## 1 1.010 —FINANCE AND ACCOUNTING

- 2 <u>The incorporation This section of regulations incorporates</u> by reference (as indicated within) throughout
- 3 <u>section 1.010</u>material originally published elsewhere. Such incorporation, however, excludes later
- 4 amendments to, or editions of, the referenced materials. Pursuant to C.R.S. § 24-4-103(12.5), C.R.S.,
- 5 the Department of Health Care Policy and Financing maintains either electronic or written copies of thise
- 6 incorporated text in its entirety available texts for public inspection during regular business hours, at:
- 7 Colorado Department of Health Care Policy and Financing, 1570 Grant Street, Denver, CO 80203.
- 8 Certified copies of incorporated materials are provided at, Copies may be obtained at a reasonable cost
- 9 upon request, or examined at any State publications depository library.
- 10 Incorporated materials are found in the following sections: 1.010.1, 1.010.3(5), 1.010.5(2)(b),
- 11 1.010.7.H(4), 1.010.7.I(4), 1.010.7.K(2), 1.010.7.K(4), 1.010.7.M(3), 1.010.7.O(3), 1.010.8.A(1),
- 12 1.010.8.B, 1.010.8.E(1), 1.010.8.F(3), and 1.010.8.H(1)-(5).
- 13 **1.010.1** ———**Definitions**
- 14 Please be advised that the definitions set forth in 1.010.1 also apply to 1.020
- 15 The following definitions are used in this rule manualRule Manual, unless the context otherwise requires.
- 16 Accounts Receivable are recoveries that may be due the County Department department of
- 17 <u>Social/Human Services</u>social/human services for, but not limited to the following: Overpayment of a
- benefit or benefits, Ineligibility for a benefit or benefits, Fee for service provided, Overpayment to a
- 19 Vender of goods, Provider of service, or Employee.
- 20 Allowable Expenditures are those which the Colorado Department of Health Care Policy and Financing
- 21 deems are allowed or required.
- 22 Applicable Credits refer to those receipts or reductions of expenditure-type transactions that offset or
- 23 reduce expense items as direct or indirect costs. Examples of such transactions are: Purchase discounts,
- 24 Rebates or allowances, Recoveries or indemnities on losses, Insurance refunds or rebates, Adjustments
- 25 of overpayments, or Erroneous charges. To the extent that such credits accrue to or are received by the
- 26 County Department of Social/Human Servicescounty department of social/human services and relate to
- 27 allowable costs, they shall be credited to the Colorado Department of Health Care Policy and Financing
- and/or the appropriate federal award as a reduction of expenditures.
- 29 Applicant is any individual who has applied for benefits under the programs of Medical Assistancemedical
- 30 assistance administered or supervised by the Colorado Department of Health Care Policy and Financing,
- in accordance with the provisions of Section 25.5-4-103, C.R.S.
- 32 Appointing Authority is the person with the direct authority and responsibility for Appointment of
- employment, Disciplinary action, Promotion of, and or Discharge of employment, over another person.
- 34 Appropriation means the authorization by ordinance or resolution of a spending limit for expenditures and
- 35 obligations for specific purposes, in accordance with the provisions of Section 29-1-102, C.R.S.
- 36 Appropriations Account is a budgetary account that represents the total authorized expenditures for a
- 37 current fiscal period.
- 38 Approving Authority is the person with direct authority and responsibility for reviewing and approving of
- another's activities or requests for payment of expenses.
- 40 Arms-length Bargaining means both parties to a contract have relatively equal powers of negotiation upon
- 41 entering into the contract. Neither party has a disproportionate amount of power to strong-arm the other
- 42 party.

- 1 Capital Expenditure shall be the cost of the asset including the cost to put it in place. Capital expenditure
- 2 for equipment means the net invoice price of the equipment, including the cost of any modifications,
- 3 attachments, accessories, or auxiliary apparatus necessary to make it usable for the purpose for which it
- 4 is acquired. Ancillary charges, such as taxes, duty, freight, and installation may be included in, or
- 5 excluded from, capital expenditure cost in accordance with the County Department department of
- 6 <u>Social/Human Services'</u> accounting policies.
- 7 Capitalized Equipment is tangible personal property that has an acquisition cost of more than \$5,000.00,
- 8 which is not a permanent part of a building and does not lose its identity through incorporation into a more
- 9 complex unit.
- 10 Capital Lease transfers to the lessee substantially all of the benefits and risks related to ownership of the
- 11 property. The lessee records the leased property as an asset and establishes a liability for the lease
- 12 obligation.
- 13 Cash means the cash account(s) of the County Department department of social/human services,
- 14 all trust accounts, all petty cash accounts and any other cash accounts maintained.
- 15 Cash Reconciliation means the treasurer/bank balance shall be agreed to the general ledger cash
- 16 balance using an outstanding warrant list and possibly other identifiable reconciling items.
- 17 Catalog of Federal Domestic Assistance Number (CFDA) a five digit number assigned in the awarding
- 18 document to most grants and cooperative agreements funded by the Federal government. The CFDA
- 19 number for Medicaid is 93.778and the CFDA for the Children's Health Insurance Program is 93.767.
- 20 Chart of Accounts is a numbered list of accounts that gives order and consistency to a bookkeeping
- 21 system. Common terminology and classifications shall be used consistently throughout the budget, the
- accounts, and the financial reports of the fund.
- 23 Client is a generic term for an individual or group of individuals who receives any assistance from the
- 24 county department of social/human services whether it is in the form of cash, non-cash or services.
- 25 Commercial Lodging is a hotel, motel, resort or public inn as defined in Section 12-44-3-103101, C.R.S.
- or a bed and breakfast as defined in Section 39-1-102<del>12-47-103</del>, C.R.S.
- 27 Commitment Vouchers as defined by State of Colorado Fiscal Rules, <u>1 CCR 101-1:</u>Rule <u>3-1 (2021).</u>
- 28 which is hereby 2-2, incorporated by reference, include any approved form of purchase order, contract,
- 29 travel authorization, advice of employment, Grant Contract, license agreement, parking license
- 30 agreement and other written authorization for disbursements which satisfy the requirements in a
- 31 document providing the following:
- 1.\_——A description of goods or services being purchased or other reasons for the disbursement of funds;
- 34 2. ——The amount to be paid;
- 35 3.\_——The obligation is being charged to the appropriate account; and\_
- 36 4.\_—That procurement requirements have been satisfied.\_
- 37 Contract means a mutually binding legal relationship obligating the seller to furnish the supplies or
- 38 services and the buyer to pay for them. It includes all types of commitments that obligate the government
- 39 to an expenditure of appropriated funds and that, except as otherwise authorized, are in writing.

- 1 Contractor is an entity that receives a Contract (2 CFR §200.23). A contractor provides goods and
- 2 services within normal business operations. Operates in a competitive environment. Provides goods and
- 3 <u>services that are ancillary to the operation of the federal program.</u>
- 4 Corrective Action means action taken by an auditee that corrects identified deficiencies.
- 5 Cost Allocation Methodology is a system of principles, practices, and procedures that identify the: Types
- 6 of services provided, Cost of each service, Reasonable basis of allocation for each type of service which
- 7 will produce an equitable distribution of costs, Cost objective(s), and Appropriate mathematical
- 8 computation to make a rational allocation of costs.
- 9 Cost Allocation Plan is a systematic and rational allocation of all administrative costs and a narrative
- 10 description of the procedures that will be used in identifying, measuring and allocating all administrative
- 11 costs to the benefiting programs and activities.
- 12 Cost Objective is a program, grant, organizational subdivision, function, contract or other activity for which
- 13 costs are being accumulated.
- 14 Cost Pool is an aggregation of costs for subsequent allocation to another cost pool or a cost objective.
- 15 Costs are expenses incurred, either directly or indirectly. Costs include such items as Labor, Material,
- 16 Supplies, Rent or building charges, Operating expenses, and Administrative expenses that might properly
- 17 be assigned to a project or program. It does not include transfers to a general fund or similar fund.
- 18 County Board of Social/Human Services or County Board means the county board of social or human
- 19 services or district board of social or human services except in the case of the City and County of Denver
- 20 or the City and County of Broomfield, this means the city and county boarddepartment or agency with
- 21 responsibility for Medical Assistance medical assistance and related activities.
- 22 County Department of Social/Human Services or County Department means the county department of
- 23 social or human services or district department of social or human services, except in the case of the City
- 24 and County of Denver or in the City and County of Broomfield, this means the department or agency
- 25 responsible for Medical Assistancemedical assistance and related activities.
- 26 County Director means the director of the County Department of Social/Human Servicescounty or district
- 27 department of social/human services, except in the case of the City and County of Denver or in the City
- and County of Broomfield, this means the director of the department or agency responsible for Medical
- 29 <u>Assistance medical assistance</u> and related activities.
- 30 County meansis a county or a city and county.
- 31 Data refers to all books, papers, maps, photographs, or other documentary materials regardless of
- 32 physical form. Data may be in hard copy form, microfiche, electronic, or other form.
- 33 Deferred Revenue means a revenue collected but not yet earned.
- 34 Direct Costs are those costs that can be specifically and readily identified with a program, grant, function,
- 35 contract, or other activity.
- 36 Disbursement is any decrease in fund resources.
- 37 Double-entry Accounting is a method of accounting that recognizes the duality of a transaction. Any
- change in one account also causes a change in another account.
- 39 Equipment shall be an article of non-expendablenonexpendable, tangible personal property having a
- 40 cost, which equals the lesser of the capitalization level established by the County Department of
- 41 Social/Human Servicescounty for financial statement purposes, or \$5,000.00.

- 1 Estimated Revenues Account is a budgetary account that represents the total anticipated revenues
- 2 expected to be available during the fiscal year on a budgetary basis.
- 3 Executive Director means the executive director of the Colorado Department of Health Care Policy and
- 4 Financing.
- 5 Expenditures is a decrease in fund resources other than through inter-fund transfer.
- 6 Federal Award means federal financial assistance and federal cost-reimbursement contracts that non-
- 7 federal entities receive directly from federal awarding agencies or indirectly from pass-through entities.
- 8 Federal Financial Assistance means assistance that non-federal entities receive or administer in the form
- 9 of grants, loans, loan guarantees, property (including donated surplus property), cooperative agreements,
- interest subsidies, insurance, food commodities, direct appropriations, and other assistance, but does not
- 11 include amounts received as reimbursement for services rendered to individuals as:
- 12 1.\_—Medicare payments (payments to a non-federal entity for providing patient care services to\_
  13 Medicare eligible individuals), and
- 2. Medicaid payments (payments to a sub-recipient for providing patient care services to Medicaid eligible individuals) unless a state requires the funds to be treated as federal awards expended because reimbursement is on a cost-reimbursement basis.
- 17 Fiscal Year for a County Department county department of Social/Human Services social/human services
- 18 is the period covered by the County Department appropriations for county social/human services
- 19 funds and shall be the calendar year, which coincides with the County Department fiscal year. The
- 20 fiscal year covered by the Colorado Department of Health Care Policy and Financing appropriations and
- 21 allocations to the counties shall be July through June. The fiscal year covered by the federal grants in aid
- shall be October through September. Federal projects may cover fiscal years other than the federal fiscal
- year and will be specified in the terms of the project.
- 24 Fund is an accounting entity which owns assets and incurs liabilities. This means the social/human
- 25 services fund in each County Departmentcounty must be accounted for separately from any other funds
- in the County Department. county. The assets, including cash, must be identified as assets of this fund.
- 27 General Ledger is a book or computer database that contains a full set of accounts. It should be in
- 28 balance at all times with aggregate debits equaling aggregate credits.
- 29 Generally Accepted Accounting Principles (GAAP) has the meaning specified by the Financial American
- 30 Institute of Certified Public Accountants (AICPA). The AICPA Council has designated the Federal
- 31 Accounting Standards Advisory-Board (FASB). The FASB is a private, non-profit organization standard-
- 32 setting FASAB) as the body whose primary purpose is to establish and improve Generally Accepted
- 33 Accounting Principles within the United States in the public's interest. that establishes generally accepted
- 34 accounting principles for federal reporting entities. They encompass a wide spectrum of accounting
- 35 guidelines, ranging from basic concepts and standards to detailed methods and procedures. The priority
- 36 sequence of sources that an entity should look to for accounting and reporting guidance is discussed in
- 37 the Statement of Federal Financial Accounting Standards (SFFAS) 34, The Hierarchy of Generally
- 38 Accepted Accounting Principles for Federal Entities, Including the Application of Standards Issued by the
- 39 Financial Accounting Standards Board (2020), which is hereby, incorporated by reference.
- 40 Governmental Auditing Standards: The Comptroller General of the United States issues Generally
- 41 Accepted Governmental Auditing Standards. They are the standards for audits of governmental
- 42 organizations, programs, activities and functions, and of governmental assistance received by
- 43 contractors, nonprofit organizations and other nongovernmental organizations. They are more commonly
- 44 known as the "Yellow Book."\_

- 1 HHS Financial Guidance is the US Department of Health and Human Services (HHS) 45 CFR Part 75
- 2 <u>Uniform Administrative Requirements, Cost Principles and Audit Requirements for HHS Awards,</u>
- 3 commonly referred to as the "HHS Uniform Guidance," which superseded requirements from OMB
- 4 Circulars A-21,A-50, A-87, A-89, A-102, A-110, A- 122, and A-133.
- 5 Indirect Costs relate to a cost incurred that cannot be specifically and readily identified with a cost
- 6 objective and therefore must be allocated on some basis of imputed benefit. Indirect costs are more
- 7 commonly known as the costs of administration.
- 8 Indirect Cost Rate Proposal means the documentation prepared by a governmental unit or component
- 9 thereof to substantiate its request for the establishment of an indirect cost rate as described in
- 10 Attachment E of Office of Management and Budget (OMB) Circular A-87 (revised 05/10/04) located at 2
- 11 CFR, Subtitle A, Chapter II, part 225, incorporated by reference.
- 12 Internal Control is a process affected by an entity's board of directors, management, and other personnel
- 13 that is designed to provide reasonable assurance regarding the achievement of objectives in the following
- 14 categories: a) reliability of financial reporting, b) effectiveness and efficiency of operations, and c)
- compliance with applicable laws and regulations.
- The above definition reflects certain fundamental concepts as stated in the US Government
- 17 Accountability Office Standards for Internal Controls in the Federal Government (the "Green book")
- 18 revised September 2014:

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- 19 1.\_—Internal controls are centrol is a process. It is a means to an end, not an end in itself. People affect internal controls. It is not policy manuals and forms, but people at every level of an organization.
- 21 2.\_——Internal control can be expected to provide only reasonable, not absolute assurance, to an\_ 22 entity's management and board.\_
- 23 3. ——Internal Control comprises five interrelated components:
  - a.\_—Control Environment: The people their individual attributes, including integrity, ethical\_values and competence and the environment in which they operate. They are the engine that drives the entity and the foundation on which everything rests.
  - b.\_—Risk Assessment: Mechanisms that identify, analyze, and manage related business and operating risks.\_
    - c.\_—Control Activities: Control policies and procedures must be established and implemented to help ensure that the actions identified by management as necessary to address risks and obtain the specified goals are effectively carried out. Policies and procedures should be reviewed on a periodic basis by management.\_
    - d.\_——Information and Communication: Surrounding these activities are information and communication systems. These enable the County Department department of Social/Human Services social/human services to capture and exchange the information needed to conduct, manage and control their operations.
  - e.\_——Monitoring: The entire process must be monitored and modifications made as necessary.\_-In this way, the system can react dynamically, changing as conditions warrant.\_
- 40 Inventory means a physical identification and count and/or to provide a list of items.
- Less-than-arms-length Transactions include, but are not limited to, those where one party is able to control or substantially influence the actions of the other.

- 1 Management Decision means the evaluation by the federal awarding agency or pass-through entity of the
- 2 audit findings and corrective action plan and the issuance of a written decision as to what corrective
- 3 action is necessary.\_
- 4 Maintenance of Effort is a requirement that a County Department county department of Social/Human
- 5 Servicessocial/human services must maintain a specified level of financial effort in a specific area in order
- 6 to receive federal grant funds.
- 7 Medical Assistance is defined in section 25.5-1-103, C.R.S. CRS (2007).
- 8 Medical Services Board means the state board authorized to act in accordance with the provisions of
- 9 Section 25.5-1-301, C.R.S.\_
- 10 Member is a generic term for an individual or group of individuals who receives any assistance from the
- 11 County Department of Social/Human Services whether it is in the form of cash, non-cash or services.
- 12 Non-capital Expenditure is one that is less than \$5,000.00 (or a lesser threshold amount set by the
- 13 County Department department of social/human services) or an operating expense not expected to
- 14 benefit future periods.\_
- 15 Partisan refers to any election in which any one of the candidates for office is nominated or elected
- 16 representing a political party whose candidates for presidential election received votes at the last
- 17 preceding election at which presidential electors were selected.
- 18 Pass-through Entity (PTE) ismeans a non-federal entity that provides a subawardfederal award to one or
- more subrecipients a sub-recipient to carry out part of a federal program.
- 20 Payroll means a list of expenditures and/or disbursements that are similar in nature or object of
- 21 expenditure. An employee payroll listing wages, with the amounts due to each employee is an example of
- 22 a payroll. A listing of Old Age Pension benefits payable to eligible OAP memberselients is another type of
- 23 payroll. Such lists become vouchers when certified and approved.
- 24 Personal Property is property such as machinery, equipment, or furniture that is not real property.
- 25 Post-audit is the examination and verification of expenditures after reimbursement with State and/or
- 26 federal funds.
- 27 Pre-audit is the examination and verification of expenditures before reimbursement with State and/or
- 28 federal funds.
- 29 Program is a generic term for any "social services","—, "assistance payments,"—, "payments under the
- Colorado Medical Assistance Act," or a specific function or activity.
- 31 Provider is any person, public or private institution, agency, or business concern enrolled under the state
- 32 Medical Assistance program to provide medical care, services, or goods and holding a current valid
- 33 license or certificate to provide such services or to dispense such goods.
- 34 Questioned Cost means a cost that is questioned by an auditor because of an audit finding: (1) Which
- resulted from a violation or possible violation of a provision of a law, regulation, contract, grant,
- 36 cooperative agreement, or other agreement or document governing the use of federal funds, including
- 37 funds used to match federal funds; (2) Where the costs, at the time of the audit, are not supported by
- 38 adequate documentation; or (3) Where the costs incurred appear unreasonable and do not reflect the
- actions a prudent person would take in the circumstances.
- 40 Random Moment Sampling is the federally approved cost allocation method that documents the efforts
- expended in support of programs in order to receive reimbursement for the expenditures.

- 1 Real Property is land and generally anything erected on, growing on, or attached to land, for instance, a
- 2 building.\_
- 3 Recipient Agency means a non-federal entity that expends federal awards received directly from a federal
- 4 awarding agency to carry out a federal program.
- 5 Recipient means any individual or group of individuals who is receiving or has received benefits from
- 6 programs of Medical Assistance medical assistance administered or supervised by the Colorado
- 7 Department of Health Care Policy and Financing, in accordance with the provisions of Section 25.5-4-103
- 8 (21), C.R.S.
- 9 Regulation is a rule or order issued by an executive authority or regulatory agency of a government and
- 10 having the force of law.\_
- 11 Reimbursable Expenditures are supported in whole or in part by State general fund, federal (Pass
- 12 Through) or a combination of State and federal money.
- 13 Revenue Expenditure is one that benefits only the current year and is treated as an expense to be
- 14 matched against revenue; it is less than \$5,000.00 or a lesser amount established by the County
- 15 Departmentcounty and the expenditure is not for land, a building or a permanent part of a building and
- does not lose its identity through incorporation into a more complex unit.
- 17 Rule is an agency statement of general applicability and future effect implementing, interpreting, or
- declaring law or policy or setting forth the procedure or practice requirements of any agency. Rule
- 19 includes Rregulation.
- 20 Social/Human Services Fund is a fiscal and accounting entity with a self-balancing set of accounts
- recording cash and other financial resources, together with all related liabilities and residual equities or
- balances, and changes therein, which are segregated for the purpose of carrying on specific activities or
- 23 attaining certain objectives in accordance with special regulations, restrictions, or limitations.
- 24 Social Services are services and payments for services available, directly or indirectly, through the
- 25 County Department departments of social/human services or through State designated agencies,
- where applicable, for the benefit of eligible persons.
- 27 State Department means the Colorado Department of Health Care Policy and Financing.
- 28 Subrecipient means a non-federal entity that expends federal awards received from a pass-through entity
- 29 to carry out a federal program, but does not include an individual that is a beneficiary of such a program.
- A subrecipient may also be a recipient of other federal awards directly from a federal awarding agency.
- 31 Guidance on distinguishing between a subrecipient and a contractor<del>vendor</del> is provided in the Office of
- 32 Management and Budget's (OMB) Uniform Administrative Requirements, Cost Principles Circular A-133,
- 33 Audits of States, Local Governments and Audit Requirements for Federal Awards §200.330 and US
- 34 <u>Department of Health and Human Services 45 CFR Part75 Uniform Administrative Requirements , Cost</u>
- 35 Principles and Audit Requirements for HHS Awards § 75.351. Non-profit Organizations.
- 36 Subaward is an award provided by the pass through entity to a subrecipient for the purpose of carrying
- 37 out part of a federal award received by the pass through entity. A subaward does not include payments to
- 38 a contractor or payments to an individual that is a beneficiary of a federal program. The form of
- agreement for a subaward is a grant (2CFR §200.92 and 45 CFR 75).
- 40 OMB Circular A-133 was issued pursuant to the Single Audit Act of 1984, P.L. 98-502, and the
- 41 Single Audit Act Amendments of 1996, P.L. 104-156, incorporated by reference.

- 1 Training Function is a meeting, conference, or other function which is held to enhance staff knowledge or
- 2 to educate customers of the County Departmentcounty that are affected by the County Departmentcounty
- 3 department of social/human services' operations or regulations.
- 4 Transportation is travel by commercial airline, railroad, bus, taxicab, County Departmentcounty-owned, or
- 5 personally-owned automobile or any other means of conveyance.
- 6 Trial Balance is a list of all open accounts in a ledger and their balances. The debits and credits should be
- 7 in balance at all times. It provides a summary that can be used in making later adjusting and closing
- 8 entries before financial statements are prepared.
- 9 Trust Accounts may result from activity of a foster care, child support enforcement, adult protective or any
- 10 other activity when a County Department department of social/human services employee is given
- 11 the responsibility as representative payee for a member'sclient's financial affairs. Trust account funds
- 12 typically come from a member'sclient's income from SSA, SSI, Railroad Retirement, Veteran's Affairs,
- 13 court ordered lump sum settlements, or child support enforcement activities. Trust accounts maintained
- 14 by the County Department county departments of social/human service imply a high degree of fiduciary
- 15 responsibility.

1.010.2 —

- 16 Vendor generically means a dealer, distributor, merchant, or other seller providing goods or
- 17 services that are required for the conduct of a federal program. These goods or services
- 18 may be for an organization's own use or for the use of beneficiaries of the federal
- 19 program. Additional guidance on distinguishing between a subrecipient and a vendor is
- 20 provided in Office of Management and Budget (OMB) Circular A133A-133, Audits of States, 21 Local Governments and Non-Profit Organizations.g
- 22
- 23 These rules are the fiscal rules for County Departments of social/human services
- concerning Medical Assistance medical assistance and the administration of that assistance including but 24
- 25 not limited to internal controls, financial reporting, accounting and auditing.

Purpose and Scope

- 26 The Colorado Department of Health Care Policy and Financing's Finance and Accounting Manual
- 27 consists entirely of Executive Director rules as allowed by Section 25.5-1-108, C.R.S.
- 28 Board of County Commissioners
- 29 Board of County Commissioners Responsible for Appropriating Twenty Percent Share
- 30 As per Section 25.5-4-206 C.R.S., the board of county commissioners forin each County
- 31 Department county of Colorado or department or agency responsible for administering medical
- 32 assistance and related activities shall annually appropriate as provided by law the funds
- 33 necessary to defray the County Department county department of social/human services' twenty
- 34 percent share of the overall cost of Medical Assistancemedical assistance administration and
- 35 related activities delivered in the county, including the costs allocated to the administration of
- 36 each, and shall include in the tax levy the funds appropriated for that purpose. Such appropriation
- shall be based upon the County Department<del>county department of social/human services'</del> budget 37
- 38 prepared by the County Department Director. county department of social/human services'
- director. 39
- 40 -Board of County Commissioners Responsible for Availability of Twenty Percent Share\_
- Additional funds shall be made available by the board of county commissioners if the County 41
- 42 Department funds so appropriated prove insufficient to defray the County

12 13 14	_	Care Policy and Financing, Audits Section, 1570 Grant St., Denver, CO 80203-1818 or submitted electronically to HCPFAudit@hcpf.state.co.usHCPFAudit@hcpf.state.co.us as soon as the budget is approved or by January 1 of each year, whichever date is earlier.
15	5—	Approval of the County Merit System Plan_
16 17 18 19	On or b	pefore January 1 of each year, the board of county commissioners shall submit to the Colorado Department of Health Care Policy and Financing a certification that the County Department eounty merit system is in conformity with Code of Colorado Regulations, 9 CCR 2502-1, Volume 2 (2021), which is hereby incorporated by reference.
21	6—	-Liability Insurance_
22 23 24 25 26		The board of county commissioners shall purchase insurance for its officers, employees and agents that protects them against any liability for injuries or damages resulting from their negligence or other tortuous conduct during the course of their service or employment. The board of county commissioners can, in writing, assume the risk and the financial responsibility of a reasonable deductible.
27	7	-Surety Bond_
28 29 30 31 32 33 34		A surety bond shall be purchased for the <u>County Department Director</u> county social/human services' director and other social/human services' employees, who receive, disburse, handle or have access to currency, checks, money orders, and warrants. The bond shall be in favor of the <u>County Department county department of social/human services</u> and be the greater of \$10,000 or 15% of the maximum value of cash and or cash-like items the <u>County Department Director and employees have employee has</u> access to during a year. The Board of County Commissioners can, in writing, assume the risk and the financial responsibility of a reasonable deductible. This bonding requirement applies to any contractual employees having the same responsibilities.
36	1.010.4	Financial Responsibilities of the County Board of Social/Human Services
37	1.	Membership Consists of County Board of Commissioners
38 39 40		The county board of social/human services shall consist of the board of county commissioners in each county; except that "board of county commissioners" as used in this title, in the City and County of Denver, means the department or agency with the

1		means the department or agency with the responsibility for medical assistance and related activities.
3	<del>2.</del>	County Board of Social/Human Services are Separate from County Commissioners
4 5 6 7 8 9	respor of cour Depart assista	runty board of social/human services shall perform its medical assistance duties, asibilities, and activities separate and apart from the duties and responsibilities of the board only commissioners and in accordance with rules and regulations adopted by the Colorado ment Director of Health Care Policy and Financing for the administration of medical ance activities in the counties.  Cooperation and Reporting
10 11 12 13 14 15		The county department of social/human services shall cooperate with the State and federal government in any reasonable manner, in conformity with the laws of the State, which may be necessary to qualify for federal aid, including the preparation of plans, making reports in such form and containing such information as any federal agency may require from time to time, and compliance with such provisions as the federal government may from time to time find necessary to assure correctness and verification of the reports.
16	4.	County Board of Social/Human Services Responsibilities
17		a. Appoint a County Department of Social/Human Services Director
18 19 20 21		The county board of social/human services shall appoint a county department of social/human services director or shall appoint someone acting in the capacity of a director. At no time will the county social/human services department be without the services of a director or an acting director.
22		b. Sign All Warrants
23 24 25 26 27		One member of the county board of social/human services shall sign all warrants or one member of the county board of social/human services shall have their facsimile signature on all social/human services warrants. In the case of a facsimile signature there shall be detailed written procedures that set forth internal administrative controls and internal accounting controls surrounding the application of the facsimile signature.1.
28		c. Approve All Expenditures
29 30 31 32 33		One member of the county board of social/human services, who shall be designated by resolution for that purpose, shall review and approve in writing the expenditure of salaries and expenses prior to the disbursement of funds. Such written approvals shall indicate the approval of the board of county commissioners and the county board of social/human services.
34		d. Financial Statements
35 36 37		The county board of social/human services is ultimately responsible for the preparation, content, completion and/or distribution of materially correct financial statements of the social/human services fund prepared by county department staff, or outside entities.
38	1.010.5	County Department of Social/Human Services Director
39	1.	Secretary to the County Board of Social/Human Services

	ounty social/human services director shall serve as secretary to the county board of human services, unless the county board of social/human services otherwise appoints a ary.
Gener	al Duties of the Director
<del>a.</del>	Director Responsibilities
	The county social/human services director shall be charged with the executive and administrative duties and responsibilities of the county department of social/human services, subject to the policies, rules, and regulations of the Colorado Department of Health Care Policy and Financing.
<del>b.</del>	Responsibility For Staffing
	The county social/human services director, with the approval of the county board of social/human services, shall appoint such staff as may be necessary to administer medical assistance within the county. Such staff shall be appointed and shall serve in accordance with a merit system for the selection, retention, and promotion of county department of social/human services employees as described in the county merit system. The salaries of the members of such staff shall be fixed in accordance with the rules and salary schedules prescribed by the county merit system. The county merit system shall conform to the Code of Colorado Regulations, 9 CCR 2502-1, incorporated by reference.
<del>C.</del>	Responsibilities for Administrative Internal Control and Accounting Internal Control
	The county director shall be responsible for organizing staff functions to assure adequate control and safeguards for all cash, fixed assets and negotiable items (cash, bonds, securities, etc.) handled by, stored in or used in the county department of social/human services, and to establish appropriate internal controls and separation of duties.
	i) Internal control activities include, but are not limited to, reviews by director or high level financial staff member of actual performance, controls over information processing, physical control over vulnerable assets, establishment and review of performance measures and indicators, segregation of duties, proper execution of transactions, accurate and timely recording of transactions, and access restrictions to and accountability for resources and records.
d.	Responsibility for Internal Control on Trust Accounts
	i) Signatures Required
	Internal control on trust accounts or other funds entrusted or maintained for others outside the county department of social/human services shall require at least two signatures, one of which is to be the county social/human services director or designee of the county director, for making withdrawals from savings accounts, checking accounts or for the sale of, or redemption of bonds or other securities.
	ii) High Degree of Fiduciary Responsibility
	Trust accounts require a high degree of fiduciary responsibility. The county department of social/human services director is responsible for every trust account transaction.
θ.	Responsibility for Record Retention
	e.

1 The county social/human services director shall assure that the county department of 2 social/human services has available all necessary and complete records for audit 3 purposes and that adequate prior years' expenditure documents are maintained for use 4 in the budgeting process. 5 **Budgetary Responsibility** 6 **Budget Preparation** As part of the county budget, the county director shall prepare a county department of 7 8 social/human services budget and submit this to the county board of social/human 9 services for approval. 10 **Annual Budgets** The county social/human services director shall be responsible for estimating future 11 12 needs of the county department of social/human services as accurately as possible, 13 utilizing all available data, including economic and census forecasts. The estimates are to 14 be supported by documentation and a narrative supporting the budget. The budget shall 15 estimate revenues from all sources based on the most current information. County 16 department of social/human services revenue shall be sufficient to maintain an 17 appropriate surplus from year to year. The county director is responsible for initiating 18 requests to the county board of social/human services for changes in the county 19 department of social/human services budget. 20 Distribution of the Budget 21 The county director shall submit the original budget request to the county board of 22 social/human services and as many copies as it may need. One copy shall be submitted 23 to the Colorado Department of Health Care Policy and Financing, Audits Section, Denver 24 CO 80203 1818 and the county department of social/human services shall retain two 25 copies. The budget shall be submitted to the board of county commissioners no later than 26 October 15 of each year. Spending Within Budgeted Appropriations 27 28 The county director shall be responsible for assuring that expenditures do not exceed appropriations and for controlling the county fund balance at all times. 29 30 Monthly Budget Reports to Commissioners 31 The county director shall be responsible for timely submitting monthly reports to the 32 board of county commissioners concerning: 33 A budget report containing a comparison of calendar year-to-date expenditures 34 to calendar year-to-date county appropriations, A budget report containing a comparison of calendar year-to-date earned 35 36 revenues to calendar year-to-date county estimated revenues, 37 A budget report containing a comparison of State fiscal year-to-date expenditures 38 to State fiscal year-to-date allocations from the Colorado Department of Health Care Policy and Financing, and 39 40 Interim Balance Sheet and Statement of Net Assets. **Budget Revisions** 41

1 2 3		The county director shall be responsible for initiating requests to the county board of social/human services for changes in the county department of social/human services budget.
4 4	ļF	Payroll and Expenses Responsibility_
5	а	a——Payroll and Expenses Certification_
6 7 8		Each month the <u>County Department Director</u> eounty social/human services director or designee shall certify by signature all payrolls and each expense voucher for the issuance of warrants.
9 10	b	o——Certified Payrolls of Salaries and Expenses Presented to the County Board of_ Social/Human Services_
11 12 13		The <u>County Department Directorcounty social/human services director</u> shall present to the <u>County Boardcounty board of social/human services</u> the certified payrolls for salaries and expenses authorizations that have been certified.
14	C	c—Certification Description_
15 16 17		A description of the certification process for issuance of warrants for the <a href="County Department county social/human services">County Department county social/human services</a> fund and a copy of each certificate shall be available for audit purposes.
18 <u>2</u>	<u>5.</u>	Responsible for Overseeing the Maintenance of the Accounting System_
19 20 21	C	The County Department Directorcounty social/human services director shall be responsible for overseeing the maintenance of the County Department county department of social/human services accounting system.
22	а	a—Financial Reports Follow Generally Accepted Governmental Accounting Principles_
23 24 25 26 27 28 29		Each monthly reporting period shall be regarded as an integral part of the fiscal year. Revenues shall be allocated to monthly reporting periods in accordance with generally accepted governmental accounting principles. Expenditures, such as salaries and operating expenditures, shall be allocated to interim periods in which they were incurred. Arbitrary assignment to a monthly period shall not be allowed. The

2	respective staffs for planning purposes and decision-making.
3	d——Annual Financial Statements_
4 5 6 7	The County Department Director The county social/human services director shall be responsible for generating un-audited annual financial statements fully disclosing the financial position of the social/human services fund by March 1 of the subsequent fiscal year
8	3. Federal Compliance on Pass Through Funds The County Departments are responsible
9 10	6. Reporting Period for administering federal Submissions to the Colorado Department of Health Care Policy and Financing
11 12 13 14 15 16 17	Pertaining to administration of Colorado Department of Health Care Policy and Financing programs that involve contracts, grants, block grants, and other agreements and , the county social/human services director shall comply with report to the applicable federal Department at such times and state laws in such manner and regulations even though the funds were passed through form as the Department may from time to time direct. The routine reporting period from the county to the Colorado Department of Health Care Policy and Financing. is a calendar month. The Audit Section Manager of the Colorado Department of Health Care Policy and Financing shall determine the date required to submit financial data for each reporting cycle.
19	1.010. <u>5_6</u> ——County Treasurer_
20	1——County Treasurer Shall Act As Custodian_
21 22 23 24	The <u>County Department treasurer</u> treasurer shall be the treasurer and custodian of the social/human services fund and shall disburse money from the fund only upon distinct <u>County</u> <u>Department county social/human services</u> warrants drawn by the person duly appointed by the <u>County Board. county board of social/human services.</u>
25	2—Monthly County Treasurer's Reports_
26 27 28 29 30 31 32	The <u>County Department county</u> treasurer, or <u>County Department county</u> entity acting as the <u>County Department county</u> treasurer, shall prepare a monthly report which indicates a beginning balance of cash, the amount of monies deposited into the social/human services fund each month, the warrants redeemed by the treasurer or designated redemption entity each month, and an ending cash balance. Alternate forms of tracking the monthly amounts of cash through a redemption entity are also accepted. One example of this is the use of a zero balance account(s) where the balance of this account(s) at any point in time is the amount of unredeemed warrants.
33	3——No County Treasurer's Fee for Social/Human Services Fund_
34 35 36	The <u>County Department treasurer</u> , or <u>County Department county</u> entity acting as the <u>County Department treasurer</u> , shall not collect any fee for the collection or deposit of any monies into the <u>County Department county social/human services</u> fund
37 38	1.010.6_7 — Accounting Systems, Internal Control, Bids, Allocations and Reporting1.010.7.A ——Chart of Accounts_
39 40 41	A chart of account numbering system shall reflect the order of the Statement of Net Assets/Balance Shee and Statement of Activity/Statement of Revenues and Expenditures accounts. The numbering shall start with the accounts that go into current assets, the first section of theyour balance sheet, and end with the

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last category of expenses in theyour income statement.

1	1.010.7	_ <del>B.</del>	-General Ledger_
2	1	-Double	-Entry General Ledger_
3 4 5		general	ounty Department county's social/human services fund shall maintain a double-entry ledger system that is the basis for the accounting system and for financial reporting. The ledger shall be the location in which all of the active accounts are collected
6	2	-Genera	I Ledger in Balance_
7 8		The ger	neral ledger shall be in balance at all times, with aggregate debits equaling aggregate
9	3	–Experie	nced Staff to Maintain the Accounting System_
10 11		-	bunty Department staff experienced in bookkeeping and accounting shall maintain ounting system for the social/human services fund
12	4	–Subsidi	ary Journals_
13 14 15 16 17		a minim earned journal.	ary journals shall be maintained to support the general ledger. The supporting journals at num shall be the general journal, cash receipts journal, cash disbursements journal, revenue journal, electronic benefits authorized journal, and an accounts receivable In an automated accounting system these journals may consist of a distinct code for each journal:_
18		a	-Accounts Receivable Journal_
19 20 21 22			Colorado Department of Human Services automated accounts receivable systems may be used as a subsidiary journal but only if appropriate internal controls are in place at the County Department of Social/Human Services county level for the operation and maintenance of these systems.
23		b	-Cash Disbursement Journal_
24 25 26 27			The warrants issued by the <u>County Department county department of social/human</u> services shall be recorded in the cash disbursement journal in a manner that distinctions shall be shown for administration, specific programs, and those warrant issues which are returns or refunds or other accounts payable transactions.
28	5	-Posting	s Are <u>to</u> Te Be Current_
29 30 31 32		general expend	counting system shall be kept current. Each month's transactions shall be recorded to the ledger as soon as possible after all information is received concerning receipts, itures, disbursements, electronic benefit authorizations, actual revenue, and estimated e, for a month
33	6	-Budget	ary Accounts_
34 35 36 37 38 39		departn Departr County budget	dget amounts for each calendar year shall be entered in the County Department county nent of social/human services general ledger or budget system used by the County nent county. The amounts noted shall reflect the final budget as approved by the Board of Commissioners or other governing body with authority to approve the budget. If the is subsequently revised, the amounts by program shall be posted to the appropriation and ed revenue accounts.
40	1.010.	3 <u>.</u> 7.C.	-Financial Statement Reporting_

1	1	Prepare inle Accordance wWith Generally Accepted Governmental Accounting Principles
2		Financial statements shall be prepared in accordance with generally accepted governmental accounting principles
4	2	Reflect All Financial Activities_
5 6		Financial statements shall reflect all of the financial activities of the County Department. county department of social/human services.
7	3	-Additional Financial Reports_
8 9 10 11 12 13		Additional reports to fully disclose the operations of the <u>County Department county department of social/human services</u> shall be tailored to meet the <u>County Department's county department of social/human service's</u> needs and enhance the ability to make timely and accurate decisions. Reports shall include but are not limited to such items as: comparison of budget to actual for programs or organizational units; efficiencies and economies in operations; and the results of specific programs and activities, as reflected in accomplishments, benefits, and effectiveness; and compliance with grant requirements and administrative policies.
15	1.010.	<u> 2. <mark>7.D.                                   </mark></u>
16	1	Personnel Responsible for Internal Accounting and Administrative Controls_
17 18 19 20 21		The County Board, the County Department Director, County DepartmentThe county board of social/human services, the county social/human services director, county social/human services' managers and supervisors, and employees are all responsible for the internal accounting and administrative control processes within and surrounding the County Department. county department of social/human services.
22		a—Signature Authority_
23 24 25 26 27		The County Department of social/human services shall identify those persons authorized to sign or approve specific documents for another person. The County Department Director county department of social/human services director shall approve of such listings that shall contain the name(s) and manual signature image(s) of those persons delegated signature authority.
28		b—Adequate and Appropriate Personnel_
29 30		There shall be personnel of quality, integrity, and experience commensurate with their assigned responsibilities
31		c—Access to Assets_
32 33		There shall be restrictions permitting access to assets only by authorized persons in the performance of their assigned duties
34	2	-Written Plan of Accounting Controls and Administrative Controls_
35 36 37 38		A written plan of accounting controls and administrative controls shall be on file at the <u>County Department of social/human services</u> . This plan shall reflect the current operations of the <u>County Department county department of social/human services</u> and shall provide for but not be limited to the following:
39		a——Accounting and Administrative Procedures_

1 2		There shall be adequate authorization and procedures to provide effective accounting control over assets, liabilities, revenues, and expenditures.
3		b——Continuous Review of the Plan of Internal Accounting and Administrative Controls_
4 5		There shall be an effective process of internal review and adjustment for changes in operating conditions.
6		c——Purchasing or Procurement Cards (P-Cards)_
7 8 9 10		The <u>County Department Directordirector</u> is responsible for establishing and maintaining written department-specific P-Card program policies and procedures that include, but are not limited to, purchasing approvals, accounting controls, cardholder compliance and training for employees participating in the P-Card program.
11	3—	—Separation of Duties_
12 13		There shall be internal control procedures that include the appropriate separation of duties such as, but not limited to the following:_
14		a—Separation of Duties for the Receipt and Recording of Cash_
15 16		The same employee shall not receive cash, record the receipt, deposit the funds, and make journal and/or ledger entries for cash
17 18		b——Separation of Duties for the Receipt of Negotiable Items and the Control of Negotiable Items_
19 20		The same employee shall not receive negotiable items, dispense these items and control the repository and the inventory of them
21		c_——Separation of Duties, Ordering and Paying for Goods and Services_
22 23 24 25 26		The same employee shall not order, receive, and process payment for goods and/or services. Orders for goods and/or services are to be approved in writing by the <a href="County Department Director county director">County Department Director county director</a> or the director's designee prior to placing such orders. There shall be written approval from the director or the director's designee prior to payment being made for goods and services received.
27		d Security for Computer Systems
28 29 30 31 32 33 34		There shall be sufficient security to safeguard computer hardware, equipment and resources, and to prevent actual and/or potential loss of physical resources. The county department of social/human services is responsible to develop, define, recommend, establish, implement, review, maintain, and enforce policies and procedures relating to physical access to computer hardware, servers, PCs, workstations, terminals, printers, and other equipment physically located at the county department. Confidentiality of data shall follow the guidance of section 1.010.8.F of these rules.
35	4	Effectiveness and Efficiency of Operations_
36 37		There shall be an appropriate balance between accounting controls and administrative controls, and the effectiveness and efficiency of operations.
38	5—	—Reliable Financial Reporting_
39		There shall be systems in place for the accurate and timely compilation of financial reports

1	6	—Compliance with Applicable Laws and Regulations_
2		There shall be a review process to ensure compliance with the many and varied laws, rules and regulations that are included with the administration of federal grants.
4	7—	Record Retention
5 6		Medical assistance data of any form shall be retained for the current year, plus three previous years unless:
7 8		a. There is a written statutory requirement, rule, or regulation available from a county, state or federal agency requiring a longer retention period; or,
9 10		b. There has been a claim, audit, negotiation, litigation or other action started before the expiration of the three-year period.
11	8.	—Official Receipts_
12		a——Consecutively Numbered Receipt Book_
13 14 15		County <u>Departments departments of social/human services</u> shall maintain manual or automated receipt books with receipts numbered consecutively. Manual receipt books shall be pre-numbered.
16		b——Mail Listing of All Negotiable Items_
17 18 19		There shall be a listing at the point the mail is opened for all negotiable receipts. This mail listing shall be prepared by the person opening the mail and by someone other than the bookkeeper/accountant
20		c—Restrictively Endorsed Negotiable Items_
21 22 23		Each County Department shall have a restrictive endorsement stamp and each negotiable item shall be immediately stamped with a restrictive endorsement at the point the mail is opened.
24		dSeparation of Duties for Mail List Preparation and Receipt Writing_
25 26 27		The preparation of the mail and the writing of receipts, whether automated or manual shall be performed by different people. If possible, the monies shall be sent to another person for preparation of the deposit.
28	9—	—Deposit of All Cash_
29 30 31		All cash or negotiable items made payable to the <a href="County Department_county-department-of-social/human-services">County Department_county-department-of-social/human-services</a> shall be deposited directly into the <a href="department-of-social/human-services">department-of-social/human-services</a> shall be department of social shall be departm
32		a——Daily Deposit of All Cash Totaling \$5400 or More_
33 34 35 36		Monies shall be deposited daily unless the total amount received is less than \$5400.00. Once the cumulative amount of monies received equals \$5400 or more, it shall be deposited no later than the next business day. Sufficient security shall be provided to secure cash and negotiable items against theft or loss.
37		b——Cash Receipts Shall Equal Cash Deposits_
38		The cash receipt total shall be the same as the amount deposited

1 -Reconcile the Mail List to the Receipts to the Deposits 2 At least at the end of each month, the mail listing and the listing of receipts shall be 3 reconciled with the amount deposited and any differences shall be noted and reconciled. 4 -Identification of Cash Receipts 5 At a minimum, cash receipts shall include information to distinguish Colorado Department 6 of Health Care Policy and Financing remittances, County Department revenues, 7 plus receipts from individuals, vendors, and other sources.\_ 8 -Maintain a Cash Receipts Journal 9 The County Department The county department of social/human services shall record the 10 monies received for deposit into the social/human services fund on a cash receipts journal. The cash receipts journal shall record the receipt transactions for a calendar 11 12 month. -Receipt of Negotiable Items Not Made Payable to the County Department\_<del>of</del> 13 14 Social/Human Services 15 If the County Department<del>county department of social/human services</del> must accept 16 negotiable items made payable to others, the County Department equation of the county department of 17 social/human services shall initiate a procedure to record the County Department county 18 department of social/human services receipt of the negotiable item, the amount of the 19 negotiable item, the sender, the payee, the reason the transaction must be handled in 20 this way, and the date the negotiable item was forwarded to the payee. All available 21 methods to eliminate or minimize these transactions shall be undertaken by the County Department. county department of social/human services. 22 1.010.10.\_—Bid System\_ 23 24 a. Threshold for Utilizing a Bid System 25 A County Department A county department of social/human services that purchases at one time, 26 supplies, equipment, personal property, or personal services in excess of \$25,000.00 shall use a 27 formal advertising and bidding process to provide, to the maximum extent practicable, open and 28 free competition. If a County Department county department of social/human services is unable to 29 use this process, written justification shall be available at that County Departmentcounty 30 department of social/human services giving the facts related to the purchase and the inability to 31 advertise and seek bids. 32 —Groups of Items Totaling \$25,000 or More 33 Purchases, including a group of items or services from one vendor, at one time, that 34 equals or exceeds \$25,000.00 are defined as a purchase of one item or service. 35 2. 11. Reporting to the Colorado Department of Health Care Policy and Financing 36 Required Use of Statewide Automated Systems 37 County departments of social/human services shall use the State of Colorado automated 38 statewide client and/or provider information systems. These systems are designed to 39 collect and store program data; assist with eligibility and payment determinations; 40 generate forms and reports; create electronic benefit authorizations; and add to, delete, or make changes to the information on file. 41

1	<del>b.</del>	Reconciliation of County Information with Statewide Financial Automated Systems
2 3 4 5 6 7		The County Department of social/human services reimbursement or billing will be based on the information that is transmitted by these statewide-automated tracking systems to the Colorado Department of Human Services financial reporting system. The County Departments of social/human services shall reconcile their own information with the expenditures, reimbursements, and billing information documented in the statewide automated tracking systems and the State financial reporting system.
8	<u>3. c. </u>	—Correct Coding of Information_
9 10 11 12		<u>The County Departments of social/human services</u> shall correctly code all information reported to the Colorado Department of Human Services <u>and the Department of Health Care Policy and Financing</u> . These codes determine whether the expenditure falls within budgetary allocations, disregards budgetary maximums or is a special project.
13		a. i) Reimbursable and Non-Reimbursable Costs_
14 15 16		Some costs have a reimbursable portion and a non-reimbursable portion. <u>The County Department of social/human services</u> shall split and appropriately code these costs for reporting in the County Financial Management System
17	<u>4. d.</u>	Reporting of Refunds_
18 19 20		All refunds collected for previously reimbursed expenditures shall be reported in the County Financial Management System. This reporting shall follow the procedures of the statewide automated tracking systems and/or the financial reporting systems
21	<u>5. e.</u>	-Over-collections_
22 23 24 25		If the <u>County Department county department of social/human services</u> collects more money from a payer than the amount established as due, a <u>County Department county</u> warrant shall be issued to the payer to repay this over-collection within 10 business days of determining the over-collection.
26	1.010.	11. 7.E. Balance Sheet Accounts_
27	1	_Social/Human Services Fund_
28 29		A fund to be known as the county social/human services fund shall be established and maintained in each of the counties of the State of Colorado
30		a—Separate from Other Funds_
31 32 33		The social/human services fund in each <u>County Departmenteeunty</u> shall be accounted for separately from any other funds in the <u>County Departmenteeunty</u> so that the cash balance in the <u>county</u> -social/human services fund can be determined at all times.
34		b——Special Revenue Fund_
35 36 37		The county social/human services fund shall be maintained as a special revenue fund and used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes.
38		
39		c——Includes All Medical Assistance_

1 2 3	The county social/human services fund shall include all money appropriated by the board of county commissioners for Medical Assistancemedical assistance administration and related purposes.
4 5	<ul><li>d——Includes All Colorado Department of Health Care Policy and Financing and Federal Funds_</li></ul>
6 7 8 9 10	The county social/human services fund shall include all moneys allotted, allocated, or apportioned to the County county by the Colorado Department by the State Department of Health Care Policy and Financing. These funds are granted by the State of Colorado and by the federal government for Medical Assistancemedical assistance administration and related purposes and paid to the County Department county by the State Colorado Department of Health Care Policy and Financing.
12	e——Composition of the Social/Human Services Fund_
13	The fund consists of:_
14	i)_——Assets,_
15	ii)_——Liabilities,_
16	iii)_——Approved <mark>b</mark> Budget, and_
17	iv)_——Fund bealance (surplus or deficit of local revenues, both current and prior year).
18	2——Cash, Warrants and Electronic Benefits Authorized_
19	a—Cash Reconciliation(s)_
20	i)_——Performed <u>w</u> ₩ithin 30 Days_
21 22	All cash accounts are to be reconciled each month within 30 days of the end of each month
23 24	ii)_——Send Reconciliation to the <u>StateColorado</u> Department_ <del>-of Health Care Policy and Financing</del>
25 26 27 28	A copy of the December 31 cash reconciliation(s) report shall be submitted to the <a href="StateColorado">StateColorado</a> Department-Health Care Policy and Financing, Audits Department, 1570 Grant Street, Denver, CO 80203-1818 or submitted electronically to HCPFAudit@hcpf.state.co.us by March 1 of each year
29	iii)_——Warrants Redeemed List_
30	A redeemed warrant listing(s) shall be retained or alternative procedures should
31	be in place to reconcile the cash balance of the social/human services fund. The
32	reconciliation of the fund shall be based on warrants written and warrants
33	outstanding along with other reconciling items to agree the book balance of the
34 35	cash in the account with the actual cash balance of the social/human services fund
36	
37	iv)_——Retain Redeemed Warrants_
38 39	redeemed, and available for audit. A facsimile listing of redeemed warrants
<b>3</b> 3	provided by the financial institution shall be acceptable

1	b	—Date of Warrant Issue_
2		The date of issue on a warrant must be on or before the date of mailing
3		i)_——Delivery_
4 5 6 7 8		On the established pay date, all <u>memberclient</u> and vendor warrants shall be mailed to the last known address of the payee. <u>MemberClient</u> and vendor warrants shall not be hand delivered to payees. Employee compensation or employee travel reimbursement may be hand delivered with appropriate internal control surrounding the delivery
9	C	—Warrant Redemption Period of 180 Days_
10 11 12 13		Each warrant drawn on and issued from the county social/human services fund shall bear a notation clearly printed in a prominent position upon its face, stating that the warrant is void after a predetermined number of days, for example: "Void after 180 days from issue date."_
14		i)_——Exception to Rule_
15 16 17		The County Departments departments of social/human services shall not have the option of using a time period longer than 180 days for canceling warrants but may use a shorter period of time for cancellation of the warrants.
18		ii)_——Canceling Warrants_
19 20 21 22 23 24		Any warrants outstanding after the specified time period shall be canceled in accordance with the <a href="County Departmentcounty">County Departmentcounty</a> internal control procedures or by resolution of the <a href="County Boardcounty board of social/human services">County Boardcounty Boardcounty board of social/human services</a> at their next <a href="County Boardcounty social/human services board">County Boardcounty social/human services board</a> meeting with the stipulation that should such warrant be presented for payment, a new warrant shall be issued.
25		iii)_——Stale Dated Warrants_
26 27 28		A stop-payment order will be issued to the County Department treasurer of County Department county redemption entity at the time the warrant cancellation resolution is passed.
29	d	-Forged Warrants_
30		i)_——County Procedure_
31 32		Disposition of the forged warrant shall follow whatever steps are available at the County Department level to recover the amount of the forged warrant
33		ii) New Deisele weekle
34 35 36 37 38		ii)_——Non-Reimbursable_  The expenditure as a result of a forged warrant is non-reimbursable. If the amount is collected (from the forger or through return through the banking system) the refund is not reported through the County Financial Management System
39	1.010. <u>12</u> <del>7.F</del>	-Trust Accounts_

1 -Responsibility 2 All trust accounts arising from the State Department of Health Care Policy and Financing 3 programs shall bear the name and the title of the director of the County Department tourty 4 department of social/human services as trustee for the recipient. Withdrawals from savings, 5 checking or investment accounts shall require two signatures, neither of which can be the 6 caseworker or the bookkeeper. They may be the business office supervisor and director or 7 director designee, or the caseworker supervisor and director or director designee. Shortages in 8 trust accounts are the responsibility of the County Department. county department of 9 social/human services. 10 -Trust Accounts Usage\_ a.\_-11 -Deposits All trust account funds shall initially be deposited with the County Department europe 12 treasurer with the understanding that it is to be deposited where it can draw interest. 13 14 -Document Security All savings account passbooks, blank checks, checkbooks, bonds, all other securities 15 and any other documentation that could provide access to a trust account shall be kept in 16 17 a secure place. 18 -Checking Accounts 19 When a memberelient has monthly needs, the trust account funds may be held in a 20 checking account. When it is determined that the checking account contains more than is 21 reasonably needed for the current month's needs, the excess shall be deposited in an 22 interest bearing account.\_ 23 -Documentation 24 Documentation must exist for all transactions of the trust account(s). Withdrawals from 25 trust accounts shall be documented by use of a disbursement request form developed by 26 the County Department. county department of social/human services. 27 -Termination e. -28 Termination of trust accounts shall be documented on a notice to terminate trust account 29 form. The form shall be prepared by a caseworker/technician indicating the fact that all 30 payments are to cease on a given date and indicating the disposition of the funds. 31 32 -Reconciliations All trust accounts shall be reconciled each month and the business office shall prepare a 33 34 monthly trust account status report 10 working days after the close of the month's 35 business. If all activity is limited to saving account interest earnings, quarterly status 36 reports are acceptable. 37 -Commingling 38 Multiple trust accounts may be held in one account. The monthly reconciliation shall 39 indicate that the adjusted bank balance will cover the positive balances of all the 40 individual trust accounts.

1	3——Trust Accounts Recorded in the General Ledger_
2 3 4	Trust account deposits, withdrawals, and balances shall be recorded in a general ledger account(s). The general ledger account(s) shall, at a minimum, be updated at the conclusion of each month's business
5	1.010. <u>13. <mark>7.G.</mark></u> Accounts Receivable_
6	1——Conflict with Accounts Receivable Program Rules_
7 8	If the accounts receivable rules of a program are in conflict with these financial rules, the program rules on accounts receivable shall be followed instead of this section 1.010.7.G
9	2—Establish Accounts Receivable_
10 11 12	<u>The County Department of social/human services</u> shall establish recoveries due from <u>members</u> clients, providers, vendors, and employees for all program and administrative areas in a manner consistent with program rules.
13	3—Interest Payment on Delinquent Accounts Receivables_
14	a—_Statutory Interest_
15 16	If permitted by program rules, a delinquent receivable not already assigned an interest rate may be assessed interest at the statutory rate as set by Section 5-12-102, C.R.S
17	b——Interest Begins on Forty-Sixth Day <u>a</u> After Notice_
18 19 20	If no time for payment has been provided for in writing and interest is assessed, interest on the unpaid balance shall be calculated beginning with the forty-sixth day after the notice has been given that the receivable is due and payable
21	c—Interest Stated Separately_
22 23	Interest liability incurred shall be presented on each billing statement as a separate amount from the original amount due
24	4——Monthly Billing for Accounts Receivable_
25 26 27	The billing shall be supported by the detail of the amount owed, prepared by the <a href="County Department county department of social/human services">County Department county department of social/human services</a> referencing the delinquent receivable, the number of days of interest to be paid if applicable, and the interest rate if applicable.
28	5——Aging Accounts Receivable_
29 30	Each month every account receivable shall be aged in increments of 1-30 days past due, 31-60 days past due, 61-90 days past due, and over-91 or more days past due.
31	a—Referral of Accounts Receivable to a Collection Agency_
32 33	When a County Department has exhausted its collection resources on a claim, the claim shall be referred to a collection agency and written off
34	6——Assignment of MemberClient Benefits_
35 36 37 38	No assistance payments made to an eligible recipient shall be transferable or assignable at law or in equity, and none of the money paid or payable under these rules this article shall be subject to execution, levy, attachment, garnishment, or other legal process or to the operation of any bankruptcy or insolvency law.

1	7—	Accounts Receivable Recorded in the General Ledger_
2 3 4		The total amount of recoveries due shall be recorded in the County Department's county department of social/human service's general ledger accounting system. The account will be adjusted at a minimum each quarter, reflecting additional amounts due and collections received.
5	8	_Accounts Receivable, Subsidiary Journal_
6 7 8		The County Department The county department of social/human services shall maintain detailed subsidiary journals and the total of the subsidiary journals must equal the amount(s) recorded in the general ledger accounting system for accounts receivable
9	1.010.	14. 7.H. Fixed Assets_
10	1	County Responsibility_
11 12 13 14		Each County DepartmentEach county department of social/human services shall be responsible for ensuring that all capitalized equipment is properly accounted for when acquired, annually inventoried, safeguarded throughout its useful life, and properly accounted for at the time of disposal.
15	2	-Inventory_
16 17 18 19 20 21		The <u>County Department</u> county department of social/human services shall be responsible for an annual inventory of property, both real and personal, belonging to the <u>County Department</u> county department of social/human services. An inventory shall be required only with respect to items of property having an original cost that equals or exceeds \$5,000.00. For control purposes a <u>County Department</u> county department of social/human services may establish an amount less than \$5,000.00.
22	3	Property Records_
23 24		Each County Department of social/human services shall maintain detailed property records disclosing the:
25		a—Date acquired,_
26		b—Cost of the fixed asset or value at the time of donation,_
27		c—Specific program fund or cost pool used to acquire the fixed asset,_
28		d——Any alterations made to the fixed asset, and_
29		e——The physical location of the fixed asset
30	4	—Useful Life, Use and Disposal_
31		a—Useful Life_
32 33 34 35 36		The fixed asset acquired must be used by, and in, the County Department county department of social/human services for the useful life of the asset. Useful life will be the same as defined by the Internal Revenue Service for straight-line depreciation for that class of asset as discussed in the Internal Revenue Manual 1.35.6, Property and Equipment Accounting (2019), which is hereby, incorporated by reference.
37		b. ——Use for the County Department -of Social/Human Services

1 2 3 4		If the fixed asset is removed from the County Department county department of social/human services, sold or traded before the useful life is exhausted, the prorated cost of the remaining useful life is to be refunded to the original funding source for the asset
5		c——Discontinuance of Program_
6 7 8		If fixed assets were purchased for a program that has been discontinued, the assets may continue to be used for the benefit of the other federally funded programs that are administered by the <a href="County Department">County Department</a> . <a href="County Department">County Department</a> . <a href="County Department">County Department</a> .
9		d—Credit to the Original Funding Source_
10 11		Upon fixed asset disposal, the trade-in value or scrap value is to be reported as a credit to the original funding source of the asset
12	5	—Recorded in the General Ledger_
13 14 15		The total dollar amount of fixed assets shall be recorded in the general ledger and shall be supported by and agree to the detailed property records that disclose the funding source of the assets
16	6—	—Donated Fixed Assets_
17 18 19		Fixed assets donated to a <u>County Department of social/human services</u> shall be recorded at the fair market value on the date of the gift and treated as purchased equipment for inventory and accounting purposes.
20	7	Leased Fixed Assets With No Intent to Purchase_
21 22		The fixed asset so acquired must be used by, and in, the County Department of social/human services for the term of the lease
23		a—Interest_
24 25		Interest is allowable per the restrictions found in this rule manual, <u>section</u> <u>1</u> section1.010.7.G(3)(a)
26		
27		b——Allowable Cost in a Sale and Leaseback_
28 29 30		Costs under sale and leaseback arrangements are allowable only up to the amount that would be allowed had the <a href="County Department county department of social/human services">County Department county department of social/human services</a> continued to own the fixed asset.
31		c—Limit on Amount of Reimbursement_
32 33 34		Fixed assets rented by the <u>County Department county department of social/human</u> services with no intent to purchase are reimbursable only up to the amount of the annual depreciation had the <u>County Department county</u> purchased the asset
35	8—	—Capital Lease of Fixed Assets_
36 37 38		Costs under leases, which are required to be treated as capital leases under generally accepted governmental accounting principles, are allowable only up to the amount that would be allowed had the <a href="County Department county">County Department county</a> purchased the fixed asset on the date the lease agreement

1 2		s executed. This amount would include expenses such as depreciation or use allowance, intenance, and insurance
3	1.010. <u>15.</u> 7	<del>'.l.</del> Revenue and Expenditures_
4	1——Co	unty Tax Revenue_
5 6 7	of	e County Departmentcounty government, through the budget process, determines the amount County Departmentcounty tax revenue that will be deposited into the social/human services ad during a calendar year.
8	a	Apportioned Taxes_
9 10		County tax revenue apportioned to the social/human services fund includes but is not limited to:_
11		i)_——Levy on assessed valuation of property, and_
12		ii)_——Specific ownership taxes
13	b	——Deposits are Revenues_
14 15 16 17		The County Department The county department of social/human services shall record the actual deposits made each month to the social/human services fund from information furnished by the County Department reasurer. No calculation of earned revenue from County Department sources is necessary month by month.
18	2—_Mis	scellaneous Revenue_
19	a	Revenue from Social/Human Services Costs_
20 21 22 23		All revenue received by a County Department of social/human services, as a result of part or all of the costs being borne by a social/human services program, shall be deposited into the County Department social/human services fund.
24		
25	b	Donations and Gifts_
26 27 28 29		Unrestricted bequests, gifts or donations to the <a href="County Department-county-department-of-secial/human-services">County Department-county Department-county Department of social/human-services</a> is invested and the income from the investment is not restricted, such income is a source of local revenues.
30	3——Sta	ate and/or Federal Revenue and Payables_
31	a	——Monthly Posting to the General Ledger_
32 33 34 35		Accounting entries to record the <u>County Department county department of social/human services'</u> calculation of the monthly earned revenues and electronic benefit authorization payables shall be posted monthly to the <u>County Department county department of social/human services</u> general ledger.
36	4——Ex	penditures_
37 38	a	Expenditures, Basis of Claims for Reimbursement, and Factors Affecting Allowability of Costs_

1 2	To be allowable for reimbursement under Federal awards, expenditures reported in the County Financial Management System shall meet the following general criteria:
3	i)_——No Provision for Profit_
4 5	Reimbursable expenditures shall be based on actual cost with no provision for profit or increment above cost
6	ii)_——Expenditures shall be based on Actual Costs_
7 8	Reimbursable expenditures shall be an actual cost and not a cost based on an average, allocated, anticipated or budgeted cost
9	iii)_——Expenditures Shall Not Be Prohibited_
10 11	Reimbursable expenditures shall not be those prohibited under federal, State, or local, laws, rules, and regulations
12	iv)_——Expenditure Policies, Regulations, and Procedures Shall Be Applied Uniformly_
13 14 15	Reimbursable expenditures shall be consistent with policies, regulations, and procedures that apply uniformly to State and federal awards and other activities of the <a href="County Department.county">County</a> .
16	1)_——Expenditures Shall Have Consistent Treatment_
17	Expenditures shall be accorded consistent treatment.
18 19 20	A cost shall not be assigned to a federal award as a direct cost if any other cost incurred for the same purpose in like circumstances has been allocated to the federal award as an indirect cost.
21	
22 23	Expenditures Shall Comply With Generally Accepted Accounting     Principles_
24 25 26 27 28	Expenditures shall, except for provisions in Office of Management and Budget Uniform Guidance or the US Department of Health and Human Services 45 part 75 Financial Guidance Circular A-87, incorporated by reference, be determined in accordance with generally accepted governmental accounting principles.
29	v)_—Expenditures Shall Only Be Used Once as a Match_
30 31 32	Expenditures shall not be included as a cost or used to meet cost sharing or matching requirements of any other federal award in either the current or a prior period, except as specifically provided by federal law or regulation
33	vi)_——Expenditures Shall Be Net of Applicable Credits_
34	1)_——Net of All Credits_
35 36 37 38 39	Expenditures shall be claimed net of all credits, including but not limited to, volume and cash discounts, refunds, rental income, trade-ins, scrap sales, rebates or allowances, recoveries or indemnities on losses, insurance refunds, adjustments of overpayments, and erroneous charges.

1 2	<ol> <li>In Some Instances, the Amounts Received from the Federal Government_</li> </ol>
3	Shall Be Treated as Applicable Credits_
4 5 6 7 8 9	In some instances, the amounts received from the Federal government to finance activities or service operations shall be treated as applicable credits. Specifically, the concept of netting such credit items, including any amounts used to meet cost sharing or matching requirements, should be recognized in determining the rates or amounts to be charged to federal awards.
10	vii)_——Expenditures Shall Be Necessary and Reasonable_
11 12 13	Expenditures shall be necessary and reasonable for proper and efficient performance and administration. A cost is reasonable if, in its nature and amount it meets all the following criteria:
14	1)_——Expenditures Shall Be Compared to Market Prices for Reasonableness_
15 16	Expenditures shall be compared to the market prices for comparable goods or services as a test for reasonableness
17	2)_——Expenditures Shall Be Ordinary and Necessary_
18 19 20	Expenditures shall be of a type generally recognized as ordinary and necessary for the operation of the governmental unit or the performance of the federal award
21	
22 23	Expenditures Shall Meet Standards Such as Sound Business Practices and Arms-Length Bargaining_
24 25 26 27	Expenditures shall have restraints or requirements imposed by such factors as: sound business practices; arms-length bargaining; federal, State and other laws and regulations; and, terms and conditions of the State and/or federal award.
28 29	4)_——Expenditures Shall Be the Same as Would Be Incurred by a Prudent Person_
30 31 32 33 34	Expenditures shall not exceed that which would be incurred by a prudent person under the circumstances prevailing at the time the decision was made to incur the cost. A prudent person is one who considers their responsibilities to the governmental unit, its employees, the public at large, and the federal government
35	b——Legal Settlements_
36 37	Legal judgments and settlements against County Departments county departments of social/human services are not reimbursable
38	5——Documentation of Expenditures_
39 40	To be allowable for reimbursement under federal awards, expenditures reported in the County Financial Management System shall meet the following criteria:

1	a—Documentation to Support Expenditures_	
2 3 4 5	<ul> <li>vendor's invoice, and a signed commitment</li> <li>disbursement are documents supporting ex</li> </ul>	ion of the receipt of the goods or services, the twoucher or signed approval to pay for each spenditures and must be retained and
6	6 i)_——Prior Authorization_	
7 8 9	8 similar form of prior authorization. I	zed by a signed requisition, purchase order, or f the purchase is for a monthly recurring rization shall be attached to the billing.
10 11		Ordering, for Receiving and for Processing
12 13 14 15	receiving or the person processing receiving the goods/services shall receive the goo	services shall not be the same person the payment for them. Likewise, the person not be the same person processing the
16	16	
17	17 iii)_——Receiving Reports_	
18	1)_——Proper Receiving Report_	
19 20 21 22 23 24	services such as a receivir receive the goods or servic quantities received, any un specifications, prior to a vo	umented by evidence of the receipt of goods or ag report signed by an employee authorized to sees. A receiving report shall include; actual ssatisfactory condition, and compliance with sucher being processed for payment and shall packet.
25	25 iv)_—Verification of Vendor's Invoice_	
26 27 28 29 30	27 authorization, notation of receipt of 28 extensions. The invoice should be 29 Any discounts for prompt payment	ed by checking for proper purchase goods/services, correct addition, and signed by the person verifying its accuracy. or volume purchase shall be reported as a
31	31 v)_—Commitment Vouchers_	
32 33 34	33 department of social/human service	made unless the County Departmentcounty es director or the director's designee has emmitment voucher or invoice.
35	35 6—Employee Salary and Benefits_	
36 37		
38	38 a—Documentation of Employee Salary and Be	enefits_
39 40		

1 2 3 4	records. County <a href="Department_department_of-social/human-services">Department_depa</a>
5	i)_——Documentation of Employee Salary and Benefits_
6 7 8 9 10	County Departments shall have records documenting all personnel actions including, but not limited to, appointments and separations, employee salary level, transfers, demotions, funding changes, pay increases, promotions, terminations, title changes, attendance and leave records, longevity or other circumstances affecting employee compensation.
11	ii)_——Controls Over Employee Salary and Benefits_
12 13	Adequate controls shall be maintained to initiate changes in salary due to promotion, longevity or other circumstances affecting employee compensation
14	b—Employee Wage Assignments_
15 16	County <u>Department department of social/human services</u> employee wages are subject to execution, levy, attachment, garnishment, or other legal processes
17	c—Leave Records_
18 19	All <u>County Departments</u> county departments of social/human services shall maintain records of all leave both accrued and taken
20	d. Standards for documentation of personnel expenses
21	Personnel expenses shall:
22 23	<ul> <li>i) Be supported by a system of internal controls which provides reasonable assurance that the charges are accurate, allowable and properly allocated.</li> </ul>
24 25	ii) Reasonably reflect the total activity for which the employee is compensated not to exceed 100% of compensated activities
26 27 28 29 30	iii)- Have supporting documentation for the distribution of the employee salary or wages among specific activities or cost objectives. This includes personnel activity reports such as 100% time reporting, prescribed certifications or equivalent documentation that support the records as required by HHS Financial Guidance 45 part 75, §75.460 Compensation - personal services.
31	e—Employee Training_
32	i)_——Training Purpose_
33 34 35	Training functions shall be held to achieve program objectives, develop employees, enhance employee's job performance, and shall be limited to reasonable and actual costs.
36	ii)_——Training Attendance_
37 38	The attendance of employees at training functions shall include only those individuals related to the purpose of the function
39	iii)_——Training Functions Shall Be Documented_

1 2	Training functions shall have a written agenda, study materials, and be led by an identified presenter
3	1.010. <u>16.</u>
4 5 6	The County Departments shall adhere to all county guidelines for contract processes and procedures. In the absence of county procedures, the County Department shall follow State contract process and procedures pursuant to 1 CCR 101 through 1 CCR 109.
7 8	To be allowable for reimbursement under feederal awards, expenditures for contracts reported in the County Financial Management System shall meet the following criteria:
9	1——Contract Intent_
10 11 12 13	<u>Each County Department</u> <u>Each county department of social/human services</u> shall be responsible for assuring that the contracts they initiate are within the intent of the funding source and that the contract is necessary and is the most economical and efficient means for accomplishing the identified tasks.
L4	2——Interagency Contracts_
L5 L6 L7	Formal agreements between two agencies, sometimes referred to as "Interagency Agreements,"; "Memoranda of Understanding,", or "Memoranda of Agreement" are to be treated as if they are contracts.
L8	3——Contracts Legality_
19 20 21	The County Department The county department of social/human services shall be responsible for assuring that all constitutional, statutory, regulatory, and grant requirements have been met prior to signing a contract.
22	4——Protection of Interests_
23 24 25 26	A <u>County Department county department of social/human services</u> shall negotiate and process a contract when protecting the interest of the <u>County Department county</u> can only be accomplished by using a contract. When questions arise in this area, the <u>County Department county's</u> legal representative should be contacted for assistance.
27	
28	5——Advance Payments/Retainers_
29 30 31 32 33	Contracts and other commitment vouchers shall not provide for advance payment for goods and/or services unless it is an established industry standard or unless the party to the contract provides a benefit to the <a href="County Department county">County Department county</a> at least equal to the cost and risk of the advance payment. Any advance payment made on a contract shall require the written approval of the chairman of the <a href="County Board county social/human services board">County Board county social/human services board</a> , or an authorized delegate.
35	6—No Personal Benefit_
36 37	The County Department signatories of a contract shall have no personal or beneficial interest whatsoever in the goods or services described in the contract.
38	7——Contracts at a Minimum Shall:_
39	a——Be in Writing_

1		All contracts at a minimum shall be prepared in writing
2	b <del></del>	—Specifically Identify the Parties to the Contract_
3		All contracts at a minimum shall specifically identify the parties to the contract
4	c	—Contain a County Fiscal Year Restriction_
5		All Contracts shall contain a fiscal year restriction such as:_
6 7		"This contract is subject to and contingent upon the continuing availability of budgeted County Department funds for the purposes hereof."_
8	d	Contain a Restriction Regarding the Availability of State and/or Federal Funds_
9		Contracts shall contain a restrictive clause involving State and or federal funds such as:_
10 11		"This contract is subject to and contingent upon the continuing availability of State and or federal funds for the purposes hereof."_
12	e	—All Contracts Shall Contain Provisions for:_
13		i)_——Statement of Work;_
14		ii)_——Payment terms, including maximum dollar amount;_
15		iii)_——Performance period (contract beginning and end dates); and_
16		iv)_——General terms and conditions
17	f	Request Payment at Least Monthly_
18 19 20 21 22		Contractors shall bill for goods or services at least monthly. Goods or services performed must be identified in detail. Contracts shall specify that all parties to the contract shall maintain, for audit purposes, documentation to support expenditures claimed under the contract. Payments made should be coded to account categories that identify the type of expense being paid.
23	g	—Define Breach of Contract_
24 25		The County shall define breach of contract and include available remedies in the contract.
26	h	—State a Preference for Colorado Labor_
27 28 29		Pursuant to Sections 8-17-101 and 8-17-102, C.R.S., a preference for Colorado labor is applicable if the contract is for public works and is financed in part or in whole with State funds.
30	8—Contra	act Review_
31	a—	—Contract Monitoring_
32 33		The County shall have a monitoring system to assure that expenditures claimed are within the terms of the contract
34	b	—Review for Availability of Funds_
35 36		Before the execution of a contract, the County Department Director county department of social/human services director or a delegate shall review the contract for completeness

1 2		and to ensure that funds are available to cover the contract liability; written evidence of the director's or delegate's review shall be maintained with the contract.
3	c	Review for Compliance_
4 5 6 7 8 9		Before execution of a contract, the <u>County Department Director</u> county department of social/human director or delegate shall categorize the contract according to risk using the State Controller's "Review and Approval of State Contracts" criteria or criteria established by written policy of the <u>County Department county department of social/human services</u> director. The <u>County Department county's</u> legal representative shall review all high risk contracts to include compliance with:
10		i)_——The <u>f</u> Federal and the State constitution,_
11		ii)_——Federal and State laws,_
12		iii)_——Federal and State rules and regulations,_
13		iv)_——Executive orders, and_
14 15		v)_——The authority of the County Department of Social/Human Services social/human services to enter into the contract.
16 17 18		The County Department The county department of social/human services shall maintain written documentation of the risk analysis of the contract as well as a copy of the results of the written legal review in the contract file.
19		
20	d	Delegation of the Contracting Authority_
21 22 23 24 25 26 27		Under certain circumstances the <u>County Department Director</u> county department of social/human services director may delegate, in writing, authority to execute contracts. Delegation of the <u>County Director</u> secunty director's signature authority does not eliminate the requirement that all contracts have a risk analysis and, if required, legal review, or exempt any <u>County Department</u> department of social/human services from securing the required approval from the chairman of the <u>County Board</u> . county social/human services board.
28	9—Contra	ct Signature Approval_
29	a—	Signature Authority_
30 31 32 33		The chairman of the <u>County Board</u> county social/human services board or a designee shall sign all contracts on behalf of the <u>County Department.county department of social/human services.</u> Delegated authority shall be in writing and maintained for audit purposes
34	b	-Original Signatures_
35 36 37 38		It shall be the responsibility of the contracting <u>County Departmenteounty</u> to obtain original or legally accepted signatures of all parties to the contract and to retain at least one contract that contains the original or legally accepted signatures of all of the contracting parties
39	10. ——Requir	ed for Personal Services

1 2 3 4 5 6 7 8	Contracts shall be required when a <a href="County Department county department of social/human services">Countracts</a> purchases personal services that are provided in a relationship other than that of employee-employer. Personal service contracts include maintenance and service agreements, including but not limited to, legal services, management services, extensions of <a href="County Department county department of social/human services">County Department county department of social/human services</a> staff, other public or private agencies, automated data processing services, and training by other than <a href="the-colorado Department of Human Services">the-colorado Department of Human Services</a> , or another <a href="County Department department of social/human services">County Department department of social/human services</a> staff
9	a—Contract Provision for Personal Services in excess of \$100,000_
10 11 12	To be included as a reimbursable expense from the <u>State</u> Department of <u>Health Care</u> Policy and Financing, personal services contracts over \$100,000 shall include all of the <u>following</u> contract requirements: of <u>Section 24-103.5-101 C.R.S.</u> as follows:
13 14	i)_——Performance measures and standards developed specifically for the contract by the administering County;_
15 16	ii)_——Accountability standards requiring regular vendor reports on achievement of the specified performance measures and standards;_
17 18 19	<ul> <li>iii)_——Payment provisions allowing the County to withhold payment until successful completion of all or specified parts of the contract and requiring prompt payment upon successful completion;</li> </ul>
20 21 22	iv)Monitoring requirements specifying how the County and the vendor will evaluate each other's performance, including progress reports, site visits, inspections, and reviews of performance data; and _
23	v)_——Processes for resolving disputes between the County and the vendor
24	b. Contract for Legal Services
25 26 27 28	Contracts for legal services that provide for a set monthly fee shall contain a reconciliation clause that requires an annual rebate to the county department of social/human services if the hours expended on social/human services cases is less than the predetermined number at the contract-specified hourly rate.
29	11— Contract with the District Attorney
30 31 32 33 34	Pursuant with Section 25.5-1-115, C.R.S., the county department of social/human services shall negotiate a contract with the district attorney and pay expenditures incurred by the district attorney's office in investigating and prosecuting any person who has fraudulently obtained medical assistance. Costs of the District Attorney's office for training county department of social/human services staff are also allowable.
35	12. Required for Lease/Rent_
36 37 38	A County Department A county department of social/human services shall negotiate and process a contract when leasing land, buildings, or other office or meeting space when the rental is for more than thirty days or for an amount more than \$5,000.00.
39	123—Required for Capital Construction/Maintenance_
40 41	A County Department A county department of social/human services shall negotiate and process a contract when expending capital construction or maintenance funds in excess of \$5,000.00.

1	13. Compliance with Laws
2	Existing laws, rules and regulations cannot be overridden by terms in a contract or a memorandum of understanding.
4	1.010. <u>17. <mark>7.K</mark> Travel_</u>
5 6 7	The County Department shall adhere to all county guidelines for travel policies and reimbursement procedures. In the absence of county policies and procedures, County Departments of Social/Human Services shall follow State travel policies and procedures pursuant to 1 CCR 101-1, Chapter 5, Rule 5-1.
8 9	1. ——To be allowable for reimbursement under Federal awards, travel expenditures reported in the County Financial Management System shall meet the following criteria:
10	a——General_
11 12 13 14	All costs for travel not directly related to case workers or <a href="mailto:memberclient">memberclient</a> activity shall be preapproved by the employee's supervisor and the <a href="County Department">County Department</a> <a href="Director.social/human services department director.">Director.social/human services department director.</a> Appropriate supporting documentation shall be maintained by the supervisor prior to travel
15	b——Travel Policies Shall Be Consistent Throughout the County_
16 17 18	The travel policies for County Department departments of social/human services employee reimbursement for lodging, meals, and transportation shall be consistent with those policies in the county's other departments, offices, and divisions.
19	c—Travel Expense as Part of Another Fee_
20 21 22 23 24	If travel expenses (meals, lodging, transportation, etc.) are included in conference fees, registration fees, or are otherwise furnished at no additional cost to the traveler, no reimbursement shall be made for these items. If, however, a meal included in a commercial transportation ticket is not adequate, and the traveler incurs an additional meal expense, reimbursement may be claimed at the authorized rate for that meal.
25	d—Travel Reimbursement for Only County Business_
26 27 28 29 30	Lodging, meals, and other reimbursable travel expenses shall only be reimbursed for the period of time necessary for the traveler to accomplish the <a href="County Department county's">County Department county's</a> business. When a traveler uses an alternate method of transportation, which is authorized by the approving authority, any additional time required to complete the <a href="County Department county's">County Department county's</a> business shall be charged to approved leave
31	e——Limited Time for Reimbursement_
32 33	Reimbursement for travel and related expenses is available for the current month (month being paid) and two preceding months
34	2——Transportation_
35 36 37 38	Transportation costs charged to the <u>State</u> Department of <u>Health Care Policy and Financing</u> shall be for <u>the</u> benefit of the <u>State</u> Department of <u>Health Care Policy and Financing</u> and shall conform to the State of Colorado Fiscal Rules, <u>1 CCR 101-1</u> , <u>Chapter 5</u> , Rule 5-1 (Travel) (2021), which is <u>hereby</u> , incorporated by reference.
39	a——Reimbursement for the Most Economical and Efficient Means Available_

1 2 3			Transportation shall be completed using the most economical and efficient means available that will satisfactorily accomplish the <a href="County Department county department of social/human services">County Department county department of social/human services</a> ' business.
4		b	–Documentation of Trip_
5 6 7 8 9			Sufficient documentation of the purpose and the cost of the trip shall be included with the travel expense form. If the purpose of the travel is not solely for business purposes, the individual involved shall make a reasonable allocation of the expenses and the travel reimbursement request shall contain sufficient documentation to indicate the allocation made and the basis for the allocation
10		c	–Mileage Rate_
11 12 13 14 15 16 17			Reimbursement of vehicle transportation shall be not be greater than the standard mileage rate for business established by the US Internal Revenue Service. For state employees. This mileage rate is to cover all ownership and operating costs of the vehicle. The County Department shall adhere to all county guidelines for mileage reimbursement. If a county department does not have an established policy they must follow the State Travel policy at Section 24-9-104, C.R.S. , such as depreciation, use allowance, insurance, repairs, maintenance, gas, oil, tires, etc.
18		d	-Transportation Does Not Include Employee's Spouse or Other Non-County Employee_
19 20			Reimbursable costs shall not include the cost of an employee's spouse or other non- County Department county employee(s) accompanying the employee on a business trip.
21		e	Only One Reimbursement per Vehicle_
22 23 24			When two or more people travel together in the same personally owned and operated automobile, only the employee responsible for the automobile shall be allowed mileage reimbursement
25	3	_Lodgin	9_
26		a	-Lodging Receipt_
27 28			Receipts for lodging shall be obtained and submitted with the travel expense form. The actual lodging receipt is required. Charge slips are not sufficient
29		b	-Travel Reimbursement at Reasonable Accommodations_
30 31 32 33			Employees pre-authorized to travel shall be reimbursed the actual cost of reasonable accommodations. Employees may be required to use approved or designated lodging facilities in certain areas to assist in controlling travel cost. Reimbursement shall be limited to the cost of commercial lodging
34	4	-Meals_	
35		a—	–Meal Per Diem_
36 37 38 39			Employees pre-authorized to travel shall be reimbursed for the cost of meals, including tax, tip and other incidental expenses at a rate not higher than the per diem rates set by State of Colorado Fiscal Rules, <u>1 CCR 101-1</u> , Chapter 5, Rule 5-1 (2021), which is hereby, incorporated by reference.
40	5. ——	–Reimbi	ursable Items

2		ary part of approved travel may be reimbursed.
3	a—	-Travel Tips_
4 5 6 7		Reasonable tips paid by the traveler for bellhops, porters, maids, and ground transportation are reimbursable up to the daily incidental per diem. Tips paid in conjunction with meals are included in the meal per diem and cannot be claimed separately
8	b	-Vehicle Trips_
9		i)_——Mileage of a Private Vehicle_
10 11 12 13 14 15 16		Mileage expenses are reimbursable for the written, pre-approved use of a private vehicle. The written approval should be by the employee's supervisor. The pre-approval may be provided by the supervisor on

1 2	Toll road charges paid by the traveler are reimbursable when the travel is for official County Department business and when the travel is pre-approved.
3	6——Non-Reimbursable Travel Items_
4	The following actual expenses incurred as a part of approved travel shall not be reimbursed
5	a——Alcohol_
6	Alcoholic beverages purchased by the traveler are not allowable for reimbursement
7	b——Entertainment Fees_
8	Entertainment expenses paid by the traveler are not allowable for reimbursement
9	c—Personal Items_
10 11 12 13	Personal expenses incurred during travel that are primarily for the benefit of the traveler and not directly related to the official purpose of the travel are not allowable for reimbursement. Examples include the purchase of personal hygiene items, magazines, snacks, movie rentals, and other miscellaneous items.
14	d—Insurance Expense_
15	Travel insurance expenses paid by the traveler are not allowable for reimbursement
16	e——Traffic Fines and Tickets_
17	The cost of traffic fines and traffic tickets are not allowable for reimbursement
18	
19	7—Travel Expense Form and Approval_
20	a—Travel Expense Form_
21 22 23 24 25	The <u>StateColorado</u> Department of <u>Health Care Policy and Financing</u> prescribed travel expense form or alternate form containing the same information shall be used for claiming all travel expenses for which an employee, volunteer, or <u>County Boardcounty social/human service board</u> member requests reimbursement. A properly completed and approved travel expense form shall support all payments for travel expenses.
26	b——Approval_
27 28 29 30 31 32 33 34 35	The <u>County Department Director ordirector of social/human services or the director's</u> designee shall sign the travel expense form. This signature shall certify a review and approval of all travel expense items. Receipts for lodging, parking and other miscellaneous claims shall be attached to the <u>County Department county department of social/human services'</u> copy of the travel expense form. This travel expense form and all receipts shall be retained. Approval of this travel expense form shall be shown by the employee's supervisor's signature. The employee requesting reimbursement shall sign the travel expense form to certify that all expenses listed are for approved <u>County Department county social/human services</u> purposes
36	c——Travel Advances_
37 38	At the discretion of and in compliance with <a href="County Department county">County Department county</a> policies and procedures, employees may request a cash advance to conduct business for the <a href="County">County</a>

advance shall be no larger than the total per diem allowance for the planned trip. The  StateColorado Department of Health Care Policy and Financing prescribed Request for  Travel Advance form or alternate form containing the same information shall be used for  requesting an advance. The form should require the signed approval of the employee's  supervisor and the County Department Directordepartment director or designee.
8——Travel Coding and Reimbursement_
a——Travel Coding_
Travel shall be reported under the same program and function coding as the employee's salary and benefits. If the travel expense is reported under a coding other than the coding for the employee's salary and benefits, sufficient explanation and/or documentation to support this alternate coding shall be attached to the travel expense form
b——Travel Appropriations and Reimbursement_
Travel by <u>County Department county department of social/human services</u> employees and members of <u>County Boards county social/human services boards</u> will be reimbursed within the limit of each <u>County Department county's</u> allocation(s) if travel was pursuant to section 1.010.7.K of these rules
1.010. <u>18. <mark>7.L.</mark></u> Office Space_
1——To be allowable for reimbursement under federal awards, expenditures for office space reported in the County Financial Management System shall meet the following criteria:_
a——Purchase of Office Space_
A County DepartmentA county social/human service fund shall not use federal funds to construct or purchase buildings or facilities or to purchase real estate unless prior approval has been obtained from the Controller of the <a href="StateColorado">StateColorado</a> Department of Health Care Policy and Financing, 1570 Grant St., Denver, CO 80203.
b——Allocation of Office Space Costs_
The reimbursement for office space is a part of each program's administrative allocation and allowable only to the extent of each program's administrative allocation. The allocation of the total office space costs to each program is to be based on square foot used or other reasonable and documented method.
c——Sharing Office Space_
If a building is shared with another agency, the <u>County Department-of-social/human-services</u> cost shall not exceed the prorated share of the total building costs based on square feet used.
d——Substantiating Space Costs_
Prior to building or contracting for another building, or changing the current contract, the <a href="County Department county department of social/human services">County Department county department of social/human services</a> shall obtain and retain documentation that office space costs incurred are equal to or less than the cost of comparable commercial leases in the area
2——Allowable Costs for County Owned Office Space_

1	a——Allowable Capital Costs for Owned Office Space_
2 3 4 5	The allowable cost for countyowned office space is based on a usage allowance of two percent per year of the capitalized cost of the building or an amount based on a reasonable depreciation schedule that is approved by the Controller of the <a href="StateColorade">StateColorade</a> Department of Health Care Policy and Financing, 1570 Grant St., Denver, CO 80203
6	b——Expenditure of the Social/Human Service Fund_
7 8 9	The full amount of the usage allowance or depreciation for office space shall be an actual expenditure from the social/human services fund. This expenditure shall be paid to the <a href="County Department_county">County Department_county</a> fund or other county entity that owns the building(s)_
10	c—Allowable Office Space Costs in Addition to Capital Costs_
11 12 13 14 15	Office space costs that are allowable for reimbursement are as follows, but are not limited to, utilities such as heating, lighting or cooling the building, normal repairs and maintenance that are not capitalized, ordinary and normal rearrangement and alterations that are not capitalized, security, janitorial, building insurance, elevator service, and upkeep of grounds.
16	d——Allowable Interest on Office Space Costs_
17 18	Costs incurred for interest on borrowed capital or the use of a governmental unit's own funds, however represented, are unallowable except as specifically provided below.
19	i)_——Office Space Interest Expense Limitations_
20 21 22 23	Financing costs (including interest) paid or incurred on or after August 29,1997, associated with the otherwise allowable costs of building acquisition, construction, or fabrication, reconstruction or remodeling completed on or after October 1,1980, is allowable, subject to the following three conditions:
24	1)_——Bona Fide Third Party Funding_
25 26	The financing is provided (from other than tax or user fee sources) by a bona fide third party external to the governmental unit,_
27	2)_——Support Federal Awards_
28	The assets are used in support of federal awards, and_
29	3)_——Interest Earnings_
30 31 32 33 34	Earnings on debt service reserve funds or interest earned on borrowed funds pending payment of the construction or acquisition costs are used to offset the current period's cost or the capitalized interest, as appropriate. Earnings subject to being reported to the Federal Internal Revenue Service under arbitrage requirements are excludable
35	3——Allowable Costs for Leased Office Space_
36	a——Allowable Office Space Costs for Leased Office Space_
37 38	The allowable cost for non-County Departmentcounty owned office space is the lower of the actual lease cost or a rate that is reasonable in light of such factors as rental costs of

1 2		comparable property, if any; market conditions in the area; alternatives available; and, the type, life expectancy, condition, and value of the property leased.
3	b	Allowable Office Space Costs in Addition to Lease Costs_
4 5 6 7 8 9		Office space costs that are allowable for reimbursement if not already provided for in the lease agreement are as follows but are not limited to utilities such as heating, lighting or cooling the building, normal repairs and maintenance that are not capitalized, ordinary and normal rearrangement and alterations that are not capitalized, security, janitorial, building insurance, elevator service, upkeep of grounds, and appraisal fees required by the <a href="County Department county department of social/human services">County Department county department of social/human services</a> for cost comparisons.
11	C	Allowable Office Space Costs in a Sale and Leaseback_
12 13 14		Costs under sale and leaseback arrangements are allowable only up to the amount that would be allowed had the County Department of Social/Human Servicescounty continued to own the property.
15	d—	Office Space Costs in a Less-Than-Arms-Length Lease_
16 17 18 19		Office space costs under a less-than-arms-length lease are allowable at the lower of the actual lease cost or an amount that is reasonable in light of such factors as rental costs of comparable property, if any; market conditions in the area; alternatives available; and the type, life expectancy, condition, and value of the property leased.
20	e—	-Authority Created to Acquire and Lease Office Space_
21 22 23 24 25		Prior approval from the Controller of the Colorado Department of Health Care Policy and Financing, 1570 Grant St., Denver, CO 80203, is required for reimbursement of office space costs when the County Department of Social/Human Services county creates an authority or similar entity to acquire and lease the office space to the County Department of Social/Human Services. county.
26	f	—Capital Lease of Office Space_
27 28 29 30 31 32 33		Costs under leases, which are required to be treated as capital leases under generally accepted governmental accounting principles, are allowable only up to the amount that would be allowed had the governmental unit purchased the property on the date the lease agreement was executed. This amount would include expenses such as depreciation or use allowance, maintenance, and insurance. Interest costs related to capital leases are allowable to the extent they meet the criteria for allowability of interest in section 1.010.7.L(2)(d) of these rules
34	4——Office	Space Costs to be Excluded from Reimbursement_
35	a—	-Office Space Funded by Others_
36 37		Office space cost to be excluded is space that is funded by another State or private agency
38	b—	-Sublet Office Space_
39 40 41		Office space cost to be excluded is space sublet to a local, state, or federal agency or other user. Office space cost to be excluded is space sublet to a local, state, or federal agency or other user.

1 —Used by Others 2 Office space cost to be excluded is space used solely by staff not authorized by the 3 Colorado Department of Health Care Policy and Financing. Office space cost to be 4 excluded is space used solely by staff not authorized by the Colorado Department of 5 Health Care Policy and Financing. 6 d. ——Not Authorized for Use Office space cost to be excluded is space used solely for functions not authorized by the 7 Colorado Department of Health Care Policy and Financing. Office space cost to be 8 9 excluded is space used solely for functions not authorized by the Colorado Department of 10 Health Care Policy and Financing. 11 –Not Incurred 12 Office space cost to be excluded is cost that, which has not been incurred by or paid from the county department of social/human services. Costs excluded are the value of 13 14 donated materials, labor, or buildings. Other costs excluded are those paid from a grant, or a cost used as matching funds for a grant. County Department. Costs excluded are the 15 value of donated materials, labor, or buildings. Other costs excluded are those paid from 16 a grant, or a cost used as matching funds for a grant. 17 18 19 f. ——Idle or Empty Office Space 20 Office space cost to be excluded is idle facilities or idle capacity unless necessary to 21 meet fluctuations in workload. Office space cost to be excluded is idle facilities or idle 22 capacity unless necessary to meet fluctuations in workload. 23 1.010.19. 7.M. Cost Accounting -Application of Costs Requires a Plan 24 25 Where an accumulation of indirect costs will ultimately result in charges to a federal award, a cost 26 allocation plan, indirect rate proposal, or application of random moment sampling shall be 27 required. -Direct or Indirect Cost 28 2. — 29 —Consistent Treatment 30 Each item of cost shall be treated consistently in like circumstances either as a direct or an indirect cost. Each item of cost shall be treated consistently in like circumstances either 31 32 as a direct or an indirect cost. 33 -No Universal Rule 34 There is no universal rule for classifying certain costs as either direct or indirect under 35 every accounting system. A cost may be direct with respect to some specific service or function, but indirect with respect to the federal award or other final cost objective. There 36 is no universal rule for classifying certain costs as either direct or indirect under every 37 38 accounting system. A cost may be direct with respect to some specific service or 39 function, but indirect with respect to the federal award or other final cost objective. —Reasonable and Based on Generally Accepted Governmental Accounting Principles\_ 40

All costs incurred shall be allocated to the program/activity/cost pool based on generally accepted governmental accounting principles and OMB <u>Uniform Guidance and the HHS Financial Guidance Circular A-87</u>, incorporated by reference. <u>Direct costs shall be allocated to the project on a reasonable basis relating directly to the benefit or value added to the program. Indirect costs shall be allocated from indirect cost pools on a reasonable basis consistent with that of other similar or related projects/grants/activities. <u>Direct costs shall be allocated to the project on a reasonable basis relating directly to the benefit or value added to the program. Indirect costs shall be allocated from indirect cost pools on a reasonable basis consistent with that of other similar or related projects/grants/activities.</u></u>

## 4.\_——All Inclusive Cost Accounting Plan\_

All activities that benefit from an indirect cost, including unallowable activities and services, shall receive an appropriate allocation of indirect costs. All activities that benefit from an indirect cost, including unallowable activities and services, shall receive an appropriate allocation of indirect costs.

- 5.\_——Duplicate Claims for Reimbursement\_
- a.\_——Same Cost Not Allowed\_

Costs shall not be claimed for reimbursement by a <u>County Department county or a county department of social/human services</u> more than once.\_

b.\_—Direct and Also Indirect\_

The same cost shall not be charged directly to a program and then charged again through a cost allocation plan or an indirect rate proposal. The same cost shall not be charged directly to a program and then charged again through a cost allocation plan or an indirect rate proposal.

c. ——Same Cost Reported to More Than One Program

The same cost shall not be charged to more than one program. For example, a staff person being reported and reimbursed from county administration full-time may have some costs reimbursed through a special program, project, or grant. Any reimbursement received from the special grant must be reported as a reduction of expenditures, not as a source of revenue. Crediting the refund to the funding source from which the original reimbursement was made reduces expenditures. The same cost shall not be charged to more than one program. For example, a staff person being reported and reimbursed from the County Department administration full-time may have some costs reimbursed through a special program, project, or grant. Any reimbursement received from the special grant must be reported as a reduction of expenditures, not as a source of revenue. Crediting the refund to the funding source from which the original reimbursement was made reduces expenditures.

## 6.\_—Net of All Credits\_

Expenditures shall be claimed net of all credits, for example, volume and cash discounts, refunds, rental income, trade-ins, scrap sales, rebates or allowances, recoveries or indemnities on losses, insurance refunds, adjustments of overpayments, erroneous charges, etc. Expenditures shall be claimed net of all credits, for example, volume and cash discounts, refunds, rental income, trade-ins, scrap sales, rebates or allowances, recoveries or indemnities on losses, insurance refunds, adjustments of overpayments, erroneous charges, etc.

1 -Relative Benefits Received 2 A cost is allocable to a particular cost objective if the goods or services involved shall be 3 chargeable or assignable to such cost objective in accordance with relative benefits received. A 4 cost is allocable to a particular cost objective if the goods or services involved shall be chargeable 5 or assignable to such cost objective in accordance with relative benefits received. 6 8. ——Cost Shifting to Fund Deficiencies 7 Any cost allocable to a particular federal award or cost objective shall not be charged to other 8 federal awards to overcome fund deficiencies or to avoid restrictions imposed by law or terms of 9 the federal awards, or for other reasons. Any cost allocable to a particular federal award or cost objective shall not be charged to other federal awards to overcome fund deficiencies or to avoid 10 11 restrictions imposed by law or terms of the federal awards, or for other reasons. However, this 12 prohibition shall not preclude from shifting costs that are allowable under federal and State laws 13 for two or more awards in accordance with existing program agreements. 14 1.010.20. 7.N. Random Moment Sampling 15 -Participation in Random Moment Sampling 16 Participation in random moment sample reporting shall be required by all County 17 Department departments of social/human services employees as determined by the 18 Colorado Department of Human Services and the Department of Health Care Policy and 19 Financing. 20 -Purpose of Reporting Under Random Moment Sampling 21 The purpose of this reporting is to measure time expended by employees on certain programs in order to substantiate expenditures eligible for federal reimbursement. Reporting on random 22 23 moment sampling measures the direct services provided by the The purpose of this reporting is to 24 measure time expended by employees on certain programs in order to substantiate expenditures 25 eligible for federal reimbursement. Reporting on random moment sampling measures the direct 26 services provided by the County Department.county department of social/human services. The 27 results of the workload study are used to distribute the indirect costs of the County Department 28 county department of social/human services to direct service areas. 29 1.010.21.7.0. Countywide Cost Allocation Plan\_ 30 1.\_\_\_\_Availability of Funds\_ 31 Based on the availability of State and federal funds, County Department a county's allowable 32 indirect countywide costs shall be reimbursed. -Purpose of the Countywide Cost Allocation Plan 33 34 Counties shall prepare a County Department countywide cost allocation plan that allocates indirect costs across the County Department county operations relative to the benefit derived. 35 36 Countywide cost allocation plans shall be used in determining rates, fees, or the cost of services 37 provided, and by management in determining the cost effectiveness of a program or activity. Countywide cost allocation plans shall be used in determining rates, fees, or the cost of 38 services provided, and by management in determining the cost effectiveness of a program or 39 40 activity. -Countywide Cost Allocation Plan, Cost Principles 41

1 2 3 4 5		the co	ed State Departmentcountywide cost allocation plans must be prepared in accordance with ost principles found in the Office of Management and Budget Uniform Guidance and the Financial Guidance (2014), which is herebyCircular A-87, "Cost Principles for State, Local adian Tribal Governments," incorporated by reference, or other cost principles as required specific grant.
6	4	-Respo	onsibility for the Countywide Cost Allocation Plan_
7 8		•	onsibility for preparation and <u>submissionsubmittal</u> of an indirect <u>County Department</u> ywide cost allocation plan is with the <u>County Department</u> . <u>county</u> .
9	5	-Submi	ittal of the Countywide Cost Allocation Plan_
10 11 12 13 14		plan the	copy, either electronic copyer hardcopy, of the County Department countywide cost allocation that is provided to the Colorado Department of Human Services annually and due on June each year shall be provided to the StateColorado Department of Health Care Policy and cing, Audits Section via electronic mail, 1570 Grant Street, Denver, CO 80203 or submitted enically to HCPFAudit@hcpf.state.co.us.
15	1.010.8	3	Audits, Conflict of Interest, Confidentiality, Misappropriation, and OMB Circulars
16	1.010.8	8.A.	County Responsibility for Administration
17	4.	Count	ty Responsibilities
18 19 20 21 22 23 24 25	The co	admir Color The counder said p Policy	epartment of social/human services is charged with the responsibility for nistering all social/human services funds in accordance with rules established by the ado Department of Health Care Policy and Financing and other State departments. ounty department of social/human services will only be reimbursed for payments the Colorado Medical Assistance Act and the administration of these programs if programs are administered in accordance with Colorado Department of Health Care y and Financing rules as well as all other applicable Federal, State, and local laws, and regulations.
26	2.	Feder	ral Compliance on Pass Through Funds
27 28 29 30	County	that ir	rtments of social/human services are responsible for administering federal programs nvolve contracts, grants, block grants, and other agreements and shall comply with oplicable federal and state laws and regulations even though the funds were passed gh the Colorado Department of Health Care Policy and Financing.
31	3.	Contr	racts and Memorandums of Understanding
32 33	Existin	_	s, rules and regulations cannot be overridden by terms in a contract or a prandum of understanding.
34	4.	Know	rledge of Laws and Regulations
35 36 37 38 39 40	There :	admir lands intent Color	ny Federal, State and local, laws, rules and regulations that govern the nistration of grants, the employment of personnel, and the health and safety of our and the general population. When in doubt as to the existence, applicability, or of any law, rule or regulation, county personnel shall make inquiries with the ado Department of Health Care Policy and Financing and/or the applicable federal them to agency.
41	1.010.2	22. <del>8.B.</del>	—Audit by an Independent Certified Public Accountant

1 Each County Department<del>county</del> shall annually have a financial and, if required by the Uniform Guidance 2 and HHS Financial Guidance, OMB A-133, incorporated by reference, a single audit made by a certified 3 public accountant. An electronicA copy of these audits shall be submittedsent to the State Department via 4 electronic mailof Health Care Policy and Financing, 1570 Grant Street, Denver, CO 80203 or submitted 5 electronically to HCPFAudit@hcpf.state.co.us. TheHCPFAudit@hcpf.state.co.us, within the earlier of 30 6 days after receipt by the county of the auditor's report must be submitted no later than seven or nine 7 months following after the end of the fiscal year. County Departments may request a 3-month extension to 8 September 30th by filing the request with the State of Colorado, Office of the State Auditor. The 9 Stateaudit period. If the audit report is not received by the Department of Health Care Policy and 10 Financing within nine months after the end of the audit period, the Colorado Department of Health Care Policy and Financing may suspend reimbursements of expenditures until such time as the audit report is 11 received. - Extensions for filing can be requested from the Department of Health Care Policy and 12 13 Financing, Audits Section. 14 1.010.23. 8.C. Audits by the Colorado Department of Health Care Policy and Financing 15 Information requested by the State Colorado Department of Health Care Policy and Financing personnel resulting from deskDesk Audits, Medicaid Eligibility Quality Control (MEQC) audits, Payment Error Rate 16 17 Measurement (PERM) audits, or any other audit of County Departmentcounty records, shall be provided 18 by the County Departmenta response by the county departments of human/social services within the time 19 frame specified in the request. If responses are not received by the due date (including State Department-20 approved extensions), the StateColorado Department of Health Care Policy and Financing may suspend 21 reimbursements of expenditures until such time as the responses are received. 22 –Desk Audits 23 The State Colorado Department of Health Care Policy and Financing is responsible for 24 supervising the maintenance of fiscal and administrative controls to insure proper accountability 25 for all expenditures of State and Federal funds. Desk audits made at the StateColorado 26 Department of Health Care Policy and Financing may result in reducing a County 27 Departmentcounty's claim for reimbursement by the amount of any incorrect claims for 28 reimbursement. 29 -Post-Audits 30 Post-audits are made by the StateColorado Department of Health Care Policy and Financing to verify the correctness of payments and benefit authorizations and may result in additional 31 adjustments in County Department county claims for reimbursement. 32 33 Recovery of Money Owed by a County Pursuant to Section 25.5-1-114, C.R.S., the State Colorado Department of Health Care Policy and 34 35 Financing has the power to recover any monies owed by a Countycounty to the Colorado Department to the State Department of Health Care Policy and Financing by reducing the amount 36 37 of any payments due from the State Colorado Department of Health Care Policy and Financing in 38 connection with any program or activity. Unallowable costs which are identified during either desk 39 audits or field audits will be disallowed despite similar costs which may have been reimbursed in 40 the past.\_ -Corrective Action Process for Financial Compliance Reviews Performed by the Colorado 41 42 Department of Health Care Policy and Financing a.\_\_\_\_Copy to County Director\_ 43

1 2 3	The State Colorado Department of Health Care Policy and Financing will mail one copy of the preliminary Financial Compliance Review report to the Countydirector of the county Department Director of Social/Human Services
4	bDeadline for Factual Corrections_
5 6 7 8 9 10	The County Department The county department of social/human services shall have 15 working days from the date of mailing to submit any factual corrections to the Financial Compliance Review report to the <a href="State Colorade">State Colorade</a> Department of Health Care Policy and Financing, Audit Section, 1570 Grant Street, Denver, CO 80203. If no factual corrections are to be submitted, then the <a href="County Department department of social/human services">County Department department of social/human services</a> shall have 30 working days from the date of mailing to submit a corrective action plan to the Audit Section.
12	c——Corrective Action Plan_
13 14	The corrective action plan submitted by the County Department of social/human service shall include a:_
15	i)_——Written Corrective Action Plan Completion_
16 17	Description, in writing, <u>ofen</u> how each non-compliance issue has been corrected; or_
18	ii)_——Information on the Corrective Action Planned_
19 20	Plan, in writing, by which each non-compliance issue will be corrected. Such a plan must contain the following information for each non-compliance issue:
21	1)_——Identify the non-compliance issue,_
22	2)_——List the specific action(s) to be taken to correct the non-compliance,_
23	3)_—List the specific time frames for completion of each specific action, and_
24	4)_——Provide the name of the contact person responsible for corrective action.
25	The corrective action plan should proceed as rapidly as possible
26	d—Technical Assistance_
27 28 29	The <u>County Department county department of social/human services</u> may request technical assistance from the State <u>Department</u> in developing the corrective action plan. This request must occur within the 30-day period.
30	eExtension of Time_
31 32 33 34 35	If the <u>County Department county department of social/human services</u> needs additional time to develop a Corrective Action Plan, the <u>County Director county director</u> must submit a request in writing to the <u>StateColorado</u> Department of <u>Health Care Policy and Financing</u> , Audit Section, 1570 Grant Street, Denver, CO 80203, specifying the new timeframe and providing an explanation for the extension request.
36	i)_——Review of Extension Request_
37 38	The State Colorado Department of Health Care Policy and Financing, Audit Section, will review the request for time extension within five working days of

1 2	receipt and respond to the <u>County Department Director</u> . county department of social/human services director.
3	f. Corrective Action Plan
4	ii)Accept or Reject the Corrective Action Plan_
5 6 7 8	Within 30 working days of receipt of the Corrective Action Plan from the County-county department of social/human services, the Colorado Department, the State Department of Health Care Policy and Financing, Audit Section, will review and either accept or reject the corrective action plan.
9	f. Corrective Action Plan
10	i)_——Accepted Corrective Action Plan_
11 12	If the plan is accepted, this decision will be indicated and the <u>County</u> <u>Department</u> department of social/human services will be notified via letter
13	ii)_——Rejected Corrective Action Plan_
14 15 16 17	If the plan is rejected by the <u>StateColorado</u> Department of <u>Health Care Policy</u> and <u>Financing</u> , the <u>County Department county department of social/human services</u> will be notified in writing of the decision along with a new due date for an amended plan to be submitted.
18	iii)_——Accepted New Plan_
19 20 21	Upon acceptance of <a href="the-">the</a> new plan, the <a href="StateColorado">StateColorado</a> Department of Health Care Policy and Financing, Audit Section will follow procedures outlined in section 1.010.8.C(4)(f)(i) of these rules.
22	iv)_——Follow-Up_
23 24 25	The <u>StateColorade</u> Department of <u>Health Care Policy and Financing</u> , Audit Section will verify that the <u>County Department county department of social/human services</u> has complied with the corrective action plan.
26	v)_——Closure_
27 28 29 30 31	The <u>StateColorade</u> Department of <u>Health Care Policy and Financing</u> , Audit Section, will send a closure letter to the <u>County Department Directorcounty director</u> and any applicable financial adjustments to the <u>StateColorado</u> Department of <u>Human Services</u> , Accounting Division to be processed in the State financial reporting system.
32 33	5——Appeal Process for Financial Compliance Reviews Performed and Management Decisions Issued by the <a href="State_Colorado">State_Colorado</a> Department of Health Care Policy and Financing, Audit Section_
34	a——Appeal in Writing_
35 36 37 38 39 40	The appeal must be in writing and addressed to the Audit Manager of the <a href="State_Colorado">State_Colorado</a> Department-of Health Care Policy and Financing, 1570 Grant St., Denver, CO 80203. The appeal must be received in the Audit Manager's office within 30 days from the date of Notice of Non-Compliance. The basis for the appeal shall be limited to a factual error in the report or an incorrect interpretation of law, rule, or regulations. The <a href="County">County</a> Departmentsounty may submit documents or evidence with its appeal. Within 30 days of

1 receiving the appeal, the Audit Manager shall issue his/her final decision in writing. The 2 final decision shall be mailed to the County Department.county. The effective date of the 3 Audit Manager's final decision is the date it is signed. 4 -A secondary appeal may be made in writing to the Executive Director of the 5 State Colorado Department of Health Care Policy and Financing, 1570 Grant Street, 6 Denver, CO 80203, after a final decision by the Audit Manager. The secondary appeal 7 must be received by the Executive Director of the State Colorado Department of Health 8 Care Policy and Financing within 30 days from the date of the decision by the Audit 9 Manager. The Executive Director of the State Department will notify the County Department of the decision in writing. The decision of the Executive 10 11 Director of the Department shall be the end of the appeal process. 12 -Interest on Wrongful Claims a. ——Statutory Interest 13 When money or property has been wrongfully claimed, withheld, or reimbursed, and 14 when there is no agreement as to the interest rate, interest charged by the State may be 15 16 at the rate of eight percent per annum compounded annually commencing on the date of the wrongful claim, withholding, or reimbursement to the date of settlement for all moneys 17 18 or the value of property wrongfully claimed withheld, withheld, or reimbursed. Interest 19 paid to the State may not be claimed for reimbursement. 20 \_Federal Department of Health and Human Services, and Other Federal Department or Agencies\_ 21 The federal Department of Health and Human Services and other federal departments or 22 agencies with which the County Department department of social/human services expends funds and is reimbursed with federal funds may make periodic audits in the selected County 23 Department department of social/human services to verify the correctness of payments, 24 25 case recording, and pertinent administrative practices. The County Departments departments of social/human services shall comply with requests from these federal auditors. These audits may 26 27 result in adjustments in County Department county claims for reimbursement. 28 1.010.24. 8.D. Conflict of Interest 29 Conflicts of Interest No County Department No county department of social/human services employee shall accept 30 fees, compensation, gifts, payment of expenses, or any other item of monetary value under 31 32 circumstances in which the acceptance could result in: 33 —Preferential Treatment 34 An undertaking to give preferential treatment to any person or business, or, 35 -Impeding Efficiency or Economy\_ 36 Impeding governmental efficiency or economy, or,\_ 37 —Loss of Independence or Impartiality Any loss of complete independence or impartiality, or, 38 39 -Decisions Made Outside Official Channels 40 The making of governmental decisions outside official channels, or,

1 -Activity Detrimental to Duties and Responsibilities 2 County Department department of social/human services employees engagingshall not 3 engage in any activity that may be perceived as detrimental to the discharge of assigned 4 duties and responsibilities, or, 5 -Reasonable Inference of Conflict of Interest 6 The reasonable inference that any of the provisions in this subsection have happened or 7 might happen, or,\_ 8 -Adverse Effect on Public Confidence 9 Any adverse effect on the confidence of the public in the integrity of the government of 10 the State of Colorado or its County Department, county departments of social/human 11 services. 12 Personal Business Interests 13 County commissioners, County Department Directors county department of social/human service 14 directors, or any other County Department employeescounty department of social/human 15 services employee shall not perform an official act directly and substantially affecting an economic benefit for a business or other undertaking in which they either have a substantial 16 17 financial interest or are engaged as counsel, consultant, representative, or agent. 18 -Outside Employment 19 All outside employment of County Department of social/human services' 20 employees shall have the prior written approval of their appointing authority. The outside employment shall not conflict with the interests of the County Departmentcounty department of 21 22 social/human services, the county involved, the State of Colorado, or the federal government. 23 -Private Business with People Inspected You inspect or Supervised by County 24 **Employees Supervise** 25 County commissioners, County Boardscity council or any board of Social/Human Services, 26 County Department Directorssocial/human services, county department of social/human service 27 directors, or any other County Departmentcounty department of social/human services employee 28 shall not engage in a substantial financial transaction for their private business purpose with a 29 person whom they inspect or supervise in the course of their official duties. 30 -Employment w₩ithin Six Months of Termination County commissioners, County Boardseity council or any board of Social/Human Services, 31 32 County Department Directorssocial/human services, county department of social/human services 33 directors, or any other County Department county department of social/human services employee shall not, within six months following the termination of their office or employment, take 34 advantage, unavailable to others, of matters with which they were directly involved during their 35 36 employment.\_ 37 6. ——Voting or Attempting to Influence Pursuant to Section 24-18-109, C.R.S., County commissioners, County Boardseity council or any 38 39 board of Social/Human Services, County Department Directorssocial/human services, county department of social/human services directors, or any other County Department county 40 department of social/human services employee shall not vote and shall refrain from attempting to 41

1 influence the decision of other members of the governing body in voting on matters in which they 2 have a personal or private interest. 3 1.010.25. 8.E. Political Activity 4 -Partisan Politics 5 Pursuant to the Hatch Act, 5 United State Code (USC) Chapter 15, Section 1502 (2020), which is 6 hereby, incorporated by reference, County Department of Social/Human 7 Services]social/human services' employees whose salary is reimbursed partially or fully with 8 federal funds shall not be candidates for partisan elective office. 9 -Non-Partisan Politics 10 Activity with respect to the proposed adoption of constitutional amendments, the approval of matters specified in referendums, the proposed adoption of charter amendments, the approval of 11 12 municipal ordinances, or with respect to other matters of a similar non-partisan character, shall 13 not be deemed to be political activity. 14 1.010.26 Confidentiality8.F. 15 Confidentiality of Financial Data Pursuant to SectionSections 19-1-301 to 19-1-309.5, , 25-2-113.5, 26-1-114, 25.5-1-116, and 16 17 26-13-102.7, C.R.S., incorporated by reference, financial systems contain both public and 18 confidential information; therefore access to financial data shall not be granted to anyone 19 for general perusal of financial records. However, fiscal data, budgets, financial 20 statements, and reports that do not identify social/human services recipients by name, 21 number, or other identifying information are open records. 22 23 **Confidentiality of Clients** Pursuant to Sections 19-1-301 to 19-1-309.5, 25-2-113.5, 25.5-1-116 and 26-1-114, 26-13-102.7, 24 25 C.R.S, incorporated by reference, whenever names, addresses or other identifying 26 information of applicants for, recipients of, or former and potential recipients of medical 27 assistance, that is furnished to or held by another agency or department, such agency or 28 department shall be required to prevent the publication of lists thereof and their uses for 29 purposes not directly connected with the administration of such medical assistance. 30 Confidentiality of Information County departments of social/human services are considered business associates of the 31 32 Department under the Health Insurance Portability and Accountability Act of 1996 (HIPAA). 33 Even though a written memorandum of understanding is not required, HIPAA and the 34 Department require county departments of social/human services to take appropriate actions to safeguard protected health information received for the purpose of determining 35 36 eligibility for Medicaid or other medical assistance programs pursuant to the requirements 37 of the HIPAA Privacy Rules, 45 C.F.R. Parts 160 and 164, incorporated by reference. The county department of social/human services should follow Agency Letter HCPF 03-008, 38 39 incorporated by reference, and/or any successor letter regarding procedures that should 40 be followed to comply with privacy rules. 41 1.010.27. 8.G. Misappropriations

1	1——Emp	ployee Misappropriation_
2	No (	County Department county department of social/human services employee shall use County
3		artment county department of social/human services' time, property, equipment, or supplies
4		private or any other use not in the pursuit of County Departmentcounty department of
5	•	al/human services' business.
6	a—	——Reporting of Employee Theft or Embezzlement_
7		Any suspected theft or embezzlement of federal, State, or local funds shall be
8		immediately reported to at least one level of management above the party(s) suspected
9		or to the County Department.county social/human services board. In addition, suspected
10		thefts or embezzlements shall be reported to the Audits Section of the Colorado
11		Department of Health Care Policy and Financing at 1570 Grant Street, Denver, CO
12		80203-1818 or submitted electronically to HCPFAudit@hcpf.state.co.us. A theft or
13		embezzlement of State and/or federal funds or assets totaling \$5,000.00 or more shall be
14		reported in writing to the County Board of Social/Human Services county social/human
15		services board and to the Audits Section of the State Colorado Department of Health Care
16		Policy and Financing at 1570 Grant Street, Denver, CO 80203-1818 or submitted
17		electronically to HCPFAudit@hcpf.state.co.us_
18	b—	——Fraud Training_
19		No less than eight hours of fraud prevention training shall be given annually to all
20		eligibility technicians, caseworkers, resource investigators, homemakers, supervisors,
21		and such other persons within the County Department county department of social/human
22		services as the Delirector deems necessary, annually. A law enforcement agency or its
23		appropriate professional association shall conduct such training.
23		appropriate professional association shall conduct such training
24	1.010.28. U	.S. Department of Health and Human Services 45 CFR Part 75 Uniform Administrative
25	Req	uirements, Cost Principles, and Audit Requirements for HHS Awards (HHS Financial
26	<u>Gui</u>	dance)
27	<del>1.010.8.H.</del>	Office of Management and Budget (OMB) Circulars
28	1—Com	npliance with HHS Financial Guidance Office of Management and Budget (OMB) Circulars
29	The	US DepartmentOffice of HealthManagement and Human ServicesBudget has issued
30		anceseveral documents pertaining to grants management. Counties shall comply with the
31		icable guidancecirculars and shall hold their subrecipients and vendors accountable for
32		pliance. with the applicable circulars as listed below:
33	COIII	OMB Circular A-87, "Cost Principles For State, Local, and Indian Tribal Governments"
33	<del>a.</del>	Ovib Circulal 7407, Cost Frinciples For State, Local, and Indian Tribal Governments
34		OMB Circular A-87 was published at 60 FR 26484 on 05/04/1995, and further amended
35		at 62 FR 45934 on 08/29/1997, incorporated by reference.
26	<b>L</b>	OND Circular A 400 "Create And Conserting Agreements with Ctate and Local
36	<del>b.</del> —	OMB Circular A-102, "Grants And Cooperative Agreements with State and Local
37		Governments, and the Attached Common Rule"
38		OMB Circular A-102 was published at 59 FR 52224 and dated on 10/07/1994. OMB
39		Circular A-102 was further amended at 62 FR 45934 and dated 08/29/1997, incorporated
40		by reference.
41	<u></u>	OMB Circular A-133 "Audits of States, Local Governments, and Non-Profit Organizations'
7.1	0.	Citiz Citatal A 100 Addition Clates, 200al Governments, and North Toll Organizations

1 OMB Circular A-133 was issued pursuant to the Single Audit Act of 1984, P.L. 98-502, 2 and the Single Audit Act Amendments of 1996, P.L. 104-156, incorporated by reference 3 2. ——Applicable Cost Principles Flow Through on Federal Funds 4 The County Department shall comply with U.S Department of Health and Human Services, 5 45 CFR Part 75, Uniform Administrative Requirements, OMB Circular A-87, "Cost Principles, and 6 Audit Requirements, Appendix V - State/Local Governmentwide Central Service Cost Allocation 7 Plans for HHS Awards. for State, Local, and Indian Tribal Governments", incorporated by 8 reference. If the County Department passes through federal funds to a non-profit 9 organization, that non-profit organization shall also comply with the OMB Circular A-122, "Cost 10 Principles for Non-Profit Organizations", incorporated by reference. If the county passes through 11 federal guidancefunds to an educational institution, that educational institution shall comply with 12 OMB Circular A-21, "Cost Principles for Educational Institutions", incorporated by reference. 13 -Compliance with Individual Federal Awards Individual federal awards may identify circumstances or dictate policy that is unique to the federal 14 15 participation. In these instances the federal award policy shall be followed in the administration 16 and financing of that particular federal award. 17 1.020. COUNTY ADMINISTRATIVE RULES 18 The incorporation by reference (as indicated within) throughout section 1.020 excludes later amendments 19 to, or editions of, the referenced materials. Pursuant to C.R.S. § 24-4-103(12.5) the Department 20 maintains copies of this incorporated text in its entirety available for public inspection during regular 21 business hours, at: Colorado Department of Health Care Policy and Financing, 1570 Grant Street, 22 Denver, CO 80203. Certified copies of incorporated materials are provided at cost upon request. 23 Incorporated materials are found in the following sections: 1.010.1, 1.010.3(5), 1.010.5(2)(b), 24 1.010.7.H(4), 1.010.7.I(4), 1.010.7.K(2), 1.010.7.K(4), 1.010.7.M(3), 1.010.7.O(3), 1.010.8.A(1), 25 1.010.8.B, 1.010.8.E(1), 1.010.8.F(3), and 1.010.8.H(1)-(5). 26 1.020.1. Purpose and Scope 27 1. These rules are the administrative rules for County Departments concerning Medical Assistance and 28 the administration of that assistance including but not limited to oversight of compliance with 29 State Department requirements. The definitions set forth at section 1.010.1 of these rules are also 30 applicable to this section 1.020. 2. County Responsibilities 31 32 The County Department is charged with the responsibility for administering all Medical Assistance Program activities in accordance with rules established by the State Department. The County 33 34 Department will only be reimbursed for payments under the Colorado Medical Assistance Act and 35 the administration of these programs if said programs are administered in accordance with the 36 State Department rules as well as all other applicable federal, State, and local laws, rules and 37 regulations. 38 3. Knowledge of Laws and Regulations There are many federal, State, and local laws, rules and regulations that govern the 39 40 administration of grants, the employment of personnel, and the health and safety of our lands and 41 the general population. When in doubt as to the existence, applicability, or intent of any law, rule 42 or regulation, County Department personnel shall make inquiries with the State Department 43 and/or the applicable federal department or agency.

1.020.2. County Board of Human/Social Services Administrative Responsibilities		
embership Consists of County Board of Commissioners		
The County Board of Social/Human Services shall consist of the board of the county commissioners in each county; except in the City and County of Denver, means the department or agency with the responsibility for Medical Assistance activities, and, in the City and County of Broomfield, means the department or agency with the responsibility for Medical Assistance and related activities.		
ne County Board of Social/Human Services IsSeparate from the Board of County Commissioners		
The County Board shall perform its Medical Assistance duties, responsibilities, and activities separate and apart from the duties and responsibilities of the board of county commissioners as in accordance with rules and regulations adopted by the State Department for the administration of Medical Assistance activities in the counties.		
poperation and Reporting		
The County Board shall cooperate with the State and federal government in any reasonable manner, in conformity with the laws of the State, which may be necessary to qualify for federa aid, including the preparation of plans, making reports in such form and containing such information as any federal agency may require from time to time, and compliance with such provisions as the federal government may from time to time find necessary to assure correctness and verification of the reports.		
ounty Board Responsibilities		
a. Appoint a County Department Director		
The County Board shall appoint a County Department Director or shall appoint some acting in the capacity of a director. At no time will the County Department be without the services of a director or an acting director.		
b. Sign All Warrants		
One member of the County Board shall sign all warrants or one member of the County Board shall have their facsimile signature on all social/human services warrants. In the case of a facsimile signature there shall be detailed written procedures that set forth internal administrative controls and internal accounting controls surrounding the application of the facsimile signature.		
c. Approve All Expenditures		
One member of the County Board, who shall be designated by resolution for that purpose, shall review and approve in writing the expenditure of salaries and expenses prior to the disbursement of funds. Such written approvals shall indicate the approval the board of County Department commissioners and the County Board.		
d. Financial Statements		
The County Board is ultimately responsible for the preparation, content, completion		

# 1. Secretary to the County Board The County Department I

The County Department Director shall serve as secretary to the County Board, unless the County Board otherwise appoints a secretary.

#### 2. General Duties of the Director

#### a. Director Responsibilities

The County Department Director shall be charged with the executive and administrative duties and responsibilities of the County Department, subject to the policies, rules, and regulations of the State Department.

## b. Responsibility For Staffing

The County Department Director, with the approval of the County Board, shall appoint such staff as may be necessary to administer Medical Assistance within the County Department. Such staff shall be appointed and shall serve in accordance with a merit system for the selection, retention, and promotion of the County Department employees as described in the County Department merit system. The salaries of the members of such staff shall be fixed in accordance with the rules and salary schedules prescribed by the County Department merit system. The County Department merit system shall conform to the Code of Colorado Regulations, 9 CCR 2502-1, Volume 2, and 5 CFR 900.601. 9 CCR 2502-1, Volume 2 (2021) and 5 CFR 900.601 (2021) are hereby incorporated by reference into this rule. Such incorporation excludes later amendments to, or editions of, the referenced materials. Pursuant to C.R.S. § 24-4-103(12.5), the Department maintains copies of this incorporated text in its entirety, available for public inspection during regular business hours at: Colorado Department of Health Care Policy and Financing, 1570 Grant Street, Denver, CO 80203. Certified copies of incorporated materials are provided at cost upon request.

## 3. Responsibility for Staff Completion of Training

- a. The County Department Director or designee shall ensure staff appointed to fulfill duties relating to the administration of Medical Assistance complete adequate initial hire training. The director shall also ensure staff appointed to fulfill duties relating to the administration of Medical Assistance complete ongoing training specific to Medical Assistance on an annual basis.
- Staff appointed to fulfill duties relating to the administration of Medical Assistance and who have direct contact with applicants and enrollees or supervise those staff who have direct contact shall complete, on an annual basis, trainings relating to civil rights, nondiscrimination and disability competency
- c. The County Department Director or designee shall ensure that required training is obtained through the Staff Development Center (SDC) and that all County Department created training has been submitted and approved by the State Department.

## 4. Responsibility for Administrative Internal Control and Accounting Internal Control.

a. The County Department Director is responsible for organizing staff functions to assure
 adequate control and safeguards for all cash, fixed assets and negotiable items (cash,
 bonds, securities, etc) handled by, stored in or used in the county department and
 establish appropriate internal controls and separation of duties.

1 Internal control activities include, but are not limited to, reviews by director or high level 2 financial staff member of actual performance, controls over information processing, 3 physical controls over vulnerable assets, establishment and review of performance 4 measures and indicators, segregation of duties, proper execution of transactions, 5 accurate and timely recording of transactions, and access restrictions to and 6 accountability for resources and records. 7 5. Responsibility for Internal Control on Trust Accounts 8 Signatures Required 9 Internal control on trust accounts or other funds entrusted or maintained for others 10 outside the county department of social/human services shall require at least two 11 signatures, one of which is to be the county social/human services director or designee of 12 the county director, for making withdrawals from savings accounts, checking accounts or 13 for the sale of, or redemption of bonds or other securities. 14 High Degree of Fiduciary Responsibility 15 Trust accounts require a high degree of fiduciary responsibility. The county department 16 director is responsible for every trust account transaction. 17 Responsibility for Record Retention. The county social/human services director shall assure that the county department of 18 social/human services has available all necessary and complete records for audit purposes and 19 20 that adequate prior years' expenditure documents are maintained for use in the budgeting 21 process. 22 7. **Budgetary Responsibility** 23 **Budget Preparation** 24 As part of the county budget, the county director shall prepare a county 25 department of social/human services budget and submit this to the county board of social/human services for approval. 26 27 **Annual Budgets** The county social/human services director shall be responsible for estimating future 28 29 needs of the county department of social/human services as accurately as possible, 30 utilizing all available data, including economic and census forecasts. The estimates are to 31 be supported by documentation and a narrative supporting the budget. The budget shall 32 estimate revenues from all sources based on the most current information. County 33 department of social/human services revenue shall be sufficient to maintain an 34 appropriate surplus from year to year. The county director is responsible for initiating 35 requests to the county board of social/human services for changes in the county 36 department of social/human services budget. 37 Distribution of the Budget The county director shall submit the original budget request to the county board of 38 social/human services and as many copies as it may need. One copy shall be submitted 39 to the Colorado Department of Health Care Policy and Financing, Audits Section, Denver 40 41 CO 80203-1818 or HCPFaudit@hcpf.state.co.us and the county department of

1 2		social/human services shall retain two copies. The budget shall be submitted to the board of county commissioners no later than October 15 of each year.
3	d.	Spending Within Budgeted Appropriations
4 5		The county director shall be responsible for assuring that expenditures do not exceed appropriations and for controlling the county fund balance at all times.
6	<u>e.</u>	Monthly Budget Reports to Commissioners
7 8		The county director shall be responsible for timely submitting monthly reports to the board of county commissioners concerning:
9 10		<ul> <li>i) A budget report containing a comparison of calendar year-to-date expenditures to calendar year-to-date county appropriations,</li> </ul>
11 12		ii) A budget report containing a comparison of calendar year-to-date earned revenues to calendar year-to-date county estimated revenues.
13 14 15		iii) A budget report containing a comparison of State fiscal year-to-date expenditures to State fiscal year-to-date allocations from the Colorado Department of Health Care Policy and Financing, and
16		iv) Interim Balance Sheet and Statement of Net Assets.
17	<u>f.</u>	Budget Revisions
18 19 20		The county director shall be responsible for initiating requests to the county board of social/human services for changes in the county department of social/human services budget.
21	54. Responsik	pilities for Medical Assistance Administration
22	C.	The County Department Director shall be responsible for organizing operations and staff
23		functions to assure the effectiveness and efficiencies of operations of the County
24		Department and compliance with applicable State and federal requirements, laws, and
25 26		regulations. The County Department Director shall establish adequate internal controls that include, but are not limited to:
27		i. Operations of the overall County Department, such as Accounting or
28		Administrative Support
29		ii. Eligibility determinations
30		iii. Quality, accuracy and compliance with audits
31		iv. Performance management
32		v. Internal communications
33		vi. Knowledge and information sharing, such that the County Director can assure
34		knowledge of and compliance with applicable State and federal requirements,
35		laws, and regulations
36		vii. Program integrity activities

1	viii. Customer service that is provided in a timely, culturally appropriate manner
2	1.020.4. Colorado Department of Health Care Policy and Financing Statewide Automated Systems
3	1. Required Use of Statewide Automated Systems
4 5 6 7 8	The County Departments shall use the State of Colorado automated statewide financial, member and/or provider information systems. These systems are designed to collect and store financial records and program data; assist with eligibility and payment determinations; generate forms and reports; create electronic benefit authorizations; and add to, delete, or make changes to the information on file.
9	2. Granting Access to Statewide Computer or Electronic Systems
10 11 12 13	The County Departments shall only grant access to the use of State of Colorado statewide member information systems to County Department employees whose duties are directly related to the administration of Medical Assistance or unless approval is otherwise granted by the State Department.
14	3. Ownership and Usage of Data in Statewide Automated Systems
15 16 17 18 19	Medical Assistance data within statewide member and/or provider information automated systems is considered owned by the State of Colorado. All usage of Medical Assistance data from the statewide automated systems is subject to approval by the State Department. If usage of Medical Assistance data is determined to be non-compliant with State Department requirements, the State Department may require corrective actions as specified in section (1.020.11 (Non-Compliance Findings and Action Plan Processes) of these rules.
21	4. Protection of Data While Using Statewide Automated Systems
22 23 24 25 26	Medical Assistance data used by County Departments for the purpose of administering the Medical Assistance program on behalf of the State Department shall be protected at a minimum according to the Colorado Information Security Policies as determined by the Chief Information Security Officer in the Governor's Office of Information Technology or a higher federal standard, if applicable.
27	5. Sharing of Data originating from Statewide Automated Systems
28 29 30 31 32 33	Medical Assistance data originating from statewide member and/or provider information automated systems shall be used only by those County Department employees whose job duties pertain to the administration of Medical Assistance. Medical Assistance data will not be shared except under those conditions as specified by the State Department. If sharing of Medical Assistance data is determined to be non-compliant with State Department requirements, the State Department may require corrective actions as specified in section 1.020.11 (Non-Compliance Findings and Action Plan Processes) of these rules.
35	6. County Automated Systems Security
36 37	For all automated systems originating from or purchased by the County Departments, the County Department shall:
38 39	<ul> <li>a. obtain the approval of the State Department before such systems interface with or download information from statewide automated systems;</li> </ul>

1	b. ensure the compliance of such systems with the Colorado Information Security Policies
2	as determined by the Chief Information Security Officer in the Governor's Office of
3	Information Technology or a higher federal standard, if applicable; and
4 5	c. include these requirements in any contractual agreements entered into by the County  Department for these automated systems.
6	1.020.5. Confidentiality
7	1. Confidentiality of Applicant/Client Financial Data
8	Pursuant to federal and State law, Medical Assistance program regulations and State of Colorado
9	privacy guidance, information collected and maintained in the Colorado Benefits Management
10 11	System (CBMS) is private and confidential. Information which is collected or created by the County Departments, acting as the statutory agent for the State Department for the administration
12	of the Medical Assistance program, is confidential information and shall be protected from
13	disclosure by the County Departments. The County Departments, as agents of the State
14	Department, shall comply with 42 CFR §431.300, et seq, which regulates the use and disclosure
15	of information used to determine eligibility for the Medical Assistance program. Access to
16 17	financial data shall be role-based and only permitted for the administration of the Medical Assistance program. The County Departments may, to the extent that they are able to de-identify
18	information in compliance with HIPAA, release fiscal data, budgets, financial statements and
19	reports that do not identify a beneficiary. The counties may only disclose de-identified information
20	pursuant to the Colorado Open Records Act (CORA), if the county's legal advisor has declared
21	the records subject to release under CORA
22	2. Non-Confidential Information
23	a. The following information not identified with any individual is not confidential and may
24	be released for any purpose related to the administration of the Medical Assistance
25	program:
26	i. Total expenditures;
27	ii. Number of recipients;
28	iii. Statistical data obtained from studies;
29	iv. Social data obtained from studies, reports, or surveys.
30	3. Confidential Information
31 32	a. Information secured by the County Department for the purpose of conducting the administration of Medicaid or other Medical Assistance programs, such as for
33	determining eligibility and need, is deemed confidential.
34	b. Unless disclosure is specifically permitted by the State Department, the following types of
35	information are the exclusive property of and are restricted to use by the State
36	Department and the County Departments for the purpose of administration of the
37	Medical Assistance program:

1	4. Information contained in applications, reports of medical examinations, correspondence, and other
2	information concerning any person from whom, or about whom, information is obtained by the
3	County Department of Social/Human Services;
4 5	a. Records of the State Department or County Department I evaluations of the above information.
6	5. Disclosure of Confidential Information
7	a. No one outside the County Department shall have access to records of the County
8	Department, including records collected for or held in CBMS. County Department
9	employees who are acting as the agent of the Department shall have access to
10	confidential records when they are performing work pursuant to 42 CFR section
11	431.302. These individuals shall have access only for purposes necessary for the
12	administration of the programs.
13 14 15 16	Federal and State auditors and private auditors for the County Department, and the applicant/recipient of public assistance and their legal representative may also have access when they comply with HIPAA, 42 CFR Part 2 and all other federal and state statutes and regulations which regulate the privacy of Medical Assistance information.
17 18	The following individuals shall have access to the records of the department if one of the following conditions is met:
19	6.Record Retention
20 21 22	The County Department Director shall assure that the County Department has available all necessary and complete records for audit purposes and that adequate prior years' expenditure documents are maintained for use in the budgeting process.
23 24	Medical Assistance data of any form shall be retained for the current year, plus three previous years unless:
25 26	a. There is a written statutory requirement, rule, or regulation available from a County Department, State, or federal agency requiring a longer retention period; or,
27 28	b. There has been a claim, audit, negotiation, litigation or other action started before the expiration of the three-year period.
29	1.020.6 Non-Discrimination
30	Protection Against Discrimination
31	1. County Departments shall administer Medical Assistance programs in such a manner that no
32	person will, on the basis of race, color, ethnic or national origin, ancestry, age, sex, gender,
33	sexual orientation, gender identity and expression, religion, creed, political beliefs, or disability,
34	be excluded from participation, be denied any aid, care, services, or other benefits of, or be
35	otherwise subjected to discrimination in such program.
36	2. The County Department shall not, directly or through contractual or other arrangements, on the
37	grounds of race, color, ethnic or national origin, ancestry, age, sex, gender, sexual orientation,
38	gender identity and expression, religion, creed, political beliefs, or disability:

a. Provide to an individual any aid, care, services, or other benefits that are different, or 1 2 are provided in a different manner, from that provided to others; 3 Subject an individual to segregation barriers or separate treatment in any manner related to 4 access to or receipt of assistance, care services, or other benefits; 5 b. Restrict an individual in any way in the enjoyment of any advantage or privilege enjoyed 6 by others receiving aid, care, services, or other benefits provided under assistance 7 programs; 8 c. Treat an individual differently from others in determining whether he or she satisfies 9 any eligibility or other requirements or conditions which individuals must meet in order to receive aid, care, services, or other benefits provided under Medical Assistance 10 11 programs; 12 d. Deny an individual an opportunity to participate in programs of assistance through the provision of services or otherwise, or afford him or her an opportunity to do so which is 13 different from that afforded others under programs of assistance. 14 15 e. Deny a person the opportunity to participate as a member of a planning or advisory 16 body that is an integral part of the program. 17 3. The references to "aid, care, services or other benefits" includes all forms of assistance, 18 including direct and vendor payments, work programs, social services, and information and 19 referral services. 20 4. No distinction on the grounds of race, color, ethnic or national origin, ancestry, age, sex, gender, sexual orientation, gender identity and expression, religion, creed, political beliefs, or disability 21 22 is permitted in relation to the use of physical facilities, intake and application procedures, 23 caseload assignments, determination of eligibility, and the amount and type of benefits extended by the County Department to Medical Assistance program recipients. 24 25 5. The County Department shall assure that other agencies, persons, contractors and other entities 26 with which it does business are in compliance with the above prohibition of discrimination 27 requirements on a continuing basis. The County Department staff are responsible for being alert 28 to any discriminatory activity of other agencies and for notifying the State Department 29 concerning the situation. 30 6. The State Department, through its various contacts with agencies, persons, and referral sources, 31 will be continuously alert to discriminatory activity and will take appropriate action to assure 32 compliance by the offender. If corrective action is not taken, the State Department will notify the agency of termination of payments and association in regard to recipients or applicants. The 33 34 County Department, on notification by the State Department, will also terminate payments to or 35 association with any agency, person, or resource being used which has been found to continue 36 discriminatory activity in regard to applicants or recipients. 37 7. An individual who believes he or she is being discriminated against may file a complaint with the County Department, the State Department, or directly with the federal government. When a 38

- complaint is filed with the County Department, the County Department Director is responsible for an immediate investigation of the matter and taking necessary corrective action to eliminate any discriminatory activities found. If such activities are not found, the individual is given an explanation. If the person is not satisfied, he or she is requested to direct his or her complaint, in writing, to the State Department, Complaint Section, which will be responsible for further investigation and other necessary action consistent with the provisions of Title VI of the Civil Rights Act of 1964, Section 504 of the Rehabilitation Act of 1973, Title II of the Americans with Disabilities Act (ADA), and the Age Discrimination Act of 1975, which are hereby incorporated by reference into this rule. Such incorporation excludes later amendments to, or editions of, the referenced materials. Pursuant to C.R.S. § 24-4-103(12.5), the State Department maintains copies of this incorporated text in its entirety, available for public inspection during regular business hours at: Colorado Department of Health Care Policy and Financing, 1570 Grant Street, Denver, CO 80203. Certified copies of incorporated materials are provided at cost upon request.
- 8. Upon receipt of a complaint alleging discrimination by the County Department due to race, color, ethnic or national origin, ancestry, age, sex, gender, sexual orientation, gender identity and expression, religion, creed, political beliefs, or disability, the State Department shall explain the Medical Assistance programs non-discrimination policy to the individual. If there is insufficient information as to the nature or other detail concerning the complaint, the State Department shall contact the County Department of Social/Human Services in writing to obtain such information. Copies of the letter shall be sent to the complainant and field administrator. The County Department shall reply in writing.
  - If the State Department determines the County Department action is not discriminatory and the applicant/recipient disagrees, the applicant/recipient has the right to appeal the case to the State Department. This appeal shall be filed in accordance with the appeal rules as described in the "Protections to the Individual", Section 3.609.94.
  - If it is found that a County Department practice or action is discriminatory, the State Department shall initiate a corrective action to assure that any and all discriminatory practices are permanently terminated.

## 1.020.7 Accessibility (ADA)

30 Procedure and/or Information:

#### Civil Rights Contact Person:

In an effort to comply with 28 C.F.R Sec. 42.410 and 45 C.F.R. Sec 84.7, County Departments are required to appoint an Individual as the Civil Rights Contact Person ("Contact Person") to assist in administering Medical Assistance programs and practices in accordance with the above referenced civil rights laws. The Contact Person will perform the following responsibilities: (1) act as the central point of contact for the County Department Civil Rights Program Director ("Program Director") relative to information sharing regarding member civil rights; (2) maintain up-to-date knowledge of changes in member related civil rights laws, their impact on programs and also disseminate this information to County Department of Social/Human Services staff and program areas; (3) act as the first point of contact for member civil rights complaints; and (4) post federally required civil rights notices in conspicuous locations (e.g., reception areas, intake areas or other key entry points). The County Department will provide civil rights training and consulting as necessary.

1	Notices:
2 3 4 5 6 7	County Departments are required to post the State Department's Nondiscrimination Statement (or substantially similar notice) in a conspicuous place and in appropriate languages (at minimum both English and Spanish). Recommended locations are reception areas, intake areas or other key entry points. The State Department will provide copies of the Nondiscrimination Statement to the various County Department programs. County Departments may also develop and utilize their own nondiscrimination policy statement, as long it subscribes to federal laws and regulations.
8	Compliance:
9 10 11 12	County Departments are required to adhere to the regulations/guidelines established by the various federal departments providing federal financial assistance through the State Department.  Questions regarding compliance with such regulations/guidelines may be made directly to the following federal departments:
13	U.S. Department of Health and Human Services Office for Civil Rights
14	1961 Stout Street, Room 08-148
15	Denver, CO 80294-3538
16	Voice Phone: (800) 368-1019
17	FAX: (202) 619-3818
18	TDD: (800) 537-7697
19	Email: ocrmail@hhs.gov
20	
21	U.S. Department of Education Office for Civil Rights
22	1244 Speer Boulevard, Suite 310
23	Denver, CO 80204-3582
24	<u>Voice Phone: 303-844-5695</u>
25	FAX: 303-844-4303
26	TDD: 303-877-8339
27	Email: OCR.Denver@ed.gov
28	
29	U.S. Department of Agriculture Office of Civil Rights
30	1400 Independence Avenue, SW, Mail Stop 9410
31	Washington, DC 20250-9410
32	Voice Phone: 202-260-1026
33	Toll-free: 866-632-9992
34	Local or Federal relay: 800-877-8339

1	Spanish relay: 800-845-6136
2	Fax: 202-690-7442
3	Email: program.intake@usda.gov
4	
5	<u>Fair Housing</u>
6	U.S. Department of Housing and Urban Development
7	1670 Broadway
8	Denver, Colorado 80202-4801
9	Voice Phone: (303) 672-5437
10	Toll-free: 1-800-877-7353
11	TDD: (303) 672-5248
12	
13 14 15 16 17 18 19 20 21 22	County Departments should develop a member Civil Rights Plan that outlines how they will ensure members, potential members, employees, and others that their programs and services are provided without regard to race, color, ethnic or national origin, ancestry, age, sex, gender, sexual orientation, gender identity and expression, religion, creed, political beliefs, or disability. This plan should identify how the availability of auxiliary aids and services to individuals with disabilities and languages services to individuals whose first language is not English will be communicated and their complaint filing process. The Department will make a template civil rights policy available that County Departments may customize, as necessary, for their own use. The Program Director will provide technical assistance upon request.  Investigation of Discrimination:  1. In recognition of the fact that complaints may vary in kind and complexity, the County Department of
<ul><li>24</li><li>25</li><li>26</li><li>27</li><li>28</li></ul>	Social/Human Services should conduct an investigation appropriate to each complaint.  Investigative procedures will depend on the nature and extent of the discrimination alleged and the context in which the alleged incidents occurred. Appropriate investigative procedures may include informal review or a formal investigation. The Program Director will be available to consult on the resolution of member related civil rights issues, as requested.
29	2. Investigations should be conducted in a timely manner.
30 31 32 33	3. County Departments of Social/Human Services and recipients of services are expected to cooperate, in all phases of an investigation and ensuing actions. Retaliation against the person filing the complaint or persons participating or cooperating in the Investigation is prohibited by federal law.
34 35	4. The complainant and the person against whom the allegation was made should be informed of the completion of the investigation and whether the allegations were substantiated.
36 37	5. If, after an investigation is concluded, there is reason to believe that the federal laws referenced above have been violated, or that there was inappropriate behavior or action, the Program

1	Director will strive to obtain the cooperation necessary to ensure that satisfactory resolutions in
2	accordance with federal statutes are utilized.
3	Definitions for the purposes of this section 1.020.7 (Accessibility (ADA)):
4 5 6 7 8	Disability - According to federal regulations, a person is considered to have a disability if s/he: 1) has a physical, communication, or mental impairment which substantially limits one or more major life activities; 2) has a record of such an impairment, or 3) is regarded as having such an impairment. Such impairments may include, but are not limited to, blindness, deafness, paraplegia, contagious diseases, etc.
9 10	Federal financial assistance - Assistance such as, block grants, Medicare (Part A), Public Health Service grants or property.
11 12	Program Accessibility - An entity having all of its services, programs, or activities, when viewed in its entirety, accessible to and usable by persons with disabilities.
13	Recipient - An entity that receives Federal financial assistance from a federal Department.
14 15	Provider (Sub recipient) - Any entity that receives federal financial assistance from or through the Department; directly or indirectly, either through a grant, contract or subcontract.
16	1.020.8 Communications
17 18 19 20 21 22 23	The State Department has a statutory responsibility to ensure timely and accurate communications to applicants and recipients of the Medical Assistance program. The County Department, as an agent of the state, is also bound by this requirement. Medical Assistance-specific communications issued by the State Department to applicants and enrollees are considered communications issued by the Medical Assistance program, which also must be timely and accurate. Such communications issued by the County Department are subject to review and approval by the State Department to ensure timeliness and accuracy.
24 25 26	Communications subject to review by the State Department include written and electronic notices and forms provided to applicants or recipients of the Medical Assistance program as part of ongoing operations of the County Department.
27 28 29	The State Department may, at its discretion, review communications issued by County Departments issued through various communication mediums such as websites, online postings, or social media for timeliness and accuracy.
30 31 32	Communications deemed by the State Department to be untimely and/or inaccurate shall be issued a finding of non-compliance and will be subject to the corrective action processes as described in section 1.020.11 (Non-Compliance Findings and Action Plan Processes) by the State Department.
33 34 35	The County Department shall designate a point-of-contact to the State Department for communications and information sharing. This contact is responsible for coordinating with the County Department's public information officer, webmaster, and other communications staff.
36 37	1.020.9 State Department Oversight of County Department Compliance with Medical Assistance Program Requirements
38	1. Purpose
39 40	This section and sections 1.020.10, 1.020.11, and 1.020.12 authorize the Colorado Department of Health Care Policy and Financing to enter into informal and formal corrective action plans for

2		non-financial findings of non-compliance identified by the State Department through audits, quality assurance and compliance checks.
3	1.020	.10. Audits, Quality Assurance, and Reviews by the State Department
4	1.	Federal and State Audits
5 6 7 8 9		The County Departments of Social/Human Services shall promptly respond to and comply with State Department requests related to federal and State audit requirements, such as Medicaid Eligibility Quality Control (MEQC), Payment Error Rate Measurement (PERM), Office of the State Auditor (OSA), Office of the Inspector General (OIG) audits and any other required federal or State audit.
10	2.	Quality Assurance Program
11 12 13		All County Department eligibility determinations and actions are subject to review by the State Department Quality Assurance Program. The County Departments shall comply with all State Department Quality Assurance Program requirements and any other federal or state audits.
14 15 16		The County Departments of Social/Human Services shall implement appropriate quality assurance measures for activities and expenditures utilizing state and federal funding for the purposes of the administration of Medical Assistance.
17	3.	Desk Reviews and Site Audits
18 19 20 21		In order to ensure compliance with State and federal rules, the State Department may conduct desk reviews and site audits of County Departments of Social/Human Services. Desk reviews and site audits may review any aspect of a County Department's administration of the Medical Assistance program.
22	4.	Self-Report Audits and Post-Audits
23 24 25		At the request of the State Department, the County Department shall submit a self-report audit or review data. This County Department self-report audit or review data is subject to Post-Audits by the State Department to verify the accuracy of the data.
26	<u>5.</u>	Failure to Comply with Audit Requirements
27 28 29		Failure by the County Department to comply with any aspect of this section 1.020.10. (Audits, Quality Assurance and Reviews) shall result in action plan processes as described in section 1.020.11 (Non-Compliance Findings and Action Plan Processes).
30	1.020	0.11. Non-Compliance Findings and Action Plan Processes
31	1. No	n-Compliance Findings
32 33 34 35		After conducting an audit or review as specified in section 1.020.10. (Audits, Quality Assurance, and Reviews), the State Department shall issue any unresolved findings of non-compliance through Management Decision Letters. Findings of non-compliance will be grouped into the following categories:
36 37 38		a. Administrative: Non-compliance with administrative requirements, including missing or incomplete policies, procedures, or processes; legal non-compliance; or other types of non-compliance not defined below.

1 2	<ul> <li><u>b.</u> Quality: Non-compliance with quality assurance, audit, or review requirements set forth in 1.020.10.</li> </ul>
3 4	c. Performance: Non-compliance with performance measures as determined by the Colorado Department of Health Care Policy and Financing.
5	2. Notification of Findings to County Department Director
6 7 8 9	a. The Colorado Department of Health Care Policy and Financing will provide a copy of any  Management Decision Letter regarding findings of non-compliance that may lead to  corrective actions or fiscal sanctions as described in this section 1.020.11 (Non-  Compliance Findings and Action Plan Processes) to the County Department Director.
10 11 12 13 14 15	When addressing non-compliance by the County Department that may lead to or has resulted in the issuance of a Management Decision Letter, the State Department shall require the County Department to submit an action plan to address the non-compliance identified. The State Department shall specify to the County Department the type of action plan that is required to be implemented.
16 17 18 19 20 21	a. Tier 1 Improvement Action Plan: an informal plan implemented with technical assistance to address non-compliance and/or performance that may lead to non-compliance. This type of plan is not subject to fiscal sanctions as defined in section 1.020.12 (Sanctions). The Colorado Department of Health Care Policy and Financing may convert a Tier 1 Improvement Action Plan to a Tier 2 Corrective Action Plan for any Tier 1 plans that have failed to be adequately or timely implemented.
22 23 24 25 26	<ul> <li>b. Tier 2 Corrective Action Plan: a formal plan implemented with technical assistance to address non-compliance and/or performance that may lead to non-compliance. This type of plan is subject to fiscal sanctions as defined in section 1.020.12 (Sanctions). The Colorado Department of Health Care Policy and Financing may communicate with the County Board of Social/Human Services regarding any Tier 2 Corrective Action Plans.</li> </ul>
27 28 29 30	4. Completion of Tier 1 and Tier 2 Action Plans:  Upon request of the State Department, the County Department shall complete a Tier 1  Improvement Action Plan or Tier 2 Corrective Action Plan. The Tier 1 or Tier 2 Action Plan submitted by the County Department shall include:
31 32 33	<ul> <li>a. Non-compliance previously addressed</li> <li>Description, in writing, of how both the individual and systemic root cause of each non-compliance issue has been previously corrected; the date in which the correction took</li> </ul>
34 35 36	place; the staff involved in the correction; and documentation supporting the correction that took place.  b. Non-compliance to be addressed
37 38 39	Plan, in writing, explaining how each root cause, both individual and systemic, of the non-compliance issue will be corrected. Such a plan must contain the following information for each non-compliance issue:

1	1) Identify the non-compliance issue,
2	2) List the specific action(s) to be taken to correct the non-compliance,
3 4	3) List the specific time frames for completion of each specific action not to exceed six months without the written consent of the State Department, and
5 6	4) Provide the name of the contact person responsible for each corrective action. The corrective action plan should proceed as rapidly as possible to correct all non-compliance.
7 8	5) Provide documentation demonstrating that the actions to address non-compliance will be completed.
9	a. Technical Assistance
10 11 12	The County Department may request technical assistance from the State Department in developing either a Tier 1 or Tier 2 Plan. This request must occur within 15 calendar days of notification to the County Department of the requirement to complete a Tier 1 or Tier 2 Plan.
13	b. Timeframe to Complete and Extension of Time
14	Timeframe to Complete Plan
15 16 17	If notified of the requirement to complete a Tier 1 or Tier 2 Action Plan, the County Department shall complete such Plan within 30 calendar days of receiving notification from the State Department.
18	Extension of Time
19 20 21 22	If the County Department needs additional time to develop a Tier 1 or Tier 2  Action Plan, the County Director must submit a request electronically to the State  Departments at HCPF_Countyrelations@state.co.us specifying the new  timeframe requested and providing an explanation for the extension request.
23	c. Review of Extension Request
24 25	The State Department will review the request for time extension within five working days of receipt and respond to the County Department Director.
26	5. Acception or Rejection of a Tier 1 or Tier 2 Action Plan
27 28 29	Within 30 business days of receipt of the proposed Tier 1 or Tier 2 action plan from the County Department, the State Department will review and either accept or reject the proposed Tier 1 or Tier 2 Action Plan.
30	a. Accepted Tier 1 or Tier 2 Action Plan
31 32 33	If the submitted Tier 1 or Tier 2 action plan is accepted by the State Department, the County Department will be notified electronically of the approval within ten calendar days and implementation of the plan may begin immediately.
34	b. Rejected Tier 1 or Tier 2 Action Plan
35 36	If the submitted Tier 1 or Tier 2 action plan is rejected by the State Department, the County Department will be notified electronically of the decision and will be required to

1 2	resubmit a Tier 1 or Tier 2 Plan after participating in technical assistance provided by the State Department to address the individual and systemic root cause of non-compliance.
3 4 5	i. The County Department is required to successfully complete an initial technical assistance meeting within 15 calendar days of receipt of the Tier 1 or Tier 2 Plan rejection.
6 7 8 9	ii. If the County Department cannot complete the initial technical assistance meeting within 15 calendar days, the State Department will review the request for time extension within five working days of receipt and respond to the County Department Director.
10 11 12 13	6. Ongoing Monitoring of any Tier 1 or Tier 2 Plan Accepted New Plan Upon acceptance of the Tier 1 or Tier 2 Plan, the State Department begins monitoring the implementation of the plan. Monitoring may include but is not limited to routine reviews of reports, field observations, periodic check-ins, plan amendments, and technical assistance.
14	a. Follow-Up
15 16 17	The State Department will verify that the County Department has complied with the approved Tier 1 or Tier 2 Plan. The County Department shall submit any documentation needed to verify compliance with the accepted Plan.
18	b. Non-Compliance with Accepted Plan
19 20 21	If the State Department has verified that the County Department has not complied with the accepted Tier 1 or Tier 2 Plan, then:  The State Department shall convert a Tier 1 Improvement Action Plan to a Tier 2
22 23 24	Corrective Action Plan  The State Department shall implement fiscal sanctions for non-compliance on a Tier 2  Corrective Action Plan as defined in section 1.020.12 (Sanctions).
25 26 27 28 29	The first notification of fiscal sanctions due to non-compliance on a Tier 2 Corrective Action Plan shall be sent to the County Director sixty calendar days prior to the implementation of fiscal sanctions. The County Department shall have thirty calendar days after notification of fiscal sanctions to cure non-compliance with the Tier 2 Plan to avoid implementation of fiscal sanctions.
30 31 32 33 34 35 36	The second notification of fiscal sanctions due to non-compliance on a Tier 2 Corrective Action Plan shall be sent to the County Director thirty calendar days prior to the implementation of fiscal sanctions. The second notification shall include the dollar amount of fiscal sanctions, or any other sanction implemented per section 1.020.12 (Sanctions) and the date the sanction will be implemented. The County Department shall have 15 calendar days to cure non-compliance with the Tier 2 Plan to avoid fiscal sanctions.
37 38 39 40 41	The third notification of fiscal sanctions due to non-compliance on a Tier 2 Corrective Action Plan shall be sent to the County Director five (5) calendar days prior to the implementation of fiscal sanctions. The third notification shall include the dollar amount of fiscal sanctions, or any other sanction implemented per section 1.020.12 (Sanctions) and the date the sanction will be implemented. After receiving a third notification, the

1 2	County Department will no longer be able to cure non-compliance with the Tier 2 Plan and fiscal sanctions will be implemented.
3 4 5	Non-compliance with the Tier 2 Plan after fiscal sanctions have been implemented shall cure the non-compliance with the Tier 2 Plan but will not reverse fiscal sanctions implemented from non-compliance.
6	c. Closure of an Accepted Plan
7 8	Upon completion of a Tier 2 Corrective Action Plan and verification of completion by the State Department, a closure letter will be sent to the County Director.
9	d. Appeals of Non-Compliance
10 11 12	The County Department shall appeal any first or second notification of non-compliance within the timeframe specified in section 1.20.11.6.b (Non-Compliance with Accepted Plan) by sending an electronic communication to the State Department. The basis for the
13	appeal shall be limited to a factual error in the report or an incorrect interpretation of law,
14 15	rule, or regulations. The County Department may submit documents or evidence with its appeal. The third notification of non-compliance is not subject to appeal by the County
16	Department. Within 10 calendar days of receiving the appeal, the State Department shall
17	issue a final decision in writing, which will be sent electronically to the County Department
18	<u>Director</u> . The effective date of the final decision is the date it is signed.
19	1.020.12 Sanctions
20 21 22 23 24	If the County Department does not meet the requirements of 10 CCR 2505-10 sections 8.000, 8.100, 8.400, 8.500, 8.940 through 8.943, and 8.1000; 10 CCR 2505-5 section 1.010; or 10 CCR 2505-3 sections 100, 300, 400, and 600; or fails to comply with an approved Tier 2 Corrective Action Plan as described in section 1.020.11.3 (Improvement Action Plans and Corrective Action Plans), the State Department may impose the following sanctions:
25	1. Disallowance of State and federal funds for reimbursement of the salary of the County Director;
26 27	2.The State Department's undertaking of the administration of the Medical Assistance program for which the County Department has not met State and federal requirements or the requirements
28	of a Tier 2 Corrective Action Plan; and
29	3. Any other action which may be necessary or desirable for carrying out the provisions of Title 25.5 of
30	the Colorado Revised Statutes and its implementing regulations.