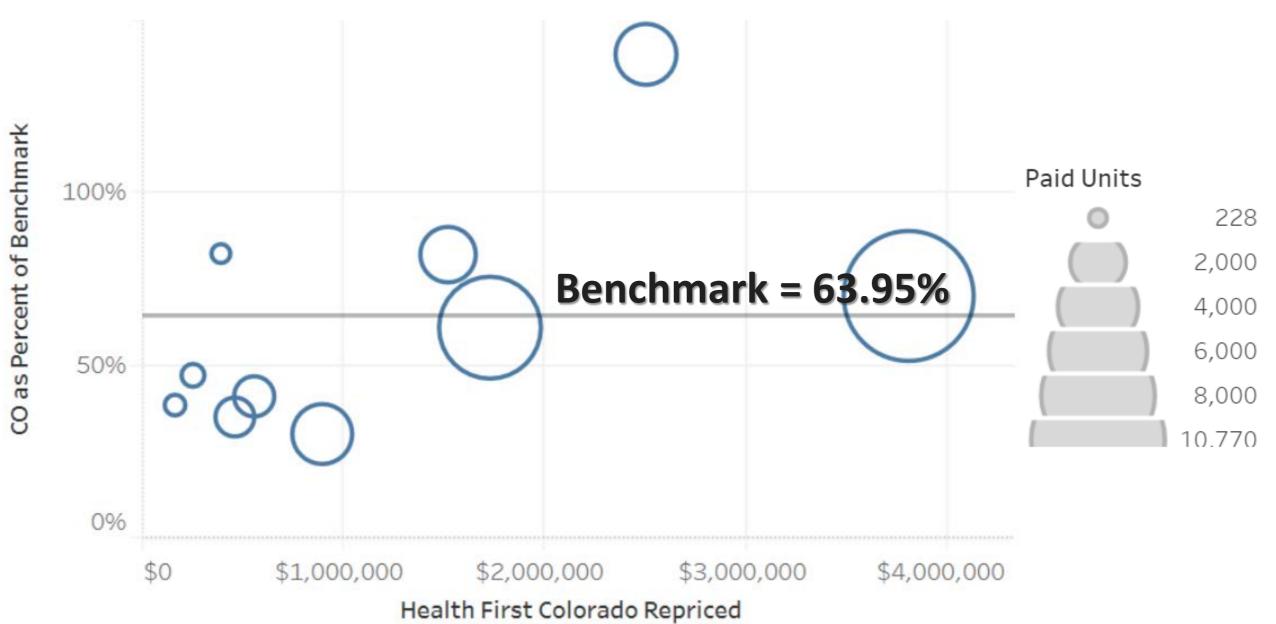






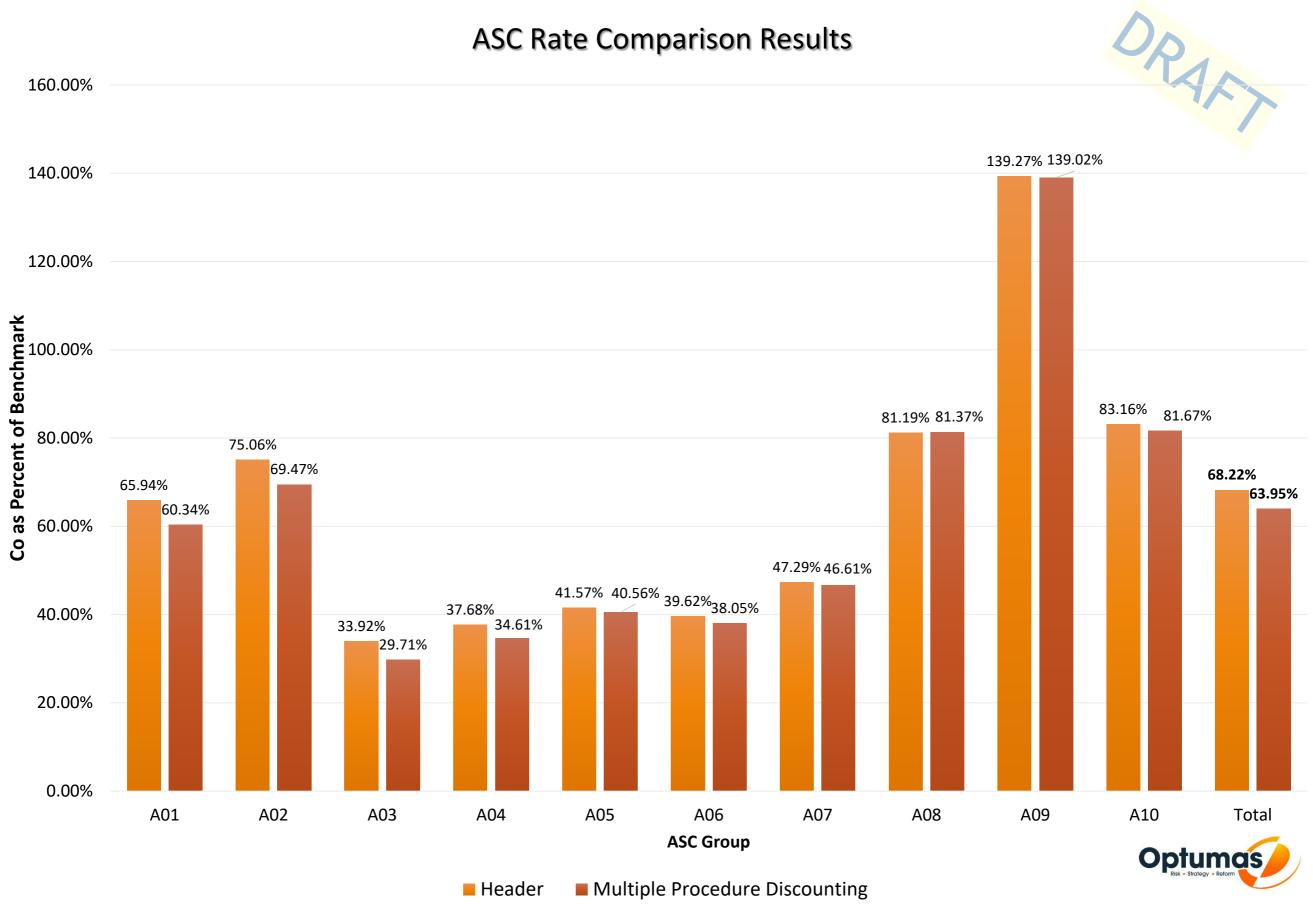








ASC Rate Comparison Results



ASC – Access Metrics



Over Time

- Utilizers
- Providers
- Utilizers per Provider (Panel Size)

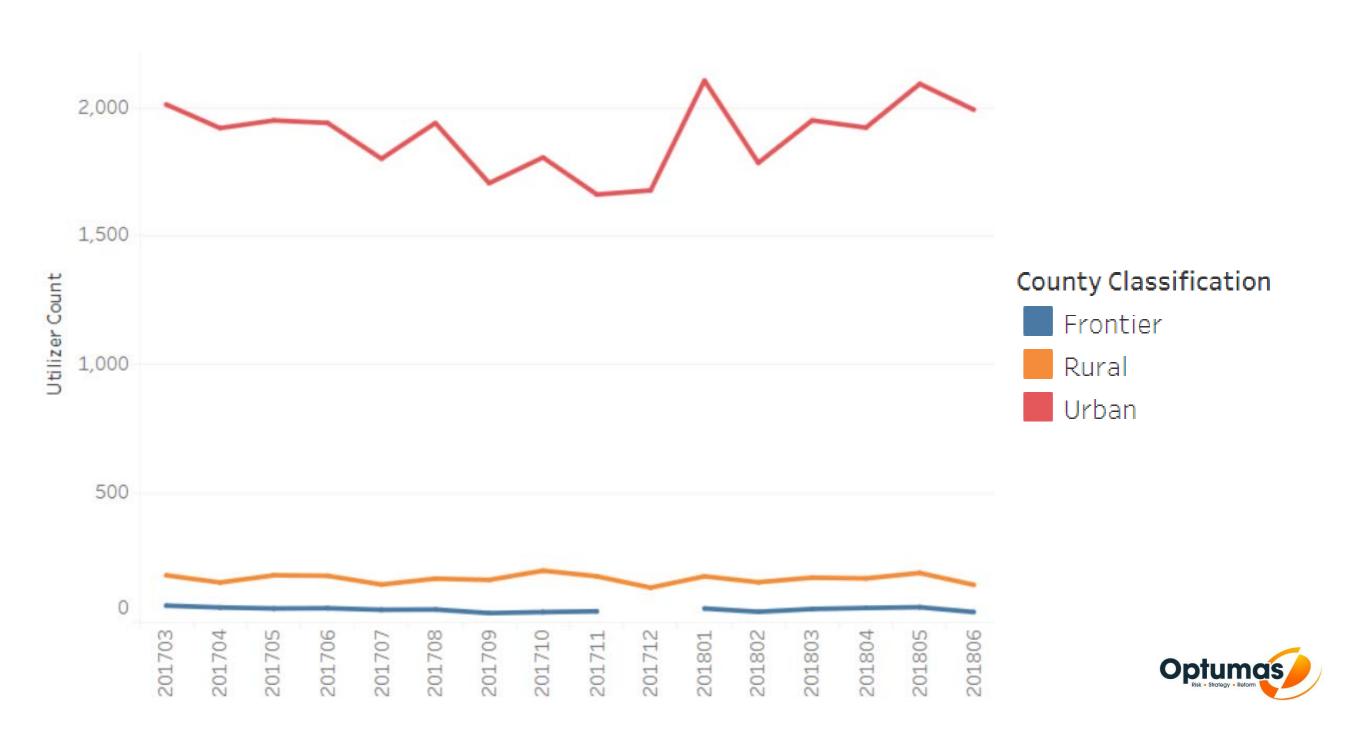
• FY2017-18

- Member to Provider Ratios
- Utilizer Density
- Penetration Rate
- Drive Time Estimates



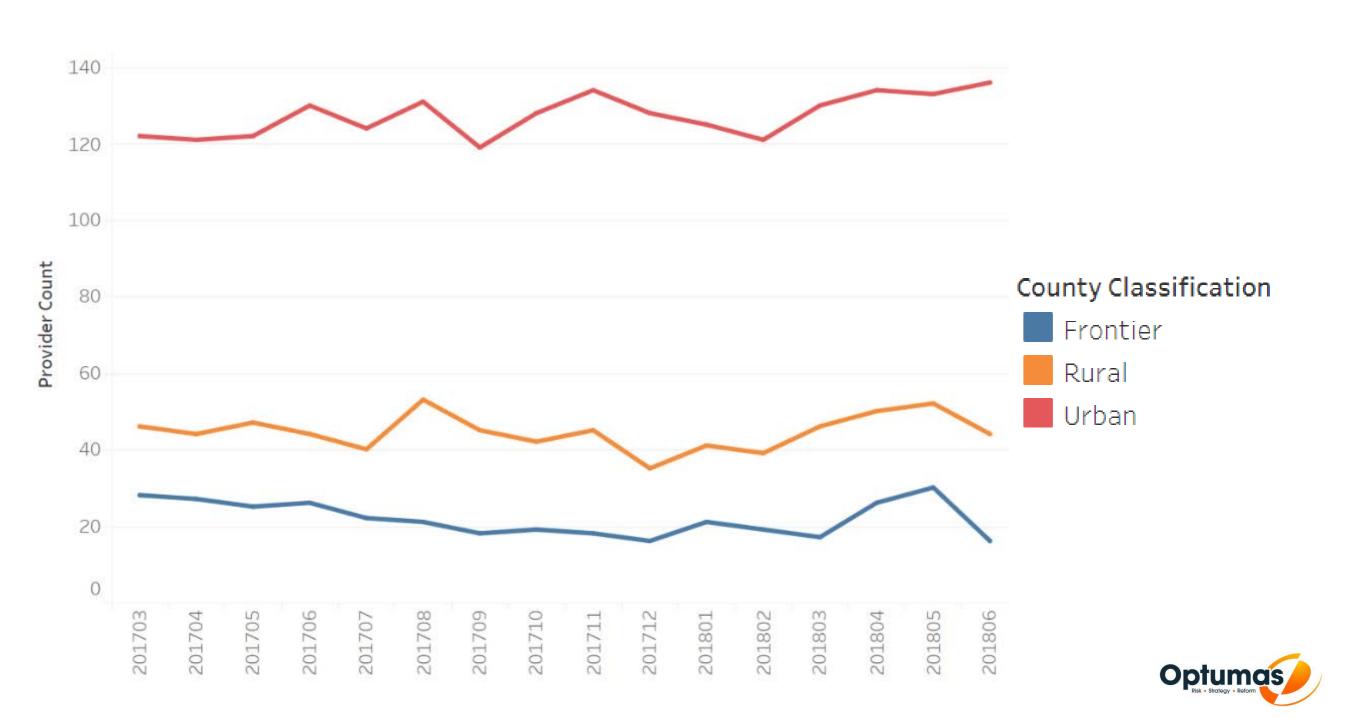








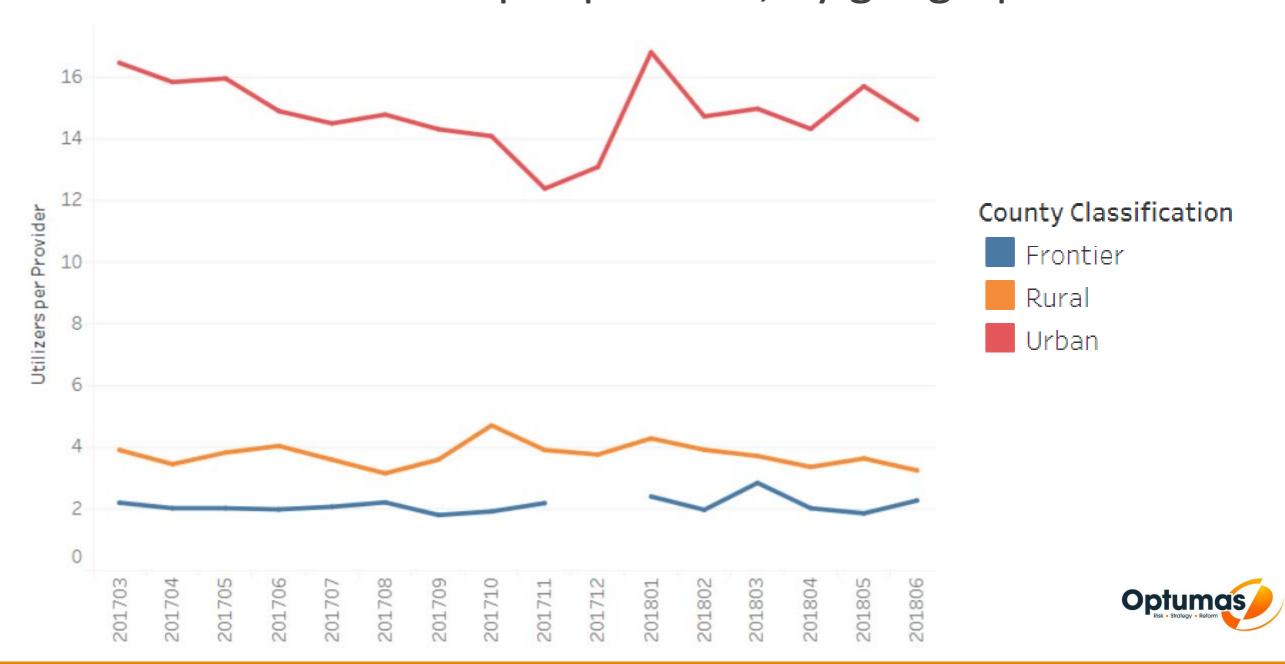




ORAFY

ASC – Utilizers Per Provider (Panel Size)

 Panel Size estimates average Medicaid members seen per provider, by geographic area







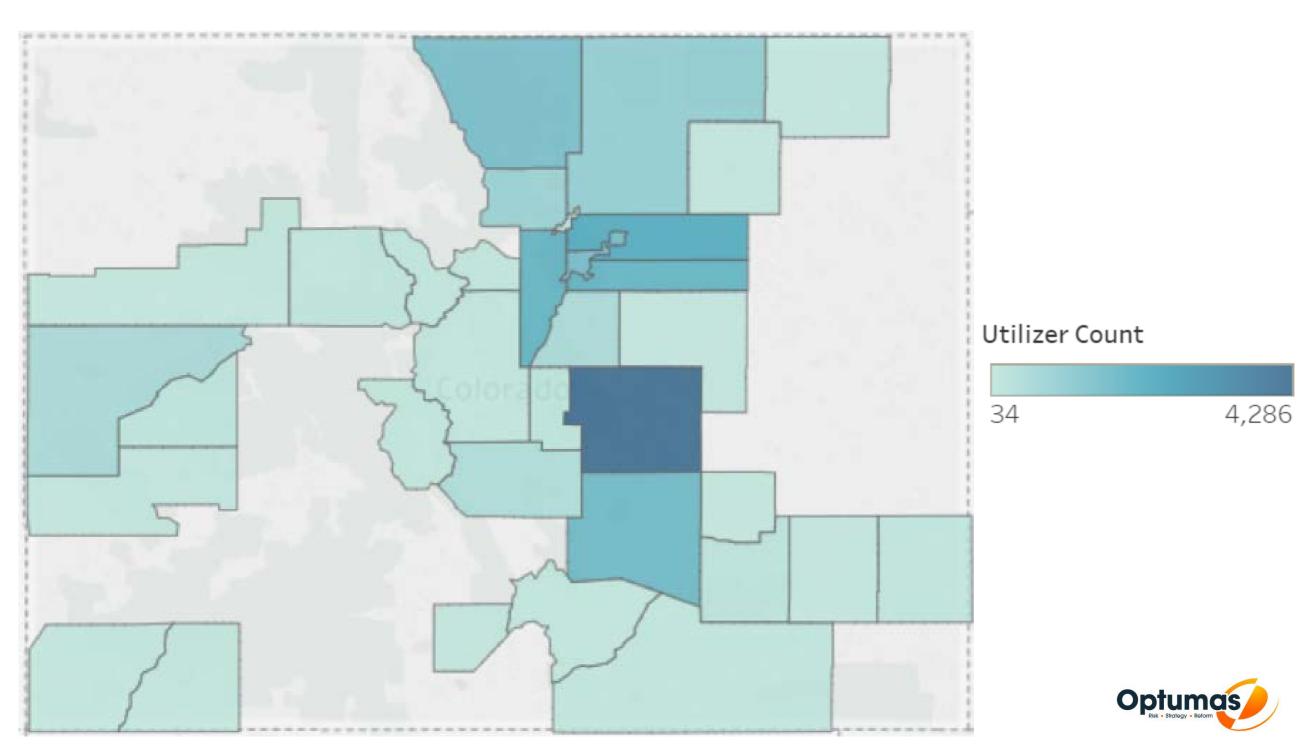
- Expressed as providers per 1,000 members
- Normalizing, or standardizing, per 1,000
 members allows for comparisons across areas
 with large differences in population size

| Region | FY2017-18 Providers | FY2017-18 Members | Providers per 1,000 Members |
|-----------|------------------------|----------------------|--------------------------------|
| Frontier | 69 | 41,742 | 1.65 |
| Rural | 112 | 162,003 | 0.69 |
| Urban | 227 | 1,217,439 | 0.19 |
| Statewide | 235 | 1,408,747 | 0.17 |



ASC – Utilizer Density FY2017-18 Map

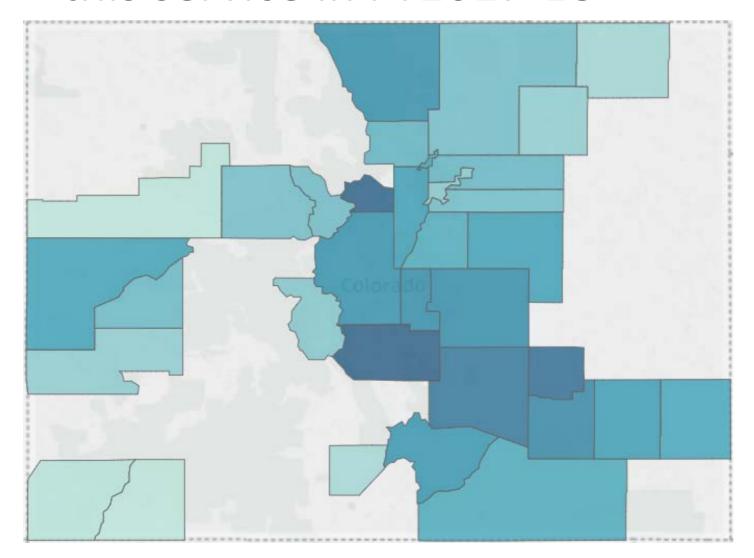




ASC - Penetration Rate By Member County



 Penetration Rates estimate the share of total Medicaid enrollees in a county that received this service in FY2017-18

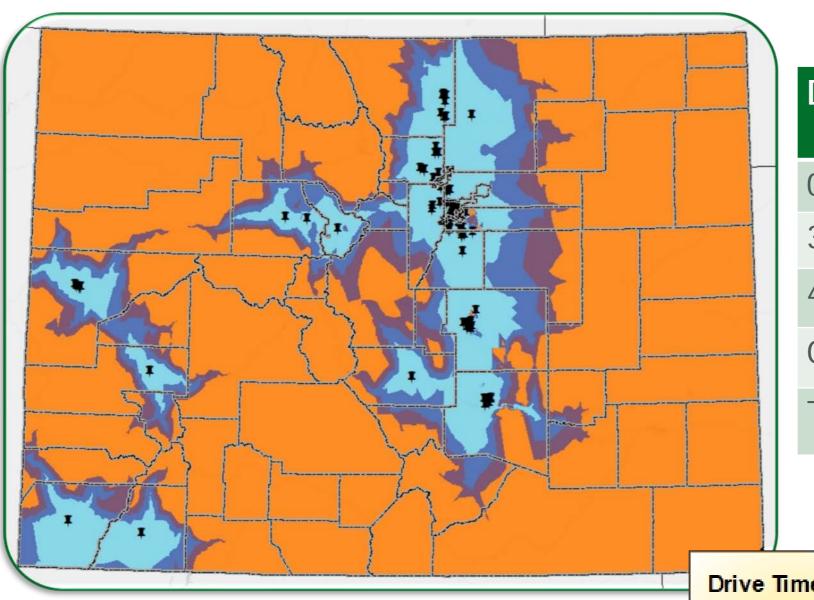


Penetration Rate





ASC - ArcGIS Map



| Drive Time | Percent of Utilizers by Drive Time |
|---------------|------------------------------------|
| 0-30 Minutes | 85% |
| 30-45 Minutes | 5% |
| 45-60 Minutes | 4% |
| Over an Hour | 6% |
| Total | 100% |



Questions - ASCs



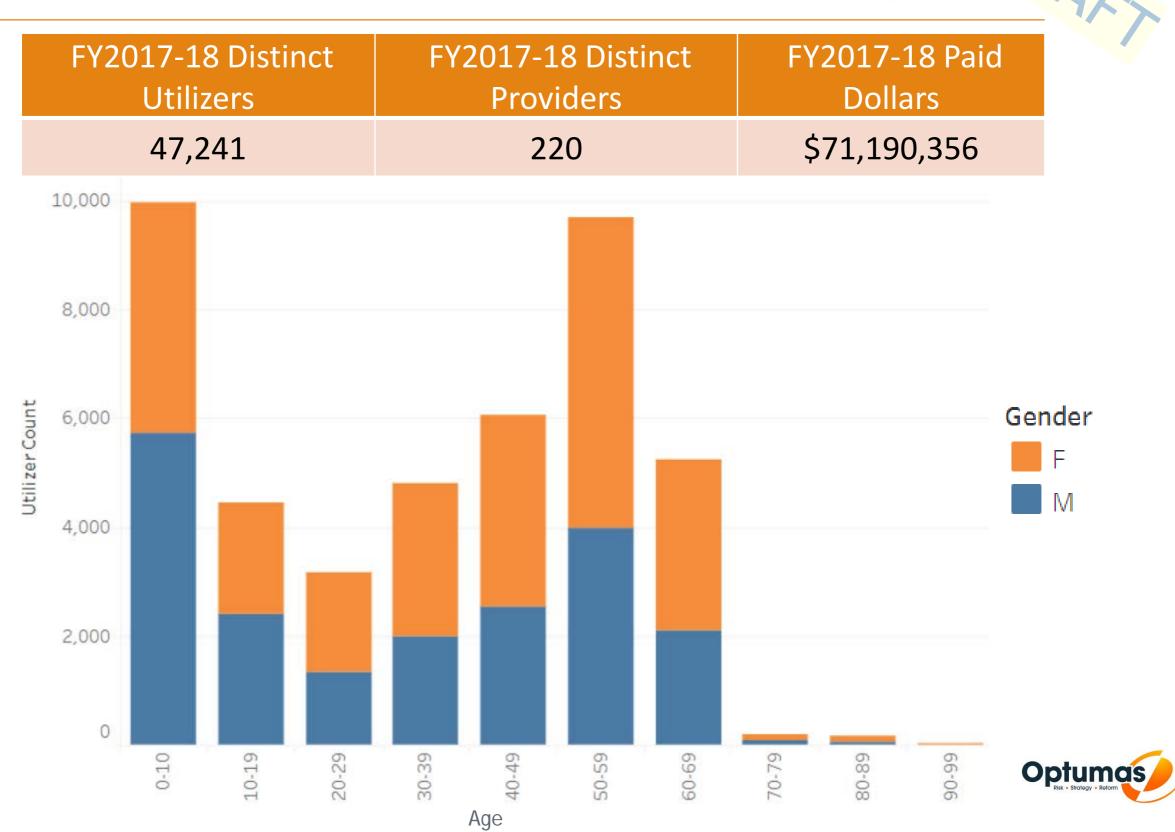
MPRRAC Discussion - ASCs



Stakeholder Comment - ASCs



DME – FY2017-18 Utilizers by Gender and Age Band







| Rank | Diagnosis Code | Description | Count of Utilizers |
|------|-------------------|--|--------------------|
| 1 | R0902 | HYPOXEMIA | 9,142 |
| 2 | G4733 | OBSTRUCTIVE SLEEP APNEA (ADULT) (PEDIATRIC) | 6,889 |
| 3 | J449 | CHRONIC OBSTRUCTIVE PULMONARY DISEASE, UNSPECIFIED | 4,221 |
| 4 | J45909 | UNSPECIFIED ASTHMA, UNCOMPLICATED | 1,373 |
| 5 | G809 | CEREBRAL PALSY, UNSPECIFIED | 782 |







Results Summary

TOTAL FUND IMPACT AND BENCHMARK SUMMARIES





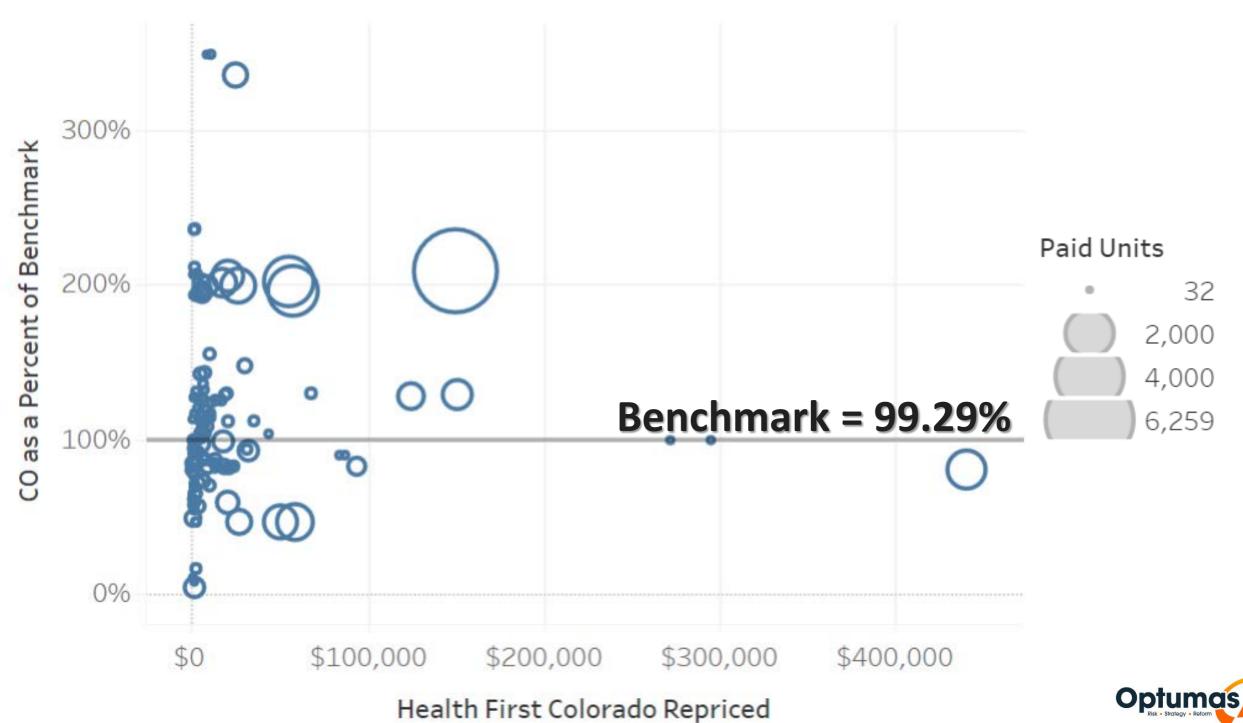
 Had Health First Colorado reimbursed at 100% of the benchmark in FY2017-18 it would have had an estimated total fund fiscal savings of (\$349,994).

| DME Comparison Results | | | | |
|---------------------------------------|--------------|--|--|--|
| Colorado as a Percentage of Benchmark | 100.75% | | | |
| Colorado Repriced Amount | \$47,064,992 | | | |
| Benchmark Repriced Amount | \$46,715,048 | | | |
| Est. FY2017-18 Total Fund Impact | (\$349,944) | | | |



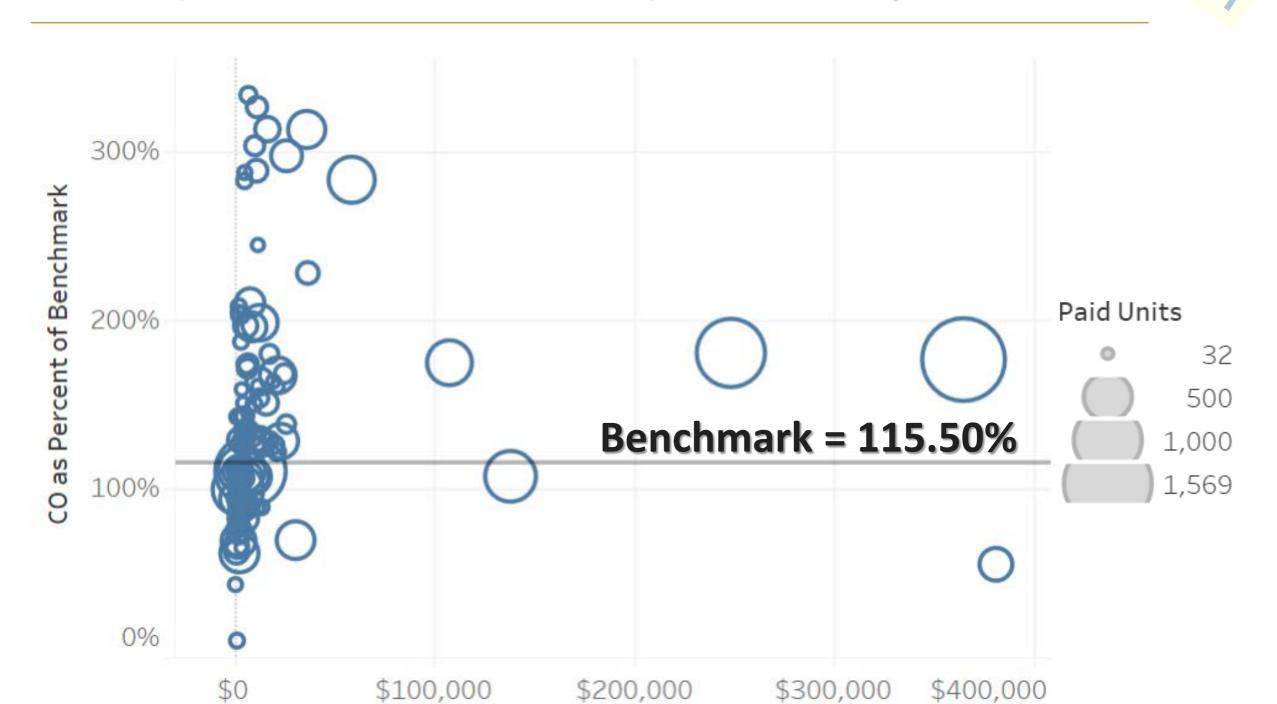






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DME (Medicare Non-UPL) – Scatterplot

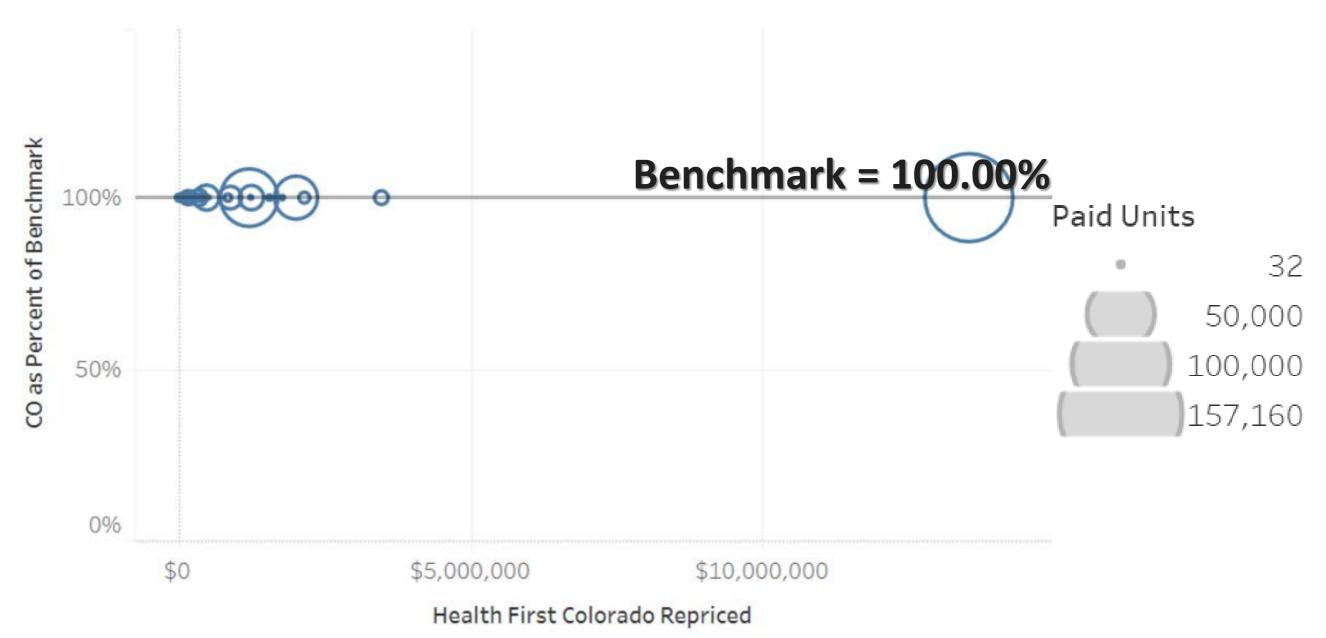


Health First Colorado Repriced











DME – Access Metrics



Over Time

- Utilizers
- Providers
- Utilizers per Provider (Panel Size)

• FY2017-18

- Member-to-provider Ratios
- Utilizer Density
- Penetration Rates
- Drive Time Estimates





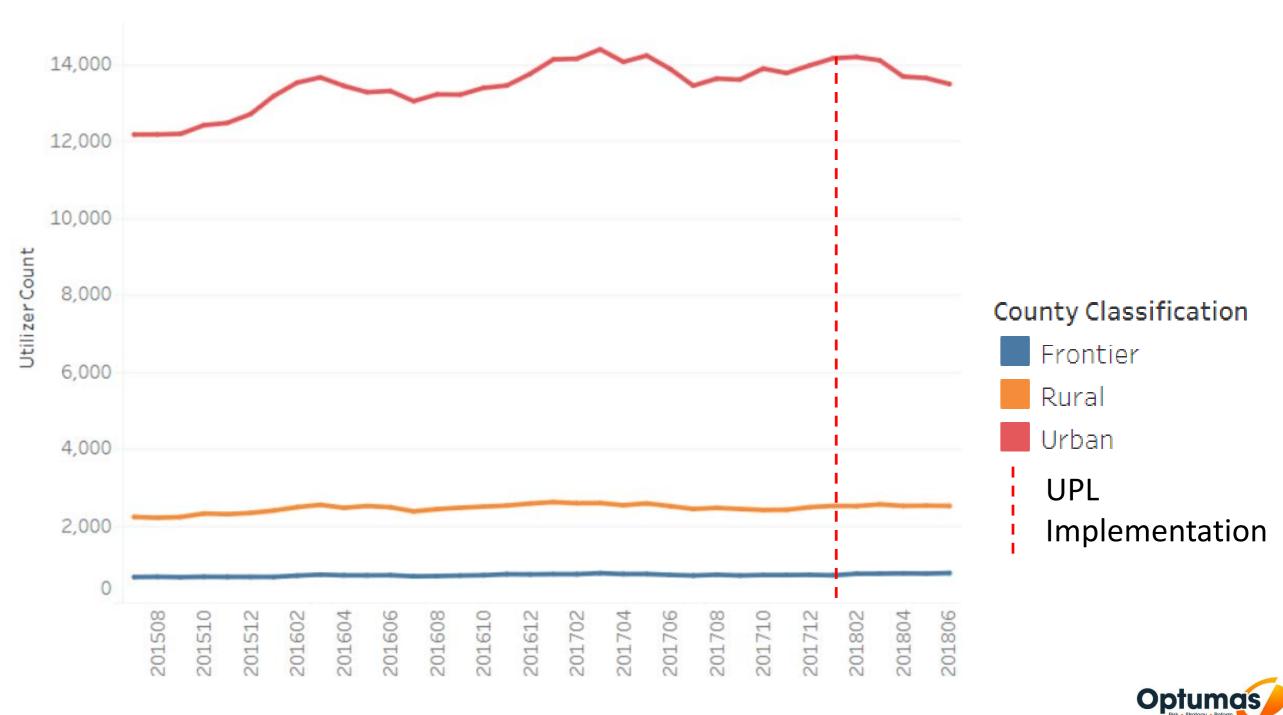


- Oxygen-related Services
- Continuous Positive Airway Pressure (CPAP) and Bilevel Positive Airway Pressure (BiPAP) Services



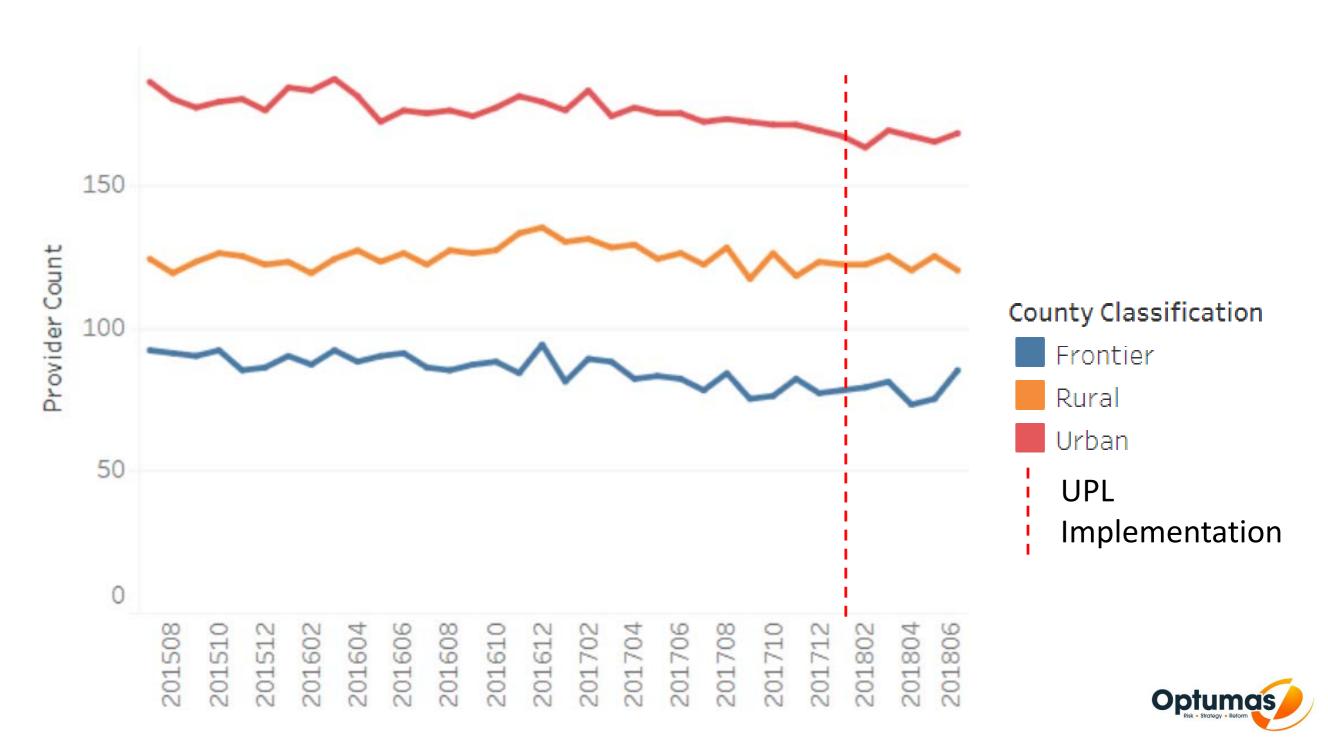








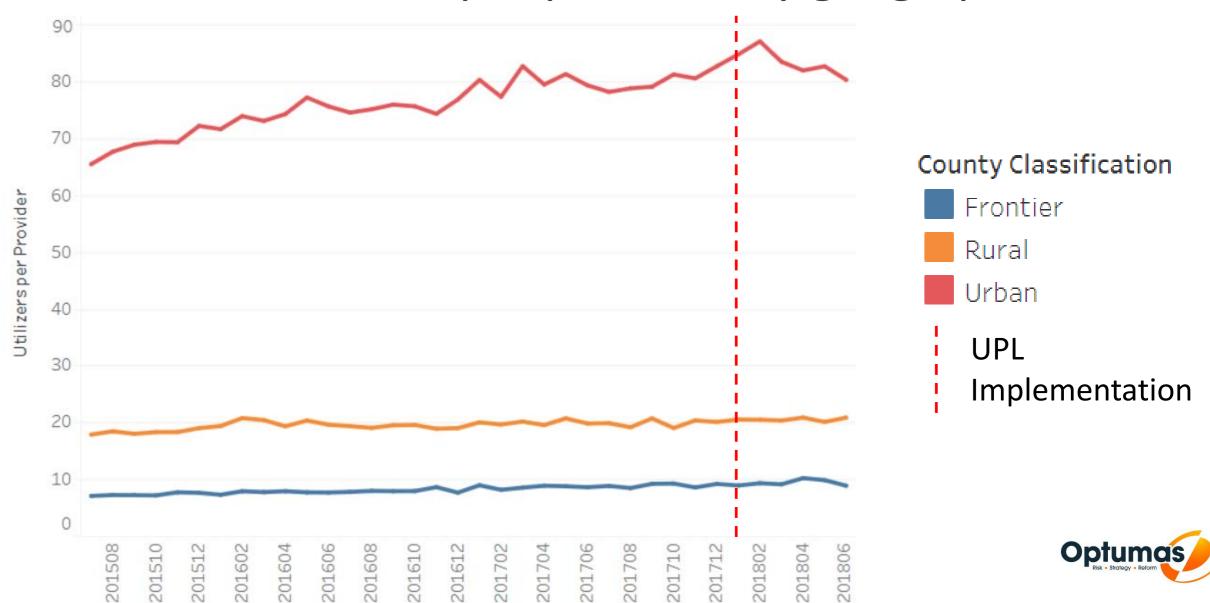






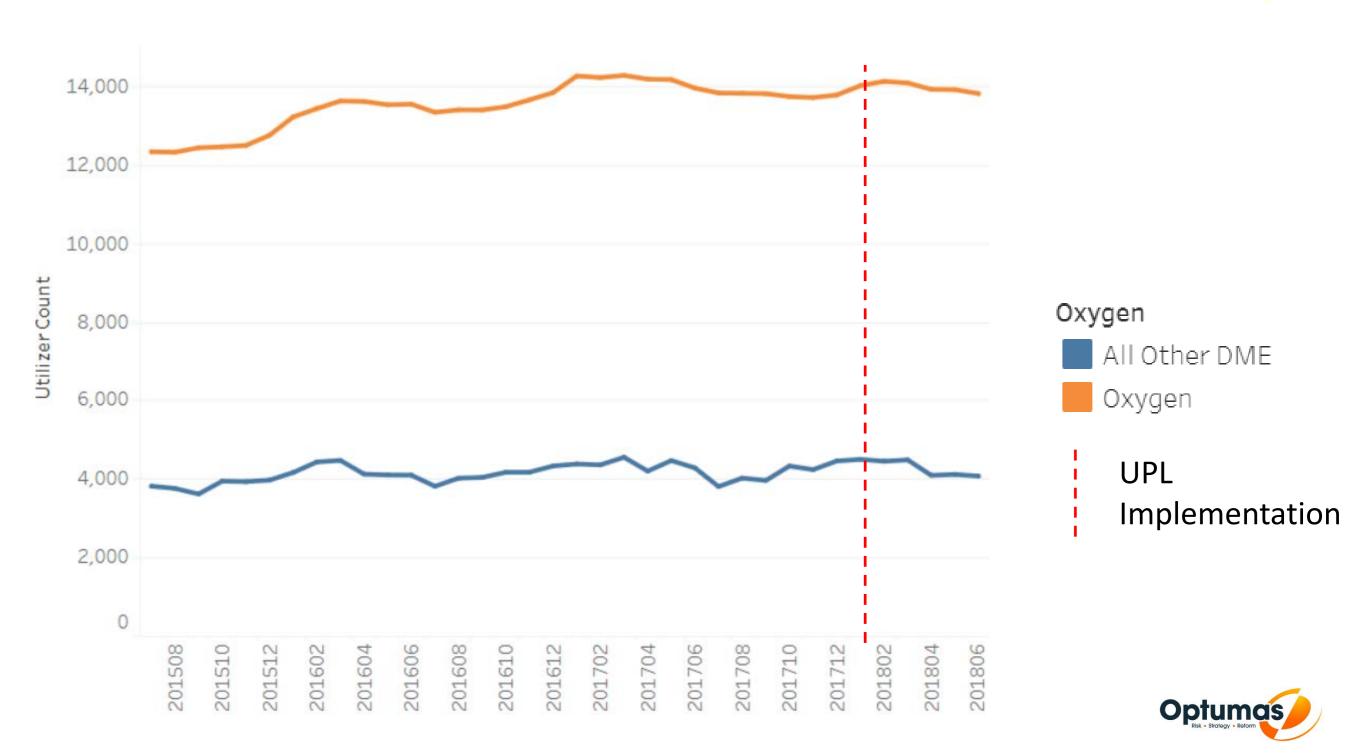


 Panel Size estimates average Medicaid members seen per provider, by geographic area



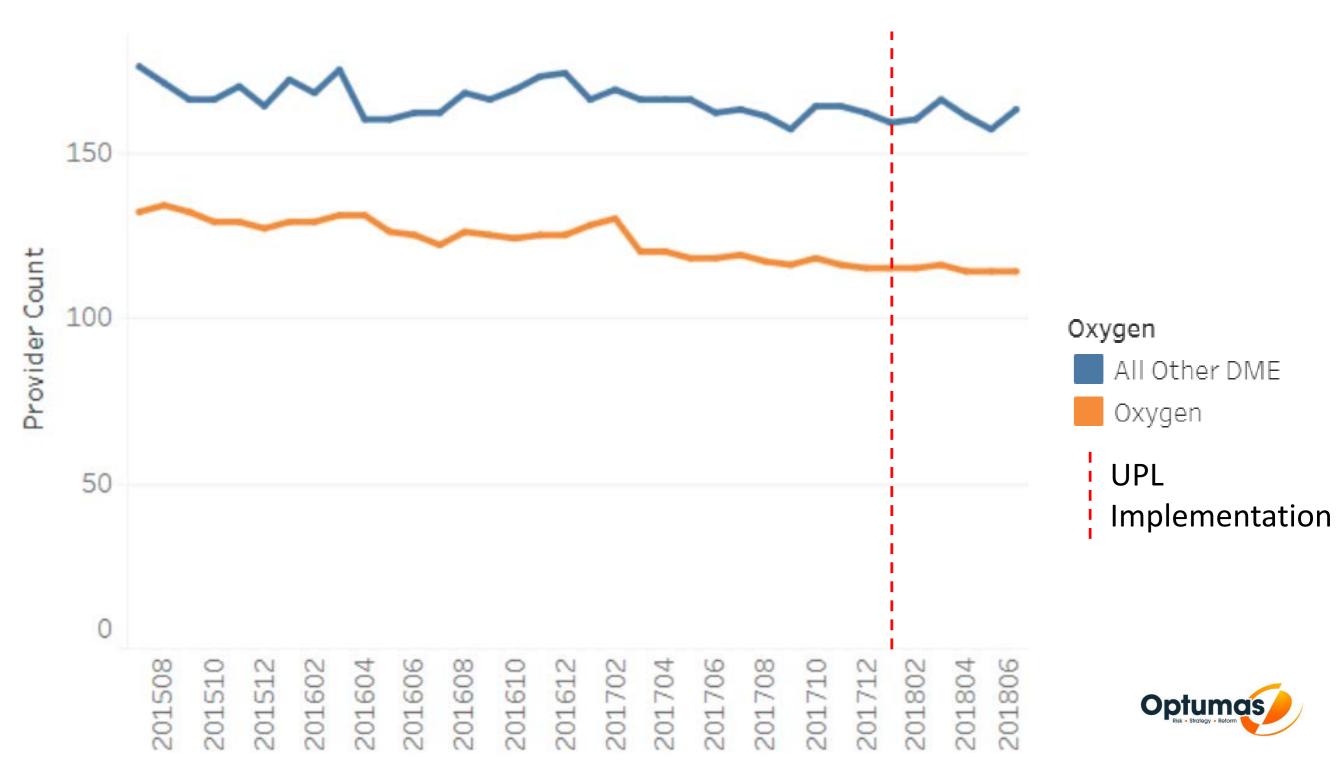
DRAFY

DME – Utilizers Over Time, Oxygen

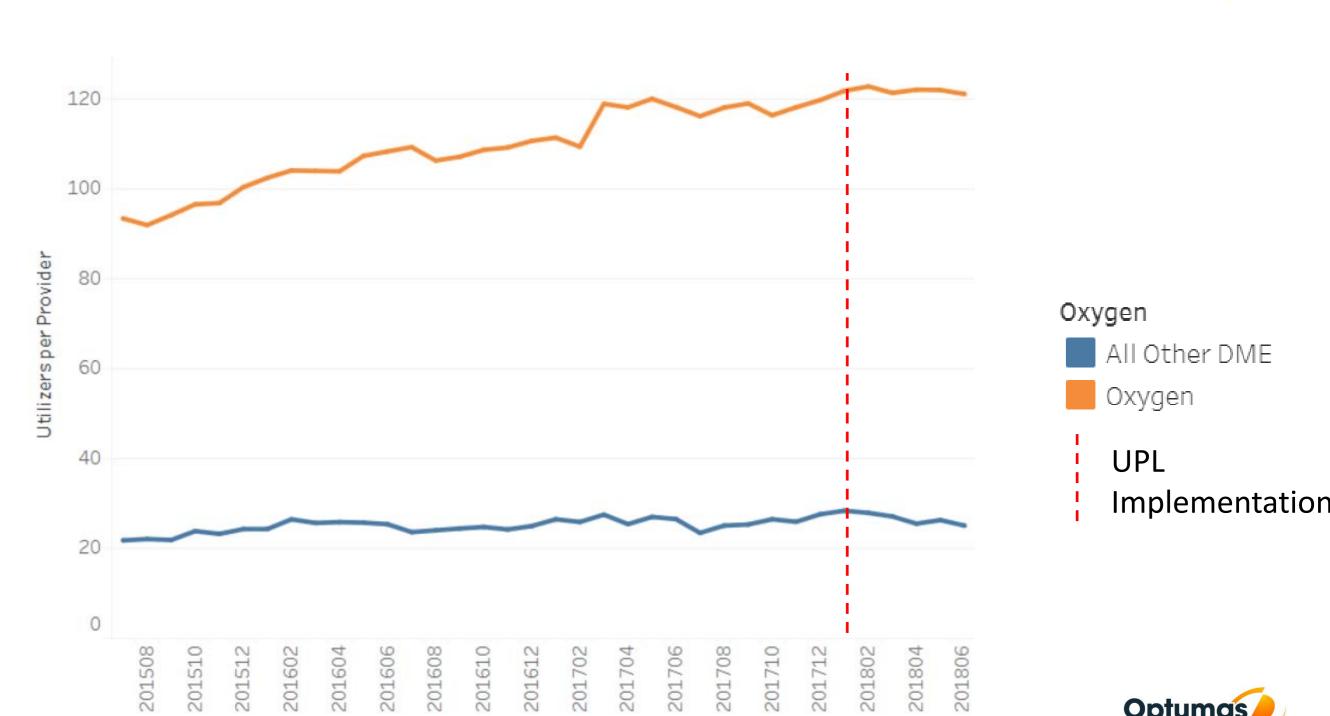


DRAFY

DME – Providers Over Time, Oxygen

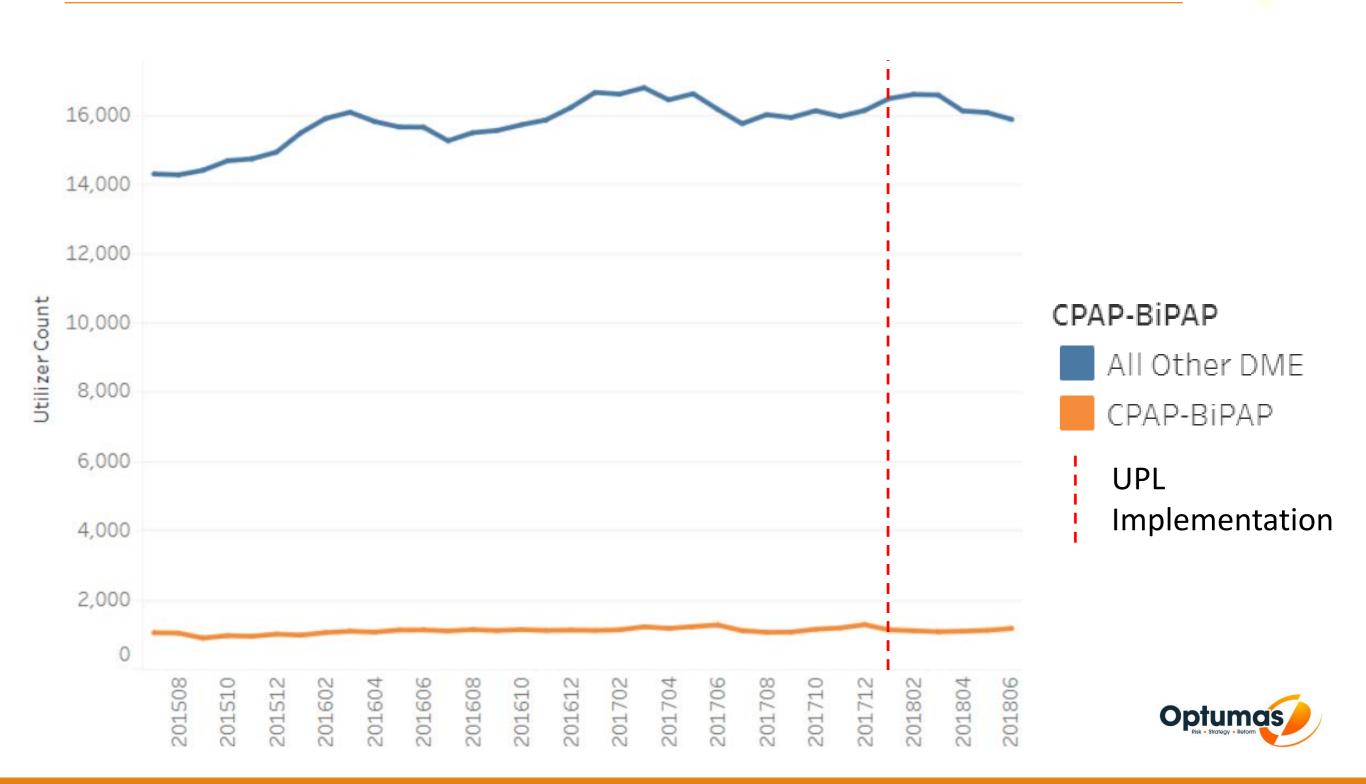


DME – Utilizers Per Provider (Panel Size), Oxygen



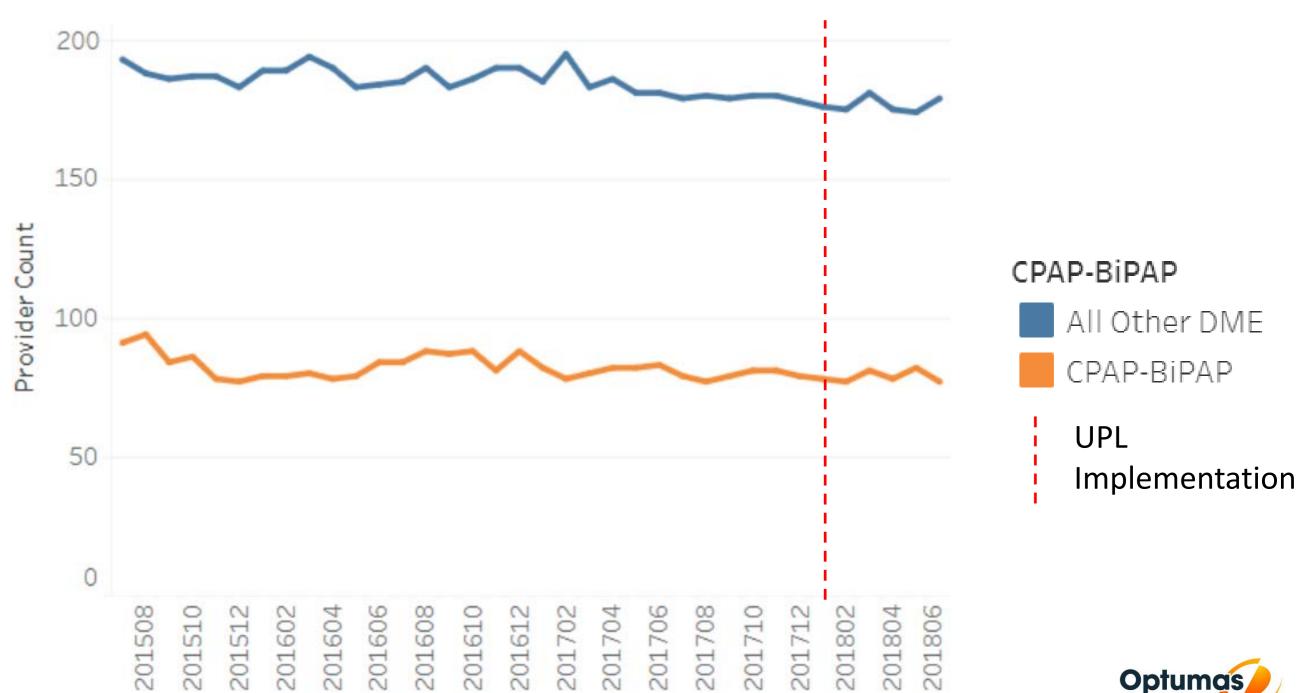


DME – Distinct Utilizers Over Time, CPAP/BiPAP

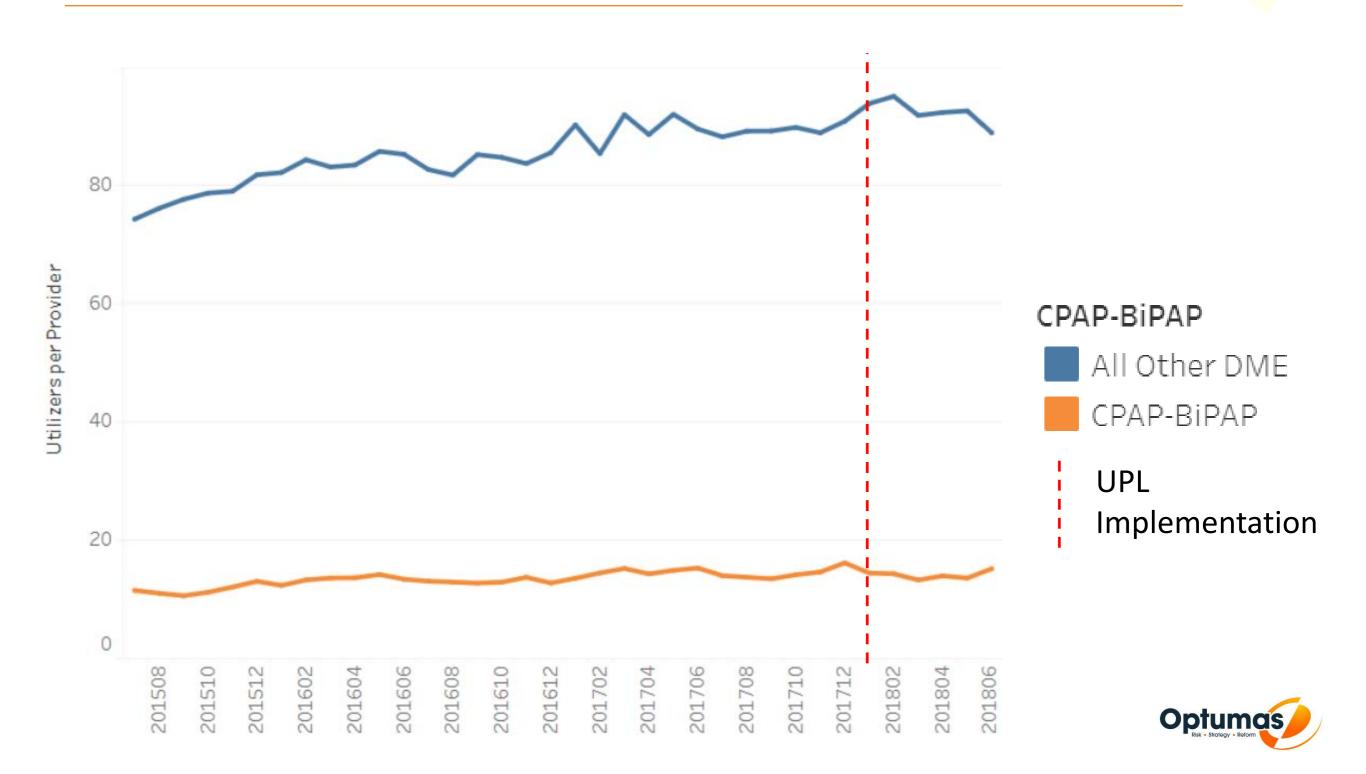


DME – Providers Over Time, CPAP/BiPAP





DME – Utilizer Per Provider (Panel Size), CPAP-BiPAP







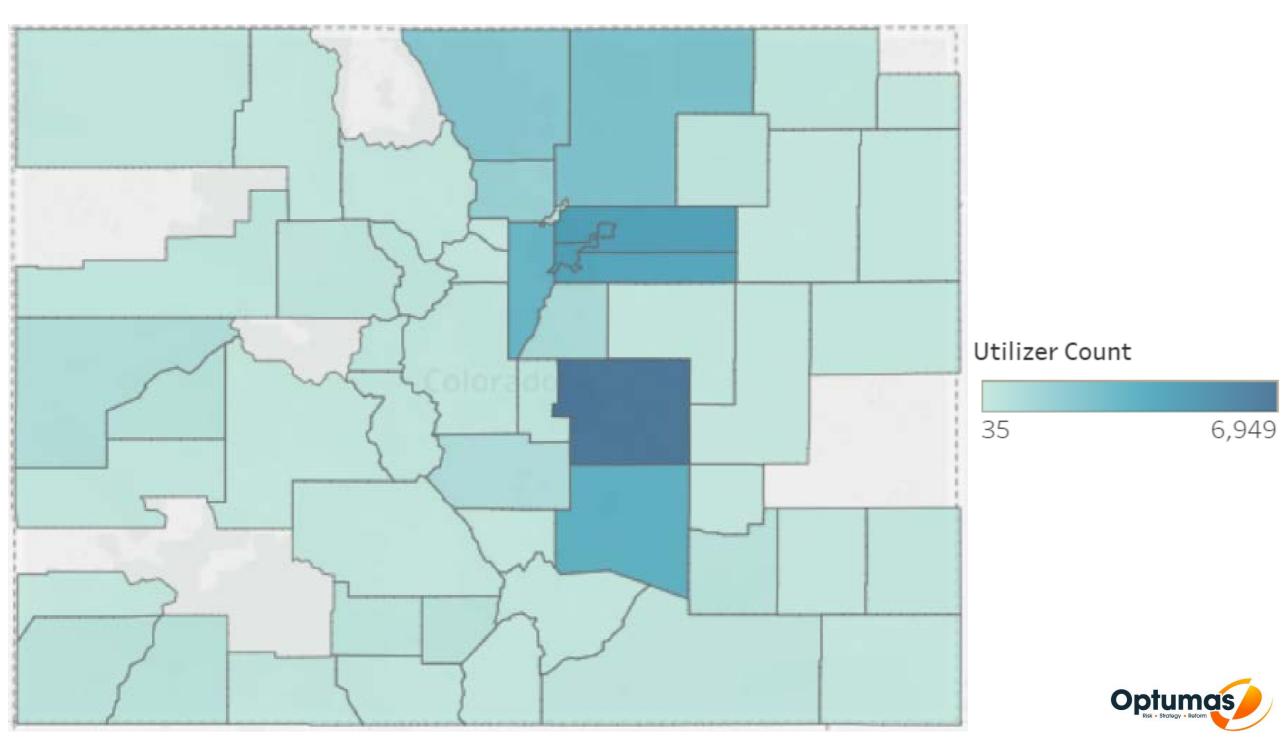
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| Statewide | 217 | 1,408,747 | 0.15 |



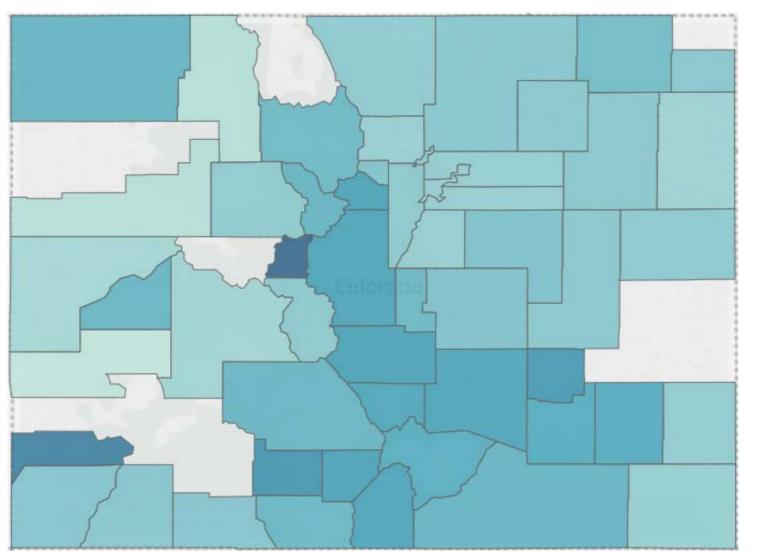
DME – Utilizer Density FY2017-18 Map





DME – Penetration Rate By Member County

 Penetration Rates estimate the share of total Medicaid enrollees that received this service in FY2017-18

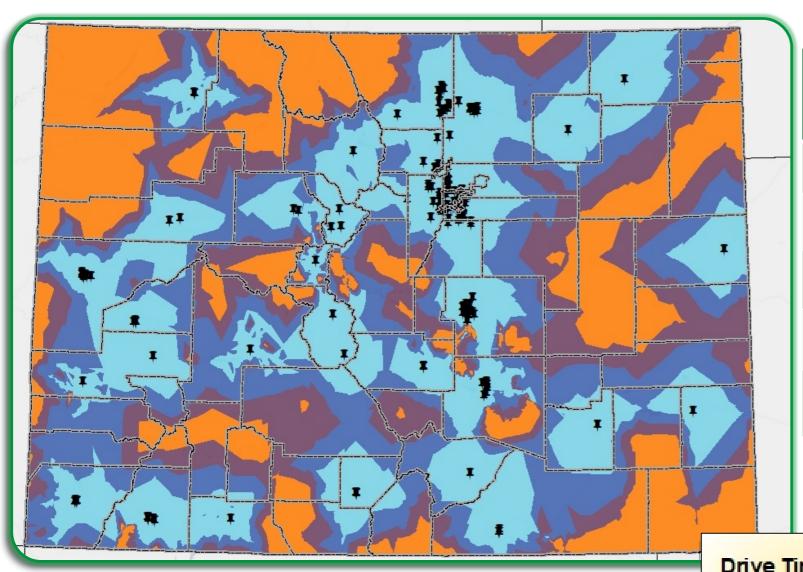


Penetration Rate





DME - ArcGIS Map



| Drive Time | Percent of Utilizers by Drive Time |
|---------------|------------------------------------|
| 0-30 Minutes | 94% |
| 30-45 Minutes | 4% |
| 45-60 Minutes | 1% |
| Over an Hour | 1% |
| Total | 100% |



Questions - DME



Committee Discussion - DME



Stakeholder Comments - DME



Next Steps & Announcements

Presented By: Eloiss Hulsbrink

- Rate Review
 - May Report Status
- MPRRAC
 - > MPRRAC Annual Training Presentation Draft
 - Review and send comments to <u>Eloiss.Hulsbrink@state.co.us</u>
 - > Term Limits & Re-Appointments
 - Next Meeting June 28, 2019, 9:00 a.m. to 12:00 p.m.
 - Other 2019 Meetings:
 - September 20, 2019, 9:00 a.m. to 12:00 p.m.
 - November 8, 2019, 9:00 a.m. to 12:00 p.m.
 - > Additional action items.

Contact

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Rate Review Stakeholder Relations Specialist
Eloiss.Hulsbrink@state.co.us
303-866-6214

Thank You