

Title of Rule: Revision to the Medical Assistance Act Rule concerning Federally Qualified Health Centers, Section 8.700  
Rule Number: MSB 20-11-09-A  
Division / Contact / Phone: Fee-For-Service Rates / Erin Johnson /4370

## STATEMENT OF BASIS AND PURPOSE

1. Summary of the basis and purpose for the rule or rule change. (State what the rule says or does and explain why the rule or rule change is necessary).

The purpose of this rule revision is to adjust the FQHC rate setting process to consider the changes to utilization and cost due to COVID-19. The pandemic has caused utilization to drop at FQHCs and costs have changed as well. To avoid setting unreasonable rates, this rule revision will set rates for FQHC cost reports with fiscal year ends between May 31, 2020 and March 31, 2021 using the previous year's rates multiplied by the Medicare Economic Index (MEI).

2. An emergency rule-making is imperatively necessary

to comply with state or federal law or federal regulation and/or  
 for the preservation of public health, safety and welfare.

Explain:

Without the emergency adoption of this rule revision, FQHC rates could skyrocket causing a serious budget on the Department's budget. This could create issues with our programs and prompt service delivery for our members.

3. Federal authority for the Rule, if any:

1902(bb) SSA

4. State Authority for the Rule:

Sections 25.5-1-301 through 25.5-1-303, C.R.S. (2020);

Initial Review  
Proposed Effective Date

**12/11/2020**

Final Adoption  
Emergency Adoption

**12/11/2020**

**DOCUMENT #12**

Title of Rule: Revision to the Medical Assistance Act Rule concerning Federally  
Qualified Health Centers, Section 8.700  
Rule Number: MSB 20-11-09-A  
Division / Contact / Phone: Fee-For-Service Rates / Erin Johnson /4370

## REGULATORY ANALYSIS

1. Describe the classes of persons who will be affected by the proposed rule, including classes that will bear the costs of the proposed rule and classes that will benefit from the proposed rule.

Federally Qualified Health Centers will be impacted by this rule. This rule revision will set reasonable FQHC rates for time periods where costs and visits were dramatically impacted by the COVID-19 pandemic. FQHCs will benefit from this rule because their rates will neither skyrocket nor drop due to the extreme changes caused by the pandemic.

2. To the extent practicable, describe the probable quantitative and qualitative impact of the proposed rule, economic or otherwise, upon affected classes of persons.

FQHC rates will increase by 1.9%. FQHC rates usually increase annually by overall average of 4.0% per year. However, the rate change varies by year and is sometimes negative. Therefore, the Department believes the MEI is a good estimate of how FQHC rates should increase. The MEI is currently used to inflate FQHC's annual cost per visit rate, base rate, and Prospective Payment System (PPS) rate.

3. Discuss the probable costs to the Department and to any other agency of the implementation and enforcement of the proposed rule and any anticipated effect on state revenues.

This rule revision will impact the Department and state revenues. Instead of having unpredictable and potentially very high FQHC rates, we will have predictable and reasonable FQHC rates for the near future. The Department will be better able to budget FQHC payments and not see an alarming increase in FQHC payments.

4. Compare the probable costs and benefits of the proposed rule to the probable costs and benefits of inaction.

If the Department does not adopt this rule change FQHC rates will be more unstable and less predictable. It is likely FQHC rates will increase greatly, causing the Department to spend more on FQHCs than expected.

5. Determine whether there are less costly methods or less intrusive methods for achieving the purpose of the proposed rule.

There are no other methods that are less costly or less intrusive to achieve the purpose of the proposed rule.

Title of Rule: Revision to the Medical Assistance Act Rule concerning Federally  
Qualified Health Centers, Section 8.700

Rule Number: MSB 20-11-09-A

Division / Contact / Phone: Fee-For-Service Rates / Erin Johnson /4370

6. Describe any alternative methods for achieving the purpose for the proposed rule that were seriously considered by the Department and the reasons why they were rejected in favor of the proposed rule.

The Department has considered other ways of setting FQHC rates such as using estimates for pandemic months or another inflationary factor. The MEI was chosen due to its familiarity with FQHCs and by the ease of use.

1 **8.700 FEDERALLY QUALIFIED HEALTH CENTERS**

2 **8.700.1 DEFINITIONS**

- 3 A. Federally Qualified Health Center (FQHC) means a hospital-based or freestanding center that  
4 meets the FQHC definition found in Title 42 of the Code of Federal Regulations, Part 405,  
5 Subpart X (2015). Title 42 of the Code of Federal Regulations, Part 405, Subpart X (2015) is  
6 hereby incorporated by reference into this rule. Such incorporation, however, excludes later  
7 amendments to or editions of the referenced material. These regulations are available for public  
8 inspection at the Department of Health Care Policy and Financing, 1570 Grant Street, Denver,  
9 CO 80203. Pursuant to C.R.S. 24-4-103(12.5)(V)(b), the agency shall provide certified copies of  
10 the material incorporated at cost upon request or shall provide the requestor with information on  
11 how to obtain a certified copy of the material incorporated by reference from the agency of the  
12 United States, this state, another state, or the organization or association originally issuing the  
13 code, standard, guideline or rule:
- 14 B. Visit means a one-on-one, face-to-face, interactive audio, interactive video, or interactive data  
15 communication encounter between a center client and physician, dentist, dental hygienist,  
16 physician assistant, nurse practitioner, nurse-midwife, visiting nurse, clinical psychologist,  
17 podiatrist, clinical social worker, licensed marriage and family therapist, licensed professional  
18 counselor, or licensed addiction counselor providing the services set forth in Section 8.700.3.A.  
19 Group sessions do not generate a billable encounter for any FQHC services.
- 20 1. A visit includes a one-on-one, face-to-face, interactive audio, interactive video, or  
21 interactive data communication encounter between a center client and a supervised  
22 person pursuing mental health therapy licensure as a licensed clinical social worker,  
23 licensed professional counselor, licensed marriage and family therapist, or psychologist  
24 in the state of Colorado providing services set forth in Section 8.700.3.A. The supervised  
25 person must hold a candidate permit as a licensed professional counselor or a candidate  
26 permit as a licensed marriage and family therapist, or a candidate permit as a  
27 psychologist, or a be a licensed social worker. Group sessions do not generate a billable  
28 encounter for any FQHC services.
- 29 C. The visit definition includes interactive audio (including but not limited to telephone and relay  
30 calls), interactive video (including but not limited to interactive audiovisual modalities), or  
31 interactive data communication (including but not limited to live chat and excluding text  
32 messaging, electronic mail, and facsimile transmission) encounters.
- 33
- 34
- 35 1. Any health benefits provided through interactive audio (including but not limited to  
36 telephone and relay calls), interactive video (including but not limited to interactive  
37 audiovisual modalities), or interactive data communication (including but not limited to live  
38 chat and excluding text messaging, electronic mail, and facsimile transmission) must  
39 meet the same standard of care as in-person care.

40 **8.700.2 CLIENT CARE POLICIES**

- 41 8.700.2.A The FQHCs health care services shall be furnished in accordance with written policies  
42 that are developed with the advice of a group of professional personnel that includes one or more

1 physicians and one or more physician assistants or nurse practitioners. At least one member of  
2 the group shall not be a member of the FQHC staff.

3 8.700.2.B The policies shall include:

- 4 1. A description of the services the FQHC furnishes directly and those furnished through  
5 agreement or arrangement. See Section 8.700.3.A.3.
- 6 2. Guidelines for the medical management of health problems that include the conditions  
7 requiring medical consultation and/or client referral, the maintenance of health care  
8 records and procedures for the periodic review and evaluation of the services furnished  
9 by the FQHC.
- 10 3. Rules for the storage, handling and administration of drugs and biologicals.

### 11 8.700.3 SERVICES

12 8.700.3.A The following services may be provided by a certified FQHC:

- 13 1. General services
  - 14 a. Outpatient primary care services that are furnished by a physician, dentist, dental  
15 hygienist, physician assistant, nurse practitioner, nurse midwife visiting nurse,  
16 clinical psychologist, podiatrist, clinical social worker, licensed marriage and  
17 family therapist, licensed professional counselor, licensed addiction counselor or  
18 supervised person pursuing mental health licensure as defined in their respective  
19 practice acts.
    - 20 i. Outpatient primary care services that are furnished by a supervised  
21 person pursuing mental health therapy licensure as a licensed clinical  
22 social worker, licensed professional counselor, licensed marriage and  
23 family therapist, or psychologist in the state of Colorado as defined in  
24 their respective practice acts.
  - 25 b. Part-time or intermittent visiting nurse care.
  - 26 c. Services and medical supplies, other than pharmaceuticals, that are furnished as  
27 a result of professional services provided under Section 8.700.3.A.1.a and b.
- 28 2. Emergency services. FQHCs furnish medical emergency procedures as a first response  
29 to common life-threatening injuries and acute illness and must have available the drugs  
30 and biologicals commonly used in life saving procedures.
- 31
- 32 3. Services provided through agreements or arrangements. The FQHC has agreements or  
33 arrangements with one or more providers or suppliers participating under Medicare or  
34 Medicaid to furnish other services to clients, including physician services (whether  
35 furnished in the hospital, the office, the client's home, a skilled nursing facility, or  
36 elsewhere) and additional and specialized diagnostic and laboratory services that are not  
37 available at the FQHC.

38 8.700.3.B A certified FQHC may also provide any service authorized for payment outside the per  
39 visit encounter rate by Section 8.700.6.B.

**1 8.700.4 PHYSICIAN RESPONSIBILITIES**

2 8.700.4.A A physician shall provide medical supervision and guidance for physician assistants and  
3 nurse practitioners, prepare medical orders, and periodically review the services furnished by the  
4 clinic. A physician shall be present at the clinic for sufficient periods of time to fulfill these  
5 responsibilities and must be available at all times by direct means of communications for advice  
6 and assistance on patient referrals and medical emergencies. A clinic operated by a nurse  
7 practitioner or physician assistant may satisfy these requirements through agreements with one  
8 or more physicians.

**9 8.700.5 ALLOWABLE COST**

10 8.700.5.A The following types and items of cost for primary care services are included in allowable  
11 costs to the extent that they are covered and reasonable:

- 12 1. Compensation for the services of a physician, dentist, dental hygienist, physician  
13 assistant, nurse practitioner, nurse-midwife, visiting nurse, qualified clinical psychologist,  
14 podiatrist, clinical social worker, licensed marriage and family therapist, licensed  
15 professional counselor and licensed addiction counselor and licensure candidates for  
16 clinical psychologist, clinical social worker, licensed marriage and family therapist, and  
17 licensed professional counselor who owns, is employed by, or furnishes services under  
18 contract to an FQHC.
- 19 2. Compensation for the duties that a supervising physician is required to perform.
- 20 3. Costs of services and supplies related to the services of a physician, dentist, dental  
21 hygienist, physician assistant, nurse practitioner, nurse-midwife, visiting nurse, qualified  
22 clinical psychologist, podiatrist, clinical social worker, licensed marriage and family  
23 therapist, licensed professional counselor or licensed addiction counselor.
- 24 4. Overhead cost, including clinic or center administration, costs applicable to use and  
25 maintenance of the entity, and depreciation costs.
- 26 5. Costs of services purchased by the clinic or center.

27 8.700.5.B Unallowable costs include but are not limited to expenses that are incurred by an FQHC  
28 and that are not for the provision of covered services, according to applicable laws, rules, and  
29 standards applicable to the Medical Assistance Program in Colorado. An FQHC may expend  
30 funds on unallowable cost items, but these costs may not be used in calculating the per visit  
31 encounter rate for Medicaid clients.

32 Unallowable costs, include, but are not necessarily limited to, the following:

- 33 1. Offsite Laboratory/X-Ray;
- 34 2. Costs associated with clinics or cost centers which do not provide services to Medicaid  
35 clients; and,
- 36 3. Costs of services reimbursed separately from the FQHC encounter rate as described in  
37 Section 8.700.6.B.

**38 8.700.6 REIMBURSEMENT**

1 8.700.6.A FQHCs shall be reimbursed separate per visit encounter rates based on 100% of  
2 reasonable cost for physical health services, dental services, and specialty behavioral health  
3 services. An FQHC may be reimbursed for up to three separate encounters with the same client  
4 occurring in one day and at the same location, so long as the encounters submitted for  
5 reimbursement are any combination of the following: physical health encounter, dental encounter,  
6 or specialty behavioral health encounter. Distinct dental encounters are allowable only when  
7 rendered services are covered and paid by the Department's dental Administrative Service  
8 Organization (ASO). Distinct specialty behavioral health encounters are allowable only when  
9 rendered services are covered and paid by either the Regional Accountable Entity (RAE) or  
10 through the short-term behavioral health services in the primary care setting policy.

11 8.700.6.B The following services are reimbursed separately from the FQHC encounter rate. These  
12 services shall be reimbursed in accordance with the following:

13 1. Long-Acting Reversible Contraception (LARC) devices shall be reimbursed separately  
14 from the FQHC encounter rate. In addition to payment of the encounter rate for the  
15 insertion of the device(s), the LARC device(s) must be billed in accordance with Section  
16 8.730 and shall be reimbursed the lower of:

17 a. Submitted charges; or

18 b. Fee schedule as determined by the Department.

19 2. Services provided in an inpatient hospital setting shall be reimbursed the lower of:

20 a. Submitted charges; or

21 b. Fee schedule as determined by the Department.

22 3. The provision of complete dentures and partial dentures must be billed in accordance  
23 with Section 8.201. and Section 8.202. and shall be reimbursed the lower of:

24 a. Submitted charges; or

25 b. Fee schedule as determined by the Department.

26 4. Dental services provided in an outpatient hospital setting shall be reimbursed the lower  
27 of:

28 a. Submitted charges; or

29 b. Fee schedule as determined by the Department.

30 5. The Prenatal Plus Program shall be billed and reimbursed in accordance with Section  
31 8.748.

32 6. The Nurse Home Visitor Program shall be billed and reimbursed in accordance with  
33 Section 8.749.

34 7. An FQHC that operates its own pharmacy that serves Medicaid clients must obtain a  
35 separate Medicaid billing number for pharmacy and bill all prescriptions utilizing this  
36 number in accordance with Section 8.800.

1 8. Antagonist injections for substance use disorders provided at the FQHC shall be  
2 reimbursed the lower of:

3 a. Submitted charges; or

4 b. Fee schedule as determined by the Department.

5 8.700.6.C A physical health encounter, a dental encounter, and a specialty behavioral health  
6 encounter on the same day and at the same location shall count as three separate visits.

7 1. Encounters with more than one health professional, and multiple encounters with the  
8 same health professional that take place on the same day and at a single location  
9 constitute a single visit, except when the client, after the first encounter, suffers illness or  
10 injury requiring additional diagnosis or treatment.

11 8.700.6.D Encounter rates calculations

12 Effective July 1, 2018, FQHCs will be paid three separate encounter rates for three  
13 separate services: physical health services, dental services, and specialty behavioral  
14 health services. Physical health services are covered services reimbursed through the  
15 Department's MMIS, except the short-term behavioral health services in the primary care  
16 setting policy. Dental services are services provided by a dentist or dental hygienist that  
17 are reimbursed by the Department's dental ASO. Specialty behavioral health services are  
18 behavioral health services covered and reimbursed by either the RAE or by the MMIS  
19 through the short-term behavioral health services in the primary care setting policy. The  
20 Department will perform an annual reconciliation to ensure each FQHC has been paid at  
21 least their per visit Prospective Payment System (PPS) rate. If an FQHC has been paid  
22 below their per visit PPS rate, the Department shall make a one-time payment to make  
23 up for the difference.

24 1. The PPS rate is defined by Section 702 of the Medicare, Medicaid and SCHIP  
25 Benefits Improvement and Protection Act (BIPA) included in the Consolidated  
26 Appropriations Act of 2000, Public Law 106-554, Dec. 21, 2000. BIPA is  
27 incorporated herein by reference. No amendments or later editions are  
28 incorporated.

29 Copies are available for a reasonable charge and for inspection from the  
30 following person at the following address: Custodian of Records, Colorado  
31 Department of Health Care Policy and Financing, 1570 Grant Street, Denver, CO  
32 80203. Any material that has been incorporated by reference in this rule may be  
33 examined at any state publications depository library.

34 2. Each alternative payment rate shall be the lower of the service specific annual  
35 rate or the service specific base rate. The annual rate and the base rate shall be  
36 calculated as follows:

37

38 a. The annual rate for the physical health rate shall be the FQHCs current  
39 year's audited, calculated, and inflated cost per visit for physical health  
40 services and visits. The annual rate for the dental rate shall be the  
41 FQHCs current year's audited, calculated, and inflated cost per visit for  
42 dental services and visits provided by a dentist or dental hygienist. The  
43 annual rate for the specialty behavioral health rate shall be the FQHCs



1 current year's audited, calculated, and inflated cost per visit for  
2 behavioral health services and visits either covered and reimbursed by  
3 the RAE or by the short-term behavioral health services in the primary  
4 care setting policy.

5 b. The new base rates shall be the audited, calculated, inflated, and  
6 weighted average encounter rate for each separate rate, for the past  
7 three years. Base rates are recalculated (rebased) annually. Initial Base  
8 rates shall be calculated when the Department has two year's data of  
9 costs and visits.

10 c. Beginning July 1, 2020, a portion of the FQHCs physical health  
11 alternative payment methodology rates are at-risk based on the FQHC's  
12 quality modifier. An FQHC's quality modifier is determined by the  
13 FQHC's performance on quality indicators in the previous Calendar Year.

14 3. New FQHCs shall file a preliminary FQHC Cost Report with the Department.  
15 Data from the preliminary report shall be used to set reimbursement base rates  
16 for the first year. The base rates shall be calculated using the audited cost report  
17 showing actual data from the first fiscal year of operations as an FQHC. These  
18 shall be the FQHCs base rates until the FQHC's final base rates are set.

19 a. New base rates may be calculated using the most recent audited  
20 Medicaid FQHC cost report for those FQHCs that have received their  
21 first federal Public Health Service grant with the three years prior to  
22 rebasing, rather than using the inflated weighted average of the most  
23 recent three years audited encounter rates.

24 4. The Department shall audit the FQHC cost report and calculate the new annual  
25 and base reimbursement rates. If the cost report does not contain adequate  
26 supporting documentation, the FQHC shall provide requested documentation  
27 within ten (10) business days of request. Unsupported costs shall be unallowable  
28 for the calculation of the FQHCs new encounter rate.

29 a. Freestanding and hospital-based FQHCs shall file the Medicaid cost  
30 reports with the Department on or before the 90th day after the end of  
31 the FQHCs' fiscal year. FQHCs shall use the Medicaid FQHC Cost  
32 Report developed by the Department to report annual costs and  
33 encounters. An extension of up to 75 days may be granted based upon  
34 circumstances. Failure to submit a cost report within 180 days after the  
35 end of a freestanding FQHCs' fiscal year shall result in suspension of  
36 payments.

37 b. The new reimbursement encounter rates for FQHCs shall be effective  
38 120 days after the FQHCs fiscal year end. The old reimbursement  
39 encounter rates (if less than the new audited rate) shall remain in effect  
40 for an additional day above the 120-day limit for each day the required  
41 information is late; if the old reimbursement encounter rates are more  
42 than the new rate, the new rates shall be effective the 120th day after the  
43 FQHCs fiscal year end.

44 c. Effective December 11, 2020, FQHC cost reports with fiscal year ends  
45 between May 31, 2020 and March 31, 2021 will be set using the previous  
46 year's rates multiplied by the Medicare Economic Index (MEI).

- 1
- 2
- 3
- 4
- 5
- 6
- 7
- 8
- 9
- 10
- 11
- 12
- 13
- 14
- 15
- 16
- 17
- 18
- 19
- 20
- 21
- 22
- 23
- 24
- 25
- 26
- 27
- 28
- 29
- 30
- 31
- 32
- 33
- 34
- 35
- 36
- 37
- 38
- 39
- 40
- 41
5. If an FQHC changes its scope of service after the year in which its base PPS rate was determined, the Department will adjust the FQHC's PPS rate in accordance with section 1902(bb) of the Social Security Act.
    - a. An FQHC must apply to the Department for an adjustment to its PPS rate whenever there is a documented change in the scope of service of the FQHC. The documented change in the scope of service of the FQHC must meet all of the following conditions:
      - i. The increase or decrease in cost is attributable to an increase or decrease in the scope of service that is a covered benefit, as described in Section 1905(a)(2)(C) of the Social Security Act, and is furnished by the FQHC.
      - ii. The cost is allowable under Medicare reasonable cost principles set forth in 42 CFR Part 413.5.
      - iii. The change in scope of service is a change in the type, intensity, duration, or amount of services, or any combination thereof.
      - iv. The net change in the FQHC's per-visit encounter rate equals or exceeds 3% for the affected FQHC site. For FQHCs that file consolidated cost reports for multiple sites in order to establish the initial PPS rate, the 3% threshold will be applied to the average per-visit encounter rate of all sites for the purposes of calculating the cost associated with a scope-of-service change.
      - v. The change in scope of service must have existed for at least a full six (6) months.
    - b. A change in the cost of a service is not considered in and of itself a change in scope of service. The change in cost must meet the conditions set forth in Section 8.700.6.D.5.b and the change in scope of service must include at least one of the following to prompt a scope-of-service rate adjustment. If the change in scope of service does not include at least one of the following, the change in the cost of services will not prompt a scope-of-service rate adjustment.
      - i. The addition of a new service not incorporated in the baseline PPS rate, or deletion of a service incorporated in the baseline PPS rate;
      - ii. The addition or deletion of a covered Medicaid service under the State Plan;
      - iii. Changes necessary to maintain compliance with amended state or federal regulations or regulatory requirements;
      - iv. Changes in service due to a change in applicable technology and/or medical practices utilized by the FQHC;

- 1
- 2 v. Changes resulting from the changes in types of patients served,  
3 including, but not limited to, populations with HIV/AIDS,  
4 populations with other chronic diseases, or homeless, elderly,  
5 migrant, or other special populations that require more intensive  
6 and frequent care;
- 7 vi. Changes resulting from a change in the provider mix, including,  
8 but not limited to:
- 9 a. A transition from mid-level providers (e.g. nurse  
10 practitioners) to physicians with a corresponding change  
11 in the services provided by the FQHC;
- 12 b. The addition or removal of specialty providers (e.g.  
13 pediatric, geriatric, or obstetric specialists) with a  
14 corresponding change in the services provided by the  
15 FQHC (e.g. delivery services);
- 16 c. Indirect medical education adjustments and a direct  
17 graduate medical education payment that reflects the  
18 costs of providing teaching services to interns and/or  
19 residents; or,
- 20 d. Changes in operating costs attributable to capital  
21 expenditures (including new, expanded, or renovated  
22 service facilities), regulatory compliance measures, or  
23 changes in technology or medical practices at the  
24 FQHC, provided that those expenditures result in a  
25 change in the services provided by the FQHC.
- 26 c. The following items do not prompt a scope-of-service rate adjustment:
- 27 i. An increase or decrease in the cost of supplies or existing  
28 services;
- 29 ii. An increase or decrease in the number of encounters;
- 30 iii. Changes in office hours or location not directly related to a  
31 change in scope of service;
- 32 iv. Changes in equipment or supplies not directly related to a  
33 change in scope of service;
- 34 v. Expansion or remodel not directly related to a change in scope of  
35 service;
- 36 vi. The addition of a new site, or removal of an existing site, that  
37 offers the same Medicaid-covered services;
- 38 vii. The addition or removal of administrative staff;

- 1                   viii.    The addition or removal of staff members to or from an existing  
2                   service;
- 3                   ix.     Changes in salaries and benefits not directly related to a change  
4                   in scope of service;
- 5                   x.     Change in patient type and volume without changes in type,  
6                   duration, or intensity of services;
- 7                   xi.    Capital expenditures for losses covered by insurance; or,
- 8                   xii.   A change in ownership.
- 9                   d.     An FQHC must apply to the Department by written notice within ninety  
10                  (90) days of the end of the FQHCs fiscal year in which the change in  
11                  scope of service occurred, in conjunction with the submission of the  
12                  FQHC's annual cost report. Only one scope-of-service rate adjustment  
13                  will be calculated per year. However, more than one type of change in  
14                  scope of service may be included in a single application.
- 15                  e.     Should the scope-of-service rate application for one year fail to reach the  
16                  threshold described in Section 8.700.6.D.5.b.4, the FQHC may combine  
17                  that year's change in scope of service with a valid change in scope of  
18                  service from the next year or the year after. For example, if a valid  
19                  change in scope of service that occurred in FY 2016 fails to reach the  
20                  threshold needed for a rate adjustment, and the FQHC implements  
21                  another valid change in scope of service during FY2018, the FQHC may  
22                  submit a scope-of-service rate adjustment application that captures both  
23                  of those changes. An FQHC may only combine changes in scope of  
24                  service that occur within a three-year time frame, and must submit an  
25                  application for a scope-of-service rate adjustment as soon as possible  
26                  after each change has been implemented. Once a change in scope of  
27                  service has resulted in a successful scope-of-service rate adjustment,  
28                  either individually or in combination with another change in scope of  
29                  service, that change may no longer be used in an application for another  
30                  scope-of-service rate adjustment.
- 31                  f.     The documentation for the scope-of-service rate adjustment is the  
32                  responsibility of the FQHC. Any FQHC requesting a scope-of-service  
33                  rate adjustment must submit the following to the Department:
- 34                    i.     The Department's application form for a scope-of-service rate  
35                    adjustment, which includes:
- 36                    a.     The provider number(s) that is/are affected by the  
37                    change(s) in scope of service;
- 38                    b.     A date on which the change(s) in scope of service  
39                    was/were implemented;
- 40                    c.     A brief narrative description of each change in scope of  
41                    service, including how services were provided both  
42                    before and after the change;

- 1 d. Detailed documentation such as cost reports that  
2 substantiate the change in total costs, total health care  
3 costs, and total visits associated with the change(s) in  
4 scope; and
- 5 e. An attestation statement that certifies the accuracy,  
6 truth, and completeness of the information in the  
7 application signed by an officer or administrator of the  
8 FQHC;
- 9 ii. Any additional documentation requested by the Department. If  
10 the Department requests additional documentation to calculate  
11 the rate for the change(s) in scope of service, the FQHC must  
12 provide the additional documentation within thirty (30) days. If  
13 the FQHC does not submit the additional documentation within  
14 the specified timeframe, the Department, at its discretion, may  
15 postpone the implementation of the scope-of-service rate  
16 adjustment.
- 17 g. The reimbursement rate for a scope-of-service change applied for  
18 January 30, 2017 or afterwards will be calculated as follows:
- 19 i. The Department will first verify the total costs, the total covered  
20 health care costs, and the total number of visits before and after  
21 the change in scope of service. The Department will also  
22 calculate the Adjustment Factor (AF = covered health care  
23 costs/total cost of FQHC services) associated with the change in  
24 scope of service of the FQHC. If the AF is 80% or greater, the  
25 Department will accept the total costs as filed by the FQHC. If  
26 the AF is less than 80%, the Department will reduce the costs  
27 other than covered health care costs (thus reducing the total  
28 costs filed by the FQHC) until the AF calculation reaches 80%.  
29 These revised total costs will then be the costs used in the  
30 scope-of-service rate adjustment calculation.
- 31 ii. The Department will then use the appropriate costs and visits  
32 data to calculate the adjusted PPS rate. The adjusted PPS rate  
33 will be the average of the costs/visits rate before and after the  
34 change in scope of service, weighted by visits.
- 35 iii. The Department will calculate the difference between the current  
36 PPS rate and the adjusted PPS rate. The "current PPS rate"  
37 means the PPS rate in effect on the last day of the reporting  
38 period during which the most recent scope-of-service change  
39 occurred.
- 40 iv. The Department will check that the adjusted PPS rate meets the  
41 3% threshold described above. If it does not meet the 3%  
42 threshold, no scope-of-service rate adjustment will be  
43 implemented.
- 44 v. Once the Department has determined that the adjusted PPS rate  
45 has met the 3% threshold, the adjusted PPS rate will then be  
46 increased by the Medicare Economic Index (MEI) to become the  
47 new PPS rate.

1

2

3 h. The Department will review the submitted documentation and will notify  
4 the FQHC in writing within one hundred twenty (120) days from the date  
5 the Department received the application as to whether a PPS rate  
6 change will be implemented. Included with the notification letter will be a  
7 rate-setting statement sheet, if applicable. The new PPS rate will take  
8 effect one hundred twenty (120) days after the FQHC's fiscal year end.

9 i. Changes in scope of service, and subsequent scope-of-service rate  
10 adjustments, may also be identified by the Department through an audit  
11 or review process.

12 i. If the Department identifies a change in scope of services, the  
13 Department may request the documentation as described in  
14 Section 8.700.6.D.5.g from the FQHC. The FQHC must submit  
15 the documentation within ninety (90) days from the date of the  
16 request.

17 ii. The rate adjustment methodology will be the same as described  
18 in Section 8.700.6.D.5.h.

19 iii. The Department will review the submitted documentation and will  
20 notify the FQHC by written notice within one hundred twenty  
21 (120) days from the date the Department received the  
22 application as to whether a PPS rate change will be  
23 implemented. Included with the notification letter will be a rate-  
24 setting statement sheet, if applicable.

25 iv. The effective date of the scope-of-service rate adjustment will be  
26 one hundred twenty (120) days after the end of the fiscal year in  
27 which the change in scope of service occurred.

28 j. An FQHC may request a written informal reconsideration of the  
29 Department's decision of the PPS rate change regarding a scope-of-  
30 service rate adjustment within thirty (30) days of the date of the  
31 Department's notification letter. The informal reconsideration must be  
32 mailed to the Department of Health Care Policy and Financing, 1570  
33 Grant St, Denver, CO 80203. To request an informal reconsideration of  
34 the decision, an FQHC must file a written request that identifies specific  
35 items of disagreement with the Department, reasons for the  
36 disagreement, and a new rate calculation. The FQHC should also  
37 include any documentation that supports its position. A provider  
38 dissatisfied with the Department's decision after the informal  
39 reconsideration may appeal that decision through the Office of  
40 Administrative Courts according to the procedures set forth in 10 CCR  
41 2505-10 Section 8.050.3, PROVIDER APPEALS.

42 6. The performance of physician and mid-level medical staff shall be evaluated  
43 through application of productivity standards established by the Centers for  
44 Medicare and Medicaid Services (CMS) in CMS Publication 27, Section 503;  
45 "Medicare Rural Health Clinic and FQHC Manual". If an FQHC does not meet the

1 minimum productivity standards, the productivity standards established by CMS  
2 shall be used in the FQHCs' rate calculation.

- 3
- 4 7. Pending federal approval, the Department will offer a second Alternative  
5 Payment Methodology (APM 2) that will reimburse FQHCs a Per Member Per  
6 Month (PMPM) rate. FQHCs may opt into APM 2 annually. This reimbursement  
7 methodology will convert the FQHC's current Physical Health cost per visit rate  
8 into an equivalent PMPM rate using historical patient utilization, member  
9 designated attribution, and the Physical Health cost per visit rate for the specific  
10 FQHC. Physical health services rendered to patients not attributed to the FQHC,  
11 or attributed based on geographic location, will pay at the appropriate encounter  
12 rate. Dental and specialty behavioral health services for all patients will be paid at  
13 the appropriate encounter rate. Year 2 rates for FQHCs participating in APM 2  
14 will be set using trended data. Year 3 rates will be set using actual data.
- 15 8. The Department will perform an annual reconciliation to ensure the PMPM  
16 reimbursement compensates APM 2 providers in an amount that is no less than  
17 their PPS per visit rate. The Department shall perform PPS reconciliations should  
18 the FQHC participating in APM 2 realize additional cost, not otherwise  
19 reimbursed under the PMPM, incurred as a result of extraordinary circumstances  
20 that cause traditional encounters to increase to a level where PMPM  
21 reimbursement is not sufficient for the operation of the FQHC.
- 22 9. PMPM and encounter rates for FQHC participating in APM 2 shall be effective on  
23 the 1st day of the month that falls at least 120 days after an FQHC's fiscal year  
24 end.

25 8.700.6.E The Department shall notify the FQHC of its rates.

26 **8.700.8 REIMBURSEMENT FOR OUTSTATIONING ADMINISTRATIVE COSTS**

27 8.700.8.A The Department shall reimburse freestanding FQHCs for reasonable costs associated  
28 with assisting clients in the Medicaid application process. Beginning with the 2019 Cost Report  
29 Cycle, this outstationing payment shall be made based upon actual cost and is included as an  
30 allowable cost in an FQHC cost report.

31 8.700.8.B

- 32 1. Hospitals with hospital-based FQHCs shall receive federal financial participation for  
33 reasonable costs associated with assisting potential beneficiaries in the Medicaid  
34 application process. For any hospital-based FQHC Medicaid cost report audited and  
35 finalized after July 1, 2005, Denver Health Medical Center shall receive federal financial  
36 participation for eligible expenditures. To receive the federal financial participation,  
37 Denver Health Medical Center shall provide the state's share of the outstationing  
38 payment by certifying that the audited administrative costs associated with outstationing  
39 activities are eligible Medicaid public expenditures. Such certifications shall be sent to the  
40 Safety Net Programs Manager.

41

42

1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17

2. Hospitals with hospital-based FQHCs shall receive federal financial participation for reasonable costs associated with assisting potential beneficiaries in the Medicaid application process. Effective with the hospital cost report year 2010 and forward, the Department will make an interim payment to Denver Health Medical Center for estimated reasonable costs associated with outstationing activities based on the costs included in the as-filed Medicare cost report. This interim payment will be reconciled to actual costs after the cost report is audited. Denver Health Medical Center shall receive federal financial participation for eligible expenditures. To receive the federal financial participation, Denver Health Medical Center shall provide the state's share of the outstationing payment by certifying that the interim estimated administrative costs and the final audited administrative costs associated with outstationing activities are eligible Medicaid public expenditures. Such certifications shall be sent to the Safety Net Programs Manager.

DRAFT